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# Appendix A. Senate Bill 372



#### Senate Bill No. 372

#### CHAPTER 357

An act to amend Section 10723 of the Water Code, and to create the San Joaquin River Exchange Contractors Groundwater Sustainability Agency, and prescribing its boundaries, organization, operation, management, financing, and other powers and duties, relating to water districts, and declaring the urgency thereof, to take effect immediately.

[Approved by Governor September 28, 2017. Filed with Secretary of State September 28, 2017.]

#### LEGISLATIVE COUNSEL'S DIGEST

SB 372, Cannella. San Joaquin River Exchange Contractors Groundwater Sustainability Agency.

Existing law, the Sustainable Groundwater Management Act, requires all groundwater basins designated as high- or medium-priority basins by the Department of Water Resources that are designated as basins subject to critical conditions of overdraft to be managed under a groundwater sustainability plan or coordinated groundwater sustainability plans by January 31, 2020, and requires all other groundwater basins designated as high- or medium-priority basins to be managed under a groundwater sustainability plan or coordinated groundwater sustainability plans by January 31, 2022, except as specified. The act authorizes any local agency or combination of local agencies overlying a groundwater basin to decide to become a groundwater sustainability agency for that basin. The act deems certain agencies created by statute to manage groundwater the exclusive local agencies within their respective statutory boundaries with powers to comply with the act and authorizes these agencies to opt out of being the exclusive groundwater management agency.

This bill would create the San Joaquin River Exchange Contractors Groundwater Sustainability Agency as the exclusive groundwater sustainability agency and successor in interest to the agency that submitted a notice of intent to become a groundwater sustainability agency to the department on December 22, 2015. The bill would establish the boundaries of the agency and would authorize the agency's boundaries to be changed. The bill would require the agency to develop and implement a groundwater sustainability plan to achieve sustainable groundwater management within the territory of the agency. The bill would generally specify the powers and purposes of the agency. The bill would prescribe the composition of the 4-member board of directors of the agency and would require members and alternates to be chosen by member agencies, as specified. By imposing duties on the agency and the member agencies, the bill would impose a state-mandated local program.

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The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

This bill would declare that it is to take effect immediately as an urgency statute.

#### The people of the State of California do enact as follows:

SECTION 1. Section 10723 of the Water Code is amended to read:

10723. (a) Except as provided in subdivision (c), any local agency or combination of local agencies overlying a groundwater basin may decide to become a groundwater sustainability agency for that basin.

(b) Before deciding to become a groundwater sustainability agency, and after publication of notice pursuant to Section 6066 of the Government Code, the local agency or agencies shall hold a public hearing in the county or counties overlying the basin.

(c) (1) Except as provided in paragraph (2), the following agencies created by statute to manage groundwater shall be deemed the exclusive local agencies within their respective statutory boundaries with powers to comply with this part:

(A) Alameda County Flood Control and Water Conservation District, Zone 7.

- (B) Alameda County Water District.
- (C) Desert Water Agency.
- (D) Fox Canyon Groundwater Management Agency.
- (E) Honey Lake Valley Groundwater Management District.
- (F) Kings River East Groundwater Sustainability Agency.
- (G) Long Valley Groundwater Management District.
- (H) Mendocino City Community Services District.
- (I) Mono County Tri-Valley Groundwater Management District.
- (J) Monterey Peninsula Water Management District.
- (K) North Fork Kings Groundwater Sustainability Agency.
- (L) Ojai Groundwater Management Agency.
- (M) Orange County Water District.
- (N) Pajaro Valley Water Management Agency.

(O) San Joaquin River Exchange Contractors Groundwater Sustainability Agency.

- (P) Santa Clara Valley Water District.
- (Q) Sierra Valley Groundwater Management District.
- (R) Willow Creek Groundwater Management Agency.

(2) An agency identified in this subdivision may opt out of being the exclusive groundwater management agency within its statutory boundaries by sending a notice to the department, which shall be posted on the department's Internet Web site within 15 days of receipt. If an agency

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identified in paragraph (1) opts out of being the exclusive groundwater management agency, any other local agency or combination of local agencies operating within the statutory boundaries of the agency that has opted out may notify the department pursuant to Section 10723.8 of its decision to be the groundwater sustainability agency.

(3) A local agency listed in paragraph (1) may comply with this part by meeting the requirements of Section 10733.6 or opting to become a groundwater sustainability agency pursuant to this section. A local agency with authority to implement a basin-specific management plan pursuant to its principal act shall not exercise any authorities granted in this part in a manner inconsistent with any prohibitions or limitations in its principal act unless the governing board of the local agency makes a finding that the agency is unable to sustainably manage the basin without the prohibited authority.

(d) The decision of a local agency or combination of agencies to become a groundwater sustainability agency shall take effect as provided in Section 10723.8.

SEC. 2. This section shall be known and may be cited as the San Joaquin River Exchange Contractors Groundwater Sustainability Agency Act.

#### San Joaquin River Exchange Contractors Groundwater Sustainability Agency Act

#### Article 1. Findings and Declarations

101. The Legislature hereby finds and declares that the preservation of the groundwater resources within the boundaries of the agency is in the public interest and that the creation of the agency pursuant to this act is for the common benefit.

102. The Legislature further finds and declares that the groundwater management activities of the agency benefit all operators of groundwater extraction facilities within the boundaries of the agency.

103. The Legislature further finds and declares that circumstances within the boundaries of the agency formed by this act, including longstanding joint action among the entities within the boundaries, justify the formation of the agency and the grant of powers contained in this act.

#### Article 2. Creation and Purposes

201. (a) A groundwater management agency is hereby created in the Counties of Fresno, Madera, Merced, and Stanislaus to be known as the San Joaquin River Exchange Contractors Groundwater Sustainability Agency.

(b) The agency shall be the successor in interest to the San Joaquin River Exchange Contractors Water Groundwater Sustainability Agency that

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submitted its notice of intent to become a groundwater sustainability agency to the Department of Water Resources on December 22, 2015.

(c) The agency shall only exercise the powers granted by this act and the Sustainable Groundwater Management Act (Part 2.74 (commencing with Section 10720) of Division 6 of the Water Code) for purposes of groundwater management activities within the boundaries of the agency, together with any other powers as are reasonably implied, necessary, and proper to carry out the objectives and purposes of the agency to implement the Sustainable Groundwater Management Act. The agency shall abide by the rules and regulations promulgated by the Department of Water Resources and the State Water Resources Control Board to implement the Sustainable Groundwater Management Act.

#### Article 3. Boundaries

301. (a) For purposes of this act, the boundaries of the agency shall be as follows:

(1) All land located within the boundaries of Central California Irrigation District, including Class II lands.

(2) All land located within the boundaries of Firebaugh Canal Water District, including Class II lands.

(3) All land located within the boundaries of San Luis Canal Company.

(4) All land located within the boundaries of Columbia Canal Company.

(b) The lands included within the boundaries of the agency are depicted in the revised map submitted by the San Joaquin River Exchange Contractors Water Authority Groundwater Sustainability Agency to the Department of Water Resources on October 18, 2016.

(c) In the event of any ambiguity between the narrative boundary described in subdivision (a) and the map described in subdivision (b), the boundary depicted in the map shall control.

302. (a) The initial boundaries of the agency may be changed in accordance with either of the following procedures:

(1) Upon completion of a change of organization or a reorganization to the Central California Irrigation District or the Firebaugh Canal Water District pursuant to the Cortese-Knox-Hertzberg Local Government Reorganization Act of 2000 (Division 3 (commencing with Section 56000) of Title 5 of the Government Code), the boundaries of the agency shall be automatically changed pursuant to Section 56120 of the Government Code.

(2) Upon a proposal for a change of organization or reorganization initiated by the adoption of a resolution of application by the board and approval of the proposal by the local agency formation commission pursuant to Part 3 (commencing with Section 56650) of Division 3 of Title 5 of the Government Code.

(b) The boundaries of the agency shall not be adjusted to include an area of the basin within the management area of another groundwater sustainability agency unless the agency has entered into a memorandum of

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agreement or other legal agreement with that groundwater sustainability agency that permits the area to be included.

#### Article 4. Definitions

401. Unless otherwise indicated by their context, the definitions set forth in this article govern the interpretation of this act.

402. "Agency" means the San Joaquin River Exchange Contractors Groundwater Sustainability Agency established by this act.

403. "Basin" has the same meaning as defined in Section 10721 of the Water Code.

404. "Board" means the board of directors of the agency, as more particularly described in Section 501.

405. "Delta-Mendota Subbasin" has the same meaning as described in the report entitled "California's Groundwater - Bulletin 118" updated in 2003, as it may be subsequently updated or revised by the Department of Water Resources in accordance with Section 12924 of the Water Code.

406. "Extraction" means the act of obtaining groundwater by pumping or other controlled means.

407. "Groundwater" has the same meaning as defined in Section 10721 of the Water Code.

408. "Groundwater management activities" means programs, measures, or actions taken to preserve, protect, and enhance groundwater resources within the boundaries of the agency.

409. "Member agency" means the mutual water companies, irrigation district, and water district entitled to representation on the agency's board of directors as specified in Section 501.

410. "Operator" has the same meaning as defined in Section 10721 of the Water Code.

411. "Person" has the same meaning as defined in Section 10735 of the Water Code.

412. "Plan" has the same meaning as defined in Section 10721 of the Water Code.

#### Article 5. General Provisions

501. (a) The agency shall be governed by a board of directors that shall consist of four members, as follows:

(1) One member shall be chosen by the Central California Irrigation District.

(2) One member shall be chosen by the Firebaugh Canal Water District.

(3) One member shall be chosen by the San Luis Canal Company.

(4) One member shall be chosen by the Columbia Canal Company.

(b) The governing board of each member agency shall choose a board member for the purpose of subdivision (a) from the member agency's board members.

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(c) There shall be an alternate for each board member, chosen in the same manner and by the same entity as the board member. The alternate member shall act in place of the board member he or she is an alternate for in case of that board member's absence or inability to act.

(d) Initial members and their alternates shall be chosen on or before July 1, 2018.

502. It shall not be a conflict of interest for any board member to simultaneously serve on the agency board, the board of directors of the San Joaquin River Exchange Contractors Water Authority, and the board of directors of any member agency, or any combination of those offices.

503. Members of the board shall serve for a four-year term of office or until the member is no longer a board member of the member agency that appointed him or her. A member may serve for more than one term of office.

504. (a) The board may adopt an ordinance to provide compensation to members of the board in an amount not to exceed one hundred dollars (\$100) per day for each day's attendance at meetings of the board or for each day's service rendered as a member of the board by request of the board. For purposes of this section, the determination of whether a board member's activities on any specific day are compensable shall be made pursuant to Article 2.3 (commencing with Section 53232) of Chapter 2 of Part 1 of Division 2 of Title 5 of the Government Code.

(b) Reimbursement for expenses of members of the board is subject to Sections 53232.2 and 53232.3 of the Government Code.

(c) The board, by ordinance adopted pursuant to Chapter 2 (commencing with Section 20200) of Division 10 of the Water Code, may increase the compensation received by members of the board above the amount of one hundred dollars (\$100) per day. The increase shall not exceed an amount equal to 5 percent, for each calendar year following the operative date of the last adjustment, of the compensation that is received when the ordinance is adopted.

(d) A board member shall not be compensated for more than a total of 10 days in any calendar month.

505. (a) The board may adopt ordinances for the purpose of regulating, conserving, managing, and controlling the use and extraction of groundwater within the boundary of the agency.

(b) An ordinance adopted by the board shall become effective 30 days from the date of its passage.

(c) All ordinances shall be adopted at noticed, public hearings by a majority vote of the board. No ordinance shall be adopted by the board except at a public hearing. Notice of the hearing shall be published in a newspaper of general circulation pursuant to Section 6066 of the Government Code.

(d) The board shall provide notice of the adoption of all ordinances.

506. No provision of this act shall be construed as denying any member agency or the San Joaquin River Exchange Contractors Water Authority any rights or powers that they already have or that they may be granted.

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507. The agency may hire contractors and consultants as it considers appropriate.

508. The agency shall enter into a coordination agreement with other local agencies for purposes of coordinating the agency's plan with other agencies or groundwater sustainability plans within the Delta-Mendota Subbasin as required by the Sustainable Groundwater Management Act (Part 2.74 (commencing with Section 10720) of Division 6 of the Water Code).

509. The agency may exclude from any of the requirements of this act, or the operation of any ordinance, any operator who annually extracts less than a minimum amount of groundwater as specified by an ordinance adopted by the board.

#### Article 6. Studies and Investigations

601. The agency may collect data and conduct technical and other investigations of all kinds in order to carry out the provisions of this act. All hydrological investigations and studies carried out by or on behalf of the agency shall be constructed by or under the supervision of licensed engineers, licensed hydrogeologists, or other persons qualified in groundwater geology or hydrology.

602. The agency may recommend and encourage water recycling and other water development projects, where those projects will enhance and contribute to the responsible management of groundwater resources, as part of its annual plan for implementation of groundwater management objectives.

#### Article 7. Sustainable Groundwater Management Powers

701. The agency shall develop and implement a groundwater sustainability plan pursuant to Chapter 6 (commencing with Section 10727) of Part 2.74 of Division 6 of the Water Code to achieve sustainable groundwater management within the territory of the agency.

702. The agency shall be the exclusive groundwater sustainability agency pursuant to Chapter 4 (commencing with Section 10723) of Part 2.74 of Division 6 of the Water Code for that portion of the Delta-Mendota Subbasin that lies within the boundaries of the agency.

703. The agency may exercise any of the powers described in Chapter 5 (commencing with Section 10725) of Part 2.74 of Division 6 of the Water Code and the enforcement powers described in Chapter 9 (commencing with Section 10732) of Part 2.74 of Division 6 of the Water Code.

#### Article 8. Fee Authority

801. Pursuant to Chapter 8 (commencing with Section 10730) of Part 2.74 of Division 6 of the Water Code, the agency may impose fees, including, but not limited to, permit fees and fees on groundwater extraction or other

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regulated activity, to fund the costs of a groundwater sustainability program, that include, but are not limited to, the preparation, adoption, and amendment of a groundwater sustainability plan, investigations, inspections, compliance assistance, enforcement, and program administration, including a prudent reserve.

#### Article 9. Miscellaneous

901. The agency shall have the authority to sue and to be sued, including, but not limited to, as a party to an action pursuant to Chapter 7 (commencing with Section 830) of Title 10 of Part 2 of the Code of Civil Procedure.

902. In the event of any conflict between the San Joaquin River Exchange Contractors Groundwater Sustainability Agency Act and the provisions of the Sustainable Groundwater Management Act (Part 2.74 (commencing with Section 10720) of Division 6 of the Water Code), the provisions of the Sustainable Groundwater Management Act shall prevail.

SEC. 3. No reimbursement is required by this act pursuant to Section 6 of Article XIII B of the California Constitution because a local agency or school district has the authority to levy service charges, fees, or assessments sufficient to pay for the program or level of service mandated by this act, within the meaning of Section 17556 of the Government Code.

SEC. 4. This act is an urgency statute necessary for the immediate preservation of the public peace, health, or safety within the meaning of Article IV of the California Constitution and shall go into immediate effect. The facts constituting the necessity are:

In order for the San Joaquin River Exchange Contractors Groundwater Sustainability Agency to establish itself as a groundwater sustainability agency and to begin managing the area within its boundaries without interrupting local control, it is necessary that this act take effect immediately.

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# Appendix B. Delta-Mendota Subbasin Common Chapter

# DELTA-MENDOTA SGMA

# **Common Chapter**

# For the Delta-Mendota Subbasin Groundwater Sustainability Plan

August 2019







# Delta-Mendota Groundwater Subbasin

# Groundwater Sustainability Plan: Common Chapter

Prepared by:



August 2019

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- Appendix H List of Stakeholders and Community Organizations Contacted





## Acronyms

AB 3030	1992 California Assembly Bill 3030
AWMP	Agriculture Water Management Plan
BMP	Best Management Practice
CASGEM	California Statewide Groundwater Elevation Monitoring
CCC	Columbia Canal Company
CCF	Climate Change Factors
CCID	Central California Irrigation District
CDFW	California Department of Fish and Wildlife
cfs	cubic feet per second
CVP	Central Valley Project
CVRWQCB	Central Valley Regional Water Quality Control Board
DAC	Disadvantaged Community
DMC	Delta-Mendota Canal
DPWD	Del Puerto Water District
DWR	California Department of Water Resources
ET	Evapotranspiration
ET <sub>c</sub>	Total Crop Evapotranspiration
ET <sub>iw</sub>	Crop Evapotranspiration of Irrigation Water
ET <sub>mise</sub>	Miscellaneous Evapotranspiration including; canal evaporation, consumptive use of phreatophytes, etc.
FCWD	Firebaugh Canal Water District
FNF	Full Natural Flow
GAMA	Groundwater Ambient Monitoring and Assessment
gpm	gallons per minute
GRCD	Grassland Resource Conservation District
GSA	Groundwater Sustainability Agency
GSP	Groundwater Sustainability Plan
GWD	Grassland Water District
HCM	Hydrogeologic Conceptual Model
HMRD	Henry Miller Reclamation District





## Acronyms

IRWM	Integrated Regional Water Management
JPA	Joint Powers Authority
KDSA	Kenneth D. Schmidt and Associates
MAF	million acre-feet
MSL	Mean Sea Level
NASA JPL	National Aeronautics and Space Administration Jet Propulsions Laboratory
P&P	Provost and Pritchard Consulting Group
RCD	Resource Conservation District
RWQCB	Regional Water Quality Control Board
SB 372	2017 California Senate Bill 372
SGMA	Sustainable Groundwater Management Act
SGWP	Sustainable Groundwater Planning
SJREC	San Joaquin River Exchange Contractors
SJRECWA	San Joaquin River Exchange Contractors Water Authority
SJRIP	San Joaquin River Improvement Program
SJRRP	San Joaquin River Restoration Program
SLDMWA	San Luis & Delta-Mendota Water Authority
SMC	Sustainable Management Criteria
SWP	State Water Project
SWRCB	State Water Resources Control Board
TAF	thousand acre-feet
TDS	Total Dissolved Solids
TIWD	Turner Island Water District
TNC	The Nature Conservancy
UNAVCO	University NAVSTAR Consortium
USACE	U.S. Army Corps of Engineers
USBR	U.S. Bureau of Reclamation
USF&WS	U.S. Fish & Wildlife Service
USGS	United States Geological Survey





## Acronyms

UWMP	Urban Water Management Plan
WDL	Water Data Library
WMP	Water Management Plan
WSIP	Water Storage Investment Program
WWD	Westlands Water District





# DISCLAIMER

The work products presented in this Common Chapter and associated Technical Memoranda (Appendix B) are a compilation of work completed by the six (6) individual Groundwater Sustainability Plan (GSP) regions under the direction of a Professional Geologist (PG) or Professional Engineer (PE) as indicated by the stamps on the respective GSP Executive Summaries. The signature here represents work completed in compiling the Common Chapter from these individual GSPs, and the signing Professional Engineer assumes no responsibility for any errors or misleading statements presented therein. Compilation of the Common Chapter, exclusive of work conducted for the individual GSPs, has been prepared under the oversight of Leslie Dumas, P.E. and the signature below is specifically for that compilation.







# 1. INTRODUCTION

## 1.1 Purpose of Common Chapter

The 23 Groundwater Sustainability Agencies (GSAs) overlying the Delta-Mendota Subbasin (Subbasin) have prepared six Groundwater Sustainability Plans (GSPs) that, together, encompass the entire Subbasin area (Error! Reference source not found.). These GSPs have been prepared in a coordinated manner under the oversight of the Delta-Mendota Subbasin Coordination Committee (Coordination Committee) and in accordance with the Delta-Mendota Subbasin Coordination Agreement (Coordination Agreement) for the Subbasin. This Common Chapter has been prepared as means of integrating key parts of the six GSPs to meet subbasin-level requirements per the Sustainable Groundwater Management Act (SGMA) and the Emergency GSP regulations (DWR, 2016).

This Common Chapter, along with the six Subbasin GSPs, Coordination Agreement (**Appendix A**) and Common Technical Memoranda (**Appendix B**), meets regulatory requirements established by the California Department of Water Resources (DWR) as shown in the completed *Preparation Checklist for GSP Submittal* (**Appendix C**). The Common Technical Memoranda summarize the common data sets, assumptions and methodologies used during preparation of the six Subbasin GSPs. The reader is referred to the individual GSP (and their associated Executive Summaries) for information, data, and GSP requirements specific to each GSP Plan Area.

### 1.2 Delta-Mendota Subbasin

The Delta-Mendota Subbasin (DWR Basin 5-022.07) is located in the San Joaquin Valley Groundwater Basin and adjoins nine (9) subbasins of the San Joaquin Valley Groundwater Basin. The Delta-Mendota Subbasin boundaries generally corresponds to DWR's California's Groundwater Bulletin 118 – Update 2003 (Bulletin 118) groundwater basin boundaries. Changes made to the Subbasin boundaries as part of the SGMA planning process include the following:

- A jurisdictional internal boundary modification made in 2016 to extend the boundary of the Delta-Mendota Subbasin eastward to include all of Aliso Water District.
- A jurisdictional internal boundary modification made in 2016 to bring areas that straddle the Delta-Mendota Subbasin and adjacent subbasins fully within the Delta-Mendota Subbasin. This modification adjusted areas from the southern boundary of the Delta-Mendota Subbasin and the Westside Subbasin in coordination with Westlands Water District, and moved the eastern boundary of the Delta-Mendota Subbasin from the Madera Subbasin into the Delta-Mendota Subbasin in coordination with Aliso Water District. The modification also moved areas from the Tracy Subbasin into the Delta-Mendota Subbasin so that Del Puerto Water District and West Stanislaus Irrigation District were fully within the Delta-Mendota Subbasin, and cleaned up boundaries between the Delta-Mendota Subbasin and the Kings Subbasin to conform with the boundaries of Tranquillity Irrigation District and the Traction Ranch property (bounded on the east by Mid-Valley Water District).
- A jurisdictional internal boundary modification made in 2018 to modify the boundary between the Delta-Mendota and the Chowchilla Subbasins to follow the western boundary of Triangle T



Water District and the southern boundary of Clayton Water District. This modification moved approximately 700 acres of land from the Chowchilla Subbasin into the Delta-Mendota Subbasin.

The western San Joaquin Valley is a highly agricultural region with an economy dependent on that industry. There are no large cities or industries in the Delta-Mendota Subbasin to provide an alternative economic base; hence the availability of Central Valley Project (CVP) imported supplies and surface water supplies (primarily from the San Joaquin and Kings River) are essential elements to the economic health of the region. Other uses of CVP and surface water in the Subbasin are for municipal and industrial (M&I) purposes and wildlife refuge water supply.

Groundwater is a key component of overall water supplies in the Delta-Mendota Subbasin. Agricultural and wildlife refuge needs may be supplemented by groundwater for areas with access to CVP water. Other landowners within the Subbasin may rely wholly on groundwater for irrigation and/or potable purposes. Municipal and industrial (M&I) water use, which is a small share of total water use in the Subbasin, occurs primarily within the cities and predominantly uses groundwater to meet those demands. The largest M&I use areas in the Delta-Mendota Subbasin, based on 2015 population estimates from the U.S. Census Bureau, are the cities of Patterson (population 21,498) and Los Banos (population 37,457) (U.S. Census Bureau, 2015).

As previously noted, most communities within the Delta-Mendota Subbasin have economies greatly dependent on agricultural production. These communities include Paterson, Grayson, Tranquillity, Mendota, Firebaugh, Dos Palos, Los Banos, Santa Nella, Newman, Gustine, Crows Landing, Westley, Volta and Vernalis.

# 1.3 Disadvantaged Communities within the Delta-Mendota Subbasin

A disadvantaged community (DAC) is defined as a community with a Median Household Income (MHI) less than 80% of the California statewide MHI. The California Department of Water Resources (DWR) compiled U.S. Census Bureau's American Community Survey (ACS) data from 2012 to 2016; these data were used in GIS to identify DACs within the Delta-Mendota Subbasin. California's average statewide MHI from 2012 to 2016 is \$63,783; thus, a community with an MHI less than or equal to \$51,026 is considered a DAC. Based on these criteria, 93% of the geographic area of the Subbasin is considered disadvantaged. Furthermore, a community with an MHI of less than 60% of the California statewide MHI, meaning an MHI of less than or equal to \$38,270, is considered a severely disadvantaged community (SDAC). According the U.S. Census ACS 2012-2016 data, there are a number of SDACs throughout the Subbasin. See **Figure CC-2** for a map of the DACs and SDACs throughout the Delta-Mendota Subbasin.

As noted above, a significant portion of the Subbasin contains DACs. Of the total population of 117,120 within the Subbasin, 80% of the population lives within a DAC, with 93% of the Subbasin's total geographic area consisting of DACs. **Table CC-1** includes the proportion of DACs in the Subbasin based on population and geographic area.



Area	Geographic Area (Square Miles)	% Based on Geographic Area	Population	% Based on Population
DAC (including SDAC)	1,109	93%	93,786	80%
Delta-Mendota Subbasin	1,194		117,120	

Table CC-1:	DACs as a	a Percentage	of the	Delta-Mendota	Subbasin
	<b>D</b> / 100 40 0	a i oi oomago	0	Bonta monaota	Cussuom

**Table CC-2** includes Census Designated Places that are DACs in the Delta-Mendota Subbasin, with their associated MHIs and percentage of the California MHI from the ACS 5-Year 2012-2016 average. Several DACs in the Subbasin have considerably lower MHI than 80% of the California Statewide MHI and are further designated as Severely Disadvantaged Communities (SDACs). In **Table CC-2**, SDACs are indicated in bold text. Note that according to the U.S. Department of the Interior Indian Affairs, as of January 2017, there are no listed federally recognized tribes within the Region (Mosley, 2017).

#### Table CC-2: DAC and SDAC Census Designated Places in Delta-Mendota Subbasin

Census Designated Place (CDP)	Median Household Income (MHI)	% of CA MHI			
City of Dos Palos	\$36,509	57%			
City of Firebaugh	\$36,181	57%			
City of Gustine	\$37,770	59%			
City of Los Banos	\$45,751	72%			
City of Mendota	\$26,094	41%			
City of Newman	\$52,783	83%			
Crows Landing	\$26,786	42%			
Dos Palos Y (CDP)	\$16,656	26%			
Grayson	\$29,787	47%			
Madera County	\$45,490	74%			
Merced County	\$43,066	70%			
Fresno County	\$45,963	72%			
Santa Nella	\$27,778	44%			
South Dos Palos	\$41,992	66%			
Tranquillity	\$30,441	48%			
Volta	\$48,250	76%			
Westley	\$23,375	37%			
Data Sources: 1. U.S. Census ACS data from 2012 to 2016 provided by DWR Mapping					

 MHI data are from the 2016 Census, and percent of CA MHI is calculated based on the 2012-2016 Statewide MHI. Bold rows indicate severely disadvantaged communities (less than 60% of CA Statewide MHI).



### 1.4 Economically Disadvantaged Areas within the Delta-Mendota Subbasin

An economically distressed area (EDA) is defined by the State of California as a "municipality with a population of 20,000 persons or less, a rural county, or a reasonably isolated and divisible segment of a larger municipality where the segment of the population is 10,000 persons or less, with an annual median household income that is less than 85% of the statewide median household income, and with one or more of the following conditions as determined by the (sic) Department of Water Resources:

- 1. Financial hardship
- 2. Unemployment rate at least two percent higher than the statewide average
- 3. Low population density (CA Assembly, 2014)."

U.S. Census GIS data provided by DWR were used to identify EDAs in the Delta-Mendota Subbasin. **Figure CC-3** shows the location of EDAs within the Delta-Mendota Subbasin

A significant portion of the Subbasin contains EDAs. Of the total population of 117,120 within the Subbasin, 87% live in areas that meet EDA Criterion 2, 20% live in areas that meet EDA Criterion 3, and 87% live in areas that meet Criteria 2 or 3. In all, 93% of the geographic area within the Subbasin consists of areas considered to meet either EDA Criteria 2 or 3. **Table CC-3** includes the proportion of EDAs in Subbasin based on population and geographic area.

Table CC-3: EDAs as a Percentage of	f the Delta-Mendota Subbasin
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Area	Geographic Area (Square Miles)	% Based on Geographic Area	Population	% Based on Population
EDA Criterion 2	1,112	93%	102,407	87%
EDA Criterion 3	1,004	84%	23,688	20%
EDA Criteria 2 or 3	1,112	93%	102,407	87%
Delta-Mendota Subbasin	1,194		117,120	





Figure CC-1: Delta-Mendota Subbasin and GSP Regions





#### Figure CC-2: Disadvantaged and Severely Disadvantaged Communities in the Delta-Mendota Subbasin





Figure CC-3: Economically Distressed Areas in the Delta-Mendota Subbasin





# 2. DELTA-MENDOTA SUBBASIN GOVERNANCE

This section includes information pursuant to Article 5. Plan Contents, Subarticle 1. Administrative Information, § 354.6 (Agency Information) as well as Subarticle 8. Interagency Agreements (§ 357.2 Interbasin Agreements and § 357.4 Coordination Agreements), as required by the Groundwater Sustainability Plan (GSP) Regulations. Agency Contact information for the Delta-Mendota Subbasin and the plan manager is included in this section. The organization and management structure, as well as the legal authority of each Groundwater Sustainability Agency (GSA) in the Delta-Mendota Subbasin, is detailed and accompanied by GSA boundary maps and a description of intra-basin and inter-basin coordination agreements in place for the development and implementation of the GSPs overlying the Delta-Mendota Subbasin.

#### **Agency Contact Information**

This Common Chapter to the six GSPs for the Delta-Mendota Subbasin has been prepared in a cooperative manner by the following GSAs in the Delta-Mendota Subbasin:

Northern & Central Delta-Mendota Region GSP

- Patterson Irrigation District GSA
- West Stanislaus Irrigation District GSA
- DM-II GSA
- City of Patterson GSA
- Northwestern Delta-Mendota GSA
- Central Delta-Mendota GSA
- Widren Water District GSA
- Oro Loma Water District GSA

#### San Joaquin River Exchange Contractors (SJREC) GSP

- San Joaquin River Exchange Contractors Water Authority GSA
- Turner Island Water District-2 GSA
- City of Mendota GSA
- City of Firebaugh GSA
- City of Los Banos GSA
- City of Dos Palos GSA
- City of Gustine GSA
- City of Newman GSA
- Madera County 3 GSA
- Portion of Merced County Delta-Mendota GSA
- Portion of Fresno County Management Area B GSA

#### Grassland GSP

- Grassland GSA
- Portion of Merced County Delta-Mendota GSA



#### Aliso Water District GSP

• Aliso Water District GSA

#### Farmers Water District GSP

• Farmers Water District GSA

#### Fresno County GSP

- Fresno County Management Area A GSA
- Portion of Fresno County Management Area B GSA

The plan areas covered by each of the six Subbasin GSPs is show in **Figure CC-1**. **Figure CC-4** through **Figure CC-6** show the location of the GSAs comprising the six GSP regions. These GSAs are coordinating development and implementation of the six GSPs under the Coordination Agreement, as described below in Section 2.1.

The initial Plan Manager for the coordinated Delta-Mendota Subbasin GSPs is Andrew Garcia, Senior Civil Engineer for San Luis & Delta-Mendota Water Authority (SLDMWA). Mr. Garcia can be contacted as follows:

Mr. Andrew Garcia, Plan Manager Delta-Mendota Subbasin 842 6th Street Los Banos, CA 93635 Phone: (209)-832-6200 / Fax (209)-833-1034 andrew.garcia@sldmwa.org

Contact information for each GSP plan administrator can be found in the respective GSPs. The DWR Point of Contact is shown below.

#### Department of Water Resources (DWR) Point of Contact

The point of contact for the Delta-Mendota Subbasin is:

Christopher Olvera Department of Water Resources <u>Christopher.Olvera@water.ca.gov</u> (559) 230-3373





#### Figure CC-4: GSAs in the Delta-Mendota Subbasin – Stanislaus County

Draft Delta-Mendota Subbasin Groundwater Sustainability Plan	CC-10
Common Chapter	August 2019







Figure CC-5: GSAs in the Delta-Mendota Subbasin – Merced County

Draft Delta-Mendota Subbasin Groundwater Sustainability Plan CC-11







#### Figure CC-6: GSAs in the Delta-Mendota Subbasin – Fresno and Madera Counties

Draft Delta-Mendota Subbasin	
Groundwater Sustainability Plan	

CC-12





## 2.1 GSA and GSP Coordination and Governance

This section includes a description of intra-basin coordination agreements, which are required where there is more than one GSP prepared for a groundwater basin, and inter-basin coordination agreements, which are optional agreements between neighboring groundwater subbasins, pursuant to Article 8. Interagency Agreements, § 357.4. Coordination Agreements and § 357.2 Interbasin Agreements.

### 2.1.1 Delta-Mendota Subbasin SGMA Governance Structure

The GSAs within the Delta-Mendota Subbasin adopted and executed a Coordination Agreement on December 12, 2018 to comply with the SGMA requirement that multiple GSAs within a given subbasin must coordinate when developing and implementing their GSPs (see Intra-Agency Coordination subsection above for more information). Additionally, a Cost Sharing Agreement was signed and executed by the same parties on December 12, 2018. **Figure CC-5** shows the SGMA governance structure within the Delta-Mendota Subbasin. In addition to the two members appointed to represent each of the Northern & Central Delta-Mendota GSP Region and the San Joaquin River Exchange Contractors (SJREC) GSP Region on the Delta-Mendota Subbasin Coordination Committee as voting members, the Grassland GSP Region, Farmers Water District GSP Region, Fresno County Management Areas A & B GSP Region, and Aliso Water District GSP Region all have appointed one voting member each for a total of eight voting members.

Three working groups were formed under the auspices of the Delta-Mendota Subbasin Coordination Committee: the Technical Working Group, the Communications Working Group and the DMS Working Group. Representatives of each GSP region participate on each working group.


Table CC-4: Delta-Mendota Subb	asin Coordination Committee Members
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GSP		GSA	Agency	Coordination Committee Members	
				Primary	Alternate
		Patterson Irrigation District GSA	Patterson Irrigation District	Vince Lucchesi	Walt Ward
			Twin Oaks Irrigation District		
	Northern Delta Mendota Region Management Committee	West Stanislaus Irrigation District GSA	West Stanislaus Irrigation District		
		DM-II GSA	Del Puerto Water District		
			Oak Flat Water District		
		City of Patterson GSA	City of Patterson		
		Northwestern Delta- Mendota GSA	Merced County		
			Fresno County		
	Central Delta- Mendota Region Management Committee	Central Delta-Mendota GSA	San Luis Water District	Ben Fenters	Lacey Kiriakou
Northern & Central Delta- Mendota Region			Panoche Water District		
			Tranquillity Irrigation District		
GSP			Fresno Slough Water District		
			Eagle Field Water District		
			Pacheco Water District		
			Santa Nella County Water District		
			Mercy Springs Water District		
			Merced County		
			Fresno County		
		Widren Water District GSA	Widren Water District		
		Oro Loma Water District GSA	Oro Loma Water District		

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CSD	C64	Aconov	Coordination Committee Members	
GSP GSA Agency	Primary	Alternate		
San Joaquin River Exchange Contractors GSP	San Joaquin River Exchange Contractors Water Authority GSA	Central California Irrigation District	-	
		Columbia Canal Company		
		Firebaugh Canal Water District		
		San Luis Canal Company		
	Turner Island Water District-2 GSA	Turner Island Water District	_	
	City of Mendota GSA	City of Mendota	Jarrett Martin, Alejandro Paolini	Chris White, John Wiersma
	City of Firebaugh GSA	City of Firebaugh		
	City of Los Banos GSA	City of Los Banos		
	City of Dos Palos GSA	City of Dos Palos		
	City of Gustine GSA	City of Gustine		
	City of Newman GSA	City of Newman		
	County of Madera - 3 GSA	County of Madera		
	Portion of Merced County – Delta-Mendota GSA	County of Merced		
	Portion of Fresno County Management Area B GSA	County of Fresno		
Grassland GSP	Grassland GSA	Grassland Water District	Ric Ortega	Ken Swanson
		Grassland Resource Conservation District		
		County of Merced		
Farmers Water District GSP	Farmers Water District GSA	Farmers Water District	Jim Stilwell	Don Peracchi
Erospo County CSP	Fresno County - Management Area A	County of Fresno	Buddy Mendes	Glenn Allen or Augustine Ramirez
FIESHO COUNTY GSP	Fresno County - Management Area B	County of Fresno		

DELTA-MENDOTA SGMA



GSP	GSA	Agency	Coordination Committee Members	
			Primary	Alternate
Aliso Water District GSP	Aliso Water District GSA	Aliso Water District	Joe Hopkins	Board Secretary (Ross Franson)



Figure CC-7: Governance Structure of the Delta-Mendota Subbasin





## 2.1.2 Intra-Basin Coordination

The Delta-Mendota Subbasin Coordination Agreement (Coordination Agreement), effective as of December 12, 2018, has been signed by all participating agencies in the Delta-Mendota Subbasin; a copy of this agreement is included in **Appendix A**. The purpose of the Agreement, including technical reports to be developed after the initial execution of this Agreement, is to comply with SGMA requirements and to ensure that the multiple GSPs within the Subbasin are developed and implemented utilizing the same datasets, methodologies and assumptions, that the elements of the GSPs are appropriately coordinated to support sustainable subbasin management of groundwater resources, and to ultimately set forth the information necessary to show how the multiple GSPs in the Subbasin will achieve the sustainability goal as determined for the Subbasin in compliance with SGMA and its associated regulations.

A key goal of basin-wide coordination is to ensure that the Subbasin GSPs utilize the same data and methodologies during their plan development and that elements of the Plans necessary to achieve the sustainability goal for the basin are based upon consistent interpretations of the basin setting, as required by SGMA and associated regulations. The Coordination Agreement defines how the coordinated efforts will be achieved and documented, and also sets out the process for identifying the Plan Manager. The Coordination Agreement is part of each individual GSP within the Delta-Mendota Subbasin.

The Coordination Agreement for the Delta-Mendota Subbasin covers the following topics:

- 1. Purpose of the Agreement, including:
  - a. Compliance with SGMA and
  - b. Description of Criteria and Function;
- 2. General Guidelines, including:
  - a. Responsibilities of the Parties and
  - b. Adjudicated or Alternative Plans in the Subbasin;
- 3. Role of San Luis & Delta-Mendota Water Authority (SLDMWA), including:
  - a. Agreement to Serve,
  - b. Reimbursement of SLDMWA, and
  - c. Termination of SLDMWA's Services;
- 4. Responsibilities for Key Functions, including:
  - a. Coordination Committee,
  - b. Coordination Committee Officers,
  - c. Coordination Committee Authorized Action and Limitations,
  - d. Subcommittees and Workgroups,
  - e. Coordination Committee Meetings, and
  - f. Voting by Coordination Committee;
- 5. Approval by Individual Parties;
- 6. Exchange of Data and Information, including:
  - a. Exchange of Information and
  - b. Procedure for Exchange of Information;
- 7. Methodologies and Assumptions, including:
  - a. SGMA Coordination Agreements,





- b. Pre-GSP Coordination, and
- c. Technical Memoranda Required;
- 8. Monitoring Network
- 9. Coordinated Water Budget
- 10. Coordinated Data Management System
- 11. Adoption and Use of the Coordination Agreement, including:
  - a. Coordination of GSPs and
  - b. GSP and Coordination Agreement Submission;
- 12. Modification and Termination of the Coordination Agreement, including:
  - a. Modification or Amendment of Exhibit "A" (Groundwater Sustainability Plan Groups including Participation Percentages),
  - b. Modification or Amendment of Coordination Agreement, and
  - c. Amendment for Compliance with Law;
- 13. Withdrawal, Term, and Termination;
- 14. Procedures for Resolving Conflicts;
- 15. General Provisions, including:
  - a. Authority of Signers,
  - b. Governing Law,
  - c. Severability,
  - d. Counterparts, and
  - e. Good Faith; and
- 16. Signatories of all Parties

## **Coordination During GSP Implementation**

The Coordination Agreement ensures that the multiple GSAs are working cooperatively and collaboratively to ensure GSPs within the Subbasin are developed and implemented utilizing the same methodologies and assumptions and to ultimately establish the processes necessary to show how the multiple GSPs in the Subbasin will be sustainably managed to achieve the Delta-Mendota Subbasin's sustainability goal. The Coordination Committee intends to continue to meet and confer following the submittal of the Subbasin's GSPs and will develop guidelines for GSP implementation between the GSP Groups and update the Coordination Agreement as the Parties to the Agreement deem necessary.

The Coordination Committee will continue meeting regularly following submittal of the Subbasin GSPs in order to develop the guidelines for coordinated implementation of GSPs. The intent of the guidelines will be to outline processes that will ensure the GSAs are progressing toward the Subbasin sustainability goal, while meeting the Annual Reporting requirements or any other requirements agreed upon for purposes of coordination.





#### **Agency Responsibilities**

In meeting the terms of the Coordination Agreement, all Parties (meaning the Delta-Mendota Subbasin GSAs) agree to work collaboratively to meet the objectives of SGMA and the Coordination Agreement. Each Party to the Agreement is a GSA and acknowledges that it is bound by the terms of the Coordination Agreement as an individual party.

The Parties have established a Coordination Committee to provide a forum to accomplish the coordination obligations of SGMA. The Coordination Committee operates in full compliance with the Brown Act and is composed of a Chairperson and Vice Chairperson, Secretary, Plan Manager, and a GSP Group Representative and Alternate Representative for each of the six GSP groups. The Chairperson and Vice Chairperson are rotated annually among GSP Groups in alphabetical order. The Secretary assumes primary responsibility for Brown Act compliance. The GSP Group Representatives, who are identified in **Table CC-4**, are selected by each respective GSP Group at the discretion of the respective GSP Group, and such appointments are effective upon providing written notice to the Secretary and to each Group Contact. The Coordination Committee recognizes each GSP Group Representative and GSP Group Alternate Representative until the Group Contact provides written notice of removal and replacement to the Secretary and to every other Group Contact. Each GSP Group is required to promptly fill any vacancy created by the removal of its Representative or Alternate Representative so that each GSP Group has the number of validly designated representatives.

Each GSP Group Representative is entitled to one vote at the Coordination Committee, where the Alternate Representative is authorized to vote in the absence of the GSP Group Representative. The unanimous vote of the GSP Representatives from all GSP Groups is required on most items upon which the Coordination Committee is authorized to act, with the exception of certain ministerial and administrative items. Voting procedures to address a lack of unanimity take place upon a majority vote of a quorum of the Coordination Committee and include: straw polls, provisional voting, and delay of voting (see Section 5.6.3 – *Voting Procedures to Address Lack of Unanimity* of the Coordination Agreement). Where the law or the Coordination Agreement require separate written approval by each of the Parties, such approval is evidenced in writing by providing the resolution, Motion, or Minutes of their respective Board of Directors to the Secretary of the Coordination Committee. Minutes of the Coordinate Committee are kept and prepared by the Secretary's appointee and maintained by the Secretary as Coordination Agreement records and are available to the Parties and the public upon request. Meeting agenda and minutes are posted on the Delta-Mendota website (www.deltamendota.org).

The Coordination Committee may appoint subcommittees, working groups, and otherwise direct staff made available by the Parties. Subcommittees or working groups may include qualified individuals possessing the knowledge and expertise to advance the goals of the Coordination Agreement on the topics being addressed by the subcommittee or working group, whether or not such individuals are GSP Group Representatives or Alternate Representatives. Tasks assigned to subcommittees, working groups, or staff made available by the Parties may include developing technical data, supporting information, and/or recommendations on specialized matters to the Coordination Committee. One GSP Group Representative or Alternate Representative is present, one individual working on a subcommittee on behalf of the Parties in a GSP Group votes on behalf of the GSP Group. Subcommittees report voting results and provide information to the Coordination Committee but are not entitled to make determinations or decisions that are binding on the Parties.





The Coordination Committee is authorized to act upon the following items:

- 1. The Coordination Committee reviews, and consistent with the requirements of SGMA, approves the Technical Memoranda that compose the Common Chapter (see *Coordinated Data and Methodology*);
- 2. The Coordination Committee is responsible for ongoing review and updating of the Technical Memoranda as needed; assuring submittal of annual reports; providing five-year assessments and recommending any needed revisions to the Coordination Agreement; and providing review and assistance with coordinated projects and programs, once the GSPs have been submitted to and approved by DWR;
- 3. The Coordination Committee reviews and approves work plans, and in accordance with the budgetary requirements of the respective Parties, approves annual budget estimates of Coordinated Plan Expenses presented by the Secretary and any updates to such estimates provided that such estimates or updates with supporting documentation are circulated to all Parties for comment at least thirty (30) days in advance of the meeting at which the Coordination Committee will consider approval of the annual estimate;
- 4. The Coordination Committee is authorized to approve changes to Exhibit "A" (Groundwater Sustainability Plan Groups including Participation Percentages) to the Agreement and to recommend amendments to terms of the Agreement;
- 5. The Coordination Committee may assign work to subcommittees and workgroups as needed, provide guidance and feedback and ensure that subcommittees and workgroups prepare work products in a timely manner;
- 6. The Coordination Committee directs the Plan Manager in the performance of its duties under SGMA; and
- 7. The Coordination Committee provides direction to its Officers concerning other administrative and ministerial issues necessary for the fulfillment of the above-enumerated tasks.

Additional information regarding the roles, responsibilities, and duties of the Coordination Committee can be found in Section 5 – *Responsibilities for Key Functions* of the Coordination Agreement.

#### **Exchange of Information**

Timely exchange of information is a critical aspect of GSP coordination. All parties to the Coordination Agreement have agreed to exchange public and non-privileged information through collaboration and/or informal requests made at the Coordination Committee level or through subcommittees designated by the Coordination Committee. To the extent it is necessary to make a written request for information to another Party, each Party designates a representative to respond to information requests and provides the name and contact information of the designee to the Coordination Committee. Requests may be communicated in writing and transmitted in person or by mail, facsimile machine, or other electronic means to the appropriate representative as named in the Coordination Agreement. The designated representative is required to respond in a reasonably timely manner. Nothing in the Agreement shall be construed to prohibit any Party from voluntarily exchanging information with any other Party by any other mechanism separate from the Coordination Committee.

The Parties agree that each GSP Group shall provide the data required to develop the Subbasin-wide coordinated water budget but, unless required by law, will not be required to provide individual well or parcel-level information in order to preserve confidentiality of individuals to the extent authorized by law,



including but not limited to Water Code Section 10730.8, subdivision (b). To the extent that a court order, subpoena, or the California Public Records Act is applicable to a party, the Party in responding to a request made pursuant to that Act for release of information exchanged from another Party shall notify each other Party in writing of its proposed release of information in order to provide the other Parties with the opportunity to seek a court order preventing such release of information.

## **Dispute Resolution**

Procedures for conflict resolution have been established within the Coordination Agreement. In the event that a dispute arises among Parties as it relates to the Coordination Agreement, the disputing Party or Parties are to provide written notice of the basis of the dispute to the other Parties within thirty (30) calendar days of the discovery of the events giving rise to the dispute. Within thirty (30) days after such written notice, all interested Parties are to meet and confer in good faith to informally resolve the dispute. All disputes that are not resolved informally shall be settled by arbitration. In such an event, within ten (10) days following the failed informal proceedings, each interested Party is to nominate and circulate to all other interested Parties the name of one arbitrator. Within ten (10) days following the nominations, the interested Parties are to rank their top three among all nominated arbitrators, awarding three points to the top choice, two points to the second choice, and one point to the third choice and zero points to all others. Each interested Party will then forward its tally to the Secretary, who tabulates the points and notifies the interested Parties of the arbitrator with the highest cumulative score, who shall be the selected arbitrator. The Secretary may also develop procedures for approval by the Parties for selection of an arbitrator in the case of tie votes or in order to replace the selected arbitrator in the event such arbitrator declines to act. The arbitration is to be administered in accordance with the procedures set forth in the California Code of Civil Procedure, Section 1280, et seq., and of any state or local rules then in effect for arbitration pursuant to said section. Upon completion of arbitration, if the controversy has not been resolved, any Party may exercise all rights to bring legal action relating to the controversy.

#### **Coordinated Data and Methodology**

Pursuant to SGMA, the Coordination Agreement ensures that the individual GSPs utilize the same data and methodologies for developing assumptions used to determine: 1) groundwater elevation; 2) groundwater extraction data; 3) surface water supply; 4) total water use; 5) changes in groundwater storage; 6) water budgets; and 7) sustainable yield. The Parties have agreed to develop agreed-upon methodologies and assumptions for the aforementioned items prior to or concurrent with the individual development of GSPs. This development is facilitated through the Coordination Committee's delegation to a subcommittee or working group of the technical staff provided by some or all of the Parties. The basis upon which the methodologies and assumptions have been developed includes existing data/information, best management practices, and/or best modeled or projected data available and may include consultation with DWR as appropriate.

The data and methodologies for assumptions described in Water Code Section 10727.6 and Title 23, California Code of Regulations, Section 357.4 to prepare coordinated plans are set forth in Technical Memoranda prepared by the Coordination Committee for each of the following elements: Data and Assumptions; Hydrogeologic Conceptual Model; Coordinated Water Budgets; Sustainable Management Criteria; Coordinated Monitoring Network; Coordinated Data Management System, and Adoption and Use of the Coordination Agreement. The Technical Memoranda have been subject to the unanimous approval of the Coordination Committee and once approved, have been attached to and incorporated by reference into the Coordination Agreement without formal amendment of the Coordination Agreement being required. The Parties have agreed that they will not submit this Coordination Agreement. The Technical Memoranda created pursuant to the Coordination Agreement are to be utilized by the Parties





during the development and implementation of their individual GSPs in order to assure coordination of the GSPs is in compliance with SGMA. The Technical Memoranda have been included as an appendix to this GSP as a part of the Common Chapter.

#### **Plan Implementation and Submittal**

Under the Coordination Agreement, the Parties have agreed to submit their respective GSPs to DWR through the Coordination Committee and Plan Manager, in accordance with all applicable requirements. Subject to the subsequent attachment of the Technical Memoranda as appendices to the Common Chapter, the Parties intend that the described Coordination Agreement fulfill the requirements of providing an explanation of how the GSPs implemented together satisfy the requirements of SGMA for the entire Subbasin. The Coordination Agreement does not otherwise affect each Party's responsibility to implement the terms of its respective GSP in accordance with SGMA. Rather, this Coordination Agreement is the mechanism through which the Parties will coordinate their respective GSPs to the extent necessary to ensure that such GSP coordination complies with SGMA.

Each Party is responsible for ensuring that its own GSP complies with the statutory requirements of SGMA, including but not limited to the filing deadline. The Parties to this Coordination Agreement intend that their individual GSPs be coordinated together in order to satisfy the requirements of SGMA and to be in substantial compliance with the California Code of Regulations. The collective GSPs will satisfy the requirements of Water Code Sections 10727.2 and 10727.4 by providing a description of the physical setting and characteristics of the separate aquifer systems within the Subbasin, the measurable objectives for each such GSP, interim milestones, and monitoring protocols that together provide a detailed description of how the Subbasin as a whole will be sustainably managed.

The Parties agree to submit their respective GSPs to DWR through the Coordination Committee and Plan Manager, in accordance with all applicable requirements. The Coordination Committee is responsible for assuring submittal of annual reports, five-year updates, and for providing assessments recommending any needed revisions to the Coordination Agreement.

#### **Coordinated Data Management System**

The Delta-Mendota Subbasin GSAs have developed and will maintain a coordinated Data Management System that is capable of storing and reporting information relevant to the reporting requirements and/or implementation of the GSPs and monitoring network of the Subbasin.

The Parties may also develop and maintain separate Data Management Systems. Each separate Data Management System developed for each GSP will store information related to implementation of each individual GSP, monitoring network data and monitoring sites requirements, and water budget data requirements. Each system will be capable of reporting all pertinent information to the Coordination Committee. After providing the Coordination Committee with data from the individual GSPs, the Coordination Committee will ensure the data are stored and managed in a coordinated manner throughout the Subbasin and reported to DWR on an annual basis.

#### Adjudicated Areas and Alternative Plans

There are no adjudicated areas within the Delta-Mendota Subbasin, and no Alternative Plans have been submitted by the local agencies within the Subbasin.

#### Legal Bindings of the Delta-Mendota Subbasin Coordination Agreement

The Coordination Agreement, as contained herein, is reflected in the same manner and form as in the six Subbasin GSPs. All parties understand that the Delta-Mendota Subbasin Coordination Agreement is part





of the GSPs for participating Subbasin GSAs and will be a primary mechanism by which the six Subbasin GSPs will be implemented in a coordinated fashion. Further, all parties to the Coordination Agreement understand that DWR will evaluate the agreement for compliance with the procedural and technical requirements of GSP Regulations § 357.4 (Coordination Agreement) to ensure that the agreement is binding on all parties and that provisions of the agreement are sufficient to address any disputes between or among parties to the agreement.

The Coordination Agreement will continue to be the framework under which the six Delta-Mendota Subbasin GSPs will be implemented and will be reviewed as part of the five-year assessment and revised as necessary, dated, and signed by all parties.

## 2.1.3 Inter-basin Agreements

SLDMWA, on behalf of the Northern and Central Delta-Mendota Regions, and the SJREC GSA executed inter-basin data sharing agreements with Westlands Water District (the lead entity encompassing the adjoining Westside Subbasin). The purpose of the agreement is to establish a set of common assumptions on groundwater conditions on either side of the boundary between the Westside Subbasin and the Delta-Mendota Subbasin to be used for the development of GSPs in support of implementation of SGMA. In this agreement, the parties agree to provide each other with recorded, measured, estimated, and/or simulated modeling data located within five (5) miles of the boundary between the Westside Subbasin and the Delta-Mendota Subbasin. A list of data types to be shared between the parties to the agreement can be found in **Appendix D**.

Data provided under this agreement are understood to be shared with consultants and other stakeholders in the respective basins (Delta-Mendota Subbasin and Westside Subbasin), and that the information will be made public through the development of the respective Parties' (meaning SLDMWA/SJREC and Westlands Water District) GSPs and the supporting documentation of the GSPs. Other than publishing information for those purposes, neither Party will disclose the other Party's information to any third party, except if the other Party determines, at its sole discretion, the disclosure is required by law. Each Party may review preliminary results before publishing the information.

It is recognized that many of the sustainability indicators, notably groundwater quality, inelastic land subsidence and change in storage, are regional issues that may require future inter-basin discussions and coordination. Memorandum of Intent (MOI) are being discussed with the surrounding subbasins to demonstrate/confirm the subbasins' desires to coordinate during GSP implementation. These agreements, to be discussed further following submittal of GSPs, will allow for thoughtful consideration of the intent, structure, and need for future coordination with respect to data collection, reporting, regular meetings, and updates prior to annual reporting.





## 3. DELTA-MENDOTA SUBBASIN PLAN AREA

This section describes the Delta-Mendota Subbasin, including major streams and creeks, institutional entities, agricultural and urban land uses, locations of state lands (including wetlands), and geographic boundaries of surface water runoff areas. The reader is referred to the individual Subbasin GSPs for descriptions of existing surface water and groundwater monitoring programs, existing water management programs, and general plans in the individual GSP Plan Areas. The information contained in this section reflects information from publicly available sources and may not reflect all information that will be used for GSP technical analysis.

This section of the GSP satisfies Section 354.8 of the SGMA regulations.

## 3.1 Plan Area Definition

The Plan Area for the six coordinated GSPs is the Delta-Mendota Subbasin (DWR Basin 5-022.07). As previously noted, the Delta-Mendota Subbasin is one of nine subbasins that lie completely within the San Joaquin Valley Hydrologic Region and adjoins the following subbasins (**Figure CC-8**):

- Tracy
- Eastern San Joaquin
- Modesto
- Turlock

- Merced
- Chowchilla
- Madera
- Kings
- Westside

As described in *California's Groundwater*, DWR Bulletin 1188 (2016), the Delta-Mendota Subbasin is in the San Joaquin Valley Groundwater Basin, located along the western edge of the San Joaquin Valley and includes portions of San Joaquin, Stanislaus, Merced, Fresno, San Benito and Madera Counties. The northern boundary begins just south of Tracy in San Joaquin County, and the eastern boundary generally follows the San Joaquin River and Fresno Slough. The southern boundary is near the small town of San Joaquin, and the Subbasin is bounded on the west by the Coast Range. The Subbasin boundaries are further described in Section 4.1.5, Basin Boundaries, and is shown in relation to each of the six counties in **Figure CC-9**.





Figure CC-8: Neighboring Subbasins of the Delta-Mendota Subbasin





Figure CC-9: Delta-Mendota Groundwater Subbasin Plan Area





## 3.2 Plan Area Setting

As previously noted, the Delta-Mendota Subbasin lies along the western margin of the San Joaquin Valley. This valley is part of the large, northwest-to-southeast-trending asymmetric trough of the Central Valley, which has been filled with up to six vertical miles of sediment. This sediment includes both marine and continental deposits ranging in age from Jurassic to Holocene. The San Joaquin Valley lies between the Coast Range Mountains on the west and the Sierra Nevada on the east and extends northwestward from the San Emigdo and Tehachapi Mountains to the Sacramento-San Joaquin Delta (Delta) near the City of Stockton. The San Joaquin Valley is 250 miles long and 50 to 60 miles wide. The relatively flat alluvial floor is interrupted occasionally by low hills. Foothills adjacent on the west are composed of folded and faulted beds of mainly marine shale in the north and sandstone and shale in the south.

The San Joaquin Valley floor is divided into several geomorphic land types, including dissected uplands, low alluvial fans and plains, river floodplains and channels, and overflow lands and lake bottoms. Alluvial plains cover most of the valley floor and comprise some of the most intensely developed agricultural lands in the San Joaquin Valley. In general, alluvial sediments of the western and southern parts of the San Joaquin Valley tend to have lower permeability than east side deposits.

This section provides additional information relating to water resources in and around the Delta-Mendota Subbasin.

## Watersheds

The Delta-Mendota Subbasin lies in the Middle San Joaquin-Lower Merced-Lower Stanislaus watershed and the Middle San Joaquin-Lower Chowchilla watershed (**Figure CC-10**). Historically, the San Joaquin Valley Basin was a large floodplain of the San Joaquin River that supported vast expanses of permanent and seasonal marshes, lakes, and riparian areas. Approximately 90 percent of the basin's wetlands have been lost, with approximately 58,000 flooded acres remaining on State, federal and private wildlife refuges. Approximately 100,000 acres of managed wetland, upland and riparian habitat is found within the Grassland Plan area, and together with the 12,000-acre Mendota Wildlife Area (found in the Fresno County Plan area), encompasses the vast majority of the remaining wetlands found in the basin (**Figure CC-11**).

The San Joaquin River Basin (Basin) includes the entire area drained by the San Joaquin River. The San Joaquin River Basin drains 13,513 square miles (mi<sup>2</sup>) before it flows into the Sacramento-San Joaquin Delta near the town of Vernalis. The Merced, Tuolumne and Stanislaus Rivers are the three major tributaries that join the mainstream San Joaquin River from the east before it flows into the Delta.





Figure CC-10: Local Watersheds





## Figure CC-11: Wildlife Refuges and Wetland Habitat Areas in the Delta-Mendota Subbasin



## Surface Water Use

Surface water is a primary water supply for agriculture within the Delta-Mendota Subbasin. Surface water supplies are brought into the Subbasin using an extensive series of water systems relied upon by multiple water agencies, cities, and private water users. Major water-related infrastructure in the Subbasin includes the facilities required to deliver Central Valley Project (CVP) supplies to CVP water supply contractors, in addition to key infrastructure of the State Water Project (SWP) utilized to deliver water to SWP water supply contractors and surface water diversions (e.g. intakes) to divert and distribute water from the San Joaquin and Kings Rivers.

The San Luis & Delta-Mendota Water Authority (SLDMWA) is a joint powers authority consisting of 28 member agencies that provide water to approximately 1.2 million acres of highly productive farmland, 2 million California residents, and millions of waterfowl dependent upon the nearly 200,000 acres of managed wetlands within this area of the Pacific Flyway. The SLDMWA operates and maintains portions of the CVP, including the Delta Cross Channel, the C.W. "Bill" Jones Pumping Plant, the Delta-Mendota Canal (DMC), O'Neill Pumping-Generating Plant, and the San Luis Drain, and provides emergency assistance when requested on the Delta Cross Channel and the Tracy Fish Collection Facility. The California Department of Water Resources (DWR) operates and maintains the SWP facilities, designed to deliver nearly 4.2 million acre-feet of water per year to 29 long-term SWP water supply contractors. Joint federal-state facilities include the California Aqueduct, Banks Pumping Plant, O'Neill Dam and Forebay, Sisk Dam and San Luis Reservoir, and Dos Amigos Pumping Plant. Surface water diversion facilities are owned and operated by individual water and irrigation districts and typically include some form of intake (e.g. fish screen, open water intake, flumes) plus facilities to convey the diverted surface water to a distribution system.

## **Groundwater Use**

Groundwater is a key component of water supplies in the Delta-Mendota Subbasin. To protect the longterm sustainability of groundwater resources, pumping has significantly reduced in past years (2017-2019), allowing the groundwater levels in the Subbasin to recover to some extent. During the most recent drought period, groundwater was heavily relied upon throughout the Subbasin for irrigation as surface water deliveries were significantly severely reduced for many water users (especially those with junior surface water rights), resulting in increased groundwater pumping.

There are many communities within the Subbasin that are partially or completely reliant on groundwater for municipal and domestic water supplies, including the cities of Patterson, Newman, Gustine, Los Banos, Firebaugh, and Mendota and the communities of Grayson, Westley, Crows Landing, Santa Nella, Volta, Dos Palos Y, and Tranquillity (**Figure CC-12**). Other unincorporated areas of the Subbasin also rely on groundwater as the sole water supply source. There are several areas of *de minimis* groundwater extractors in the Subbasin, which are defined as well owners who extracts two acre-feet or less per year from a parcel for domestic purposes (SWRCB, n.d. (a)).

**Figure CC-13**, **Figure CC-14**, and **Figure CC-15** show the density per square mile (PLSS Section) of domestic, production, and public wells in the Delta-Mendota Subbasin as identified by DWR's Well Completion Report Map Application. Domestic wells are defined as individual domestic wells which supply water for the domestic needs of an individual residence or systems of four or less service connections (DWR, 1981). Within the Delta-Mendota Subbasin, the majority of PLSS Sections contain five or fewer domestic wells (**Figure CC-13**). Production well statistics include wells that are designated as irrigation, municipal, public, and industrial on well completion reports, generally indicating wells designed to obtain water from productive zones containing good-quality water (DWR, 1991). The





majority of PLSS Sections in the Subbasin contain only zero, one, or two production wells (Figure CC-14). The highest concentration of production wells can be found in the south of the Subbasin, near Mendota. Public wells are defined as wells that provide water for human consumption to 15 or more connections or regularly serves 25 or more people daily for at least 60 days out of the year (SWRCB, n.d. (b)). Compared to domestic and production wells, public wells are less common in the Subbasin. The status of the wells (e.g. active, abandoned, destroyed) contained in the DWR Well Completion Report Map Application has not been independently confirmed. Additionally, the reader is referred to each of the six Subbasin GSPs for more information regarding wells in the Delta-Mendota Subbasin.





Figure CC-12: Communities Dependent on Groundwater





Figure CC-13: Domestic Well Density in the Delta-Mendota Subbasin





Figure CC-14: Production Well Density in the Delta-Mendota Subbasin





Figure CC-15: Public Well Density in the Delta-Mendota Subbasin





## **Flood Management**

In general, the Delta-Mendota Subbasin slopes toward the San Joaquin River with steeper slopes along the western boundary (near the Coast Range), tapering off closer to the San Joaquin River. The flood management system in the San Joaquin Valley includes reservoirs to regulate snowmelt from elevations greater than 5,000 feet, bypasses at lower elevations, and levees that line major rivers.

Severe rain events in 1997/98, 2005/2006, 2011 and 2017 flooded communities, agricultural lands and refuges adjacent to the San Joaquin River in the Delta-Mendota Subbasin (specifically the communities of Firebaugh, Newman, Gustine and Mendota) and produced some localized flooding of farmland and refuges caused by runoff impoundment by elevated canal banks. Based on the recent historical events, the primary threat of flooding to urban areas will be for those along (and immediately adjacent to) the San Joaquin River. Areas within the 100-year floodplain within the Subbasin are shown in **Figure CC-16**.

## Major Land Use Divisions

The Delta-Mendota Subbasin consists mostly of agricultural land use types (**Figure CC-17**). Typical land uses are described in the following sections and consist predominantly of the following:

- Pasture/Rangeland
- Agricultural Land (including rice, field crops and grains)
- Deciduous Forest
- Idle and Retired Farmland/Rangeland
- Riparian/Wetland
- Urban

The primary land use planning entities in the Delta-Mendota Subbasin include San Joaquin, Stanislaus, Merced, Fresno, and Madera Counties, as well as the cities of Patterson, Newman, Gustine, Los Banos, Dos Palos, Firebaugh, and Mendota, and Community of Santa Nella, as shown in **Figure CC-18**.

#### Pasture/Rangeland

Grasslands in the Central Valley were originally dominated by native perennial grasses such as needlegrass and alkali sacaton. Currently, grassland vegetation is characterized by a predominance of annual or perennial grasses in an area with few or no trees and shrubs. Annual grasses found in grassland vegetation include wild oats, soft chess, ripgut grass, medusa head, wild barley, red brome, and slender fescue. Perennial grasses found in grassland vegetation are purple needlegrass, Idaho fescue, and California oatgrass. Forbs commonly encountered in grassland vegetation include long-beaked filaree, redstem filaree, dove weed, clovers, Mariposa lilies, popcornflower, and California poppy. Vernal pools found in small depressions with an underlying impermeable layer are isolated wetlands within grassland vegetation. Pastures can consist of both irrigated and unirrigated lands dominated by perennial grasses used predominantly for grazing.

Rangeland communities are composed of similar grasses, grass-like plants, forbs, or shrubs which are grazed by livestock. Rangelands are classified into three basic types: shrub and brush rangeland, mixed rangeland, and herbaceous rangeland. The shrub and brush rangeland is dominated by woody vegetation and is typically found in arid and semiarid regions. Mixed rangelands are ecosystems where more than one-third of the land supports a mixture of herbaceous species and shrub or brush rangeland species. Herbaceous rangelands are dominated by naturally occurring grasses and forbs as well as some areas that



have been modified to include grasses and forbs as their principal cover. Rangelands are, by definition, areas where a variety of commercial livestock are actively maintained.

#### Agricultural Land

General agricultural types occurring in the Delta-Mendota Subbasin include row crops, grains, orchards, and vineyards. Management of agricultural lands often includes intensive management, including soil preparation activities, crop rotation, grazing, and the use of chemicals.

#### Row Crops

Most row crops grown in the San Joaquin Valley and harvested for food are annual species and are managed with a crop rotation system. During the year, several different crops may be produced on a given parcel of land either concurrently or in succession. Typical crops grown in the Delta-Mendota Subbasin include tomatoes, melons, grain crops (such as barley, wheat, corn, and oats), rice, cotton, and beans.

#### **Orchards and Vineyards**

Orchard and vineyards consist of cultivated fruit or nut-bearing trees or grapevines. Orchards are typically open, single-species, tree-dominated habitats and are planted in a uniform pattern and intensively managed. Understory vegetation is usually sparse. Vineyards are typically managed in a similar manner for producing grapes for wine and/or direct consumption.

#### **Deciduous Forest**

Deciduous forests are composed of trees that lose their leaves in the winter. These include species such as the various California oaks, California buckeye, Fremont Cottonwoods, Goodding Willows, and California Sycamores. The interior live oak, which is not deciduous, is also found in deciduous forests. Valley oak woodlands are found in the Sacramento and San Joaquin Valleys and usually occur below elevations of 2,000 feet.

#### **Idle or Retired Farmland/Rangeland**

Lands of this category are similar to abandoned farmlands in ruderal (disturbed) areas. Plants on these parcels may consist of either native and/or non-native species.

#### **Riparian/Wetland**

Riparian and wetland communities are both natural and man-made. Managed wetlands are classified as riparian and are flooded for overwintering migratory bird habitat. In the spring the wetlands are drained to promote grasses such as swamp timothy and watergrass which are an important waterfowl food supply. Although some grazing continues on managed wetlands, historically, many of these lands were irrigated and used as rangeland throughout the summer months. Today, managed wetlands are irrigated in the spring to maximize wetland productivity and provide nesting and sensitive species habitat. Managed wetlands also contain emergent vegetation such as cattail and tule and are often adjacent to riparian corridors.

#### <u>Urban</u>

Urban land uses include cities and smaller communities, in addition to other lands used for industrial and/or commercial practices.











Figure CC-17: Typical Land Use











## **Regional Economic Issues and Trends**

The western San Joaquin Valley is a highly agricultural region. There are no large cities or industries in the Subbasin to provide an alternative economic base. The economy of this region is predominately driven by agricultural production and therefore, the availability of surface water supplies (predominantly in the form of CVP agricultural water and diversions from the San Joaquin and Kings Rivers) is an essential element to the economic health of the region. Other uses of surface water in the Subbasin are used for M&I purposes and wildlife refuge water supply.

Depending on water supply conditions, about 800,000 acres in the Delta-Mendota Subbasin are partially or solely irrigated with surface water. Other economic base industries include travel on the Interstate 5 (I-5) corridor, some petroleum extraction, and tourism. State, federal and private wildlife refuges benefit local economies by attracting hunters, anglers, outdoor recreationists to the region. Managed wetland water conveyance infrastructure is maintained and improved by many contractors and local agency staff. Large scale conveyance improvements and habitat restoration projects, including mitigation banks, are also common throughout the Subbasin. M&I water use, which is a small share of total water use in the Subbasin, occurs primarily within the cities and smaller communities. The largest M&I use areas in the Delta-Mendota Subbasin, based on 2018 population estimates from the U.S. Census Bureau, are the cities of Patterson (population 22,352) and Los Banos (population 30,074) (U.S. Census Bureau, 2017).

All communities within the Delta-Mendota Subbasin have economies greatly dependent on agricultural production. These communities include Patterson, Tranquillity, Grayson, Mendota, Firebaugh, Dos Palos, Los Banos, Santa Nella, Newman, Gustine, Crows Landing, and Westley. All of these communities are strongly affected by the reliability of agricultural water supplies. Some of them are dependent upon groundwater for M&I use.

## **Plan Area Jurisdictional Boundaries**

Jurisdictional areas within the Delta-Mendota Subbasin include counties, cities, water districts, irrigation districts, mutual water companies, and federal and state agencies. There are no federal- or state-recognized tribal communities in the Subbasin. Federal and State Lands are shown in **Figure CC-19**. More detail on specific jurisdictional areas within each GSP area can be found in the respective GSP.

In general, all municipal, water/irrigation districts and counties within the Delta-Mendota Subbasin are participating in GSP development either as a separate GSA or as members of a GSA. The California Department of Fish and Wildlife boundaries and the U.S. Fish and Wildlife Service boundaries overlay the wildlife refuges and areas and state parks within the Subbasin. DWR manages the SWP and the California Aqueduct, and the U.S. Bureau of Reclamation (USBR), through the SLDMWA, manages the CVP and the Delta-Mendota Canal. The California Department of Transportation (Caltrans) is responsible for managing the State and Interstate highways in the Subbasin, including Interstate- (I-) 5, and State Highways 132, 33, 140, 152, and 165.

**Figure CC-9** depicts the Subbasin's extent relative to the boundaries of the various counties that overlie the Subbasin. Merced County has jurisdiction over the largest portion of the Subbasin (525 square miles), in the central portion of the Subbasin. Stanislaus County has jurisdiction over most of the area on the northern end of the Subbasin (covering 223 square miles). Fresno and Madera Counties have jurisdiction over the southern extent of the Delta-Mendota Subbasin (400 square miles). Finally, San Benito County covers the smallest portion of the Subbasin (5 square miles) in the southwestern portion of the Subbasin near San Luis Reservoir.





Figure CC-19: Federal and State Lands





## Land Use Elements

Land use in the Delta-Mendota Subbasin is predominantly agricultural with wildlife habitat areas and areas of municipal, industrial and commercial use. Predominant crops grown in the region include grain and hay crops, nut and fruit trees, and row crops. **Figure CC-20** shows the distribution of different land use types across the Delta-Mendota Subbasin.

Conjunctive use of surface water and groundwater is practiced throughout much of the Delta-Mendota Subbasin. Urban centers, such as the City of Patterson, and most unincorporated county areas rely solely on groundwater for their water supplies. Several water and irrigation districts hold water rights to divert from the San Joaquin River and/or the Kings Rivers. Other water purveyors receive water from the CVP and use groundwater and non-CVP-acquired surface waters to supplement demand, while some water districts rely solely on groundwater for their supplies. Refer to each GSP for detailed discussions of the water sources used by each agricultural, wetland, and urban water supplier.

Agriculture is the predominant water use sector throughout the Delta-Mendota Subbasin (**Figure CC-20**). Urban water uses are mostly concentrated within and surrounding cities (such as Patterson and Los Banos). Non-irrigated land includes any idle or native riparian land classifications, which are scattered throughout the Regions.

## 3.3 General Plans in Plan Area

Within each GSP, General Plans and/or Community Specific Plans overlie the area. These include County general plans for Fresno, Merced, San Benito, San Joaquin, Stanislaus, and Madera Counties, and specific plans for cities and communities. Each GSP contains a detailed list of General Plan policies and objectives relevant to water resources management in the applicable GSP area. Refer to discussions in the individual GSPs which satisfy §354.8(f) of the GSP Emergency Regulations under SGMA.





Figure CC-20: 2014 Land Use in the Delta-Mendota Subbasin





## 3.4 Existing Land Use Plans and Impacts to Sustainable Groundwater Management

Numerous policies in each County's and Community's General Plan compliment the GSPs' plans to conserve and sustainably manage groundwater resources. In general, the County and City General Plans guide future growth and development (and associated demands) within their respective jurisdictional areas. This additional growth may impact groundwater sustainability by placing additional demands on groundwater resources in an area where surface water resources are scarce or are otherwise unavailable. The General Plans also promote water conservation (in both the urban and agricultural sectors), which could potentially offset the additional demands associated with future urban development. In addition to conservation, some (though not all) General Plans promote groundwater recharge, the protection of recharge areas and wetlands, and the use of water transfers to further benefit groundwater sustainability.

Most General Plans within the Delta-Mendota Subbasin include goals focused on preserving agriculture, efficient use of existing and future water sources in both the urban and agricultural sectors, connecting smaller rural communities to larger water systems, and water quality protection. With respect to the protection of water quality and groundwater dependent ecosystems, the General Plans generally protect riparian and wetland habitats, encourage the protection of water quality (including through the remediation of contamination that may impact groundwater quality, requiring the use of septic systems in rural areas that are designed to be protective of groundwater quality and/or the use of community wastewater systems in urban areas), and promote flood control and management (including the associated impacts of erosion and sedimentation of surface water-courses).

The Fresno County General Plan, in particular, promotes sustainability by managing new wells in urban areas, supporting monitoring of water resources and associated habitats, and through the formation of a water resources document repository.

While the magnitude of impacts of these policies over the planning and implementation horizon are not known, such policies have been considered in this GSP, primarily through the use of the General Plans and associated zoning maps to identify future land use types and projected growth areas. These General Plans and mapping were used along with available water master plans, urban water management plans, agricultural water management plans, and other relevant planning documents to determine projected future water demands by land use sector for use in the projected future water budgets.

Just as the General Plans complement the GSPs, the GSPs in the Delta-Mendota Subbasin may influence the General Plans' goals and policies. Sustainable management of groundwater resources through a GSP may change the pace, location and type of development and/or land use that will occur in the Subbasin. GSP implementation is anticipated to be consistent with the General Plans' goals to sustainably manage land development and water resources in the Subbasin.

## 3.5 Existing Water Resources Monitoring and Management Programs

As required by §354.8(c) and (d) of the GSP Emergency Regulations, the following section describes key existing water resources-related management and monitoring programs, and a discussion of how these programs will either impact GSP implementation and/or will be incorporated into the GSPs. The information shown below is a high-level summary of key existing programs; please see the individual GSPs for additional relevant management and monitoring programs.





## Irrigated Lands Regulatory Program (ILRP)

In 1999, the California Legislature passed Senate Bill 390, which eliminated a blanket waiver of water quality regulations for agricultural waste discharges. The Bill required the Regional Water Quality Control Boards to develop a program to regulate agricultural lands under the Porter-Cologne Water Quality Control Act. In 2003, the Central Valley Regional Water Quality Control Board (CV-RWQCB) issued an order that sets Waste Discharge Requirements (WDRs) for irrigated lands to protect both surface and groundwater throughout the Central Valley, primarily to address nitrates, pesticides, and sediment discharge. The resulting Irrigated Lands Regulatory Program (ILRP) regulates wastes from commercial irrigated lands that discharge into surface and groundwater. The program is administered by the CV-RWQCB working directly with a regional or crop-based coalition as well as directly with irrigators. The goal of the ILRP is to protect surface water and groundwater and to reduce impacts of irrigated agricultural discharges to waters of the State. As a result of the ILRP, monitoring reports, assessment reports, management plans, surface water quality data, and groundwater quality data are made available to the public.

Implementation of the IRLP in the Delta-Mendota Subbasin is managed primarily by the Westside San Joaquin River Watershed Coalition and the Grassland Drainage Area Coalition under the San Joaquin Valley Drainage Authority, a California Joint Powers Authority (JPA). This region specifically emphasizes nitrogen, sediment, and erosion control.

## **CV-SALTS**

The Central Valley Salinity Alternatives for Long-Term Sustainability (CV-SALTS) is an initiative to reduce salt and nitrate impacts, restore groundwater quality, and provide safe drinking water supplies. Developed by a group of stakeholders (federal, state, and local agencies, dischargers and growers, and environmental groups) called the Central Valley Salinity Coalition, the Central Valley Salt and Nitrate Management Plan (SNMP) was released in 2017.

The Central Valley SNMP recommends revised and flexible regulations for existing Basin Plans and includes recommended interim solutions for salt and nutrient management in high priority basins in addition to long-term salt management strategies. Under the Central Valley SNMP, dischargers are provided two compliance pathways: (1) traditional permitting as an individual discharger or as a coalition (i.e. irrigated lands coalition), or (2) groundwater management zone permitting. Zone permitting allows dischargers to work as a collective in collaboration with the CV-RWQCB to provide safe drinking water with the option to extend time to achieve nitrogen balance. At this time, the Central Valley SNMP is not currently enforced.

## **Integrated Regional Water Management Program**

Three Integrated Regional Water Management Plans (IRWMPs) overlie the Delta-Mendota Subbasin. The Westside-San Joaquin IRWMP covers most of the Subbasin, while smaller portions of the Subbasin are covered by the East Stanislaus and Madera IRWM Plans.

Integrated Regional Water Management (IRWM) is a collaborative effort to identify and implement water management solutions on a regional scale that increase regional self-reliance, reduce conflict, and manage water to concurrently achieve social, environmental, and economic objectives. Developed by Regional Water Management Groups, the IRWMPs seek to deliver higher value for investments in water resources and management by considering all interests, providing multiple benefits, and working across jurisdictional boundaries. Examples of multiple benefits include improved water quality, better flood



management, restored and enhanced ecosystems, and more reliable surface and groundwater supplies. Please see the individual GSPs for additional details regarding the IRWM program in their GSP Plan areas.

## California State Groundwater Elevation Monitoring Program (CASGEM)

Since 2009, the California Statewide Groundwater Elevation Monitoring (CASGEM) Program has tracked seasonal and long-term groundwater elevation trends in groundwater basins statewide. The program's mission is to establish a permanent, locally-managed program of regular and systematic monitoring in all of California's alluvial groundwater basins. This early attempt to monitor groundwater continues to exist as a tool to help achieve the goals set out under the Sustainable Groundwater Management Act (SGMA) with mandatory annual water elevation monitoring and reporting.

## San Joaquin River Restoration Program (SJRR)

The San Joaquin River Restoration Program (SJRRP) is a comprehensive, long-term effort to restore flows to the San Joaquin River from Friant Dam to the confluence of Merced River and restore a self-sustaining Chinook salmon fishery in the river while reducing or avoiding adverse water supply impacts from Restoration Flows. The program has two general goals resulting from the San Joaquin River Restoration Settlement reached in 2006:

- **Restoration:** To restore and maintain fish populations in "good condition" in the main stem of the San Joaquin River below Friant Dam to the confluence of the Merced River, including naturally reproducing and self-sustaining populations of salmon and other fish.
- Water Management: To reduce or avoid adverse water supply impacts to all of the Friant Division long-term contractors that may result from the Interim Flows and Restoration Flows provided for in the Settlement.

The program includes the implementation of projects, reintroduction activities and associated monitoring to assess progress towards achieving the Settlement goals.

## **USGS Land Subsidence Monitoring**

The USGS maintains and monitors a large system of monitoring locations nationwide using interferometric synthetic aperture radar (InSAR), continuous GPS (CGPS) measurements, campaign global positioning system (GPS) surveying, and spirit-leveling surveying. Aquifer-system compaction is measured by using extensometers to aid in the understanding of the depths at which compaction is occurring. The USGS shares these results to support decision making relative to groundwater basin management with the goal of minimizing future inelastic land subsidence.

## 3.6 County Well Construction/Destruction Standards and Permitting

DWR has developed well standards for the state per California Water Code Sections 13700 to 13806. These standards have been adopted by the State Water Resources Control Board (SWRCB) into a statewide model well ordinance (Resolution No. 89-98) for use by the Regional Boards for enforcing well construction standards where no local well design ordinance exists that meets or exceeds the DWR standards. DWR's Well Standards are presented in Bulletin 74-81 and Bulletin 74-90.





Each GSP lists the counties within their GSP Plan areas and the respective permitting agencies and local ordinances for well construction and destruction standards. Discussion of these standards and the respective permitting process as well as well abandonment and destruction procedures can be found in the individual GSPs.

## 3.7 Existing and Planned Conjunctive Use Programs

Conjunctive use programs in the Subbasin are currently implemented and planned by single agencies as well as through multi-agency partnerships. Maximizing the beneficial use of surface water, groundwater, and recycled water resources is of critical concern to water managers throughout the Delta-Mendota Subbasin with the ultimate goal of using all of these water sources more efficiently to avoid overdraft and to sustainably manage groundwater resources. Each GSP describes efforts to utilize existing water resources conjunctively and demonstrate feasibility to continue to implement conjunctive use projects in the future. These may include projects such as groundwater recharge and conveyance facilities, new wells, improved monitoring systems, improved delivery efficiency, water recycling, and water quality improvements and treatment.

Underground recharge and storage occurs throughout the Delta-Mendota Subbasin through stormwater applied water and managed wetland recharge. Stormwater collects both naturally and artificially and eventually percolates through the ground and into aquifers for beneficial use for both urban and agriculture. Recharge from agricultural and wetland water conveyance and irrigation percolates into the ground and eventually into aquifers where it can be pumped again for use. This natural and unmanaged recharge creates future opportunities for conjunctive use programs; however, this recharge may decline as farmers move toward more precise and water efficient irrigation methods.

## 3.8 Plan Elements from California Water Code Section 10727.4

Each GSP may contain, as deemed appropriate, a detailed discussion of the additional plan elements as identified in California Water Code (CWC) Section 10727.4. These elements are:

- Control of saline water intrusion
- Wellhead protection areas and recharge areas
- Migration of contaminated groundwater
- Well abandonment and well destruction programs
- Activities implementing, opportunities for, and removing impediments to conjunctive use or underground storage
- Measures addressing groundwater contamination cleanup, groundwater recharge, in-lieu use, diversions to storage, conservation, water recycling, conveyance, and extraction projects
- Efficient Water Management Practices, as defined in Section 10902, for the delivery of water and water conservation methods to improve the efficiency of water use
- Efforts to develop relationships with state and federal regulatory agencies
- Processes to review land use plans and efforts to coordinate with land use planning agencies to assess activities that potentially create risk to groundwater quality or quantity
- Impacts on Groundwater Dependent Ecosystems




# 4. SUBBASIN SETTING

This Delta-Mendota Subbasin Settings section contains three main subsections as follows:

- **Hydrogeologic Conceptual Model (HCM)** The HCM section (Section 4.1) provides the geologic information needed to understand the framework that water moves through in the Subbasin. It focuses on geologic formations, aquifers, structural features, and topography.
- **Groundwater Conditions** The Groundwater Conditions section (Section 4.2) describes and presents groundwater trends, levels, hydrographs and level contour maps, estimates changes in groundwater storage, identifies groundwater quality issues, addresses subsidence, and addresses surface water interconnection.
- Water Budget The Water Budget section (Section 4.3) describes the data used to develop the water budget. Additionally, this section discusses how the budget was calculated, provides water budget estimates for historical conditions, and current conditions and projected conditions

## 4.1 Hydrogeologic Conceptual Model

This section describes the hydrogeologic conceptual model (HCM) for the Delta-Mendota Subbasin based on technical studies and qualified maps that characterize the physical components and interaction of the surface water and groundwater systems, pursuant to Article 5, Plan Contents, Subarticle 2, Basin Setting, § 354.14 Hydrogeologic Conceptual Model of the GSP Emergency Regulations. The physical description of the Delta-Mendota Subbasin is based on information originally published in the *Western San Joaquin River Watershed Groundwater Quality Assessment Report* (GAR) (LSCE, 2015), *Grassland Drainage Area Groundwater Quality Assessment Report* (LSCE, 2016), and *Groundwater Overdraft in the Delta-Mendota Subbasin* (KDSA, 2015).

## 4.1.1 Regional Geologic and Structural Setting

The Delta-Mendota Subbasin is located in the northwestern portion of the San Joaquin Valley Groundwater Basin within the southern portion of the Central Valley (**Figure CC-21**). The San Joaquin Valley is a structural trough up to 200 miles long and 70 miles wide filled with up to 32,000 feet of marine and continental sediments deposited during periodic inundation by the Pacific Ocean and by erosion of the surrounding Sierra Nevada and Coast Range mountains, respectively (DWR, 2006). Continental deposits shed from the surrounding mountains form an alluvial wedge that thickens from the valley margins toward the axis of the structural trough. This depositional axis is slightly west of the series of rivers, lakes, sloughs, and marshes which mark the current and historic axis of surface drainage in the San Joaquin Valley.

The Delta-Mendota Subbasin (DWR Basin No. 5-22.07) is bounded on the west by the tertiary and older marine sediments of the Coast Ranges, on the north generally by the San Joaquin-Stanislaus County line, on the east generally by the San Joaquin River and Fresno Slough, and on the south by the Tranquillity Irrigation District boundary near the community of San Joaquin. Surface waters converge from the Fresno, Merced, Tuolumne, and Stanislaus Rivers into the San Joaquin River, which drains to the north toward the Sacramento-San Joaquin Delta.





Figure CC-21: Regional Geologic Setting



# 4.1.2 Geologic History

Approximately three million years ago, tectonic movement of the Oceanic and Continental plates associated with the San Andreas Fault system resulted in the formation of the Coast Range which sealed off the Central Valley from the Pacific Ocean (LSCE, 2015). As this occurred, the floor of the San Joaquin Valley began to transition from a marine depositional environment to a freshwater system with ancestral rivers bringing alluvium to saltwater bodies (Mendenhall et al., 1916). The Coast Ranges on the western side of the San Joaquin Valley consist mostly of complexly folded and faulted consolidated marine and non-marine sedimentary and crystalline rocks ranging from Jurassic to Tertiary age, dipping eastward and overlying the basement complex in the region (Croft, 1972; Hotchkiss and Balding, 1971). The Central Valley Floor, in which the Delta-Mendota Subbasin lies, consists of Tertiary and Quaternary-aged alluvial and basin fill deposits (**Figure CC-22**). The fill deposits mapped throughout much of the valley extend vertically for thousands of feet, and the texture of sediments varies in the east-west direction across the valley. Coalescing alluvial fans have formed along the sides of the valley created by the continuous shifting of distributary stream channels over time. This process has led to the development of thick fans of generally coarse texture along the margins of the valley and a generally fining texture towards the axis of the valley (Faunt et al., 2009 and 2010).

Deposits of Coast Range and Sierra Nevada sources interfinger within the Delta-Mendota Subbasin. Steeper fan surfaces, with slopes as high as 80 feet per mile, exist proximal to the Coast Range, whereas more distal fan surfaces consist of more gentle slopes of 20 feet per mile (Hotchkiss and Balding, 1971). In contrast to the east side of the valley, the more irregular and ephemeral streams on the western side of the valley floor have less energy and transport smaller volumes of sediment resulting in less developed alluvial features, including alluvial fans which are less extensive, although steeper, than alluvial fan features on the east side of the valley (Bertoldi et al., 1991). Lacustrine and floodplain deposits also exist closer to the valley axis as thick silt and clay layers. Lakes present during the Pleistocene epoch in parts of the San Joaquin Valley deposited great thicknesses of clay sediments.





Figure CC-22: Generalized Geology





# 4.1.3 Geologic Formations and Stratigraphy

Distinct geomorphic units exist within the Delta-Mendota Subbasin defining areas of unique hydrogeologic environments. The geomorphic units are mapped and described by Hotchkiss and Balding (1971) and Davis et al. (1959) and are shown in **Figure CC-22**. The two primary geomorphic units within the Central Valley Floor area of the Delta-Mendota Subbasin include the overflow lands geomorphic unit and the alluvial fans and plains geomorphic unit. Overflow lands are defined as areas of relatively poorly draining soils with a shallow water table. The overflow lands geomorphic unit is located in the southeastern portion of the Subbasin and is dominated by finer-grained floodplain deposits that are the result of historical episodic flooding of this low-land area. This has formed poorly-draining soils with generally low hydraulic conductivity characteristics. In contrast, the alluvial fans and plains geomorphic unit is characterized by relatively better drainage conditions, with sediments comprised of coalescing and somewhat coarser-grained alluvial fan materials deposited by higher-energy streams flowing out of the Coast Range (Hotchkiss and Balding, 1971). The alluvial fans and plains geomorphic unit covers much of the Delta-Mendota Subbasin along the western margins of the Central Valley Floor at the base of the Coast Range.

The primary groundwater bearing units within the Delta-Mendota Subbasin consist of Tertiary and Quaternary-aged unconsolidated continental deposits and older alluvium of the Tulare Formation. Subsurface hydrogeologic materials covering the Central Valley Floor consist of lenticular and generally poorly sorted clay, silt, sand, and gravel that make up the alluvium and Tulare Formation. These deposits are thickest along the axis of the valley with thinning along the margins towards the Coast Range mountains (DWR, 2003; Hotchkiss and Balding, 1971). A zone of very shallow groundwater, generally within 25 feet of the ground surface, exists throughout large areas of the Subbasin, with considerable amounts (greater than 50 percent) of farmland in the area estimated to have very shallow depths to groundwater of less than 10 feet (Hotchkiss and Balding, 1971). Many of these areas are naturally swampy lands adjacent to the San Joaquin River.

The Tulare Formation extends to several thousand feet in depth and to the base of freshwater throughout most of the area and consists of interfingered sediments ranging in texture from clay to gravel of both Sierra Nevadan and Coast Range origin. The formation is composed of beds, lenses, and tongues of clay, sand, and gravel that have been alternatively deposited in oxidizing and reducing environments (Hotchkiss and Balding, 1971).

Terrace deposits of Pleistocene age lie up to several feet higher than present streambeds and are comprised of yellow, tan, and light-to-dark brown silt, sand, and gravel with a matrix that varies from sand to clay (Hotchkiss and Balding, 1971). The water table generally lies below the bottom of the terrace deposits; however, the relatively large grain size of the terrace deposits suggests their value as possible recharge sites. Alluvium is composed of interbedded, poorly to well-sorted clay, silt, sand, and gravel and is divided based on its degree of dissection and soil formation. The flood-basin deposits are generally composed of light-to-dark brown and gray clay, silt, sand, and organic material with locally high concentrations of salt and alkali. Stream channel deposits of coarse sand and gravel are also included.

The Tulare Formation also includes the Corcoran Clay (E-Clay) member, a diatomaceous clay or silty clay of lake bed origin which is a prominent aquitard in the San Joaquin Valley, separating the upper zone from the lower zone and distinguishing the semi-confined Upper Aquifer from the confined Lower Aquifer (Hotchkiss and Balding, 1971). The depth and thickness of the Corcoran Clay are variable within the Central Valley Floor, and it is not present in peripheral areas (outside the Central Valley Floor) of the Subbasin. Within the Upper Aquifer, additional clay layers exist and also provide varying degrees of confinement, including other clay members of the Tulare Formation and layers of white clay identified by





Hotchkiss and Balding (1971). These clays are variable in extent and thickness, but the white clay is noted to be as much as 60 feet thick in areas providing very effective confinement of underlying zones (Croft, 1972; Hotchkiss and Balding, 1971). The Tulare Formation is hydrologically the most important geologic formation in the Delta-Mendota Subbasin because it contains most of the fresh water-bearing deposits. Most of the natural recharge that occurs in the Subbasin is in the alluvial fan apex areas along Coast Range stream channels (Hotchkiss and Balding, 1971).

## 4.1.4 Faults and Structural Features

The valley floor portion of the Delta-Mendota Subbasin contains no known major faults and is fairly geologically inactive. There are few faults along the western boundary of the Subbasin within the Coast Range mountains, but they are not known to inhibit groundwater flow or impact water conveyance infrastructure (**Figure CC-23**).

### 4.1.5 Basin Boundaries

The Delta-Mendota Subbasin is defined by both geological and jurisdictional boundaries. The Delta-Mendota Subbasin borders all subbasins within the San Joaquin Valley Hydrologic Region with the exception of the Cosumnes Subbasin. The following subsections describe the lateral boundaries of the Subbasin, boundaries with neighboring subbasins, and the definable bottom of the Delta-Mendota Subbasin.

### **Lateral Boundaries**

The Delta-Mendota Subbasin is geologically and topographically bounded to the west by the Tertiary and older marine sediments of the Coast Ranges, and to the east generally by the San Joaquin River. The northern, central, and southern portion of the eastern boundary are dictated by jurisdictional boundaries of water purveyors within the Delta-Mendota Subbasin.

As described in *California's Groundwater*, DWR Bulletin 118 (2016), the Delta-Mendota Subbasin is in the San Joaquin Valley Groundwater Basin, located along the western edge of the San Joaquin Valley. The northern boundary begins just south of Tracy in San Joaquin County. The eastern boundary generally follows the San Joaquin River and Fresno Slough. The southern boundary is near the small town of San Joaquin. The subbasin is bounded on the west by the coast range. The Subbasin boundary is defined by 20 segments detailed in the descriptions below. The Delta-Mendota Subbasin extends into six (6) counties: San Joaquin, Stanislaus, Merced, Fresno, San Benito, and Madera and is shown in relation to each of the six counties in **Figure CC-9**.





Figure CC-23: Subbasin Faults





## 4.1.6 Definable Bottom of Basin

In the San Joaquin Valley, the bottom of the Delta-Mendota Subbasin is defined as the interface of saline water of marine origin (base of fresh water) within the uppermost beds of the Tulare Formation. The Tulare Formation is characterized by blue and green fine-grained rocks and principally composed of fine-grained silty sands, silt, and clay (Foss and Blaisdell 1968). The Tulare Formation is predominantly marine in origin and is considered late Pliocene and possibly early Pleistocene in age. This formation is the upper shaley part of the Pliocene sequence. The top of the Tulare Formation is generally encountered around -2,000 feet mean sea level throughout the Delta-Mendota Subbasin. As agreed upon by the Delta-Mendota Subbasin GSP Groups, the base of freshwater is specifically defined by an electrical conductivity of 3,000 micromhos per centimeter at 25 °C, as presented by Page (1973). If and when significant use of water beyond the defined bottom takes place, the definition of the bottom will be revised appropriately.

## 4.1.7 Principal Aquifers and Aquitards

DWR's Groundwater Glossary defines an aquifer as "a body of rock or sediment that is sufficiently porous and permeable to store, transmit, and yield significant or economic quantities of groundwater to wells, and springs". There are two primary aquifers within the Delta-Mendota Subbasin: a semi-confined aquifer above the Corcoran Clay and a confined aquifer below the Corcoran Clay, with the Corcoran Clay acting as the principal aquitard within the Delta-Mendota Subbasin. **Figure CC-24** shows the locations of the representative cross-sections for the Delta-Mendota Subbasin, where **Figure CC-25** through **Figure CC-30** show the hydrostratigraphy of the representative cross-sections.

While the two-aquifer system described above is generally true across the Delta-Mendota Subbasin, there are portions of the Subbasin where the Corcoran Clay does not exist (predominantly along the western margin of the Subbasin) and hydrogeology is generally controlled by localized interfingering clays, and/or where local hydrostratigraphy results in shallow groundwater conditions that differ, to some extent, from that seen in the Subbasin as a whole. Additionally, in the southern portion of the Subbasin in the Mendota, Aliso and Tranquillity areas, there are A and C Clay layers in addition to the Corcoran Clay that inhibit vertical groundwater flow. However, while there are localized complexities throughout the Subbasin, the Corcoran Clay (or E Clay) extends through much of the Delta-Mendota Subbasin, generally creating a two-aquifer system.

### **Principal Aquifers**

In the Delta-Mendota Subbasin, there are two primary aquifers composed of alluvial deposits separated by the Corcoran Clay (KDSA, 2015): a semi-confined Upper Aquifer (generally the ground surface to the top of the Corcoran Clay), and a confined Lower Aquifer starting at the bottom of the Corcoran Clay to the base of fresh water. However, as previously described, the localized presence of the A and C Clay layers in the southern portion of the Subbasin, the absence of the Corcoran Clay at the western margin of the Subbasin, and/or local hydrostratigraphy result in differing shallow groundwater conditions and/or perched groundwater conditions in some portions of the Subbasin. See the individual GSPs for more detailed descriptions of hydrostratigraphy in the respective Plan areas.



## **Upper Aquifer**

The Upper Aquifer is represented by materials extending from the upper groundwater table to the top of the Corcoran Clay. The Upper Aquifer includes shallow geologic units of younger and older alluvium and upper parts of the Tulare Formation. Sediments within the upper Tulare Formation have variable sources, and subdivision of units can be distinguished between eastern and western sourced materials. Alluvial fan materials above the Corcoran Clay in the Delta-Mendota Subbasin are generally more extensive than older alluvial fan deposits within the Tulare Formation below the Corcoran Clay. As shown in Figure CC-31 by the depth to the top of the Corcoran Clay, the Upper Aquifer extends to depths ranging between approximately 150 feet and greater than 350 feet. Other notable mapped clay units also exist within the upper part of the Tulare Formation in the Delta-Mendota Subbasin, including the A and C Clay members of the Tulare Formation and a white clay mapped by Hotchkiss and Balding (1971).

#### Lower Aquifer

The Lower Aquifer is the portion of the Tulare Formation that is confined beneath the Corcoran Clay, extending downward to the underlying San Joaquin Formation and the interface of saline water of marine origin within its uppermost beds. The Lower Aquifer is generally characterized by groundwater that tends to be dominantly sodium-sulfate type, which is often of better quality than the Upper Aquifer (Davis et al., 1957; Hotchkiss and Balding, 1971). Exceptions to this quality do exist in the Subbasin, particularly in the southwestern portion of the Subbasin. Because of its relatively shallow depth within the Delta-Mendota Subbasin and lower salinity in areas when compared to other groundwater resources, the Lower Aquifer is heavily utilized as a source of groundwater for agricultural and drinking water uses within the Subbasin.

The base of the Lower Aquifer generally decreases from south to north, changing in depth from about 1,100 to 1,200 feet deep in the south to about 600 feet to the north. Depth to the top of the Corcoran Clay ranges from less than 100 feet on the west near Interstate 5 (I-5) to more than 500 feet in the area near Tranquillity. The Corcoran Clay pinches out or is above the water level near the California Aqueduct in the western part of the Subbasin, where the Upper and Lower Aquifers merge into interfingered layers of sand, gravel, and clay.

### **Corcoran Clay**

The Corcoran Clay, as a regional aquitard, is a notable hydrogeologic feature throughout most of the Delta-Mendota Subbasin, impeding vertical flow between the Upper and Lower Aquifers. The Corcoran Clay is present at varying depths across most of the Central Valley floor (**Figure CC-31** and **Figure CC-33**). The depths to the top of the Corcoran Clay ranges between approximately 100 and 500 feet below the ground surface throughout most of the Subbasin, with a general spatial pattern of deepening to the south and east. In the far southeastern area of the Subbasin, in the vicinity of Mendota and Tranquillity, the top of the Corcoran Clay is at depths of greater than 350 feet (**Figure CC-31**). The thickness of the Corcoran Clay, which likely influences the degree of hydraulic separation between the Upper and Lower Aquifers, is greater than 50 feet across most of the Delta-Mendota Subbasin with thicknesses of more than 75 feet in central Subbasin areas in the vicinity of Los Banos and Dos Palos, and 140 feet in the eastern portions of the Subbasin. The Corcoran Clay appears thinner in areas north of Patterson, between Patterson and Gustine, and also in the vicinity of Tranquillity to the south (**Figure CC-33**). Along the westernmost portions of the Delta-Mendota Subbasin, the Corcoran Clay layer is generally non-existent or it exists as Corcoran-equivalent clays (clays existing at the same approximate depth but not part of the mapped aquitard).





# **Aquifer Properties**

The following subsections include discussion of generalized aquifer properties within the Delta-Mendota Subbasin. These include hydraulic conductivity, transmissivity, specific yield and specific storage.

DWR defines hydraulic conductivity as the "measure of a rock or sediment's ability to transmit water" and transmissivity as the "aquifer's ability to transmit groundwater through its entire saturated thickness" (DWR, 2003). High hydraulic conductivity values correlate with areas of transmissive groundwater conditions with transmissivity generally equaling hydraulic conductivity times the saturated thickness of the formation. Storage of water within the aquifer system can be quantified in terms of the specific yield for unconfined groundwater flow and the storage coefficient for confined flow, respectively (Faunt et al., 2009). Specific yield represents gravity-driven dewatering of shallow, unconfined sediments at a declining water table, but also accommodates a rising water table. The specific yield is dimensionless and represents the volume of water released from or taken into storage per unit head change per unit area of the water table. Specific yield is a function of porosity and specific retention of the sediments in the zone of water-table fluctuation.

Where the aquifer system is confined, storage change is governed by the storage coefficient, which is the product of the thickness of the confined-flow system and its specific storage. The specific storage is the sum of two component specific storages – the fluid (water) specific storage and the matrix (skeletal) specific storage, which are governed by the compressibility of the water and skeleton, respectively (Jacob, 1940). Specific storage has units of 1 over length and represents the volume of water released from or taken into storage in a confined flow system per unit change in head per unit volume of the confined flow system (Faunt et al., 2009). Therefore, the storage coefficient of a confined flow system is dimensionless and, similar to specific yield, represents the volume of water released from or taken into storage per unit head change.

### Hydraulic Conductivity

**Figure CC-34** shows the saturated C-horizon hydraulic conductivity of surficial soils within the Delta-Mendota Subbasin based on the National Resource Conservation Service (NRCS) Soil Survey Geographic Database (SSURGO). Soil survey data for counties within the Subbasin were combined using the weighted harmonic mean of these representative layers to depict the saturated hydraulic conductivity of the C-horizon for each soil map unit. The soil profile represented by these data is variable but commonly extends to a depth of six or more feet.

Floodplain deposits are evident as soils with relatively low hydraulic conductivity (less than 0.5 feet per day [ft/day]) blanket much of the Central Valley Floor, although localized areas of soils with higher hydraulic conductivity are present in association with modern and ancient surface waterways and alluvial fan features (**Figure CC-34**). Coarse soils of distributary alluvial fan sediments deposited by Del Puerto Creek, Orestimba Creek, Los Banos Creek, Ortigalita Creek, and Little Panoche Creek, in addition to other ephemeral northeasterly creek flows off the Coast Ranges, are notably apparent as areas of soils of high hydraulic conductivity located along active and inactive stream channels extending eastward from the fan apex areas along the Valley Floor margins to the current alignment of the San Joaquin River in the valley axis. Additionally, soils in areas adjacent to the active channel of the San Joaquin River also exhibit high hydraulic conductivities, including values of greater than 4 ft/day which are particularly apparent in an area north of Mendota. Soils of similarly high hydraulic conductivity trending as linear features in a general northwest-southeast alignment to the north of Dos Palos and Los Banos are likely the result of historical depositional processes and paleochannels associated with the San Joaquin River (**Figure CC-34**). In areas peripheral to the Central Valley floor, soils tend to be characterized by





relatively low hydraulic conductivity, although soils of somewhat higher hydraulic conductivity associated with distinct geologic units are mapped across much of the peripheral area to the west of Patterson and Gustine and also in localized bands associated with surface water courses.

#### Transmissivity

Transmissivity varies greatly above the Corcoran Clay, within the Corcoran Clay, and below the Corcoran Clay within the Delta-Mendota Subbasin, with transmissivities in the confined Lower Aquifer generally being larger than those in the semi-confined Upper Aquifer. Based on testing conducted at multiple locations within both the Upper and Lower Aquifers of the Delta-Mendota Subbasin, average transmissivities in the Subbasin are approximately 109,000 gallons per day per square foot (gpd/ft<sup>2</sup>) (KDSA, 1997b).

#### **Specific Yield**

DWR defines specific yield as the "amount of water that would drain freely from rocks or sediments due to gravity and describes the proportion of groundwater that could actually be available for extraction" (DWR, 2003). Specific yield is a measurement specific to unconfined aquifers.

The estimated specific yield of the Delta-Mendota Subbasin is 0.118 (DWR, 2006). Within the southern portion of the Delta-Mendota Subbasin, specific yield ranges from 0.2 to 0.3 (Belitz et al., 1993). Specific yield estimates for the Delta-Mendota Subbasin are fairly limited in literature since the Upper Aquifer above the Corcoran Clay is semi-confined and the Lower Aquifer below the Corcoran Clay is confined. Therefore, specific yield values only characterize the shallow, unconfined groundwater within the Subbasin.

#### **Specific Storage**

Values for specific storage were extracted from the Central Valley Hydrologic Model 2 (CVHM2), which is currently under development by the United States Geological Survey (USGS) and includes refinements for the Delta-Mendota Subbasin. Specific storage varies above, within, and below the Corcoran Clay with CVMH2. Above the Corcoran Clay, specific storage ranges from  $1.34 \times 10^{-6}$  to  $6.46 \times 10^{-2}$  meters<sup>-1</sup> (m<sup>-1</sup>) with average values ranging from  $6.16 \times 10^{-3}$  to  $1.97 \times 10^{-2}$  m<sup>-1</sup>. Specific storage within the Corcoran Clay is considerably smaller than above the Corcoran Clay, ranging between  $1.41 \times 10^{-6}$  and  $2.35 \times 10^{-6}$  m<sup>-1</sup> and average values between  $1.96 \times 10^{-6}$  and  $2.02 \times 10^{-6}$  m<sup>-1</sup>. Below the Corcoran Clay, specific storage is comparable to within the Corcoran Clay with overall ranges the same as within the Corcoran Clay and average values ranging from  $1.86 \times 10^{-6}$  to  $2.01 \times 10^{-6}$  m<sup>-1</sup>. Therefore, specific storage is greatest within the semi-confined aquifer overlying the Corcoran Clay layer, with considerably smaller specific storage values within the low permeability Corcoran Clay and confined aquifer underlying the Corcoran Clay layer.





Figure CC-24: Representative Cross-Sections



Figure CC-25: Cross-Section A-A' (Hotchkiss, 1972)



















Figure CC-29: Cross-Section E-E' (Hotchkiss & Balding, 1971)





Figure CC-30: Cross-Section F-F' (Hotchkiss, 1972)



























# 4.1.8 Structural Properties and Restricted Groundwater Flow

Under natural (pre-development) conditions, the prevailing groundwater flow within the Upper and Lower Aquifer systems of the western San Joaquin Valley was predominantly in a generally northeasterly direction from the Coast Range towards and parallel to the San Joaquin River and the Sacramento-San Joaquin Delta (LSCE, 2015; Hotchkiss and Balding, 1971; KDSA, 2015). Historically, numerous flowing artesian wells within the Lower Aquifer existed throughout the Delta-Mendota Subbasin (Mendenhall et al., 1916) and the pressure gradient for groundwater flow was upward from the Lower Aquifer to the Upper Aquifer. These flowing artesian conditions have disappeared in many areas as a result of increased development of groundwater resources within the Tulare Formation (Hotchkiss and Balding, 1971). Additionally, the Delta-Mendota Subbasin has experienced periods of considerable decline in groundwater levels during which hydraulic heads in the Lower Aquifer decreased considerably in some areas due to heavy pumping (Bertoldi et al., 1991).

Despite the presence of local pumping depressions within parts of the Subbasin, the prevailing northeastward flow direction for groundwater in the Upper Aquifer within the region has remained (AECOM, 2011; DWR, 2010; Hotchkiss and Balding, 1971). Groundwater generally flows outward from the Delta-Mendota Subbasin, except along the southern and western margins where there is some recharge from local streams and canal seepage (KDSA, 2015), in addition to northward subbasin boundary flows. Within the Upper Aquifer, there are similar groundwater flow directions in most of the Subbasin with groundwater outflow to the northeast or towards the San Joaquin River in much of the Subbasin during wet and normal periods. One exception is in the Orestimba Creek area west of Newman where groundwater flows to the west during drought conditions and east during wet periods. Calculations based on aquifer transmissivity indicate the net groundwater outflow in the Upper Aquifer has been about three times greater during drought periods than during normal periods (KDSA, 1997a and 1997b).

Within the Lower Aquifer, there is a groundwater divide generally in the area between Mendota and the point near the San Joaquin River in the Turner Island area, northeast of Los Banos. Groundwater southwest of this divide generally flows southwest toward Panoche Water District and Westlands Water District. Groundwater northeast of this divide flows to the northeast into Madera and Merced Counties. Net groundwater outflow in the Lower Aquifer under drought conditions has been about two and a half times greater than for normal conditions (KDSA, 1997a and 1997b). Based on current and historical groundwater elevation maps, groundwater barriers do not appear to exist in the Delta-Mendota Subbasin (DWR, 2006).

The combined effect of pumping below the Corcoran Clay and increased leakage from the Upper Aquifer to the Lower Aquifer where the Corcoran Clay does not exist or has been perforated has developed a generally downward flow gradient in the Tulare Formation which changes with variable pumping and irrigation over time (Bertoldi et al., 1991). Periods of great groundwater level declines have also resulted in inelastic compaction of fine-grained materials in some locations, particularly between Los Banos and Mendota, potentially resulting in considerable decreases (between 1.5 and 6 times) in permeability of clay members within the Tulare Formation, including the Corcoran Clay (Bertoldi et al., 1991). However, the number of wells penetrating the Corcoran Clay may be enabling vertical hydraulic communication across the Corcoran Clay aquitard and other clay layers (Davis et al., 1959; Davis et al., 1964).

# 4.1.9 Water Quality

Groundwater in the Delta-Mendota Subbasin is characterized by mixed sulfate to bicarbonate water types in the northern and central portion of the Subbasin, with areas of sodium chloride and sodium sulfate waters in the central and southern portions (DWR, 2003). Total Dissolved Solids (TDS) values range





from 400 to 1,600 mg/L in the northern portion, and 730 to 6,000 mg/L in the southern portion of the Delta-Mendota Subbasin (Hotchkiss and Balding, 1971). The Department of Health Services (currently the Division of Drinking Water), which monitors Title 22 water quality standards, reports TDS values in 44 public supply wells in the Subbasin ranging in value from 210 to 1,750 mg/L, with an average value of 770 mg/L. Shallow, saline groundwater also occurs within about 10 feet of the ground surface over a large portion of the Delta-Mendota Subbasin. There are also localized areas of high iron, fluoride, nitrate, selenium, and boron in the Delta-Mendota Subbasin (Hotchkiss and Balding, 1971).

Alluvial sediments derived from west-side streams are composed of material from serpentine, shale, and sandstone parent rock, which results in soil and groundwater types entirely different from those on the east side of the San Joaquin Valley (LSCE, 2015). In contrast with the siliceous mineralogy of the alluvial sands and gravels on the eastern side of the Central Valley that are derived from the Sierra granitic rocks (which are coarser and more resistant to chemical dissolution), the sulfate and carbonate shales and sandstones of Coast Range sediments on the western side are more susceptible to dissolution processes. Some soils and sediments within the western San Joaquin Valley that are derived from marine rocks of the Coast Range have notably high concentrations of naturally-occurring nitrogen, with particularly higher nitrate concentrations in younger alluvial sediments (Strathouse and Sposito, 1980; Sullivan et al., 1979). These naturally-occurring nitrogen sources may contribute to nitrate concentrations in groundwater within the Delta-Mendota Subbasin, although it is not well known where this may occur and to what degree. Naturally-high concentrations of TDS in groundwater are known to have existed historically within parts of the Subbasin due to the geochemistry of the Coast Range rocks and the marine depositional environment, the resulting naturally-high TDS of recharge derived from Coast Range streams, the dissolvable materials within the alluvial fan complexes, and the naturally-poor draining conditions which tend to concentrate salts in the system. The chemical quality of waters in the Coast Range streams can be closely correlated with the geologic units within their respective catchments. Groundwater flows discharging from these marine and non-marine rocks into streams introduce a variety of dissolved constituents resulting in variable groundwater types. The water quality and chemical makeup in westside streams can be highly saline, especially in more northern streams, including Corral Hollow, Panoche and Del Puerto Creeks, where historical baseflow TDS concentrations have typically exceeded 1,000 mg/L with measured concentrations as high as 1,790 mg/L (Hotchkiss and Balding, 1971). This is in contrast with TDS concentrations typically below 175 mg/L in streams draining from the Sierras. The contribution of water associated with these Coast Range sediments has resulted in naturally-high salinity in groundwater within and around the Delta-Mendota Subbasin, which has been recognized as early as the 1900s (Mendenhall et al., 1916). Groundwater in some areas within the immediate vicinity of the San Joaquin River is influenced by lower-salinity surface water discharging from the east side of the San Joaquin Valley Groundwater Basin (Davis et al., 1957).

Areas of historical high saline groundwater documented by Mendenhall *et al.* (1916) indicate somewhat high TDS concentrations approaching or greater than 1,000 mg/L in wells sampled throughout many parts of the Delta-Mendota Subbasin. Areas of locally higher TDS concentrations (1,500-2,400 mg/L) have existed between Mendota and Los Banos; whereas the trend in deeper groundwater (average well depth of 450 feet) south of Mendota near Tranquillity indicates slightly lower historical salinity conditions, but still somewhat high with an average TDS concentration of greater than 1,000 mg/L. In the northern part of the Subbasin, north of Gustine, the average historical TDS concentration of wells was also relatively high (930 mg/L). Historically low TDS concentrations (<500 mg/L) existed in groundwater from wells with an average depth of 209 feet in the central Subbasin area between Los Banos and Gustine.

The general chemical composition of groundwater in the Subbasin is variable based on location and depth. Groundwater within the Upper Aquifer is largely characterized as transitional type with less area characterized as predominantly of chloride, bicarbonate, and sulfate water types. Transitional water types,





in which no single anion represents more than 50 percent of the reactive anions, occurs in many different combinations with greatly ranging TDS concentrations. Chloride-type waters occur generally in grassland areas east of Gustine and around Dos Palos, with sodium chloride water present in northern areas near Tracy and also extending south from Dos Palos. These waters also exhibit greatly varying salinity with typical TDS concentrations, ranging from less than 500 mg/L to greater than 10,000 mg/L and of high sodium makeup (50-75 percent of cations present) (Hotchkiss and Balding, 1971). Areas of bicarbonate groundwater within the Upper Aquifer of relatively lower TDS concentrations are directly associated with intermittent streams of the Coast Range near Del Puerto, Orestimba, San Luis, and Los Banos Creeks. Sulfate water in the central and southern Subbasin areas has TDS concentrations decreasing from west (1,200 mg/L) to east (700 mg/L) towards the San Joaquin River, similar to the bicarbonate water areas, although areas of sulfate water south of Dos Palos have much higher TDS concentrations (1,900 to 86,500 mg/L) (Hotchkiss and Balding, 1971).

Groundwater in the Lower Aquifer below the Corcoran Clay is also spatially variable, consisting of mostly transitional sulfate waters in the northern part of the Delta-Mendota Subbasin to more sodium-rich water further south in the grassland areas. In the northern part of the Delta-Mendota Subbasin, the Lower Aquifer exhibits relatively lower TDS concentrations, ranging from 400 to 1,600 mg/L, with a sulfate-chloride type makeup near the valley margin trending to sulfate-bicarbonate type near the valley axis. Farther south, TDS concentrations in the Lower Aquifer increase (Hotchkiss and Balding, 1971).

Natural conditions of groundwater salinity exist throughout the Upper and Lower Aquifers as a result of the contribution of salts from recharge off the Coast Range mountains. Surface water and groundwater flowing over and through Coast Range sediments of marine origin have dissolved naturally-occurring salts, contributing to the historical and current presence of salinity in groundwater within the Delta-Mendota Subbasin. In addition to natural salinity contributed from the Coast Range sediments, a number of other mechanisms are believed to further contribute to increased salinity in the groundwater in the region. Poorly draining soil conditions are extensive within some of the southern and eastern areas of the Subbasin, extending from the vicinity of Tranquillity to near Gustine, and these types of soil, combined with a shallow water table, contribute to a build-up of soil salinity.

## 4.1.10 Topography, Surface Water, Recharge, and Imported Supplies

This section describes the topography, surface water, soils, and groundwater recharge potential in the Delta-Mendota Subbasin.

## Topography

As previously described, the Delta-Mendota Subbasin lies on the western side of the Central Valley and extends from the San Joaquin River on the east, along the axis of the Valley, to the Coast Range on the west side (LSCE, 2015). The Subbasin has ground surface elevations ranging from less than 100 feet above mean sea level (msl) along parts of the eastern edge to greater than 1,600 feet msl in the Coast Range mountains (**Figure CC-35**). Most of the lower elevation areas occur east of Interstate 5, in the eastern parts of the Delta-Mendota Subbasin; although some lower elevation areas also extend westward into the Coast Range, such as in Los Banos Creek Valley. Low elevation areas generally coincide with the extent of the Central Valley floor. Topography within the Delta-Mendota Subbasin consists largely of flat areas across the Central Valley floor, where slopes are generally less than 2 percent, with steepening slopes to the west. The topography outside of the Central Valley floor in the Coast Range mountains is characterized by steeper slopes, generally greater than 6 percent.



## **Surface Water Bodies**

The San Joaquin River and its tributaries is the primary natural surface water feature within the Delta-Mendota Subbasin, flowing from south to north along the eastern edge of the Subbasin (LSCE, 2015). During the 1960s, the San Joaquin River exhibited gaining flow conditions through much of the Subbasin (Hotchkiss and Balding, 1971). Numerous intermittent streams from the Coast Range enter the Delta-Mendota Subbasin from the west; however, none of these maintain perennial flow and only Orestimba Creek, Los Banos Creek and Del Puerto Creek have channels that extend eastward to a junction with the San Joaquin River. Most of the flow in other notable west-side creeks, including Quinto Creek, San Luis Creek, Little Panoche Creek, and Ortigalita Creek, is lost to infiltration (Hotchkiss and Balding, 1971). Flow from Los Banos and San Luis Creeks are impounded by dams on their respective systems. When flood releases are made from Los Banos Creek Reservoir, the vast majority of flows pass through Grassland Water District to the San Joaquin River as they tend to occur during times when agricultural and wetland demand is low. San Luis Reservoir on San Luis Creek, which is located along the western boundary of the Delta-Mendota Subbasin, is an artificial water storage facility for the Central Valley Project and California State Water Project and has no notable natural surface water inflows. Outflows from the reservoir go into the system of federal- and state-operated canals and aqueducts comprising the Central Valley and State Water Projects. Surface water use within the Delta-Mendota Subbasin is derived largely from water deliveries provided by these projects, including from the California Aqueduct (referred to as San Luis Canal in the joint-use area of the California Aqueduct) and Delta-Mendota Canal, and also from the San Joaquin River (Figure CC-36).















## Soils

The NRCS provides soil mapping in the region. One of the combining soil groupings mapped includes hydrologic groups. The predominant soil hydrologic groups within the Delta-Mendota Subbasin are soil types C and D (**Figure CC-37**). Group C soils have moderately high runoff potential when thoroughly wet (NRCS, 2009) with water transmission through the soil somewhat restricted. Group C soils typically have between 20 percent and 40 percent clay and less than 50 percent sand and have loam, silt loam, sandy clay loam, clay loam, and silty clay loam textures. Group D soils have a high runoff potential when thoroughly wet and water movement through the soil is restricted or very restricted. Group D soils typically have greater than 40 percent clay, less than 50 percent sand, and have clayey textures. In some areas, they also have high shrink-swell potential.

Soil hydraulic conductivity groups are closely related to soil drainage characteristics and hydraulic conductivity. The fine-grained floodplain deposits present across much of the southeastern area of the Subbasin are evidenced as soils with lower hydraulic conductivity in **Figure CC-37** and accordingly, these characteristics also make these areas poorly drained. Poorly draining soil conditions are extensive within the southern and eastern areas of the Subbasin, extending from the vicinity of Tranquillity to near Gustine (Fio, 1994; Hotchkiss and Balding, 1971). Soils in the northern and western parts of the Delta-Mendota Subbasin exhibit better drainage characteristics, although areas of poorly drained soils are also present in the north and west in proximity to surface water courses, including most notably directly adjacent to portions of the San Joaquin River and Los Banos Creek channels. Many of the upland soils, which are of generally coarser texture and located proximal to sediment sources derived from the Coast Range hill slopes, are characterized as moderately well drained.

In areas with low hydraulic conductivity, corresponding to areas without adequate natural drainage, tile drains are present to remove shallow groundwater from the rooting zone. Known tile drain locations are shown in **Figure CC-38**, which are primarily located along the eastern boundary of the Delta-Mendota Subbasin as well as the southern portion of the Subbasin in the Grassland Drainage Area. The Grassland Drainage Area contains a tile drainage system connected to the San Joaquin River Improvement Project, which uses tile drainage water for irrigated agriculture with a high salinity tolerance.

## Areas of Recharge, Potential Recharge, and Groundwater Discharge Areas

The primary process for groundwater recharge within the Central Valley floor area is from percolation of applied irrigation water and seepage from canals and stream beds, although some groundwater recharge does occur in the Delta-Mendota Subbasin along the western boundary of the Subbasin due to mountain front recharge. In sandier areas, recharge ponds have been constructed within certain districts (CCC, Aliso Water District, CCID and Del Puerto Water District) to promote managed aquifer recharge.

Groundwater recharge potential on agricultural land based on the Soil Agricultural Groundwater Banking Index (SAGBI) is shown in **Figure CC-39**. The SAGBI is based on five major factors: deep percolation, root zone residence time, topography, chemical limitations, and soil surface conditions. Within the Delta-Mendota Subbasin, SAGBI data categorizes 160,248 acres out of 744,237 acres (21%) of agricultural and grazing land within the regions as having Excellent, Good, and Moderately Good (**Figure CC-39**) recharge properties, and 571,573 acres out of 744,237 acres (or 77%) of agricultural and grazing land as having Moderately Poor, Poor, or Very Poor recharge properties. "Modified" SAGBI data shows higher potential for recharge than unmodified SAGBI data because the modified data assumes that soils have been or will be ripped to a depth of six feet, which can break up fine grained materials at the surface to improve percolation. The modified data set was determined to more accurately represent the Delta-Mendota Subbasin due to the heavy presence of agriculture. In almost all cases, recharge from applied





water on irrigated lands recharges the Upper Aquifer of the Subbasin. However, the use of percolation ponds and other managed aquifer recharge techniques must consider existing water quality in addition to soil composition and may be limited in areas where poor water quality currently exists.

The Corcoran Clay is a known barrier restricting vertical flow between the Upper and Lower Aquifers; therefore, natural recharge of the Lower Aquifer from downward percolating water is most likely restricted where the Corcoran Clay is present, including across most of the Central Valley floor. Primary recharge areas to the Lower Aquifer are most likely in western parts of the Central Valley floor where percolating water can enter formations feeding the Lower Aquifer, particularly in the vicinity and west of Los Banos, Orestimba, and Del Puerto Creeks, along the western margin of the Subbasin.

Groundwater discharge areas are identified as springs located within the Delta-Mendota Subbasin and the San Joaquin River. **Figure CC-39** shows the location of historic springs identified by USGS. There are only six springs/seeps identified by USGS in their National Hydrograph Dataset, which are located in the southwestern corner of the Subbasin. The springs shown represent a dataset collected by USGS and are not a comprehensive map of springs in the Subbasin.

### **Imported Supplies**

Both the California Aqueduct and Delta-Mendota Canal run the length of the Delta-Mendota Subbasin, primarily following the Interstate 5 corridor (**Figure CC-40**). The following water purveyors in the Delta-Mendota Subbasin are SLDMWA Member Agencies and thus receive water from the Central Valley Project via the Delta-Mendota Canal: California Department of Fish and Wildlife, Central California Irrigation District, Columbia Canal Company, Del Puerto Water District, Eagle Field Water District, Firebaugh Canal Water District, Fresno Slough Water District, Grassland Water District, Laguna Water District, Mercy Springs Water District, Oro Loma Water District, Pacheco Water District, Panoche Water District, Patterson Irrigation District, San Luis Canal Company, San Luis Water District, Tranquillity Irrigation District, Turner Island Water District, U.S. Fish and Wildlife Service, and West Stanislaus Irrigation District. Oak Flat Water District is the only recipient of State Water Project (SWP) water in the Delta-Mendota Subbasin; Oak Flat Water District initially bought into the SWP in 1968.











Figure CC-38: Tile Drains





Figure CC-39: Recharge Areas, Seeps and Springs





Figure CC-40: Imported Supplies



## 4.2 Delta-Mendota Subbasin Groundwater Conditions

This section describes the current and historic groundwater conditions in the Delta-Mendota Subbasin, including data from January 1, 2015 to recent conditions for the following parameters: groundwater elevations, groundwater storage, groundwater quality, land subsidence, interconnected surface water systems, and groundwater dependent ecosystems (GDEs) (pursuant to Article 5 Plan Contents, Subarticle 2 Basin Setting, § 354.16 Groundwater Conditions of the GSP Emergency Regulations). Seawater intrusion is not discussed herein as the Delta-Mendota Subbasin is inland and is not impacted by seawater intrusion. For the purposes of this GSP, "current conditions" is represented by Water Year (WY) 2013 conditions, which is consistent with the year representing the Current Conditions Water Budget (see Section 4.3 for more information about Water Budgets). Data post-WY 2013 through present day are presented when available.

The purpose of describing groundwater conditions, as contained in this section and described in the individual GSPs, is to establish baseline conditions that will be used to monitor changes relative to measurable objectives and minimum thresholds. Therefore, these established baseline conditions will help support monitoring to demonstrate measurable efforts in achieving the sustainability goal for the Delta-Mendota Subbasin.

## 4.2.1 Useful Terminology

DELTA

MENDOTA SGMA

This groundwater conditions section includes descriptions of the amounts, quality, and movement of groundwater, among other related components. A list of technical terms and a description of the terms are listed below. The terms and their descriptions are identified here to guide readers through the section and are not a definitive definition of each term:

- **Depth to Groundwater** The distance from the ground surface to first-detected non-perched groundwater, typically reported at a well.
- Upper Aquifer The alluvial aquifer above the Corcoran Clay (or E-clay) layer.
- Lower Aquifer The alluvial aquifer below the Corcoran Clay (or E-clay) layer.
- **Horizontal gradient** The slope of the groundwater surface from one location to another when one location is higher or lower than the other. The gradient is shown on maps with an arrow showing the direction of groundwater flow in a horizontal direction.
- Vertical gradient Describes the movement of groundwater perpendicular to the ground surface. Vertical gradient is measured by comparing the elevations of groundwater in wells that are of different depths. A downward gradient is one where groundwater is moving down into the ground towards deeper aquifers and an upward gradient is one where groundwater is upwelling towards the ground surface.
- Contour Map A contour map shows changes in groundwater elevations by interpolating groundwater elevations between monitoring sites. The elevations are shown on the map with the use of a contour line, which represents groundwater being at the indicated elevation along the contour line. Contour maps can be presented in two ways:
  - Elevation of groundwater above mean sea level (msl), which can be used to identify the horizontal gradients of groundwater, and
  - Depth to water (i.e. the distance from the ground surface to groundwater), which can be used to identify areas of shallow or deep groundwater.





- **Hydrograph** A graph that shows the changes in groundwater elevation or depth to groundwater over time at a specific location. Hydrographs show how groundwater elevations change over the years and indicate whether groundwater is rising or descending over time.
- Maximum Contaminant Level (MCL) MCLs are standards that are set by the State of California and the U.S. Environmental Protection Agency for drinking water quality. MCLs are legal threshold limits on the amount of an identified constituent that is allowed in public drinking water systems. At both the State and Federal levels, there are Primary MCLs, set to be protective of human health, and Secondary MCLs for constituents that do not pose a human health hazard but do pose a nuisance through either smell, odor, taste, and/or color. MCLs are different for different constituents and have not been established for all constituents potentially found in groundwater.
- Elastic Land Subsidence Reversible and temporary fluctuations in the elevation of the earth's surface in response to seasonal periods of groundwater extraction and recharge.
- Inelastic Land Subsidence Irreversible and permanent decline in the elevation of the earth's surface resulting from the collapse or compaction of the pore structure within the fine-grained portions of an aquifer system. This form of subsidence is what is required by SGMA to be monitored and reported.
- Gaining Stream A stream in which groundwater flows into a streambed and contributes to a net increase in surface water flows across an identified reach.
- Losing Stream A stream in which surface water is lost through the streambed to the groundwater, resulting in a net decrease in surface water flows across an identified reach.
- **Conjunctive Use** The combined use of surface water and groundwater supplies, typically with more surface water use in wet years and more groundwater use in dry years.

## 4.2.2 Groundwater Elevations

This section describes groundwater elevation data utilized and elevation trends in the Delta-Mendota Subbasin. Groundwater conditions vary widely across the Subbasin. Historic groundwater conditions through present day conditions, the role of imported surface water in the Subbasin, and how conjunctive use has impacted groundwater trends temporally and spatially are discussed. Groundwater elevation contour maps associated with current seasonal high and seasonal low for each principal aquifer, as well as hydrographs depicting long-term groundwater elevations, historical highs and lows, and hydraulic gradients (both horizontal and vertical), are also described.

## **Available Data**

Groundwater elevation data, and accompanying well construction information, within the Delta-Mendota Subbasin from the following sources and associated programs were utilized in the development of the Delta-Mendota Subbasin GSPs:

- California Department of Water Resources (DWR)
  - o California Statewide Groundwater Elevation Monitoring Program (CASGEM)
  - Water Data Library (WDL)
- Water level data from local monitoring programs





Data provided by these sources included well information (such as location, well construction, owner, ground surface elevation and other related components), as well as groundwater elevation data (including information such as date measured, depth to water, groundwater surface elevation, questionable measurement code, and comments). At the time that these analyses were performed, groundwater elevation data were available for the time period from 1930 through 2018. There are many wells with monitoring data from some time in the past but no recent data, while a small number of wells have monitoring data recorded for periods of greater than 50 years.

Not all groundwater elevation data received were used in preparing the groundwater elevation contour maps for both principal aquifers (defined in this Common Chapter as the Upper and Lower Aquifers which are divided by the Corcoran Clay or E-clay layer). Some groundwater elevation data were associated with wells with unknown screened depths and/or composite well screens constructed across the Corcoran Clay. Groundwater elevation data associated with wells with composite screens and/or unknown screened depths were removed from the data set in most instances, along with any data point that appears to be an outlier when compared with surrounding data from the same period. Select wells with unknown construction were evaluated for inclusion in contour mapping efforts in areas of limited data. Duplicate well measurements were also removed prior to contouring and only one observation for a given well was used for the identified season, rather than averaging all measurements at a given well during the same season.

**Figure CC-41** shows the locations of wells with known screened depths within the Delta-Mendota Subbasin as well as known spatial gaps where no well information is currently available. These wells include those monitored under CASGEM, the Delta-Mendota Canal Well Pump-in Program, and by local owners or agencies. Monitoring data available for these wells varies by local owner and agency. Well locations were provided by local agencies to the best of their knowledge at the time of writing and may include wells that have been destroyed or are no longer in service.

## **Historic Conditions**

Historic groundwater trends changed significantly with the first deliveries of imported water deliveries to the Delta-Mendota Subbasin. Construction of the Delta-Mendota Canal and the California Aqueduct heralded the introduction of significant surface water supplies into the Subbasin and reduced dependence on groundwater as the primary water supply. These conveyance systems have resulted in significant increases in the conjunctive use of surface water and groundwater throughout the Subbasin. Various drought periods and regulations reducing delivery of supplies from the Sacramento-San Joaquin Delta also punctuate critical understandings of groundwater use patterns throughout the Subbasin, as well as what is known regarding response and recovery of groundwater levels following notable droughts.

#### Prior to Imported Water Deliveries (1850-1950s)

Prior to 1850, the majority of agriculture and development in the San Joaquin Valley consisted of rain-fed grain and cattle production, with irrigated development beginning sporadically during this time via river (primarily San Joaquin River) and perennial stream diversions (SWRCB, 2011). Construction of the railroad through the San Joaquin Valley from 1869 through 1875 increased demand for more extensive agriculture, making markets in larger coastal cities more accessible to valley farmers. Significant irrigation sourced from surface water and resulting production began in the western side of the San Joaquin Valley in 1872 when the San Joaquin River was diverted through the Miller and Lux canal system west of Fresno (DWR, 1965). By the 1890s and early 1900s, sizable areas of the southern San Joaquin Valley were being forced out of production by salt accumulation and shallow water tables. Much of this land lay idle until the 1920s when development of reliable electric pumps and the energy to power




them accelerated the expansion of irrigated agriculture with the availability of vast groundwater resources. The resultant groundwater pumping lowered the water table in many areas (SWRCB, 1977 and Ogden, 1988) and allowed the leaching of salts, particularly near the valley trough and western side of the valley. Groundwater pumping for irrigation from around 1920 to 1950 drew the water table down as much as 200 feet in areas along the westside of the San Joaquin River (Belitz and Heimes, 1990). Declining water tables were causing higher pumping costs and land subsidence, and farmers were finding poorer quality water as water tables continued to decline. These issues created a desire for new surface water supplies, which would be fulfilled by the Central Valley Project.

#### Post-Imported Water Deliveries (1950s-2012)

Surface water deliveries from the Central Valley Project via the DMC began in the early 1950s, and from the State Water Project via the California Aqueduct in the early 1970s (Sneed et al., 2013). The CVP is the primary source of imported surface water in the Delta-Mendota Subbasin, where only Oak Flat Water District receives deliveries from the SWP. Introduction of imported water supplies to the Delta-Mendota Subbasin resulted in a decrease in groundwater pumping from some parts of the Subbasin and the greater Central Valley, which was accompanied by a steady recovery of water levels. During the droughts of 1976-1977 and 1987-1992, diminished deliveries of imported surface water prompted increased pumping of groundwater to meet irrigation demands, bringing water levels to near-historic lows. Following periods of drought, recovery of pre-drought water levels has been rapid, especially in the Upper Aquifer. This trend has been observed in historic hydrographs for wells across the Subbasin.

## **Current Conditions**

Trends similar to historic drought and subsequent recovery conditions were observed during the 2012 to 2016 drought and the 2016 to present recovery period.

#### Recent Drought (2012-2016)

During the most recent drought, from 2012 through 2016, similar groundwater trends were observed as during the 1976-1977 and 1987-1992 droughts. With diminished imported surface water deliveries, groundwater pumping increased throughout the Subbasin to meet irrigation needs. This resulted in historic or near-historic low groundwater levels during the height of the drought in 2014 and 2015, when CVP and SWP allocations for agricultural water service contractors were 0%, Exchange Contractors and refuge deliveries were less than 75%, and post-1914 surface water rights in the San Joaquin River watershed were curtailed. In June 2015, senior water rights holders with a priority date of 1903 or later in the San Joaquin and Sacramento watersheds and the Delta were ordered by the State Water Resources Control Board to curtail diversions (State of California, 2015). This marked the first time in recent history that pre-1914 water rights holders were curtailed.

#### Post-Drought (2016-present)

With wetter conditions following the 2012-2016 drought, groundwater levels began to recover. This was largely a result of increased surface water availability with CVP allocations reaching 100% and full water rights supplies available for diversion from the San Joaquin River in 2017. Additionally, inelastic land subsidence rates also drastically decreased in 2017 as imported water supplies were once again available, resulting in decreased groundwater pumping particularly from the Lower Aquifer. This pattern of increased drought-driven groundwater pumping, accompanied by declining groundwater elevations, followed by recovery is a predominant factor to be considered in the sustainable management of the Delta-Mendota Subbasin. Furthermore, subsidence mitigation projects were developed which drastically reduced the observed subsidence rate on the eastern and southern boundaries of the Subbasin.



# **Groundwater Trends**

Groundwater levels can fluctuate greatly throughout time due to various natural and anthropogenic factors, including long-term climatic conditions, adjacent well pumping, nearby surface water flows, and seasonal groundwater recharge or depletion (LSCE, 2015). As discussed in the Hydrogeologic Conceptual Model section of this Common Chapter (Section 4.1), the Delta-Mendota Subbasin is generally a two-aquifer system consisting of an Upper and Lower Aquifer that are subdivided by the Corcoran Clay layer, a regional aquitard. The Corcoran Clay layer, or E-Clay equivalent, restricts flow between the upper semiconfined aquifer and lower confined aquifer. The presence of a tile drain network along the Grassland Drainage Area and the Subbasin's eastern boundary affects the lateral and vertical water movement in the shallow groundwater zone (LSCE, 2016).

The Delta-Mendota Subbasin has a general flow direction to the east in the Upper Aquifer, where it loses groundwater to the San Joaquin River and its neighboring subbasins. Most recharge throughout the Subbasin is attributed to applied irrigation water, where other sources of recharge include local streams, canal seepage, and infiltration along the western margin of the Subbasin from the Coast Range. The figures that follow were developed for inclusion in the Western San Joaquin River Watershed Groundwater Quality Assessment Report (LSCE, 2015) and the Grassland Drainage Area Groundwater Quality Assessment Report (LSCE, 2016) and are included herein with the intent of demonstrating general trends in groundwater elevations around the Delta-Mendota Subbasin. These figures are not to scale.

Please see the individual GSPs for more specific information relating to similar trends in those respective GSP Plan areas. Additionally, it is important to note that groundwater trends, such as these, are dependent on climatic conditions and are not necessarily representative of the historic and current water budgets for those respective GSP Plan areas.

#### **Upper Aquifer**

For the Upper Aquifer, **Figure CC-42** presents select hydrographs illustrating temporal groundwater level trends in the Upper Aquifer wells within the Subbasin. Hydrographs shown on **Figure CC-42** are displayed with different ranges of elevation values on the vertical axes. Wells in the Upper Aquifer exhibit decreasing trends to somewhat stable water levels until the mid-1980s, and increasing or stable water levels thereafter.

Similarly, **Figure CC-43** presents select hydrographs illustrating temporal groundwater level trends in the areas covered by the Central Delta-Mendota, Oro Loma Water District, and Widren Water District GSAs in the Northern & Central Delta-Mendota Region GSP Group at various depths. The three select hydrographs representing wells in the Upper Aquifer each show less than 10 years of available data with two wells showing slight declines of about 10 feet or less from about 2003 through 2013, and one well showing a more drastic elevation change, ranging from 100 feet above mean sea level (ft msl) to -20 ft msl over a 5-year period from 2010 to 2016.

#### Lower Aquifer

**Figure CC-44** presents select hydrographs illustrating temporal groundwater level trends in Lower Aquifer wells within the Subbasin. Note, hydrographs shown on **Figure CC-44** displayed different ranges of elevation on the vertical axes. In the Lower Aquifer, piezometric head typically increased or remained relatively stable during the period from the 1980s through the early 2000s.



Again, similarly, **Figure CC-43** presents select hydrographs illustrating temporal groundwater level trends in the Central Delta-Mendota, Oro Loma Water District, and Widren Water District GSA areas of the Northern & Central Delta-Mendota Region GSP Group at various depths. The two select hydrographs representing wells in the Lower Aquifer each show similar elevation patterns post-2010 with a total elevation change of 50 ft msl or more. USGS1000489 shows stable and increasing groundwater elevation trends from the late 1950s through the mid-1980s with a data gap from the mid-1980s through 2010, whereafter 2010 groundwater levels have a steep decline through 2016.

## Vertical Gradients

Throughout most of the Delta-Mendota Subbasin, the Corcoran Clay layer acts as a regional aquitard, limiting the vertical migration of groundwater. In areas outside the Corcoran Clay layer (along the western margin of the Subbasin), localized interfingered clays minimize the downward migration of groundwater; although in areas where the clay layers are not competent or non-existent, groundwater migrates from shallower to deeper groundwater zones. Similarly, in areas where the Corcoran Clay has been compromised (due to well construction across the clay), groundwater generally flows from the Upper Aquifer to the Lower Aquifer, especially in areas where the Lower Aquifer is actively used as a water supply (lowering the potentiometric head in that zone).

#### **Groundwater Contours**

The Subbasin-wide groundwater contours reflected in **Figure CC-45** and **Figure CC-46** evaluate the seasonal high (Spring 2013) and seasonal low (Fall 2013) conditions of the current year (defined as WY2013 for the GSP analyses) for the Upper Aquifer. Spring is defined as groundwater surface elevation measurements collected between January 1 and April 8; where Fall is defined as groundwater surface elevation measurements collected between September 1 and October 31. For wells where multiple Spring 2013 or Fall 2013 measurements were available, the highest elevation for each season was used for contouring. Gaps in data and contours can be attributed to a lack of wells present, level measurements, or requirements to report level readings groundwater level data. Consistent with traditional contouring efforts, the quality of outlier water level data was investigated. In instances of poor quality data, the associated data was eliminated for the groundwater contouring effort. Furthermore, implementation of the CASGEM program in 2014 has reduced temporal and spatial gaps in groundwater level datasets, and implementation of the Delta-Mendota Subbasin GSPs' monitoring programs will add to the improved data quantity and quality.

In the Upper Aquifer, during Spring 2013, the general flow of groundwater in the Delta-Mendota Subbasin was from the Coast Range along the western boundary of the Subbasin toward the San Joaquin River along the eastern boundary. Groundwater elevations tend to increase moving south throughout the Subbasin. Within Stanislaus County, groundwater elevations are the lowest, ranging between 40 and 80 feet above msl, becoming increasingly higher in Madera County, ranging between 80 and 100 feet above msl, and in Merced and Fresno counties, ranging between 80 and 140 feet above msl (**Figure CC-45**). Similar flow directions (west to east and northeast) are observed in the Fall 2013. Within Stanislaus County, groundwater elevations are the lowest ranging between 40 and 80 feet above msl, showing little difference compared to Spring 2013; become increasingly higher in Madera County ranging between 60 and 100 feet above msl; in Merced County ranging between 60 and 140 feet above msl; and in Fresno County ranging from 60 and 120 feet above msl (**Figure CC-46**). Both maps indicate a prevailing southwest to northeast flow gradient above the Corcoran Clay. In general, little variation is apparent in groundwater elevation between seasonal high and low periods in 2013.

Due to insufficient data, groundwater elevation contour maps for the Lower Aquifer for the seasonal high and low (Spring 2013 and Fall 2013, respectively) could not be accurately prepared. Figure CC-47 and





**Figure CC-48** show the available groundwater elevation measurements for Spring 2013 and Fall 2013. Available Spring 2013 measurements range from -127 to 12 feet above msl in Stanislaus County, -65 to 124 feet above msl in Merced County, and -5 to 88 feet above msl in Fresno County (**Figure CC-47**), where no measurements are available for this time period in Madera County. Available Fall 2013 measurements range from -138 to 156 feet above msl in Stanislaus County, -94 to 19 feet above msl in Merced County, and -72 to -4 feet above msl in Fresno County (**Figure CC-48**), where no measurements are available for this time period in Madera County (**Figure CC-48**), where no measurements are available for this time period in Madera County. The Lower Aquifer exhibits less seasonal difference in groundwater elevations than the Upper Aquifer. Throughout most of the Subbasin, the Lower Aquifer shows lower piezometric heads than the Upper Aquifer suggesting that potential exists for downward vertical gradient.





Figure CC-41: Wells with Known Screened Interval Depths





Note: Figure not to scale. Source: Western San Joaquin River Watershed Groundwater Quality Assessment Report, 2016

# Figure CC-42: Select Graphs of Groundwater Elevations, Upper Aquifer







Note: Figure not to scale. Source: Western San Joaquin River Watershed Groundwater Quality Assessment Report, 2016.

Figure CC-43: Select Graphs of Groundwater Elevations, Various Depths





Note: Figure not to scale. Source: Western San Joaquin River Watershed Groundwater Quality Assessment Report, 2016.

## Figure CC-44: Select Graphs of Groundwater Elevations, Lower Aquifer





#### Figure CC-45: Spring 2013 Upper Aquifer Groundwater Contour Map

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#### Figure CC-46: Fall 2013 Upper Aquifer Groundwater Contour Map

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#### Figure CC-47: Spring 2013 Lower Aquifer Groundwater Elevation Measurements

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#### Figure CC-48: Fall 2013 Lower Aquifer Groundwater Elevation Measurements

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# 4.2.3 Groundwater Storage

Annual changes in groundwater storage for both the Upper and Lower Aquifers in the Delta-Mendota Subbasin were estimated as part of the development of the Historic (WY2003-2012), Current (WY2013) and Projected Water Budgets (WY2014-2070). For information on how change in storage was calculated, refer to Section 4.3.2 – Water Budgets of this Common Chapter. **Figure CC-49** and **Figure CC-50** show annual change in storage, cumulative change in storage, and water year type for the Upper Aquifer and Lower Aquifer, respectively, from WY 2003 through 2013 for the Delta-Mendota Subbasin. For the purposes of the water budget four water year types were utilized, wet, average (corresponding to above and below normal water years), dry (corresponding to dry and critical water years) and Shasta critical.

Change in storage is negative for 6 out of the 11-year historic and current water budget period for the Upper Aquifer, and 9 out of 11 years for the Lower Aquifer. Despite periods of wet conditions with recharge outpacing extractions, an overall declining trend in groundwater storage can be observed in both the Upper Aquifer and Lower Aquifer. Cumulative change in storage declined more rapidly in the Upper Aquifer compared to the Lower Aquifer, declining by about 1,300,0000 AF in the Upper Aquifer and 678,000 AF in the Lower Aquifer between WY2003 to 2013.



Figure CC-49: Calculated Upper Aquifer Change in Storage, Annual and Cumulative



## Figure CC-50: Calculated Lower Aquifer Change in Storage, Annual and Cumulative

## 4.2.4 Seawater Intrusion

Seawater intrusion is not an applicable sustainability indicator for the Delta-Mendota Subbasin. The Subbasin is located inland from the Pacific Ocean; thus, groundwater conditions related to seawater intrusion are not applicable to the Delta-Mendota Subbasin.

## 4.2.5 Groundwater Quality

Groundwater quality varies considerably from west to east and north to south throughout the Delta-Mendota Subbasin. In general, Upper Aquifer water quality has historically been impacted by overlying land uses with some areas showing increasing concentrations of nitrate and TDS. Areas of elevated salt concentrations can be found in the Subbasin, generally along the southern portion of the San Joaquin River and in the southern portion of the Subbasin. Lower Aquifer groundwater has, and remains in most cases, to be of generally good quality. For more information about historic and current conditions relative to groundwater quality in each GSP Group area, refer to the individual GSPs.

## 4.2.6 Land Subsidence

Long-term groundwater level declines can result in a one-time release of "water of compaction" from compacting silt and clay layers (aquitards) resulting in inelastic land subsidence (Galloway et al., 1999). There are several other types of subsidence in the San Joaquin Valley, including subsidence related to hydrocompaction of moisture-deficient deposits above the water table, subsidence related to fluid withdrawal from oil and gas fields, subsidence caused by deep-seated tectonic movements, and subsidence caused by oxidation of peat soils that is a major factor in the Sacramento-San Joaquin Delta (Sneed et al., 2013). However, aquifer-system compaction caused by groundwater pumping causes the largest magnitude and areal extent of land subsidence in the San Joaquin Valley (Poland et al., 1975; Ireland et al., 1984; Farrar and Bertoldi, 1988; Bertoldi et al., 1991; Galloway and Riley, 1999).



Land subsidence is a prevalent issue in the Delta-Mendota Subbasin as it has impacted prominent infrastructure of statewide importance, namely the DMC and the California Aqueduct, as well as local canals, causing serious operational, maintenance, and construction-design issues (Sneed et al., 2013). Reduced freeboard and flow capacity for the DMC and California Aqueduct have rippling effects on imported water availability throughout the State. Even small amounts of subsidence in critical locations, especially where canal gradients are small, can impact canal operations (Sneed and Brandt, 2015). While some subsidence is reversible (referred to as elastic subsidence), inelastic or irreversible subsidence is caused mainly by pumping groundwater from below the Corcoran Clay, thus causing compaction and reducing storage in the fine-grained materials in the lower confined aquifer as well as damaging well infrastructure. As a result, important and extensive damages and repairs have resulted in the loss of conveyance capacity in canals that deliver water or remove floodwaters, the realignment of canals as their constant gradient becomes variable, the raising of infrastructure such as canal check stations, and the releveling of furrowed fields.

# **Available Data**

There are six UNAVCO Continuous GPS (CGPS) locations that monitor subsidence within the Delta-Mendota Subbasin (**Figure CC-51**). Changes in land surface elevation have also been measured at DMC Check Structures. **Figure CC-52** through **Figure CC-57** show the vertical change in land surface elevation from a given time point (specified on charts) for the UNAVCO CGPS stations within the Delta-Mendota Subbasin, along with annual CVP allocations. **Table CC-5** summarizes the greatest monthly land subsidence rate and corresponding year(s) of that change at each UNAVCO CGPS station. Overall, the greatest monthly subsidence rates occurring after January 1, 2015 occurred during the Spring of 2016 to the Spring of 2017. Land subsidence rates (in feet per year), as measured by USBR from December 2011 to December 2014, are shown in **Figure CC-58**. Based on these data, within the majority of the Delta-Mendota Subbasin, annual subsidence rates were between -0.15 and -0.3 feet/year during this period (or between -0.45 and -0.9 feet of total subsidence over this three-year period).

Station ID	Greatest Monthly Land Subsidence Rate as of January 1, 2015 (feet)	Year(s) of Greatest Monthly Subsidence Rate
P255	-0.0292	Spring 2016 to 2017
P259	-0.0183	Spring 2016 to 2017
P252	-0.033	Spring 2016 to 2017
P303	-0.2190	Spring 2016 to 2017
P301	-0.0029	Spring 2016 to 2017
P304	-0.0003	Spring 2013 to 2017

#### Table CC-5: Subsidence Monitoring Trends UNAVCO CGPS Stations



# **Historic Conditions**

Along the DMC, in the northern portion of the San Joaquin Valley, extensive groundwater extraction from unconsolidated deposits caused subsidence exceeding 8.5 meters (or about 28 feet) between 1926 and 1970 (Poland et al., 1975), reaching 9 meters (or about 30 feet) in 1980 (Ireland, 1986). Land subsidence from groundwater pumping began in the San Joaquin Valley in the mid-1920s (Poland et al., 1975; Bertoldi et al., 1991; Galloway and Riley, 1999), and by 1970, about half of the San Joaquin Valley had land subsidence of more than 0.3 meters (or about 1 foot) (Poland et al., 1975). When groundwater pumping decreased in the Delta-Mendota Subbasin following imported water deliveries from the CVP via the DMC in the early 1950s, compaction rates were reduced in certain areas and water levels recovered. Notable droughts of 1976-1977 and 1987-1992 saw renewed compaction during these periods, with increased groundwater pumping as imported supplies were reduced or unavailable. However, following these droughts, compaction virtually ceased and groundwater levels rose to near pre-drought levels quite rapidly (Swanson, 1998; Galloway et al., 1999).

Subsidence contours for 1926-1970 (Poland et al., 1975) show the area of maximum active subsidence was southwest of the community of Mendota. Historical subsidence rates in the Mendota area exceeded 500 millimeters/year (or about 20 inches/year) during the mid-1950s and early 1960s (Ireland et al., 1984). The area southwest of Mendota has experienced some of the highest levels of subsidence in California, where from 1925 to 1977, this area sustained over 29 feet of subsidence (USGS, 2017). Historical subsidence rates along Highway 152 calculated from leveling-survey data from 1972, 1988, and 2004 show that for the two 16-year periods (1972-1988 and 1988-2004), maximum subsidence rates of about 50 millimeters/year (or about 2 inches/year) were found just south of El Nido (Sneed et al., 2013). Geodetic surveys completed along the DMC in 1935, 1953, 1957, 1984, and annually from 1996-2001 indicated that subsidence rates were greatest between 1953 and 1957 surveys, and that the maximum subsidence along the DMC (about 3 meters, or about 10 feet) was just east of DMC Check Structure Number 18.

After 1974, land subsidence was demonstrated to have slowed or largely stopped (DWR, June 2017); however, land subsidence remained poised to resume under certain conditions. Such an example includes the severe droughts that occurred between 1976 and 1977 and between 1987 and 1991. Those droughts, along with other corroborating factors, led to diminished deliveries of imported water which prompted some water agencies and farmers (especially in the western Valley) to refurbish old pumps, drill new water wells, and begin pumping groundwater to make up for cutbacks in the imported water supply. The decisions to renew groundwater pumping were encouraged by the fact that groundwater levels had recovered to near-predevelopment levels. CGPS data collected between 2007 to 2014 show seasonally variable subsidence and compaction rates, including uplift as elastic rebound occurs during the fall and winter (Sneed and Brandt, 2015). Vertical displacement at P303, near Los Banos, indicates subsidence at fairly consistent rates during and between drought periods (Sneed and Brandt, 2015). Vertical displacement at P304, near Mendota, indicates that most subsidence occurred during drought periods with very little occurring between drought periods. Finally, data from extensioneters 12S/12E-16H2, located on the DMC west of Los Banos, and 14S/13E-11D6, located between the DMC and California Aqueduct west of Mendota, showed subsidence rate increases during 2014, the third year of the most recent drought (Sneed and Brandt, 2015).

Subsidence impacts to the California Aqueduct, which runs parallel and in close proximity to the Delta-Mendota Canal across the Subbasin, is of statewide importance. During the construction of the California Aqueduct, it was thought that subsidence within the San Joaquin Valley would cease with the delivery of water from the Central Valley Project, though additional freeboard was incorporated into the design and construction of the Aqueduct in an attempt to mitigate for future subsidence (DWR, June 2017). After





water deliveries from the Aqueduct began, subsidence rates decreased to an average of less than 0.1 inches/year during normal to wet hydrologic years. During dry to critical hydrologic years, subsidence increased to an average of 1.1 inches per year. The 2012-2015 drought produced subsidence similar to those seen before the Aqueduct began delivering water, with some areas experiencing nearly 1.25 inches of sinking per month (based on NASA UAVSAR flight measurements). Dry and critically dry water years since Aqueduct deliveries began have resulted in extensive groundwater withdrawals, causing some areas near the Aqueduct to subside nearly 6 feet.

# **Current Conditions**

Based on subsidence rates observed over the last decade, it is anticipated that without mitigation, subsidence will continue to impact operations of the DMC and California Aqueduct. For example, recently, Reach 4A of the San Joaquin River near Dos Palos experienced between 0.38 and 0.42 feet/year in subsidence between 2008 and 2016. As a result of subsidence, freeboard in Reach 4A is projected to be reduced by 0.5 foot by 2026 as compared to 2016, resulting in a 50 percent reduction in designed flow capacity (DWR, May 2018). Reduced flow capacities in the California Aqueduct will impact deliveries and transfers throughout the State and result in the need to pump more groundwater, thus contributing to further subsidence.

More recent subsidence measuring indicates subsidence hot spots within the Subbasin include the area east of Los Banos and the Tranquillity Irrigation District (TRID) area. USGS began periodic measurements of the land surface in parts of the San Joaquin Valley over the last decade. Between December 2011 and December 2014, total subsidence in the area east of Los Banos, located within the Merced Subbasin (also referred to as the El Nido-Red Top area), over the three-year period ranged from 0.15 to 0.75 feet, or 1.8 to 9 inches respectively (KDSA, 2015). The Jet Propulsion Laboratory (JPL) at the California Institute of Technology has also been monitoring subsidence in California using interferometric synthetic aperture radar (or InSAR), and a recent progress report documenting data for the period from May of 2015 to September of 2016 indicates that the two previously-identified primary subsidence areas near the community of Corcoran and centered on El Nido was joined by a third area of significant subsidence near TRID. For the study period (as shown in Figure CC-59), maximum total subsidence of 22 inches was measured near Corcoran, while the El Nido area subsided 15 inches and the TRID area subsided around 20 inches. Analyses at two particular stations near El Nido show interesting trends. At Station P303, between 2007 and 2014, 50 mm (or nearly 2 inches) of subsidence occurred at this location. Vertical displacement at P303 (Figure CC-55) show subsidence at fairly consistent rates during and between drought periods, indicating that these areas continued to pump groundwater despite climatic variations (possibly due to a lack of surface water availability) (Sneed and Brandt, 2015). Residual compaction may also be a factor. Vertical displacement at Station P304 indicated that most subsidence in this particular area occurred during drought periods and very little occurred between drought periods (Figure CC-57). This suggests that this area received other sources of water (most likely surface water available between drought periods) and that residual compaction was not very important in this area. These two areas demonstrate a close link between the availability of surface water, groundwater pumping, and inelastic land subsidence.

Total land subsidence from April 2015 to April 2016 in the San Joaquin Valley is shown in

**Figure CC-60: Vertical Displacement, April 2015 to April 2016**. Subsidence monitoring in the Delta-Mendota Subbasin, and in the San Joaquin Valley as a whole, demonstrated significant inelastic land subsidence as a result of the last drought, with effects continuing to the present time (as evidenced by continued subsidence between 2016 and 2018 through surveys of the DMC). While the impacts appeared to have slowed, the temporal and spatial impacts of continued subsidence have not yet been evaluated.





Figure CC-51: UNAVCO and Delta-Mendota Canal Subsidence Monitoring Locations







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Figure CC-55: Vertical Elevation Change at UNAVCO CGPS P303, Spring 2006 to 2018

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Figure CC-58: Land Subsidence, December 2011 to December 2014





Source: Progress Report: Subsidence in California, March 2015 - September 2016, Farr et. Al. JPL, 2017

Figure CC-59: Recent Land Subsidence at Key San Joaquin Valley Locations





Figure CC-60: Vertical Displacement, April 2015 to April 2016



Figure CC-61: Elevation Change along the Delta-Mendota Canal, 2014 through 2018



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# 4.2.7 Interconnected Surface Water Systems

Understanding the location, timing and magnitude of groundwater pumping impacts on interconnected surface water systems is important for the proper management of groundwater resources in order to minimize impacts on interconnected surface waters and the biological communities and permitted surface water diverters that rely on those resources. Historically, throughout the San Joaquin Valley, many interconnected stream reaches have transitioned from net-gaining to net-losing streams (TNC, 2014). Gaining streams occur when streamflows increase as a result of groundwater contribution and losing streams occur when streamflows decrease due to infiltration into the bed of the stream (McBain & Trush, Inc., 2002). Increased groundwater pumping has the ability to contribute to the depletion of interconnected waters with the nature, rate, and location of increased pumping being a function of distance to the river, as well as depth, timing, and rate of groundwater pumping.

# **Available Data**

Two communities in the Delta-Mendota Subbasin are likely most vulnerable to the loss of interconnected surface water as a result of groundwater pumping: San Joaquin River surface water diverters and groundwater dependent ecosystems (GDEs). These communities represent the primary beneficial users of interconnected surface water and groundwater. Streams stemming from the west side of the Delta-Mendota Subbasin are ephemeral in nature, and only two of these creeks reach the San Joaquin River (Del Puerto Creek and Orestimba Creek). These creeks lose their flows to the underlying vadose zone (net-losing streams) and therefore do not represent areas of potential GDEs.

Groundwater dependent ecosystems are defined under Article 2 Definitions, § 351 Definitions of the GSP Emergency Regulations as "ecological communities or species that depend on groundwater emerging from aquifers or on groundwater occurring near the ground surface." The Natural Communities Commonly Associated with Groundwater (NCCAG) dataset (2018) provided by DWR in conjunction with The Nature Conservancy (TNC) was initially used to identify GDEs within the Delta-Mendota Subbasin, following the associated guidance document provided by TNC (Rohde et al., 2018). Local verification efforts were conducted in the Delta-Mendota Subbasin by different GSA representatives to ground-truth GDEs based on local knowledge. Specifically, areas where natural communities have been urbanized or otherwise modified prior to 2015 were eliminated from the data set used to identify GDEs.

## Identification of Interconnected Surface Water Systems

The San Joaquin River and Fresno Slough are the primary surface water bodies interconnected with Delta-Mendota Subbasin groundwater. For information about the sources used to determine the interconnected segments of the San Joaquin River and Fresno Slough within the Delta-Mendota Subbasin, refer to the individual GSPs.

# **Historic Conditions**

The San Joaquin River and its tributaries drain approximately 13,500 mi<sup>2</sup> (measured at the USGS gaging station at Vernalis) along the western flank of the Sierra Nevada and eastern flank of the Coast Range, and flows northward into the Sacramento-San Joaquin Delta where it is joined by the Calaveras and Mokelumne Rivers before combining with the Sacramento River. Typical of Mediterranean climate catchments, river flows vary widely seasonally and from year to year. Three major tributaries join the San Joaquin from the east: the Merced, Tuolumne, and Stanislaus Rivers. Smaller tributaries include the Fresno River, Chowchilla River, Bear Creek, and Fresno Slough (from the Kings River). Precipitation is





predominantly snow above about 5,500 to 6,000 feet in the Sierra Nevada, with rain in the middle and lower elevations of the Sierra foothills and in the Coast Range. As a result, the natural hydrology historically reflected a mixed runoff regime dominated by winter-spring rainfall runoff and spring-summer snowmelt runoff. Most flow is derived from snowmelt from the Sierra Nevada, with relatively little runoff contributed from the western side of the drainage basin in the rain shadow of the Coast Range. The unimpaired average annual water yield (WY1906-2002) of the San Joaquin River, as measured immediately above Millerton Reservoir, is 1,801,000 acre-feet (USBR, 2002); the post-Friant Dam average annual water yield (WY 1950-2000) to the lower San Joaquin River is 695,500 acre-feet (USGS, 2000). As average precipitation decreases from north to south, the San Joaquin River basin (including the Stanislaus, Tuolumne, and Merced Rivers) contributes about 22% of the total runoff to the Delta (DWR, 1998).

# **Current Conditions**

Historically, most of the San Joaquin River, which forms the great majority of the Delta-Mendota Subbasin's eastern border, was a gaining reach. Snowmelt runoff during the spring and early summer resulted in these conditions through a good portion of the year. However, significant decreases in groundwater elevations due to a myriad of factors, including pumping, tile drains, the channelizing of flood flows, and upstream diversions on the river, have reversed this condition so most reaches are now losing reaches. Some localized gaining reaches still remain on the lower river, such as between the Stanislaus and Merced Rivers; however, many reaches along these rivers (and along localized streams) may transition from gaining to losing depending on hydrology.

# **Estimates of Timing and Quantity of Depletions**

Using available data and where feasible, each Delta-Mendota Subbasin GSP Group quantified the gains and/or losses from the groundwater at each interconnected reach of the San Joaquin River adjoining the Delta-Mendota Subbasin. **Table CC-6** summarizes these estimates. For more information about the sources or methods used to estimate the timing and quantity of depletions, refer to the individual GSPs.

Table CC-6: Estimated Quantity of Gains/Depletions for Interconnected Stream Reaches, San Joaquin River

REACH 1   267.5 to 229.0     A   Friant Dam     North Fork Road Bridge   267.5     North Fork Road Bridge   266.8				
A   Friant Dam   229.0     North Fork Road Bridge   267.5				
A   Friant Dam   267.5     North Fork Road Bridge   266.8				
North Fork Road Bridge 266.8				
Cobb Island Bridge 259.0				
State Route 41 (Lanes Bridge) 255.2	de the Delta-Mendota Subbas			
Scout Island Bend 250.0	de life Della-Meridola Subbas			
ATSF Railroad Bridge 245.0				
B State Route 99 243.2				
Southern Pacific Railroad 243.2				
State Route 145 Bridge (Skaggs Bridge)     234.1				
Gravelly Ford 229.0				
REACH 2 229.0 to 204.8				
A Gravelly Ford 229.0 Yes Losing when flowing				
Upstream Limit of Right Bank Levee 227.0				
Upstream Limit of Left Bank Levee 225.0				
B   Chowchilla Bypass Control Structure   216.1   Farmers   Yes   Losing when flowing     Water District   Water District   Water District   Water District   Water District	-4 2			
Mendota Dam 204.8				
Mendota Pool Yes Losing	-40			
REACH 3       204.8 to 182.0       Yes       Losing	-25			
Mendota Dam 204.8				
Avenue 7.5 Bridge (Firebaugh)   195.2				
Sack Dam 182.0 182.0				
REACH 4 182.0 to 135.8	-50 - 0			
A     Sack Dam     182.0     Yes - first 2 miles     Losing       No - next 1.5     miles     Yes - remaining     miles     Yes - remaining				
State Route 152 Bridge     173.9     Yes     Gaining				
B Sand Slough Control Structure 168.5				
Mariposa Slough Control Structure   168.4				
Turner Island Road Bridge   157.2				
Mariposa Bypass confluence 147.2				
Bear Creek/Eastside Bypass confluence   135.8				



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Landmark	River Mile	GSP Group	Interconnected?	Gaining or Losing?	Quantity Gained/Loss (cfs)	
REACH 5	135.8 to 118.0		Yes	Gaining	unquantifiable	
Bear Creek/Eastside Bypass confluence	135.8					
State Route 165 Bridge (Lander Avenue)	132.9					
Salt Slough con fluence	127.7					
State Route 140 Bridge (Fremont Ford)	125.1					
Mud Slough confluence	121.2					
Merced River confluence (Hills Ferry Bridge)	118.0					
Newman to Crows Landing		Northern & Central Delta- Mendota	Yes	Gaining	50	
Crows Landing to Patterson		Northern & Central Delta- Mendota Region	Yes	Gaining	-50 to 200	
Patterson to Vernalis		Northern & Central Delta- Mendota Region	Yes	Gaining	190	6.1 Gro Ri

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Notes
Likely gaining from ag/refuge draining but unquantifiable
50
-50 to 200
.1 cfs/mi for 30.8 miles. Based on Cooley, W. 2001. Froundwater flow net analysis for lower San Joaquin River Basin. Memo to CRWQCB, August 8, 2001





# **Groundwater Dependent Ecosystems**

A groundwater dependent ecosystem (GDE) is defined under the GSP Emergency Regulations as referring "to ecological communities or species that depend on groundwater emerging from aquifers or on groundwater occurring near the ground surface" (§351(m)). Under §354.16(g) of the GSP Emergency Regulations, each Plan is required to identify GDEs within the subbasin utilizing data provided by DWR or the best available information. The following section describes the process for verifying GDEs within the Delta-Mendota Subbasin and the location of verified and potential GDEs.

The Natural Communities Commonly Associated with Groundwater (NCCAG) dataset (2018c) provided by DWR was used in conjunction with information provided by The Nature Conservancy (TNC) to identify GDEs within the Delta-Mendota Subbasin. To further screen available information regarding GDEs, each GSP Group developed individualized criteria. Additional details regarding the screening process implemented by each GSP can be found in the individual GSPs.

Based on the screening process implemented by each individual GSP Group, GDE polygons determined not to be GDEs were removed from the mapping. Figure CC-62 and Figure CC-63 summarize the results of the GDE analysis for the Subbasin. Results are compiled into two habitat classes: wetlands (Figure CC-62) and vegetation (Figure CC-63). Wetland features are commonly associated with surface expression of groundwater under natural, unmodified conditions. Vegetation feature types are commonly associated with the sub-surface presence of groundwater (phreatophytes – deep rooted plants). Confirmed GDEs have been grouped into larger polygons based on proximity and aquifer connection.

In general, identified Possible GDEs are primarily located along the San Joaquin River corridor, within the northern portion of the Northern & Central Delta-Mendota Region GSP, the SJREC GSP, the Grassland GSP, and the Fresno GSP Plan Areas, where some possible GDEs have been identified along ephemeral streams that originate from the Coast Range. Table CC-7 includes all freshwater species within the Delta-Mendota Subbasin as identified by TNC (2018). Per TNC data, these species (listed in Table CC-7) have either been observed or have the potential to exist within the Delta-Mendota Subbasin; however, the actual presence of these species have not been verified. As a result of the identification of Possible GDEs for the purpose of SGMA, no land use protections for GDEs are conveyed unless otherwise required. Additionally, the Delta Mendota Subbasin recognizes the opportunity to present further-refined GDE delineations in the subsequent GSP Updates.















Figure CC-63: Groundwater Dependent Ecosystems, Vegetation



# Table CC-7: List of Potential Freshwater Species

Scientific Name	Common Name	Group	Federal Protection Status	State Protection Status
Actitis macularius	Spotted Sandpiper	Birds		
Aechmophorus clarkii	Clark's Grebe	Birds		
Aechmophorus occidentalis	Western Grebe	Birds		
			Bird of Conservation	
Agelaius tricolor	Tricolored Blackbird	Birds	Concern	Special Concern
Aix sponsa	Wood Duck	Birds	-	
Anas acuta	Northern Pintail	Birds		
Anas americana	American Wigeon	Birds		
Anas clypeata	Northern Shoveler	Birds		
Anas crecca	Green-winged Teal	Birds		
Anas cyanoptera	Cinnamon Teal	Birds		
Anas discors	Blue-winged Teal	Birds		
Anas platyrhynchos	Mallard	Birds		
Anas strepera	Gadwall	Birds		
	Greater White-fronted			
Anser albifrons	Goose	Birds		
Ardea alba	Great Egret	Birds		
Ardea herodias	Great Blue Heron	Birds		
Aythya affinis	Lesser Scaup	Birds		
Aythya americana	Redhead	Birds		Special Concern
Aythya collaris	Ring-necked Duck	Birds		
Aythya marila	Greater Scaup	Birds		
Aythya valisineria	Canvasback	Birds		Special
Botaurus lentiginosus	American Bittern	Birds		
Bucephala albeola	Bufflehead	Birds		
Bucephala clangula	Common Goldeneye	Birds		
Butorides virescens	Green Heron	Birds		
Calidris alpina	Dunlin	Birds		
Calidris mauri	Western Sandpiper	Birds		
Calidris minutilla	Least Sandpiper	Birds		
Chen caerulescens	Snow Goose	Birds		
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Scientific Name	Common Name	Group	Federal Protection Status	State Protection Status
Chen rossii	Ross's Goose	Birds		
Chlidonias niger	Black Tern	Birds		Special Concern
Chroicocephalus philadelphia	Bonaparte's Gull	Birds		
Cistothorus palustris	Marsh Wren	Birds		
Cygnus columbianus	Tundra Swan	Birds		
Cypseloides niger	Black Swift	Birde	Bird of Conservation	Special Concern
Dondroevana bicolor	Fulvous Whistling Duck	Birde	Concern	Special Concern
	Spowny Egrot	Dirdo		
	Showy Eglet	Birus	Bird of Conservation	
Empidonax traillii	Willow Flycatcher	Birds	Concern	Endangered
Fulica americana	American Coot	Birds		
Gallinago delicata	Wilson's Snipe	Birds		
Gallinula chloropus	Common Moorhen	Birds		
Geothlypis trichas	Common Yellowthroat	Birds		
Grus canadensis	Sandhill Crane	Birds		
Haliaeetus leucocephalus	Bald Eagle	Birds	Bird of Conservation Concern	Endangered
Himantopus mexicanus	Black-necked Stilt	Birds		
Icteria virens	Yellow-breasted Chat	Birds		Special Concern
Limnodromus scolopaceus	Long-billed Dowitcher	Birds		
Lophodytes cucullatus	Hooded Merganser	Birds		
Megaceryle alcyon	Belted Kingfisher	Birds		
Mergus merganser	Common Merganser	Birds		
	Red-breasted			
Mergus serrator	Merganser	Birds		
Numenius americanus	Long-billed Curlew	Birds		
Numenius phaeopus	Whimbrel	Birds		
Nycticorax pycticorax	Black-crowned Night-	Birde		
		Birde		
Dandion holiactus		Birde		Watch list
	Amorican White Believen	Birde		Special Concorp
Fulica americanaGallinago delicataGallinula chloropusGeothlypis trichasGrus canadensisHaliaeetus leucocephalusHimantopus mexicanusIcteria virensLimnodromus scolopaceusLophodytes cucullatusMegaceryle alcyonMergus serratorNumenius americanusNumenius phaeopusNycticorax nycticoraxOxyura jamaicensisPandion haliaetusPelecanus erythrorhynchos	American CootWilson's SnipeCommon MoorhenCommon YellowthroatSandhill CraneBald EagleBlack-necked StiltYellow-breasted ChatLong-billed DowitcherHooded MerganserBelted KingfisherCommon MerganserRed-breastedMerganserLong-billed CurlewWhimbrelBlack-crowned Night- HeronRuddy DuckOspreyAmerican White Pelican	Birds	Bird of Conservation Concern	Endangered Special Concern



Scientific Name	Common Name	Group	Federal Protection Status	State Protection Status		
	Double-crested					
Phalacrocorax auritus	Cormorant	Birds				
Phalaropus tricolor	Wilson's Phalarope	Birds				
Plegadis chihi	White-faced Ibis	Birds		Watch list		
Pluvialis squatarola	Black-bellied Plover	Birds				
Podiceps nigricollis	Eared Grebe	Birds				
Podilymbus podiceps	Pied-billed Grebe	Birds				
Porzana carolina	Sora	Birds				
Rallus limicola	Virginia Rail	Birds				
Recurvirostra americana	American Avocet	Birds				
Riparia riparia	Bank Swallow	Birds		Threatened		
Setophaga petechia	Yellow Warbler	Birds				
Tachycineta bicolor	Tree Swallow	Birds				
Tringa melanoleuca	Greater Yellowlegs	Birds				
Tringa semipalmata	Willet	Birds				
Tringa solitaria	Solitary Sandpiper	Birds				
Vireo bellii	Bell's Vireo	Birds				
Vireo bellii pusillus	Least Bell's Vireo	Birds	Endangered	Endangered		
Xanthocephalus	Yellow-headed					
xanthocephalus	Blackbird	Birds		Special Concern		
	San Francisco Brine					
Artemia franciscana	Shrimp	Crustaceans				
Branchinecta conservatio	Shrimp	Crustaceans	Endangered	Special		
Branchinecta lindahli	Versatile Fairy Shrimp	Crustaceans		Opecial		
Branchinecta Indanii Branchinecta Iongiantenna	Longborn Fairy Shrimp	Crustaceans	Endangered	Special		
	Vernal Pool Fairy	Ciusiaceans		Special		
Branchinecta lynchi	Shrimp	Crustaceans	Threatened	Special		
	Vernal Pool Tadpole					
Lepidurus packardi	Shrimp	Crustaceans	Endangered	Special		
Linderiella occidentalis	California Fairy Shrimp	Crustaceans		Special		
Oncorhynchus mykiss - CV	Central Valley steelhead	Fishes	Threatened	Special		
Oncorhynchus mykiss irideus	Coastal rainbow trout	Fishes				



Scientific Name	Common Name	Group	Federal Protection Status	State Protection Status	
Pogonichthys macrolepidotus	Sacramento splittail	Fishes		Special Concern	
Actinemys marmorata	Western Pond Turtle	Herps		Special Concern	
	California Tiger				
Ambystoma californiense	Salamander	Herps	Threatened	Threatened	
Anaxyrus boreas	Boreal Toad	Herps			
<b>_</b>	Northern Pacific Chorus				
Pseudacris regilla	Frog	Herps	Linden Deview in the		
	Footbill Vellow leaded		Under Review in the		
Rana boylii	Frog	Herps	Process	Special Concern	
	California Red-legged				
Rana draytonii	Frog	Herps	Threatened	Special Concern	
			Under Review in the		
			Candidate or Petition		
Spea hammondii	Western Spadefoot	Herps	Process	Special Concern	
Thamnophis atratus	Santa Cruz Gartersnake	Herps			
Thamnophis elegans	Mountain Gartersnake	Herps			
Thamnophis gigas	Giant Gartersnake	Herps	Threatened	Threatened	
<u>-</u>	Two-striped				
I hamnophis hammondii	Gartersnake	Herps		Special Concern	
Thamnophis sirtalis	Common Gartersnake	Herps			
Aeshnidae fam.	Aeshnidae fam.	Insects & other inverts			
Anax junius	Common Green Darner	Insects & other inverts			
Brillia spp.	Brillia spp.	Insects & other inverts			
Callicorixa spp.	Callicorixa spp.	Insects & other inverts			
Capnia hitchcocki	Arroyo Snowfly	Insects & other inverts			
Chironomus spp.	Chironomus spp.	Insects & other inverts			
Coenagrionidae fam.	Coenagrionidae fam.	Insects & other inverts			
Corisella spp.	Corisella spp.	Insects & other inverts			
Cricotopus spp.	Cricotopus spp.	Insects & other inverts			
Ischnura cervula	Pacific Forktail	Insects & other inverts			
Ischnura denticollis	Black-fronted Forktail	Insects & other inverts			
Mesocapnia bulbosa	Bulbous Snowfly	Insects & other inverts			
Paraleptophlebia associata	A Mayfly	Insects & other inverts			

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Scientific Name	Common Name	Group	Federal Protection Status	State Protection Status
Paratanytarsus spp.	Paratanytarsus spp.	Insects & other inverts		
Phaenopsectra spp.	Phaenopsectra spp.	Insects & other inverts		
Procladius spp.	Procladius spp.	Insects & other inverts		
Psectrocladius spp.	Psectrocladius spp.	Insects & other inverts		
Tanypus spp.	Tanypus spp.	Insects & other inverts		
Tipulidae fam.	Tipulidae fam.	Insects & other inverts		
Trichocorixa spp.	Trichocorixa spp.	Insects & other inverts		
Castor canadensis	American Beaver	Mammals		
Lontra canadensis	North American River Otter	Mammals		
Neovison vison	American Mink	Mammals		
Ondatra zibethicus	Common Muskrat	Mammals		
Anodonta californiensis	California Floater	Mollusks		Special
Margaritifera falcata	Western Pearlshell	Mollusks		Special
Pyrgulopsis diablensis	Diablo Range Pyrg	Mollusks		Special
Alopecurus saccatus	Pacific Foxtail	Plants		•
Ammannia coccinea	Scarlet Ammannia	Plants		
Anemopsis californica	Yerba Mansa	Plants		
Arundo donax	NA	Plants		
Azolla filiculoides	NA	Plants		
Azolla microphylla	Mexican mosquito fern	Plants		Special
Baccharis salicina		Plants		
Bacopa eisenii	Gila River Water-hyssop	Plants		
Bidens laevis	Smooth Bur-marigold	Plants		
Bolboschoenus glaucus	NA	Plants		
Bolboschoenus maritimus				
paludosus	NA	Plants		
Callitriche marginata	Winged Water-starwort	Plants		
Ceratophyllum demersum	Common Hornwort	Plants		
Chloropyron molle hispidum		Plants		Special
Chloropyron palmatum	NA	Plants	Endangered	Special
Cotula coronopifolia	NA	Plants		
Crassula aquatica	Water Pygmyweed	Plants		

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Scientific Name	Common Name	Group	Federal Protection Status	State Protection Status
Crypsis vaginiflora	NA	Plants		
Cyperus erythrorhizos	Red-root Flatsedge	Plants		
Cyperus squarrosus	Awned Cyperus	Plants		
Downingia bella	Hoover's Downingia	Plants		
Downingia pulchella	Flat-face Downingia	Plants		
Echinodorus berteroi	Upright Burhead	Plants		
Elatine brachysperma	Shortseed Waterwort	Plants		
Elatine californica	California Waterwort	Plants		
Eleocharis acicularis	Least Spikerush	Plants		
Eleocharis atropurpurea	Purple Spikerush	Plants		
Eleocharis coloradoensis		Plants		
Eleocharis macrostachya	Creeping Spikerush	Plants		
Eleocharis montevidensis	Sand Spikerush	Plants		
Eleocharis quadrangulata	NA	Plants		
Elodea canadensis	Broad Waterweed	Plants		
	Cleistogamous Spike-			
Epilobium cleistogamum	primrose	Plants		
Eragrostis hypnoides	Teal Lovegrass	Plants		
Eryngium castrense	Great Valley Eryngo	Plants		
Eryngium racemosum	Delta Coyote-thistle	Plants		Endangered
	Spiny Sepaled Coyote-			
Eryngium spinosepalum	thistle	Plants		Special
Eryngium vaseyi vallicola		Plants		
Eryngium vaseyi	Vasey's Coyote-thistle	Plants		!
Futhamia appidentalia	Western Fragrant	Dianto		
Hydrocotyle verticillata	nennvwort	Plants		
	Sharp-fruit Rush	Plants	-	
	Iris-leaf Rush	Plants	-	
Lasthenia ferrisiae	Ferris' Goldfields	Plants	-	Special
Lasthenia fremontii	Fremont's Goldfields	Plants		
Lemna aequinoctialis	Lesser Duckweed	Plants		

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Scientific Name	Common Name	Group	Federal Protection Status	State Protection Status
Lemna gibba	Inflated Duckweed	Plants		
Lemna minor	Lesser Duckweed	Plants		
Lepidium jaredii	Jared's Pepper-grass	Plants		Special
Lepidium oxycarpum	Sharp-pod Pepper-grass	Plants		
Limnanthes douglasii	Douglas' Meadowfoam	Plants		
Limosella acaulis	Southern Mudwort	Plants		
Lipocarpha micrantha	Dwarf Bulrush	Plants		
Ludwigia peploides	NA	Plants		
Ludwigia repens	Creeping Seedbox	Plants		
Lythrum californicum	California Loosestrife	Plants		
Marsilea vestita	NA	Plants		
Mimulus cardinalis	Scarlet Monkeyflower	Plants		
	Common Large			
Mimulus guttatus	Monkeyflower	Plants		
Montia fontana	Fountain Miner's-lettuce	Plants		
Myosurus minimus	NA	Plants		
Myosurus sessilis	Sessile Mousetail	Plants		
Myriophyllum aquaticum	NA	Plants		
Najas guadalupensis	Southern Naiad	Plants		
Navarretia heterandra	Tehama Navarretia	Plants		
Navarretia leucocephala	White-flower Navarretia	Plants		
Navarretia prostrata	Prostrate Navarretia	Plants		Special
Neostapfia colusana	Colusa Grass	Plants	Threatened	Endangered
Panicum dichotomiflorum	NA	Plants		
Paspalum distichum	Joint Paspalum	Plants		
Persicaria hydropiperoides		Plants		
Persicaria lapathifolia		Plants		
Persicaria maculosa	NA	Plants		
Persicaria pensylvanica	NA	Plants		
Phacelia distans	NA	Plants		
Phyla lanceolata	Fog-fruit	Plants		
Phyla nodiflora	Common Frog-fruit	Plants		





Scientific Name	Common Name	Group	Federal Protection Status	State Protection Status
Pilularia americana	NA	Plants		
Plagiobothrys acanthocarpus	Adobe Popcorn-flower	Plants		
	Greene's Popcorn-			
Plagiobothrys greenei	flower	Plants		
Plagiobothrys humistratus	Dwarf Popcorn-flower	Plants		
Plagiobothrys leptocladus	Alkali Popcorn-flower	Plants		
Plantago elongata	Slender Plantain	Plants		
Pluchea odorata	Scented Conyza	Plants		
Pogogyne douglasii	NA	Plants		
Pogogyne zizyphoroides		Plants		
Potamogeton diversifolius	Water-thread Pondweed	Plants		
Potamogeton foliosus	Leafy Pondweed	Plants		
Potamogeton nodosus	Longleaf Pondweed	Plants		
Potamogeton pusillus	Slender Pondweed	Plants		
Psilocarphus brevissimus	Dwarf Woolly-heads	Plants		
Psilocarphus oregonus	Oregon Woolly-heads	Plants		
Psilocarphus tenellus	NA	Plants		
Puccinellia simplex	Little Alkali Grass	Plants		
Ranunculus sceleratus	NA	Plants		
Rorippa curvisiliqua	Curve-pod Yellowcress	Plants		
Rorippa palustris	Bog Yellowcress	Plants		
Rotala ramosior	Toothcup	Plants		
Ruppia cirrhosa	Widgeon-grass	Plants		
Ruppia maritima	Ditch-grass	Plants		
Sagittaria longiloba	Longbarb Arrowhead	Plants		
Sagittaria montevidensis				
calycina		Plants		
Salix exigua	Narrowleaf Willow	Plants		
Salix gooddingii	Goodding's Willow	Plants		
Schoenoplectus acutus				
occidentalis	Hardstem Bulrush	Plants		
Schoenoplectus americanus	Three-square Bulrush	Plants		
Sinapis alba	NA	Plants		





Scientific Name	Common Name	Group	Federal Protection Status	State Protection Status
Sparganium eurycarpum		Plants		
Stuckenia pectinata		Plants		
Typha domingensis	Southern Cattail	Plants		
Typha latifolia	Broadleaf Cattail	Plants		
Veronica americana	American Speedwell	Plants		
Wolffiella lingulata	Tongue Bogmat	Plants		
Zannichellia palustris	Horned Pondweed	Plants		

Source: The Nature Conservancy (TNC). 2018. Identifying Environmental Surface Water Users - Freshwater Species List for Each Groundwater Basin dataset. https://groundwaterresourcehub.org/gde-tools/environmental-surface-water-beneficiaries/



#### 4.2.8 Data Gaps

The Delta-Mendota Subbasin is an extensive subbasin covering a large area extending along the northwestern end of the San Joaquin Valley. While there is a significant amount of data available regarding various groundwater-related aspects of the Subbasin, much is still not known in multiple locations around the Subbasin To this end, the following data gaps have been identified and will be addressed as part of the interim period between adoption of this GSP and its first 5-year update.

- Information regarding subsidence varies in extent around the region. While there is a large amount of land elevation survey data available in association with the DMC and the San Joaquin River Restoration Program, other areas in the Delta-Mendota Subbasin require additional data collection to both further establish and monitor future land subsidence rates.
- Only three shallow groundwater wells exist proximate to the northern end of the San Joaquin River (outside of the area being addressed by the San Joaquin River Restoration Program). Additional nested or clustered monitoring wells are required adjacent to the river on the northern end of the Subbasin to evaluate horizontal and vertical groundwater gradients, and in connection with river stage monitoring, to assess the interconnection between the San Joaquin River and the northeastern end of the Delta-Mendota Subbasin.
- There are a large number of wells in the Delta-Mendota Subbasin where no well construction information exists or is readily available. Video surveys and other surveys should be conducted on selected wells that may potentially be added to the Subbasin monitoring network to (1) identify where the wells are screened, and (2) determine if the well(s) are appropriate as additions to the GSP Groups' groundwater monitoring programs.
- Mapping of GDEs in the Delta-Mendota Subbasin, as contained in this Common Chapter, is an initial assessment of their location. This mapping may be refined using most recent groundwater elevation/depth to water contour mapping.
- Monitoring networks contained herein are preliminary and were formulated based on existing well information. As additional wells are installed in the Subbasin and additional well construction information is obtained for existing wells, these networks may need to be refined to improve on the spatial (areal and vertical) distribution of monitoring points and the data collected for evaluation of conditions of the groundwater basin.
- The sustainable yield estimates and water budgets contained in this Common Chapter for both the Upper and Lower Aquifers were developed using limited data. As additional data are collected over the first five years, improved sustainable yield estimates and estimates of water in storage in both principle aquifers should be prepared utilizing the new data.

In addition to these Subbasin-level data gaps, additional data gaps have been identified for each GSP Plan Area. Please see the individual GSPs for additional identified data gaps.

#### 4.3 Delta-Mendota Subbasin Water Budgets

This section describes the common coordinated assumptions agreed upon and utilized by each GSP Group in the Delta-Mendota Subbasin in developing the historical, current, and projected water budgets for their respective GSP Plan Areas. These coordinated historical, current, and projected water budgets





were then compiled to prepare the subbasin-level water budgets required under the GSP Regulations § 357.4(b)(3)(B), presented below. The sustainable yield for the Upper Aquifer and Lower Aquifer developed at the Subbasin-level and agreed upon by all GSP Groups in the Delta-Mendota Subbasin is also presented along with a description as to how the sustainable yield for each primary aquifer was calculated.

#### 4.3.1 Coordinated Assumptions

All common coordinated assumptions agreed upon and utilized by each GSP Group in preparing their respective historical, current, and projected water budgets are presented in Technical Memoranda 3 (*Assumptions for the Historical, Current, and Projected Water Budgets of the Delta-Mendota Subbasin*), which is included in **Appendix B** of this Common Chapter.

#### 4.3.2 GSP-Level Water Budgets

Individual historical, current, and projected water budgets were developed by each GSP Group for their respective Plan Area. For more information on the development of those water budgets, as well as tabular and graphical representation of the results, refer to the respective sections of the individual GSPs.

All historical, current, and projected water budgets developed within the Delta-Mendota Subbasin are consistent with GSP Regulations § 354.18 Water Budget, and DWR's *Best Management Practices for the Sustainable Management of Groundwater Water Budget BMP* (2016c) document was used when and where applicable at the discretion of each GSP Group.

#### 4.3.3 Coordinated Water Budgets

The land surface budget, groundwater budget, and annual change in storage for the historical water budget, current water budget, and projected water budget with climate change factors (CCFs) and projects and management actions for the Delta-Mendota Subbasin were developed by compiling the water budgets prepared by each of GSP Group. The land surface budget is an accounting of water flows into and out of the land surface above an aquifer within with Delta-Mendota Subbasin, where inflows and outflows include flow between GSP Groups and neighboring subbasins, the atmosphere, and the groundwater aquifer below. The groundwater budget is an accounting of groundwater flows into and out of the two principal groundwater aquifers (Upper Aquifer and Lower Aquifer) within the Delta-Mendota Subbasin, where inflows and outflows include flow between GSP Groups and neighboring subbasins as well as the above land surface.

The land surface budget and groundwater budget are presented respectively for the historical water budget in **Table CC-8** and **Table CC-9**, for the current water budget in **Table CC-10** and **Table CC-11**, and for the projected water budget with climate change factors and projects and management actions in **Table CC-12** and **Table CC-13**. All categories presented in the land surface budget and groundwater budget tables were agreed upon by all Delta-Mendota GSP Groups, with representatives from each GSP group tasked with filling out these budget tables as appropriate to account for the unique hydrology, land use, and water use within their respective GSP regions. The tables below are simply compilations of the individual GSP water budget data as provided by their respective plan preparers. **Figure CC-64** shows the average annual and cumulative change in storage in both principal aquifers under the Subbasin projected water budget (including application of climate change factors and the addition of projects and management actions).





Individual GSAs and agencies in the Delta-Mendota Subbasin understand that the historical, current and projected water budgets were completed using best available science and data. Where data gaps exist, the individual GSAs and agencies intend to conduct the work necessary to substantiate or improve the estimates and assumptions developed for determining their water budgets. Nothing in this part, or in any groundwater sustainability plan adopted pursuant to this part, determines or alters surface water rights or groundwater rights under common law or any provision of law that determines or grants surface water rights.

#### Table CC-8: Delta-Mendota Subbasin Historical Water Budget, Land Surface Budget

	Land Surface Budget											
					Inflows					Outflows		
Water Year	Water Year Type	ater Year Type Precipitation Su		Applied Water - Groundwater	Applied Water - Imported Surface Water	Other Direct Recharge	Total Inflows	Runoff	Evapotranspiration	Surface Water Outflows	Deep Percolation	Total Outflows
2003	Normal	451,000	31,000	382,000	1,485,000	15,000	2,364,000	310,000	1,771,000	31,000	291,000	2,403,000
2004	Dry	412,000	31,000	398,000	1,486,000	14,000	2,341,000	263,000	1,764,000	31,000	304,000	2,362,000
2005	Wet	739,000	41,000	285,000	1,483,000	19,000	2,567,000	357,000	1,811,000	35,000	338,000	2,541,000
2006	Wet	572,000	41,000	270,000	1,499,000	17,000	2,399,000	318,000	1,795,000	34,000	289,000	2,436,000
2007	Dry	259,000	31,000	471,000	1,499,000	15,000	2,275,000	240,000	1,724,000	31,000	307,000	2,302,000
2008	Dry	329,000	31,000	529,000	1,382,000	17,000	2,288,000	224,000	1,797,000	30,000	327,000	2,378,000
2009	Normal	304,000	31,000	517,000	1,360,000	15,000	2,227,000	191,000	1,843,000	30,000	321,000	2,385,000
2010	Normal	538,000	31,000	371,000	1,392,000	22,000	2,354,000	283,000	1,669,000	30,000	394,000	2,376,000
2011	Wet	626,000	41,000	259,000	1,556,000	36,000	2,518,000	321,000	1,794,000	34,000	402,000	2,551,000
2012	Dry	276,000	31,000	471,000	1,505,000	20,000	2,303,000	223,000	1,709,000	30,000	353,000	2,315,000

#### Table CC-9: Delta-Mendota Subbasin Historical Water Budget, Groundwater Budget

	Groundwater Budget													
					Inflow	'S				Outflows				
Water Year	Weter Veer Ture	De	eep Percolation	I	Subsu Ground Inflo	urface dwater ows	Seepage	Other		Groundwater	Groundwater	Subs Groun Outf	urface dwater lows	- / -
	water rear type	Precipitation Infiltration	Surface Water Infiltration	Applied Water Infiltration	Upper Aquifer	Lower Aquifer	through Corcoran Clay	Direct Recharge	l otal Inflows	Extraction from Upper Aquifer	Extraction from Lower Aquifer	Upper Aquifer	Lower Aquifer	l otal Outflows
2003	Normal	51,000	66,000	174,000	206,000	68,000	45,000	32,000	642,000	350,000	49,000	210,000	105,000	759,000
2004	Dry	36,000	65,000	204,000	184,000	64,000	45,000	30,000	628,000	365,000	49,000	233,000	131,000	823,000
2005	Wet	78,000	79,000	181,000	229,000	78,000	45,000	72,000	762,000	252,000	47,000	223,000	78,000	645,000
2006	Wet	59,000	78,000	152,000	208,000	70,000	45,000	98,000	710,000	238,000	46,000	221,000	78,000	628,000
2007	Dry	23,000	66,000	218,000	171,000	50,000	45,000	48,000	621,000	431,000	57,000	217,000	127,000	877,000
2008	Dry	26,000	69,000	233,000	186,000	57,000	45,000	40,000	656,000	475,000	70,000	234,000	131,000	955,000
2009	Normal	21,000	66,000	235,000	207,000	62,000	45,000	33,000	669,000	469,000	66,000	210,000	104,000	894,000
2010	Normal	53,000	73,000	267,000	230,000	74,000	45,000	65,000	807,000	335,000	52,000	215,000	112,000	759,000
2011	Wet	67,000	96,000	239,000	217,000	74,000	45,000	101,000	839,000	234,000	40,000	229,000	86,000	634,000
2012	Dry	26,000	71,000	257,000	180,000	57,000	45,000	62,000	698,000	432,000	56,000	230,000	136,000	899,000



-			Change in Sto	orage	
	Est	imated Anr	nual Change in	Groundwater S	Storage
	Inflows	Outflows	Change in Storage - Upper Aquifer	Change in Storage - Lower Aquifer	Change in Storage - Total
	641,000	759,000	20,000	5,000	24,000
	628,000	822,000	(183,000)	(50,000)	(232,000)
	762,000	645,000	212,000	14,000	225,000
	710,000	628,000	14,000	(25,000)	(11,000)
	621,000	876,000	(272,000)	(68,000)	(339,000)
	655,000	954,000	(321,000)	(81,000)	(403,000)
	669,000	893,000	(123,000)	(28,000)	(151,000)
	808,000	759,000	190,000	(5,000)	184,000
	840,000	633,000	124,000	(23,000)	100,000
	698,000	898,000	(162,000)	(61,000)	(224,000)

#### Table CC-10: Delta-Mendota Subbasin Current Water Budget, Land Surface Budget

					Land Surface B	udget						
Water Year	Water Year Type	Inflows Outflows										
water rear		Precipitation	Surface Water Inflows	Applied Water - Groundwater	Applied Water - Imported Surface Water	Other Direct Recharge	Total Inflows	Runoff	Evapotranspiration	Surface Water Outflows	Deep Percolation	Total Outflows
2013	Dry	318,000	31,000	514,000	1,428,000	17,000	2,308,000	228,000	1,685,000	30,000	385,000	2,328,000

#### Table CC-11: Delta-Mendota Subbasin Current Water Budget, Groundwater System

									Groundwa	iter Budget				
					Inflow	S					Outflo	ows		
Water Year	Weter Year Tune	D	eep Percolation	I	Subsu Ground Inflo	irface dwater ows	Seepage	Other		Groundwater	Groundwater	Subsi Groun Outf	urface dwater lows	- / -
water rear	water rear type	Precipitation Infiltration	Surface Water Infiltration	Applied Water Infiltration	Upper Aquifer	Lower Aquifer	through Corcoran Clay	Direct Recharge	l otal Inflows	Extraction from Upper Aquifer	Extraction from Lower Aquifer	Upper Aquifer	Lower Aquifer	l otal Outflows
2013	Dry	28,000	68,000	289,000	177,000	67,000	45,000	65,000	739,000	447,000	65,000	220,000	140,000	917,000



		Change in Sto	orage									
Est	imated Ani	nual Change in	Groundwater S	Storage								
Inflows	Inflows Outflows Outf											
738,000	917,000	(123,000)	(53,000)	(176,000)								

## Table CC-12: Delta-Mendota Subbasin Projected Water Budget, Land Surface Budget (containing climate change factors and projects and management actions)

Land Surface Budget														
					Inflows						Outflo	ows		
Water Year	Water Year Type	Precipitation	Surface Water Inflows	Applied Water - Groundwater	Applied Water - Imported Surface Water	Project Effects	Other Direct Recharge	Total Inflows	Runoff	Evapotranspiration	Surface Water Outflows	Deep Percolation	Project Effects	Total Outflows
2014	Shasta Critical	283,000	26,000	556,000	1,025,000	0	7,000	1,897,000	189,000	1,605,000	5,000	200,000	0	1,999,000
2015	Shasta Critical	363,000	26,000	607,000	907,000	0	8,000	1,911,000	169,000	1,519,000	4,000	261,000	0	1,953,000
2016	Dry	712,000	39,000	355,000	1,219,000	0	9,000	2,334,000	280,000	1,598,000	32,000	367,000	0	2,277,000
2017	Wet	686,000	53,000	282,000	1,442,000	16,000	8,000	2,487,000	330,000	1,755,000	39,000	405,000	0	2,529,000
2018	Normal	527,000	39,000	356,000	1,376,000	0	6,000	2,304,000	279,000	1,625,000	33,000	363,000	(1,000)	2,300,000
2019	Wet	712,000	53,000	234,000	1,501,000	11,000	8,000	2,519,000	331,000	1,780,000	39,000	338,000	(1,000)	2,488,000
2020	Dry	434,000	39,000	353,000	1,463,000	9,000	7,000	2,305,000	236,000	1,693,000	32,000	314,000	3,000	2,275,000
2021	Wet	808,000	53,000	227,000	1,499,000	6,000	8,000	2,601,000	383,000	1,787,000	39,000	352,000	10,000	2,561,000
2022	Wet	1,021,000	53,000	216,000	1,502,000	16,000	8,000	2,816,000	440,000	1,803,000	39,000	412,000	10,000	2,694,000
2023	Normal	580,000	39,000	355,000	1,443,000	4,000	6,000	2,427,000	257,000	1,683,000	33,000	371,000	2,000	2,344,000
2024	Dry	573,000	39,000	344,000	1,466,000	8,000	7,000	2,437,000	260,000	1,695,000	32,000	347,000	3,000	2,334,000
2025	Wet	884,000	53,000	227,000	1,501,000	16,000	8,000	2,689,000	355,000	1,815,000	39,000	384,000	10,000	2,593,000
2026	Dry	575,000	39,000	440,000	1,423,000	15,000	8,000	2,500,000	248,000	1,751,000	32,000	377,000	7,000	2,408,000
2027	Dry	653,000	39,000	438,000	1,423,000	14,000	8,000	2,575,000	280,000	1,732,000	32,000	380,000	9,000	2,424,000
2028	Dry	534,000	39,000	442,000	1,424,000	14,000	8,000	2,461,000	275,000	1,758,000	32,000	312,000	9,000	2,377,000
2029	Dry	462,000	39,000	441,000	1,422,000	15,000	8,000	2,387,000	257,000	1,709,000	32,000	312,000	10,000	2,310,000
2030	Shasta Critical	417,000	26,000	531,000	1,136,000	3,000	8,000	2,121,000	209,000	1,591,000	5,000	318,000	9,000	2,123,000
2031	Shasta Critical	492,000	26,000	531,000	1,136,000	3,000	8,000	2,196,000	211,000	1,606,000	5,000	360,000	9,000	2,182,000
2032	Wet	832,000	53,000	234,000	1,503,000	21,000	8,000	2,651,000	335,000	1,802,000	39,000	420,000	23,000	2,596,000
2033	Dry	466,000	26,000	445,000	1,350,000	20,000	8,000	2,315,000	245,000	1,706,000	5,000	316,000	11,000	2,272,000
2034	Wet	851,000	53,000	215,000	1,500,000	34,000	8,000	2,661,000	365,000	1,756,000	39,000	405,000	23,000	2,565,000
2035	Wet	731,000	53,000	243,000	1,502,000	22,000	8,000	2,559,000	324,000	1,815,000	39,000	356,000	23,000	2,534,000
2036	Wet	774,000	53,000	278,000	1,508,000	35,000	8,000	2,656,000	301,000	1,842,000	39,000	441,000	23,000	2,623,000
2037	Wet	1,194,000	53,000	211,000	1,497,000	37,000	8,000	3,000,000	494,000	1,741,000	39,000	554,000	24,000	2,828,000
2038	Normal	448,000	39,000	390,000	1,440,000	12,000	6,000	2,335,000	273,000	1,626,000	33,000	335,000	15,000	2,267,000
2039	Normal	488,000	39,000	404,000	1,439,000	11,000	6,000	2,387,000	265,000	1,664,000	33,000	362,000	15,000	2,324,000
2040	Dry	534,000	39,000	373,000	1,466,000	26,000	7,000	2,445,000	263,000	1,675,000	32,000	376,000	11,000	2,346,000
2041	Dry	384,000	39,000	388,000	1,468,000	16,000	7,000	2,302,000	214,000	1,671,000	32,000	335,000	10,000	2,252,000
2042	Normal	530,000	39,000	427,000	1,484,000	12,000	6,000	2,498,000	282,000	1,759,000	34,000	344,000	15,000	2,419,000
2043	Dry	488,000	39,000	386,000	1,449,000	26,000	7,000	2,395,000	238,000	1,766,000	33,000	285,000	11,000	2,322,000
2044	Wet	875,000	53,000	244,000	1,483,000	50,000	7,000	2,712,000	400,000	1,799,000	40,000	380,000	24,000	2,619,000
2045	Wet	622,000	53,000	270,000	1,512,000	42,000	6,000	2,505,000	328,000	1,809,000	39,000	318,000	23,000	2,494,000
2046	Dry	268,000	39,000	516,000	1,477,000	17,000	7,000	2,324,000	225,000	1,765,000	33,000	301,000	11,000	2,324,000

Draft Delta-Mendota Subbasin Groundwater Sustainability Plan

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							and Surface Budget							
					Inflows						Outflo	DWS	_	
Water Year	Water Year Type	Precipitation	Surface Water Inflows	Applied Water - Groundwater	Applied Water - Imported Surface Water	Project Effects	Other Direct Recharge	Total Inflows	Runoff	Evapotranspiration	Surface Water Outflows	Deep Percolation	Project Effects	Total Outflows
2047	Dry	402,000	39,000	522,000	1,427,000	15,000	8,000	2,413,000	202,000	1,795,000	32,000	333,000	10,000	2,362,000
2048	Normal	331,000	39,000	548,000	1,455,000	6,000	5,000	2,384,000	212,000	1,858,000	33,000	298,000	14,000	2,401,000
2049	Normal	658,000	39,000	359,000	1,438,000	39,000	6,000	2,539,000	280,000	1,667,000	33,000	409,000	18,000	2,389,000
2050	Wet	708,000	53,000	267,000	1,505,000	48,000	7,000	2,588,000	343,000	1,840,000	39,000	336,000	23,000	2,558,000
2051	Dry	350,000	39,000	390,000	1,465,000	24,000	7,000	2,275,000	222,000	1,704,000	32,000	254,000	11,000	2,212,000
2052	Dry	390,000	39,000	496,000	1,421,000	28,000	8,000	2,382,000	210,000	1,693,000	32,000	363,000	11,000	2,298,000
2053	Shasta Critical	306,000	26,000	576,000	1,109,000	3,000	7,000	2,027,000	180,000	1,661,000	5,000	250,000	9,000	2,096,000
2054	Shasta Critical	340,000	26,000	575,000	1,045,000	5,000	8,000	1,999,000	154,000	1,627,000	4,000	300,000	8,000	2,085,000
2055	Dry	630,000	39,000	394,000	1,205,000	16,000	9,000	2,293,000	253,000	1,701,000	32,000	317,000	10,000	2,303,000
2056	Wet	745,000	53,000	300,000	1,432,000	35,000	8,000	2,573,000	311,000	1,857,000	39,000	395,000	22,000	2,602,000
2057	Wet	693,000	53,000	261,000	1,505,000	28,000	8,000	2,548,000	302,000	1,855,000	39,000	322,000	24,000	2,518,000
2058	Normal	478,000	39,000	494,000	1,459,000	11,000	5,000	2,486,000	208,000	1,836,000	33,000	380,000	15,000	2,457,000
2059	Wet	739,000	53,000	252,000	1,501,000	55,000	8,000	2,608,000	306,000	1,844,000	39,000	372,000	24,000	2,561,000
2060	Dry	405,000	39,000	377,000	1,466,000	23,000	7,000	2,317,000	200,000	1,743,000	32,000	305,000	11,000	2,280,000
2061	Wet	910,000	53,000	244,000	1,502,000	56,000	8,000	2,773,000	348,000	1,851,000	39,000	459,000	24,000	2,697,000
2062	Normal	466,000	39,000	400,000	1,441,000	14,000	6,000	2,366,000	230,000	1,716,000	33,000	352,000	15,000	2,331,000
2063	Normal	477,000	39,000	483,000	1,453,000	11,000	5,000	2,468,000	236,000	1,816,000	33,000	332,000	15,000	2,417,000
2064	Dry	338,000	39,000	379,000	1,469,000	26,000	7,000	2,258,000	168,000	1,739,000	32,000	287,000	11,000	2,226,000
2065	Normal	725,000	39,000	382,000	1,438,000	17,000	6,000	2,607,000	249,000	1,693,000	33,000	499,000	16,000	2,474,000
2066	Wet	668,000	53,000	261,000	1,503,000	28,000	8,000	2,521,000	293,000	1,853,000	39,000	300,000	24,000	2,485,000
2067	Wet	690,000	53,000	257,000	1,502,000	28,000	8,000	2,538,000	296,000	1,851,000	39,000	313,000	24,000	2,499,000
2068	Dry	448,000	26,000	484,000	1,188,000	17,000	8,000	2,171,000	222,000	1,650,000	5,000	267,000	11,000	2,144,000
2069	Dry	382,000	26,000	490,000	1,191,000	15,000	8,000	2,112,000	186,000	1,652,000	5,000	262,000	11,000	2,105,000
2070	Wet	962,000	53,000	236,000	1,498,000	55,000	8,000	2,812,000	360,000	1,838,000	39,000	490,000	24,000	2,727,000

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#### Table CC-13: Delta-Mendota Subbasin Projected Water Budget, Groundwater Budget (containing climate change factors and projects and management actions)

Groundwater Budget																				
					-	Inflows	_	-				Outf	lows				C	hange in Stor	age	
Water Year	Water Year Type	De	ep Percolatior	1	Subsu Ground Inflo	urface dwater ows	Seepage	Other	D. J. J.	<b>T</b> .(.)	Groundwater	Groundwater	Subsu Ground Outf	urface dwater lows	<b>T</b> . (1)	Estin	nated Annua	Change in G	roundwater St	torage
Water Tear	water real type	Precipitation Infiltration	Surface Water Infiltration	Applied Water Infiltration	Upper Aquifer	Lower Aquifer	tnrougn Corcoran Clay	Direct Recharge	Effects	I otal Inflows	Extraction from Upper Aquifer	Extraction from Lower Aquifer	Upper Aquifer	Lower Aquifer	Outflows	Inflows	Outflows	Change in Storage - Upper Aquifer	Change in Storage - Lower Aquifer	Change in Storage - Total
2014	Shasta Critical	51,000	58,000	96,000	162,000	70,000	45,000	58,000	0	540,000	500,000	97,000	281,000	186,000	1,109,000	540,000	1,110,000	(433,000)	(123,000)	(556,000)
2015	Shasta Critical	39,000	57,000	167,000	157,000	68,000	45,000	60,000	0	593,000	546,000	98,000	282,000	197,000	1,168,000	593,000	1,168,000	(405,000)	(132,000)	(537,000)
2016	Dry	98,000	75,000	235,000	154,000	67,000	45,000	70,000	0	744,000	338,000	57,000	280,000	151,000	871,000	743,000	871,000	(92,000)	(49,000)	(141,000)
2017	Wet	93,000	93,000	212,000	198,000	82,000	45,000	109,000	16,000	848,000	245,000	50,000	260,000	87,000	687,000	843,000	688,000	142,000	(14,000)	128,000
2018	Normal	70,000	84,000	228,000	190,000	70,000	45,000	77,000	5,000	769,000	328,000	57,000	233,000	100,000	763,000	763,000	762,000	105,000	18,000	122,000
2019	Wet	106,000	92,000	145,000	215,000	79,000	45,000	105,000	15,000	802,000	226,000	37,000	233,000	73,000	614,000	798,000	614,000	116,000	13,000	128,000
2020	Dry	58,000	78,000	179,000	152,000	62,000	45,000	68,000	9,000	651,000	336,000	52,000	266,000	134,000	833,000	645,000	833,000	(184,000)	(43,000)	(227,000)
2021	Wet	108,000	93,000	166,000	218,000	80,000	45,000	85,000	16,000	811,000	219,000	37,000	235,000	71,000	607,000	805,000	608,000	128,000	15,000	144,000
2022	Wet	126,000	88,000	221,000	216,000	80,000	45,000	107,000	26,000	909,000	209,000	35,000	231,000	75,000	595,000	904,000	596,000	246,000	21,000	267,000
2023	Normal	81,000	78,000	212,000	188,000	72,000	45,000	75,000	9,000	760,000	329,000	52,000	234,000	108,000	768,000	753,000	768,000	91,000	28,000	119,000
2024	Dry	75,000	74,000	194,000	153,000	62,000	45,000	70,000	9,000	682,000	331,000	51,000	270,000	132,000	829,000	676,000	829,000	(152,000)	(13,000)	(164,000)
2025	Wet	111,000	91,000	173,000	214,000	81,000	45,000	107,000	26,000	848,000	220,000	36,000	234,000	71,000	606,000	841,000	606,000	170,000	27,000	197,000
2026	Dry	75,000	76,000	223,000	153,000	62,000	45,000	70,000	13,000	717,000	391,000	46,000	269,000	135,000	886,000	711,000	885,000	(165,000)	(7,000)	(172,000)
2027	Dry	82,000	80,000	233,000	153,000	60,000	45,000	68,000	15,000	736,000	390,000	47,000	270,000	128,000	880,000	731,000	879,000	(144,000)	0	(144,000)
2028	Dry	72,000	81,000	161,000	156,000	59,000	45,000	68,000	15,000	657,000	391,000	47,000	269,000	127,000	879,000	651,000	879,000	(216,000)	(5,000)	(222,000)
2029	Dry	60,000	84,000	175,000	155,000	58,000	45,000	68,000	16,000	661,000	387,000	46,000	269,000	127,000	874,000	654,000	875,000	(208,000)	(13,000)	(221,000)
2030	Shasta Critical	59,000	65,000	204,000	162,000	57,000	40,000	65,000	9,000	661,000	440,000	78,000	277,000	125,000	960,000	660,000	960,000	(225,000)	(33,000)	(257,000)
2031	Shasta Critical	66,000	66,000	240,000	162,000	57,000	40,000	65,000	9,000	705,000	439,000	77,000	276,000	116,000	948,000	703,000	947,000	(180,000)	(22,000)	(201,000)
2032	Wet	112,000	97,000	236,000	222,000	75,000	40,000	86,000	29,000	897,000	205,000	32,000	240,000	68,000	585,000	891,000	584,000	253,000	17,000	271,000
2033	Dry	61,000	69,000	195,000	161,000	57,000	40,000	65,000	17,000	665,000	386,000	45,000	273,000	130,000	874,000	659,000	874,000	(195,000)	(18,000)	(213,000)
2034	Wet	114,000	96,000	214,000	219,000	77,000	40,000	107,000	39,000	906,000	194,000	26,000	233,000	69,000	562,000	901,000	562,000	269,000	15,000	285,000
2035	Wet	100,000	93,000	165,000	220,000	78,000	40,000	86,000	29,000	811,000	215,000	30,000	237,000	74,000	596,000	806,000	596,000	157,000	14,000	171,000
2036	Wet	105,000	89,000	236,000	219,000	78,000	40,000	105,000	39,000	911,000	234,000	48,000	236,000	74,000	632,000	905,000	633,000	266,000	19,000	285,000
2037	Wet	149,000	86,000	359,000	214,000	83,000	40,000	107,000	40,000	1,078,000	192,000	27,000	230,000	77,000	566,000	1,072,000	566,000	431,000	14,000	445,000
2038	Normal	80,000	75,000	175,000	187,000	74,000	40,000	75,000	21,000	727,000	323,000	54,000	232,000	107,000	756,000	722,000	756,000	95,000	20,000	115,000
2039	Normal	72,000	75,000	219,000	195,000	76,000	40,000	77,000	21,000	775,000	332,000	60,000	236,000	105,000	773,000	769,000	773,000	143,000	20,000	163,000
2040	Dry	76,000	70,000	232,000	154,000	63,000	40,000	70,000	18,000	723,000	324,000	46,000	271,000	133,000	814,000	717,000	814,000	(75,000)	(11,000)	(87,000)
2041	Dry	61,000	75,000	197,000	153,000	60,000	40,000	68,000	16,000	670,000	328,000	49,000	269,000	128,000	814,000	665,000	814,000	(115,000)	(12,000)	(127,000)
2042	Normal	80,000	82,000	198,000	197,000	72,000	40,000	75,000	21,000	765,000	357,000	58,000	238,000	99,000	792,000	758,000	791,000	98,000	27,000	125,000
2043	Dry	72,000	77,000	136,000	152,000	60,000	40,000	70,000	18,000	625,000	329,000	49,000	271,000	106,000	795,000	617,000	796,000	(171,000)	(10,000)	(180,000)

## DELTA-MENDOTA SGMA

									Gro	oundwater B	udget									
						Inflows						Outf	lows				C	hange in Stor	rage	
Water Year	Water Year Type	De	eep Percolation	1	Subsu Ground Inflo	urface dwater ows	Seepage	Other	Droiget	Tatal	Groundwater	Groundwater	Subsi Groun Outf	urface dwater lows	Tatal	Estin	nated Annua	l Change in G	roundwater S	torage
Water rear	Water rear type	Precipitation Infiltration	Surface Water Infiltration	Applied Water Infiltration	Upper Aquifer	Lower Aquifer	Corcoran Clay	Direct Recharge	Effects	Inflows	Extraction from Upper Aquifer	Extraction from Lower Aquifer	Upper Aquifer	Lower Aquifer	Outflows	Inflows	Outflows	Change in Storage - Upper Aquifer	Change in Storage - Lower Aquifer	Change in Storage - Total
2044	Wet	117,000	91,000	172,000	209,000	80,000	40,000	107,000	57,000	873,000	203,000	35,000	242,000	70,000	590,000	867,000	590,000	230,000	17,000	247,000
2045	Wet	89,000	87,000	113,000	215,000	81,000	40,000	107,000	56,000	788,000	217,000	40,000	230,000	75,000	602,000	782,000	603,000	143,000	9,000	151,000
2046	Dry	44,000	75,000	179,000	154,000	61,000	40,000	68,000	17,000	638,000	439,000	62,000	268,000	109,000	918,000	632,000	919,000	(259,000)	(19,000)	(278,000)
2047	Dry	52,000	80,000	206,000	152,000	59,000	40,000	68,000	16,000	673,000	440,000	65,000	270,000	103,000	918,000	667,000	919,000	(210,000)	(10,000)	(220,000)
2048	Normal	52,000	84,000	168,000	188,000	68,000	40,000	75,000	20,000	695,000	446,000	85,000	237,000	98,000	906,000	690,000	907,000	(26,000)	19,000	(7,000)
2049	Normal	94,000	84,000	271,000	188,000	70,000	40,000	77,000	24,000	848,000	312,000	51,000	238,000	101,000	742,000	842,000	742,000	210,000	24,000	234,000
2050	Wet	87,000	90,000	133,000	216,000	80,000	40,000	107,000	57,000	810,000	219,000	41,000	235,000	72,000	607,000	803,000	608,000	172,000	11,000	183,000
2051	Dry	48,000	76,000	134,000	152,000	61,000	40,000	68,000	17,000	596,000	329,000	51,000	269,000	133,000	822,000	591,000	822,000	(192,000)	(20,000)	(212,000)
2052	Dry	49,000	81,000	249,000	154,000	58,000	40,000	68,000	17,000	716,000	430,000	60,000	268,000	103,000	901,000	711,000	901,000	(175,000)	(14,000)	(189,000)
2053	Shasta Critical	49,000	63,000	148,000	160,000	57,000	40,000	63,000	9,000	589,000	474,000	91,000	276,000	101,000	982,000	588,000	982,000	(316,000)	(14,000)	(330,000)
2054	Shasta Critical	37,000	65,000	208,000	161,000	55,000	40,000	63,000	8,000	637,000	488,000	91,000	277,000	101,000	997,000	638,000	996,000	(262,000)	(18,000)	(280,000)
2055	Dry	85,000	86,000	152,000	156,000	55,000	40,000	70,000	16,000	660,000	340,000	54,000	268,000	100,000	802,000	654,000	801,000	(139,000)	(6,000)	(145,000)
2056	Wet	95,000	97,000	185,000	220,000	75,000	40,000	107,000	55,000	874,000	237,000	52,000	238,000	66,000	633,000	869,000	633,000	236,000	17,000	253,000
2057	Wet	97,000	95,000	133,000	223,000	76,000	40,000	85,000	30,000	779,000	228,000	34,000	240,000	72,000	614,000	772,000	613,000	105,000	14,000	119,000
2058	Normal	66,000	82,000	236,000	205,000	68,000	40,000	75,000	21,000	793,000	416,000	61,000	239,000	103,000	859,000	786,000	860,000	65,000	20,000	85,000
2059	Wet	101,000	92,000	152,000	222,000	79,000	40,000	107,000	58,000	851,000	222,000	33,000	235,000	72,000	602,000	845,000	602,000	187,000	18,000	205,000
2060	Dry	59,000	76,000	168,000	151,000	61,000	40,000	70,000	17,000	642,000	325,000	42,000	265,000	133,000	805,000	635,000	805,000	(155,000)	(13,000)	(167,000)
2061	Wet	108,000	91,000	243,000	217,000	80,000	40,000	107,000	58,000	944,000	214,000	33,000	235,000	70,000	592,000	938,000	592,000	289,000	20,000	309,000
2062	Normal	73,000	79,000	199,000	199,000	73,000	40,000	77,000	22,000	762,000	330,000	53,000	236,000	106,000	765,000	756,000	765,000	119,000	21,000	140,000
2063	Normal	71,000	77,000	183,000	201,000	73,000	40,000	75,000	21,000	741,000	408,000	61,000	237,000	104,000	850,000	735,000	850,000	20,000	25,000	45,000
2064	Dry	50,000	74,000	159,000	153,000	61,000	40,000	68,000	18,000	623,000	328,000	42,000	271,000	131,000	812,000	616,000	813,000	(180,000)	(9,000)	(190,000)
2065	Normal	81,000	82,000	388,000	187,000	71,000	40,000	77,000	22,000	948,000	315,000	53,000	238,000	100,000	746,000	941,000	745,000	323,000	26,000	349,000
2066	Wet	94,000	90,000	114,000	219,000	80,000	40,000	85,000	30,000	752,000	229,000	34,000	240,000	72,000	615,000	745,000	615,000	74,000	17,000	91,000
2067	Wet	97,000	89,000	126,000	216,000	80,000	40,000	85,000	30,000	763,000	227,000	33,000	236,000	75,000	611,000	756,000	611,000	92,000	16,000	108,000
2068	Dry	65,000	58,000	146,000	157,000	62,000	40,000	63,000	11,000	602,000	415,000	53,000	274,000	110,000	892,000	603,000	892,000	(284,000)	(12,000)	(296,000)
2069	Dry	57,000	64,000	150,000	156,000	58,000	40,000	63,000	11,000	599,000	421,000	53,000	274,000	103,000	891,000	598,000	890,000	(290,000)	(8,000)	(298,000)
2070	Wet	119,000	100,000	274,000	211,000	77,000	40,000	107,000	57,000	985,000	204,000	33,000	227,000	69,000	573,000	980,000	573,000	350,000	19,000	369,000









Figure CC-64: Change in Storage, Delta-Mendota Subbasin Projected Water Budget

Draft Delta-Mendota Subbasin Groundwater Sustainability Plan CC-139



### 4.3.4 Sustainable Yield

Under SGMA, sustainable yield is defined as "the maximum quantity of water, calculated over a base period representative of long-term conditions in the basin and including any temporary surplus, that can be withdrawn annually from a groundwater supply without causing an undesirable result." (CWC 10721(w)). Sustainable yield estimates for the Upper Aquifer and Lower Aquifer have been developed in a coordinated fashion for the Delta-Mendota Subbasin by the Delta-Mendota Technical Working Group and approved by the Delta-Mendota Coordination Committee.

#### **Upper Aquifer Sustainable Yield Estimate**

Methodologies for calculating Upper Aquifer sustainable yield were discussed by both the Delta-Mendota Coordination Committee and an ad-hoc Technical Working Group of the Coordination Committee. During a workshop dedicated to this effort, several basic concepts and principles were discussed to calculate the Upper Aquifer sustainable yield estimate. Consideration was given to several potential options with increasing detail, including a combination of the following: total Subbasin Upper Aquifer pumping volumes, total Subbasin Upper Aquifer change in storage, and Subbasin Upper Aquifer subsurface inflows and outflows. Inflow from certain neighboring subbasins, based on groundwater flow direction, as well as subsurface inflow from the Coast Range at existing gradients (as part of the inflow to the Northern & Central Delta-Mendota Region GSP area) was considered. Outflow to neighboring subbasins at existing gradients was also considered in certain applicable areas along the Delta-Mendota Subbasin boundary based on groundwater flow characteristics.

Based on these considerations, the following formula was selected for estimating Upper Aquifer sustainable yield:

Upper Aquifer Sustainable Yield = (Pumping + Change in Storage) + (Outflow – Inflow)

Given existing Subbasin data gaps and uncertainties associated with the data used to develop the water budgets and this estimate, it was also decided that a +/-10% factor should be applied to determine a range for the Upper Aquifer sustainable yield value. The +/-10% factor is applied based on the percentage difference between the values from change in storage Subbasin contour mapping for the historic water budget period and the reported changes in storage from the Subbasin consolidated historic water budgets (WY2003-2012) for the Upper Aquifer.

The formula for determining Upper Aquifer sustainable yield was applied to the following compiled Delta-Mendota Subbasin projected water budgets (WY2014-2070):

Projected Baseline values with Climate Change Factors

Projected Baseline values with Climate Change Factors and Projects and Management Actions

This analysis resulted in an Upper Aquifer Sustainable Yield estimate ranging from 325,000 acre-feet to 480,000 acre-feet, demonstrating the Subbasin's Upper Aquifer sustainable yield estimated without implementing any projects and management actions (low end of range) and how the Subbasin's Upper Aquifer sustainable yield will be impacted by implementing planned projects and management actions (high end of range).





The Upper Aquifer sustainable yield values, derived from calculations using the best available but limited data, are considered to be preliminary estimations only and will be updated to an anticipated higher level of accuracy in future GSP updates. The intention of the Delta-Mendota Subbasin GSAs, following GSP submission in 2020, is to increase subbasin-wide data collection efforts. Improved data, modeling results, and understanding of subsurface flows will allow the GSAs and each GSP Group to improve estimated sustainable yield values for future GSP updates. The GSP Groups are in the process of developing GSP implementation guidelines that will address future data collection efforts and other GSP implementation activities.

The Upper Aquifer sustainable yield calculated range reflects the principle that the GSAs within the Delta-Mendota Subbasin reserve the right to claim or retain some portion of subbasin outflow generated by the lowering of groundwater levels from neighboring subbasins and the equitable portion of sources of recharge shared between two subbasins, by physical or non-physical means, in the future if the Delta-Mendota Subbasin GSAs determine that doing so will improve Subbasin sustainability or will prevent undesirable results due to chronic lowering of groundwater levels. Furthermore, intrabasin coordination during GSP development, followed by continuing interbasin coordination discussions and data collection after GSP adoption, will allow the GSAs to further refine these determinations.

#### Lower Aquifer Sustainable Yield Estimate

Currently, within the Delta-Mendota Subbasin, the distribution of known Lower Aquifer water level data and extraction volume data are not sufficient to allow for an accurate calculation of Lower Aquifer sustainable yield utilizing the same methodology as for the Upper Aquifer. Following discussions by both the Coordination Committee and the ad-hoc Technical Working Group of the Coordination Committee, a consensus was reached to establish a Lower Aquifer sustainable yield estimate for the Subbasin by evaluating studies previously conducted in adjoining subbasins.

The Westlands Water District GSA recently conducted a study using groundwater modeling, in conjunction with the Westside GSP development, to estimate sustainable yield for the Westside Subbasin. Based on an analysis of available data and an initial assumption of Lower Aquifer sustainable yield equivalent to approximately 0.35 acre-feet per acre within the Westside Subbasin (Westlands Water District GSA, Groundwater Management Strategy Concepts presentation to the WWD Board on October 16, 2018), the GSA estimates a sustainable yield of 230,000 to 250,000 acre-feet, with historic conditions suggesting a range from 250,000 to 300,000 acre-feet (Westlands Water District GSA, Westside Subbasin's Groundwater Model Forecast and Augmentation Strategies presentation to the WWD Board on April 3, 2019). Using Westlands Water District GSA's analysis, the Delta-Mendota Coordination Committee recommended a slightly more conservative sustainable yield value of one-third (0.33) an acrefoot per acre for the Delta-Mendota Subbasin. Using this more conservative value, the estimated Lower Aquifer sustainable yield is approximately 250,000 acre-feet per year over the approximately 750,000acre subbasin. It should be noted that sustainable management of the Lower Aquifer is governed by significant and unreasonable subsidence rather than sustainable yield. The distribution of sustainable yield is not uniform throughout the Subbasin, and it will be the responsibility of each GSA in the Subbasin to manage Lower Aquifer pumping to prevent significant and unreasonable subsidence.

Since DWR classified the Delta-Mendota Subbasin as a critically-overdraft subbasin due to subsidence issues, the more conservative acre-foot per acre value for a Lower Aquifer sustainable yield estimation is considered valid as a starting point for the Subbasin. Lower Aquifer groundwater extractions may be managed to a stricter criterion in some areas in order to reduce or eliminate the potential for future inelastic land subsidence on critical infrastructure.





The Lower Aquifer sustainable yield estimate will be refined in the future based on data collected and compiled for the Subbasin. This current sustainable yield approximation highlights the importance of an accepted Subbasin-level subsidence monitoring program concurrent with improved estimates of sub-Corcoran Clay groundwater extractions.



### 5. SUSTAINABLE MANAGEMENT CRITERIA

DELTA

MENDOTA SGMA

As required by Subarticle 3. Sustainable Management Criteria of the GSP regulations, the GSPs must include a sustainability goal and definitions of undesirable results, in addition to defining what is considered to be significant and unreasonable and establishing minimum thresholds, measurable objectives and 5-year interim goals. Given the variability of conditions within the Delta-Mendota Subbasin, a subbasin-wide sustainability goal and definitions of undesirable results were developed at the subbasin-level, while the definitions of significant and unreasonable, minimum thresholds, measurable objectives and 5-year interim goals were established at the GSP Plan area-level.

This section describes the coordinated sustainability goal and definition of undesirable results at a subbasin-level and the sustainable management criteria at a GSP-level. Sustainable management criteria developed by each GSP Group were further compared and coordinated between neighboring GSP Groups to avoid conflicts, particularly in setting numeric minimum thresholds, measurable objectives, and interim milestones at boundary locations. The sustainable management criteria for each GSP Group for each applicable sustainability indicator are presented herein.

#### 5.1 Coordinated Assumptions and Data

All common coordinated assumptions and data agreed upon and implemented by each GSP Group in developing their respective sustainable management criteria for each applicable sustainability indicator are presented in Technical Memoranda 4 (*Assumptions for Delta-Mendota Subbasin Management Areas, Sustainability Indicators, and GSP Documentation*), which is included in **Appendix B** of this Common Chapter.

Once each GSP Group drafted their respective sustainable management criteria for each applicable sustainability indicator, the Delta-Mendota Subbasin Technical Working Group requested that all GSP Groups meet with their neighboring GSP Groups to coordinate minimum thresholds and measurable objectives to avoid conflicts and ensure each GSP Group would not negatively impact their neighboring GSP Groups from achieving sustainability. These coordination meetings took place between April and August of 2019.

#### 5.2 Coordinated Sustainability Goal and Undesirable Results

The sustainability goal for the Delta-Mendota Subbasin was established to succinctly state the objectives and desired conditions of the Subbasin that culminates in the absence of undesirable results by 2040. The sustainability goal for the Delta-Mendota Subbasin is as follows and was approved by the Delta-Mendota Subbasin Coordination Committee during the June 10, 2019 meeting:

The Delta-Mendota Subbasin will manage groundwater resources for the benefit of all users of groundwater in a manner that allows for operational flexibility, ensures resource availability under drought conditions, and does not negatively impact surface water diversion and conveyance and delivery capabilities. This goal will be achieved through the implementation of the proposed projects and management actions to reach identified measurable objectives and milestones through the implementation of the GSP(s), and through continued coordination with neighboring subbasins to ensure the absence of undesirable results by 2040.

The following definitions of "undesirable results" were agreed upon for the following applicable sustainability indicators:





- Chronic lowering of groundwater levels Significant and unreasonable chronic change in in water levels, as defined by each GSP Group, that has an impact on the beneficial users of groundwater in the Subbasin through either intra- and/or inter-basin actions.
- **Reduction in groundwater storage** Significant and unreasonable chronic decrease in groundwater storage, as defined by each GSP Group, that has an impact on the beneficial users of groundwater in the Subbasin through either intra- and/or inter-basin actions.
- **Degraded water quality** Significant and unreasonable degradation of groundwater quality, as defined by each GSP Group, that has an impact on the beneficial users of groundwater in the Subbasin through either intra- and/or inter-basin actions and/or activities.
- Land subsidence Changes in ground surface elevation that cause damage to critical infrastructure that would cause significant and unreasonable reductions of conveyance capacity, damage to personal property, impacts to natural resources or create conditions that threaten public health and safety.
- **Depletions of interconnected surface water** Depletions of interconnected surface water, as defined by each GSP Group, that have significant and unreasonable adverse impacts on the beneficial uses of surface water.

#### 5.3 GSP-Level Sustainable Management Criteria

For more information on the development of the sustainable management criteria and information used to support the established sustainable management criteria for the individual GSP Groups, refer to the individual GSPs. Each GSP Group defined what is considered significant and unreasonable in their Plan Area for each applicable sustainability indicators, in addition to establishing minimum thresholds, measurable objectives and 5-year interim goals for their Plan Area.

Each GSP Group developed their sustainable management criteria consistent with GSP Regulations Article 5. Plan Contents, Subarticle 3. Sustainable Management Criteria (§ 354.2 through 354.30). DWR's *Draft Best Management Practices for the Sustainable Management of Groundwater Sustainable Management Criteria BMP* (2017) document was also used when and where applicable at the discretion of each GSP Group.

#### 5.4 Delta-Mendota Subbasin Sustainable Management Criteria

The sustainable management criteria for each sustainability indicator contains the following components: the subbasin-wide definition of an undesirable result, GSP-level definition of significant and unreasonable, sustainability goals, 5-year interim goals, minimum threshold, and measurable objective. Separate tables show the sustainable management criteria for chronic lowering of groundwater levels (Table CC-14), reduction in groundwater storage (Table CC-15), degraded water quality (Table CC-16), land subsidence (Table CC-17), and depletions of interconnected surface water (Table CC-18) with details corresponding to the individual GSP Groups. The established sustainable management criteria were developed through detailed analysis and consideration of conditions unique to each GSP Group, where more detail may be necessary to support the decisions made by each GSP Group. For greater detail regarding the development of the sustainable management criteria for each GSP Group, refer to the sustainable management criteria section or chapter contained in each individual GSP.

GSP Group	Aliso Water District	Farmers Water District	Fresno County	Grassland	Northern & Central Delta-Mendota	San Joaquin River Exchange Contractors
Definition of Undesirable Results	Significant and unreasonable ch	onic change in in water levels, as	s defined by each GSP Group, the	at has an impact on the beneficial users of	groundwater in the Subbasin through either	r intra- and/or inter-basin actions
Definition of Significant and Unreasonable	Aliso is not currently experiencing significant and unreasonable effects of reduction in water levels or aquifer storage in the Upper Aquifer. Significant and unreasonable effects would be accelerated rates of subsidence as productive layers in the Upper Aquifer above the Corcoran Clay are depleted, especially in areas with deep or composite wells. Accelerated rates of subsidence may occur If 30% of the wells in the monitoring zone exceed the minimum threshold value on a 4-year consecutive average under normal or average year conditions.	Groundwater elevations dropping below historic lows (2015-2016)	Groundwater elevations dropping below historic lows (2015-2016)	Lowering of groundwater levels would lead to increased costs associated with higher total lift, lowering pumps, need to drill deeper wells or costs securing alternative water sources. Impacts to habitat would require mitigation, including alternative water supplies and habitat restoration.	Groundwater elevations dropping below the Minimum Threshold criteria at 40% of representative monitoring locations concurrently over a given water year resulting in shallow domestic wells going dry in the same subregion as the representative monitoring points in violation, higher pumping costs, and/or the need to modify wells to obtain groundwater.	The San Joaquin River Exchange Contractors (SJREC) GSP Group has a positive impact on the aquifer and is unlikely to cause Significant and/or Unreasonable lowering of groundwater levels. Triggers have been established to recover aquifer water levels before nearing an Undesirable Result. Currently, an approximation of 25% below historic low for each management area is used to indicate an Undesirable Result which will be refined based on annual updates and integration with other GSP Groups.
Sustainability Goal for Sustainability Criterion	To maintain the historic hydrological cycle and expand access to surface water during flood years for replenishment of the Upper Aquifer.	Maintain seasonal highs and lows. Prevent trend of decreasing groundwater levels.	Maintain seasonal highs and lows. Prevent trend of decreasing groundwater levels.	Maintain water levels and storage sufficient to meet operational storage in each the Upper Aquifer and Lower Aquifer.	Maintain water levels sufficient to meet operational storage as well as 3-year drought buffer storage.	Maintain historic water levels to meet demand of the beneficial users.
5-Year Interim Goals	Year 5: Maintain groundwater elevations comparable to historic hydrologic highs and lows Year 10: Maintain groundwater elevations comparable to historic hydrologic highs and lows Year 15: Maintain groundwater elevations comparable to historic hydrologic highs and lows	Year 5: < Minimum Threshold Year 10: < Minimum Threshold Year 15: < Minimum Threshold	Year 5: < Minimum Threshold Year 10: < Minimum Threshold Year 15: < Minimum Threshold	Year 5: WSE > Measurable Objective Year 10: WSE > Measurable Objective Year 15: WSE > Measurable Objective	Year 5: Maintain groundwater elevations comparable to 2012 through 2017 hydrologic highs and lows Year 10: Maintain groundwater elevations comparable to 2012 through 2017 hydrologic highs and lows Year 15: Maintain groundwater elevations comparable to 2012 through 2017 hydrologic highs and lows	Year 5: Maintain current water levels, SJREC GSP Group is sustainable. Year 10: Maintain current water levels, SJREC GSP Group is sustainable. Year 15: Maintain current water levels, SJREC GSP Group is sustainable.
Minimum Threshold	The minimum threshold is to provide a 100- foot of buffer from the top of the Corcoran Clay to the top of the water table	Upper Aquifer Season Low > 126 feet below ground surface (ft bgs) Season High > 57 ft bgs Lower Aquifer Season Low >213 ft bgs Season High > 185 ft bgs	Upper Aquifer Season Low > 63 feet below ground surface (ft bgs) Season High > 55 ft bgs Lower Aquifer Season Low >213 ft bgs Season High > 185 ft bgs	Upper Aquifer: 20% lowered water elevation from recent historic low (set at each monitoring site). Lower Aquifer: Lower aquifer representative monitoring wells have been identified for the monitoring network. However, no historic data exists. The Grassland Plan Area participants will monitor the site and with the gathered data, intend to establish meaningful interim goals, measurable objectives, and minimum thresholds in future GSP Updates.	Upper Aquifer: Hydrologic low Lower Aquifer: 95% of historic low	The SJREC GSP Group is sustainable. The SJREC GSP Group is unlikely to cause groundwater overdraft. As a result of this and historical groundwater management, trigger levels have been established for a representative site in each management area. If water levels drop below the established trigger level, no transfers of groundwater outside the area are allowed. This management has been in place for parts of the Subbasin for years and has proven effective to preserve a healthy aquifer.

#### Table CC-14: Delta-Mendota Subbasin SMC for Chronic Lowering of Groundwater Levels



GSP Group	Aliso Water District	Farmers Water District	Fresno County	Grassland	Northern & Central Delta-Mendota	San Joaquin River Exchange Contractors
Measurable Objective	The measurable objective is site specific and tied to water levels in long term hydrographs. The average rate in decline in each well was projected out until 2040 when water levels should begin to stabilize over the long term.	Maintain seasonal highs and lows above minimum thresholds.	Maintain seasonal highs and lows above minimum thresholds.	Upper Aquifer: Recent historic low (set at each monitoring site Lower Aquifer: Lower aquifer representative monitoring wells have been identified for the monitoring network. However, no historic data exists. The Grassland Plan Area participants will monitor the site and with the gathered data, intend to establish meaningful interim goals, measurable objectives, and minimum thresholds in future GSP Updates.	<b>Both Aquifers:</b> Seasonal historic high average, Spring 2012 or Spring 2017, whichever elevation is lowest or where data exists.	Operate groundwater levels between the effective root zone and the Minimum Threshold.



#### Table CC-15: Delta-Mendota Subbasin SMC for Reduction in Groundwater Storage

GSP Group	Aliso Water District	Farmers Water District	Fresno County	Grassland	Northern & Central Delta- Mendota	San Joaquin River Exchange Contractors
Definition of Undesirable Results	Significant and unreasonable chronic decrease	e in groundwater storage, a	s defined by each GSP Grou	ip, that has an impact on the beneficial	users of groundwater in the Subbasin	through either intra- and/or inter-basin actions
Definition of Significant and Unreasonable	Aliso is not currently experiencing significant and unreasonable effects of reduction in water levels or aquifer storage in the Upper Aquifer. Significant and unreasonable effects would be accelerated rates of subsidence as productive layers in the Upper Aquifer above the Corcoran Clay are depleted, especially in areas with deep or composite wells. Accelerated rates of subsidence may occur if 30% of the wells in the monitoring zone exceed the minimum threshold value on a 4-year consecutive average under normal or average year conditions.	Depletion of storage greater than the 2012- 2016 period.	Depletion of storage greater than the 2012- 2016.	Insufficient water storage to develop necessary water to maintain critical habitat. Reduction in storage would lead to increased costs associated with higher total lift, lowering pumps, need to drill deeper wells or costs securing alternative water sources. Impacts to habitat would require mitigation, including alternative water supplies and habitat restoration.	If water levels are managed to meet the Minimum Thresholds, the Northern & Central Delta- Mendota Region GSP Group does not anticipate long-term reductions in storage. And, through coordination with other GSP Groups in the Subbasin, additional projects and/or management actions will be implemented to prevent the long-term decline in storage.	The San Joaquin River Exchange Contractors (SJREC) GSP Group has a positive impact on the aquifer and is unlikely to cause Significant and/or Unreasonable reduction of groundwater storage. Triggers have been established to recover aquifer water levels before nearing an Undesirable Result. Currently, an approximation of 25% below historic low water levels for each management area coupled with a determined storage coefficient, is used to indicate an Undesirable Result which will be refined based on annual updates and integration with other GSP Groups.
Sustainability Goal for Sustainability Criterion	To expand access to surface water during flood years for replenishment of the Upper Aquifer by working with neighbors in both Delta-Mendota and Madera subbasins where overdraft is occurring.	Minimize storage change during extended dry periods.	Minimize storage change during extended dry periods.	Maintain water levels and storage sufficient to meet operational demand.	Maintain water levels sufficient to meet operational storage as well as 3-year drought buffer storage.	Maintain historic water storage to meet demand of the beneficial users.
5-Year Interim Goals	Year 5: Maintain groundwater elevations comparable to historic hydrologic highs and lows Year 10: Maintain groundwater elevations comparable to historic hydrologic highs and lows Year 15: Maintain groundwater elevations comparable to historic hydrologic highs and lows	Year 5: < Minimum Threshold Year 10: < Minimum Threshold Year 15: < Minimum Threshold	Year 5: < Minimum Threshold Year 10: < Minimum Threshold Year 15: < Minimum Threshold	Year 5: WSE > Measurable Objective Year 10: WSE > Measurable Objective Year 15: WSE > Measurable Objective	Year 5: Maintain groundwater elevations comparable to 2012 through 2017 hydrologic highs and lows Year 10: Maintain groundwater elevations comparable to 2012 through 2017 hydrologic highs and lows Year 15: Maintain groundwater elevations comparable to 2012 through 2017 hydrologic highs and lows	Year 5: Maintain current water levels, SJREC GSP Group is sustainable Year 10: Maintain current water levels, SJREC GSP Group is sustainable Year 15: Maintain current water levels, SJREC GSP Group is sustainable
Minimum Threshold	The minimum threshold is to provide a 100-foot of buffer from the top of the Corcoran Clay to the top of the water table.	Upper Aquifer Storage Loss of >12,000 acre-feet (AF) from over extended dry period Lower Aquifer Storage Loss of >4600 AF over extended dry period	Upper Aquifer Storage Loss of >90,000 acre-feet (AF) over extended dry period Lower Aquifer Storage Loss of >55,000 AF over extended dry period	Upper Aquifer: 20% lowered water elevation from recent historic low (set at each monitoring site). Lower Aquifer: Lower aquifer representative monitoring wells have been identified for the monitoring network. However, no historic data exists. The Grassland Plan Area participants will monitor the site and with the gathered data, intend to establish meaningful interim goals, measurable objectives, and minimum thresholds in future GSP Updates.	Upper Aquifer: Hydrologic low Lower Aquifer: 95% of historic low	The SJREC GSP Group is sustainable. The SJREC GSP Group is unlikely to cause groundwater overdraft. As a result of this and historical groundwater management, trigger levels have been established for a representative site in each management area. If water levels drop below the established trigger level, no transfers of groundwater outside the area are allowed. This management has been in place for parts of the Subbasin for years and has proven effective to preserve a healthy aquifer.





GSP Group	Aliso Water District	Farmers Water District	Fresno County	Grassland	Northern & Central Delta- Mendota	San Joaquin River Exchange Contractors
Measurable Objective	The measurable objective is site specific and tied to water levels in long term hydrographs. The average rate in decline in each well was projected out until 2040 when water levels should begin to stabilize over the long term.	Long term average change of 0 AF/year	Long term average change of 0 AF/year	Upper Aquifer: Recent historic low (set at each monitoring site). Lower Aquifer: Four lower aquifer representative monitoring sites have been identified at a multi- completion well. However, no historic data exists. The Grassland Plan Area participants will monitor the site and with the gathered data, intend to establish meaningful interim goals, measurable objectives, and minimum thresholds in future GSP Updates.	<b>Both Aquifers:</b> Seasonal historic high average, Spring 2012 or Spring 2017, whichever elevation is lowest or where data exists.	Operate groundwater levels between the effective root zone and the Minimum Threshold which will maintain groundwater storage.



#### Table CC-16: Delta-Mendota Subbasin SMC for Degraded Water Quality

GSP Group	Aliso Water District	Farmers Water District	Fresno County	Grassland	Northern & Central Delta-Mendota	San Joaquin River Exchange
Definition of Undesirable	Significant and unreasonable d	egradation of groundwater quality, as defined by	each GSP Group, that has an impact on the beneficia	al users of groundwater in the Subbas	in through either intra- and/or inter-basin ac	ctions and/or activities
Results Definition of Significant and Unreasonable	Aliso is not experiencing any significant and unreasonable impacts of water quality. Significant and unreasonable is defined as a reduction in crop production due to water quality issues and if 30% of the wells exceed the minimum threshold value on a 4-year consecutive average without treatment.	<ol> <li>(1) Continued migration of the Steffens plume (elevated Total dissolved solids [TDS]) in Upper Aquifer both within Management Area A and towards Farmers Water District.</li> <li>(2) Unreasonable rates of migration of groundwater in the Upper Aquifer with naturally-occurring elevated concentrations of total dissolved solids in Management Area B.</li> <li>(3) Potential effects on the beneficial uses of groundwater include agricultural and domestic uses.</li> <li>(4) Degraded water quality in the Fresno Slough effect beneficial users of surface water</li> </ol>	<ol> <li>Impairment of groundwater quality from the migration of the Steffens Plume from Fresno County's Management Area A. Impacts from the Steffens plume impacts Farmers Water District's ability to utilize groundwater for adjacent use and discharge into the Mendota Pool.</li> <li>Potential effects on the beneficial users of groundwater include water quality levels that impact crops and drinking water standards for domestic uses.</li> <li>Degraded water quality in the Fresno Slough effecting beneficial users of surface water.</li> </ol>	Degradation of groundwater quality resulting in reduced ability to develop and manage groundwater for habitat productivity.	<ul> <li>(1) Exceedance of maximum contaminant levels (MCLs) or water quality objectives (WQOs) for irrigation in public water systems for three (3) consecutive sampling events in non-drought years or the additional degradation of current groundwater quality where current groundwater quality exceeds the MCLs or WQOs for irrigation.</li> <li>(2) Water quality degradation due to recharge projects that exceeds 20% of the aquifer's assimilative capacity for one or more constituents without justification of a greater public benefit achieved</li> </ul>	Migration of contamination plume that makes the water unusable for beneficial use
Sustainability Goal for Sustainability Criterion	Maintain Current Water Quality	Contain the Spreckels Plume and maintain historical rates of saline front migration	Prevent further degradation of groundwater quality from the Steffens Plume migrating from Fresno County Management Area A	Maintain groundwater quality suitable for habitat	Maintain existing water quality in all aquifers	Monitor existing groundwater contamination sites and engage to ensure cleanup and abatement orders are consistent with the San Joaquin River Exchange Contractors (SJREC) GSP Group. Work with upslope drainage area to reduce the migration of saline water into the SJREC GSP Group
5-Year Interim Goals	Year 5: Maintain groundwater elevations comparable to historic hydrologic highs and lows Year 10: Maintain groundwater elevations comparable to historic hydrologic highs and lows Year 15: Maintain groundwater elevations comparable to historic hydrologic highs and lows	<ul> <li>Year 5: Average annual rate of degradation of 30 milligrams per liter (mg/L) TDS for saline front</li> <li>Year 10: Average annual rate of degradation of 30 mg/L TDS for saline front</li> <li>Year 15: Average annual rate of degradation of 30 mg/L TDS for saline front</li> <li>Spreckels Steffens plume dependent on Central Valley Regional Water Quality</li> <li>Control Board (CV-RWQCB) Cleanup and Abatement Order (CAO) actions.</li> </ul>	Year 5: 1000 milligrams per liter (mg/L) total dissolved solids (TDS) Year 10: 800 mg/L TDS Year 15: 700 mg/L TDS	Year 5: < Measurable Objective Year 10: < Measurable Objective Year 15: < Measurable Objective	Year 5: Maintain 2003-2017 groundwater quality range Year 10: Maintain 2003-2017 groundwater quality range Year 15: Maintain 2003-2017 groundwater quality range	Continue mitigation efforts on the migration of saline water from upslope drainage.
Minimum Threshold	Electrical Conductivity (EC) - 4.5 deciSiemens per meter (dS/m)* Chlorine (Cl) - 13.3 milliequivalents per liter (meq/L)* NO <sub>3</sub> -N - 30 milligrams per liter (mg/L)**	Average annual rate of degradation of 60 mg/L TDS for saline front. Threshold for Steffens plume determined by CV-RWQCB.	TDS concentration of 1100 mg/L	Production Wellhead thresholds: Total dissolved solids (TDS) 2,500 milligrams per liter (mg/L) in both aquifers	NO3 – 10 mg/L as N (Primary MCL) TDS – 1,000 mg/L (Secondary MCL) Boron – 0.7 mg/L (WQO for irrigation) or current groundwater quality where it exceeds MCLs or WQOs for irrigation as of December 2018	The minimum threshold is defined as the amount of poor- quality groundwater that is greater than what can be successfully managed through the management actions





GSP Group	Aliso Water District	Farmers Water District	Fresno County	Grassland	Northern & Central Delta-Mendota	San Joaquin River Exchange Contractors
Measurable Objective	EC - 0.75-1.0 dS/m, based on JM Lord and FAO 100% yield for grapes and almonds. CI - 3.0 meq/L, based on JM Lord minimum recommendations NO <sub>3</sub> -N - >5 mg/L, based on FAO Section 5.1, sensitive crop tolerance	Average annual rate of degradation of 20 mg/L TDS for saline front. Measurable objective for Steffens plume will be determined by CV-RWQCB as part of a CAO.	TDS concentration equivalent to background concentrations (approximately 500 mg/L, depending on Cleanup and Abatement Order [CAO] from Central Valley Regional Water Quality Control Board [CV-RWQCB] for Steffens Plume).	Upper Aquifer: Production Wellhead thresholds: 20% increase from max historic electrical conductivity (EC) concentration Lower Aquifer: Lower aquifer representative water quality monitoring sites have been identified; however, no historic data exists. The Grassland Plan Area participants will monitor the site and with the gathered data, intend to establish meaningful interim goals and measurable objectives in future GSP Updates.	2003-2017 groundwater quality range conditions by GSP sub-region	Mitigate impacts of the migration of saline groundwater from lands upslope of the SJREC GSP

\* Based on Food and Agriculture Organization (FAO) 50% yield for grapes \*\* Based on FAO Section 5.1 typical crop tolerance

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#### Table CC-17: Delta-Mendota Subbasin SMC for Land Subsidence

					Northern & Central Delta-Mendota			
GSP Group	Aliso Water District	Farmers Water District	Fresno County	Grassland	West Stanislaus Irrigation District- Patterson Irrigation District Management Area	Tranquillity Irrigation District Management Area	Remaining Plan Area	San Joaquin River Exchange Contractors
Definition of Undesirable Results	Changes in ground surface elevation that cause damage to critical infrastructure that would cause significant and unreasonable reductions of conveyance capacity, damage to personal property, impacts to natural resources or create conditions that threaten public health and safety							
Definition of Significant and Unreasonable	Aliso is not currently experiencing any significant and unreasonable effects of subsidence. Significant and unreasonable impacts are assumed to occur when the levees within the District have subsided to an elevation causing impacts to the water carrying capacity of the San Joaquin River and Chowchilla Bypass beyond their design flow rates, causing significant and unreasonable flooding or crop damage.	Damage to infrastructure and loss of conveyance capacity in neighboring Groundwater Sustainability Agencies (GSAs).	Damage to infrastructure, loss of conveyance capacity, and potential inability to flood or drain by gravity and associated habitat impacts.	Damage to infrastructure, permanent loss of conveyance capacity beyond mitigation, and potential inability to flood or drain by gravity and associated habitat impacts.	Impacts to laterals from differential settlement that reduces the ability to deliver surface water supplies.	Inadequate freeboard on levee system in wet years as a result of significant additional land subsidence resulting from groundwater extractions.	Increases in 2014-2016 subsidence rates due to groundwater pumping in two or more subregions that results in 50% loss of standup capacity and/or 75% overtopping of lining in the Delta-Mendota Canal as a result of inelastic land subsidence.	Reduction in the conveyance capacity for water distribution and/or damage to critical infrastructure
Sustainability Goal for Sustainability Criterion	Expand access to surface water during flood years for replenishment of the Upper Aquifer by working with neighbors in both the Delta-Mendota and Madera subbasins where subsidence is occurring.	No contribution to lower aquifer compaction.	No contribution to lower aquifer compaction.	No permanent reduction in conveyance and ability to manage habitat.	No additional subsidence as a result of future groundwater extraction	No additional subsidence as a result of future groundwater extraction.	Minimal additional subsidence (0.005 ft/yr) as a result of future groundwater extraction in the Delta- Mendota Subbasin beyond December 2019 surface elevations	The San Joaquin River Exchange Contractors (SJREC) are experiencing subsidence originating outside of the SJREC GSP Group area. The SJREC GSP Group will work with neighbors to mitigate subsidence impacts on SJREC's facilities.
5-Year Interim Goals	Interim goals established at 0.5-feet of additional subsidence per 5-year interim goal period.	Year 5: -0.0088 ft Year 10: -0.0065 ft Year 15: -0.0043 ft	Year 5: at Fordel-Ext: -0.015 ft P304-PBO: -0.084 ft Year 10: at Fordel-Ext: -0.013 ft P304-PBO: -0.068 ft Year 15: at Fordel-Ext: -0.011 ft P304-PBO: -0.0065 ft	The Grassland Plan area is not causing subsidence and will work with neighbors to achieve Subbasin-wide sustainability. Year 5: > Measurable Objective Year 10: > Measurable Objective Year 15: > Measurable Objective	Year 5: Establish Minimum Threshold and Measurable Objective for this parameter Year 10: To be determined (TBD) in 2025 GSP update based on additional data analysis Year 15: TBD in 2025 GSP update based on additional data analysis	Year 5: -0.15 ft/yr Year 10: -0.11 ft/yr Year 15: -0.08 ft/yr	Year 5: - North: -0.12 ft/yr - North-Central: -0.18 ft/yr - Central: -0.15 ft/yr - South-Central: -0.10 ft/yr - South: -0.15 ft/yr Year 10: - North: -0.12 ft/yr - North-Central: -0.09 ft/yr - Central: -0.09 ft/yr - South-Central: -0.06 ft/yr - South: -0.11 ft/yr Year 15: - North: -0.11 ft/yr - North-Central: -0.01 ft/yr - Central: -0.03 ft/yr - South-Central: -0.01 ft/yr - South-Central: -0.01 ft/yr - South: -0.08 ft/yr	N/A – SJREC is not causing subsidence and will work with neighbors to achieve the subbasin-wide sustainability goal by 2040.

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					Northern & Central Delta-Mendota			
GSP Group	Aliso Water District	Farmers Water District	Fresno County	Grassland	West Stanislaus Irrigation District- Patterson Irrigation District Management Area	Tranquillity Irrigation District Management Area	Remaining Plan Area	San Joaquin River Exchange Contractors
Minimum Threshold	The minimum threshold is set to not exceed the current rate of subsidence of 0.2 feet/year or 4.0 feet total by 2040	-0.011 ft	Target additional subsidence at two subsidence monitoring points: - Fordel-Ext: -0.017 ft - P304-PBO: -0.1 ft	The minimum threshold is not to exceed, on average, the historic annual average rate of subsidence from December 2011 to December 2015 as defined at each representative subsidence monitoring site: - Point 108: -0.11 ft/yr - Point 152: -0.15 ft/yr - Point 137: -0.13 ft/yr	Acceptable loss in distribution capacity as a result of subsidence resulting from groundwater pumping as based on a future capacity study *Numerical value for this criterion to be determined based on data collection between 2020 and 2025	4 feet of additional subsidence (compared to 2019 levee elevation)	Target rate/goal by sub-region (average 2014-2016 elevation change from Delta-Mendota Canal survey): - North: -0.13 ft/yr - North-Central: -0.26 ft/yr - Central: -0.21 ft/yr - South-Central: -0.15 ft/yr - South: -0.18 ft/yr	SJREC has lost capacity in several conveyance facilities and is spending millions of dollars rehabilitating some of those facilities. The Minimum Threshold is that which doesn't reduce SJREC's conveyance capacity without appropriate mitigation. In other words, zero subsidence without mitigation.
Measurable Objective	The Measurable Objective is set to be the more restrictive of the two Significant and Unreasonable scenarios. It is assumed that significant impacts will cause flooding and crop damage will be 1/2 of the current design minimum freeboard of 4 feet (therefore 2 feet).	-0.002 ft	Target additional subsidence at two subsidence monitoring points: - Fordel-Ext: -0.0086 ft - P304-PBO: -0.036 ft	The measurable objective is not to exceed, on average, the historic annual average rate of subsidence from December 2011 to December 2018, defined at each respective site: - Point 108: -0.08 ft/yr - Point 152: -0.1 ft/yr - Point 137: -0.11 ft/yr	No loss in distribution capacity as a result of subsidence resulting from groundwater pumping *Numerical value for this criterion to be determined based on data collection between 2020 and 2025	2 feet of additional subsidence (compared to 2019 levee)	Target rate/goal by subregion (average 2016-2018 elevation change from Delta-Mendota Canal survey): - North: -0.11 ft/yr - North-Central: -0.01 ft/yr - Central: -0.03 ft/yr - South-Central: -0.01 ft/yr - South: -0.08 ft/yr	The measurable objective for land subsidence is to significantly reduce inelastic land subsidence to less than 0.005 ft/year

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GSP Group	Aliso Water District	Farmers Water District	Fresno County	Grassland	Northern & Central Delta-Mendota	San Joaquin River Exchange Contractors	
Definition of Undesirable Results	Depletions of interconnected surface water, as defined by each GSP Group, that have significant and unreasonable adverse impacts on the beneficial uses of surface water						
Definition of Significant and Unreasonable	Aliso Water District groundwater pumping does not influence surface water depletion. Landowners within the District are limited by the Herminghaus Agreement and similar pumping restrictions along the San Joaquin River that prevent pumping from above the A-Clay. Additionally, the primary aquifer, where groundwater pumping occurs, is disconnected from surface water source. A significant and unreasonable result would be a reduction in water availability to downstream beneficial users beyond what was experienced in similar water years in recent history as a result of groundwater extractions.	<ul> <li>(1) San Joaquin River</li> <li>Restoration Project (SJRRP)</li> <li>operations and groundwater</li> <li>extractions from the Upper</li> <li>Aquifer that will influence stream</li> <li>depletion along San Joaquin</li> <li>River</li> <li>(2) Water level measurements</li> <li>along the San Joaquin River in</li> <li>the shallow zone of the Upper</li> <li>Aquifer to determine degree of</li> <li>vertical gradient</li> <li>(3) Potential degradation to</li> <li>groundwater dependent</li> <li>ecosystems (GDEs) along San</li> <li>Joaquin River primarily</li> <li>dependent on SJRRP operations</li> <li>of San Joaquin River flows since</li> <li>groundwater pumping expected</li> <li>to remain stable and consistent</li> <li>with historical (pre-SJRRP) levels</li> </ul>	Decrease in surface water stage in Mendota Pool from Bureau of Reclamation and Central California Irrigation District (CCID) operations that impact groundwater dependent ecosystems (GDEs) and operations in Mendota Wildlife Area.	The Grassland Plan Area groundwater pumping does not influence surface water depletion. Reduction of interconnected surface water bodies and associated groundwater dependent ecosystems (GDEs), requiring reduction in groundwater pumping (no management activities have depleted interconnected surface water in the Grassland Plan Area within the Historic Period). A significant and unreasonable undesirable result would regard impaired habitat directly associated with interconnected surface waters.	Where interconnected stretches of surface water are identified, an X%* increase in depletions of surface water as a result of groundwater pumping. *The percent increase in depletions is to be determined from monitoring data collected between 2020 and 2025 and associated analyses of these data.	When groundwater extraction directly decreases streamflow in losing stretch of the San Joaquin River.	
Sustainability Goal for Sustainability Criterion	Similar reductions in water availability to downstream beneficial users as was experienced in similar water years in recent history as a result of groundwater extractions.	Minimize downward gradient in the San Joaquin River	Maintain stage in Mendota Pool between 12.75 and 13 feet.	No reduction in interconnected surface water bodies or associated GDEs due to GGSA pumping.	No loss of productive agriculture due to an inability to pump groundwater.	Mitigate observed reductions of interconnected surface and groundwater due to pumping in the San Joaquin River Exchange Contractors (SJREC) GSP Group area.	
5-Year Interim Goals	Not Applicable	Year 5: gradient of -1.1 Year 10: gradient of -0.99 Year 15: gradient of -0.83 All gradients measured at monitoring site SJRRP-09-55, 55b	Year 5: Mendota Pool staff gage reading of 7.4 ft Year 10: Mendota Pool staff gage reading of 9.1 ft Year 15: Mendota Pool staff gage reading of 11.3 ft	Year 5: WSE > Measurable Objective (Upper Aquifer) Year 10: WSE > Measurable Objective (Upper Aquifer) Year 15: WSE > Measurable Objective (Upper Aquifer)	Year 5: Establish Minimum Threshold and Measurable Objective for this parameter Year 10: To be determined (TBD) in 2025 GSP update based on additional data analysis Year 15: TBD in 2025 GSP update based on additional data analysis	Year 5: Mitigate depleted interconnected surface water in the San Joaquin River Year 10: Mitigate depleted interconnected surface water in the San Joaquin River Year 15: Mitigate depleted interconnected surface water in the San Joaquin River	
Minimum Threshold	Not Applicable Similar reductions in water availability to downstream beneficial users as was experienced in similar water years in recent history as a result of groundwater extractions.	Gradient of -1.3 at monitoring site SJRRP-09-55, 55b	Mendota Pool staff gage reading of 5.4 ft	20% lowered water elevation from recent historic low (set at each monitoring site).	An X%* increase in surface water depletions along interconnected stretches of surface water as a result of groundwater pumping. *The percent increase in depletions is to be determined from monitoring data collected between 2020 and 2025 and associated analyses of these data.	Observed increase in seepage from the San Joaquin River due to groundwater extractions in the SJREC GSP Group area. The SJREC plan to work with the counties to restrict perforating wells above the first encountered restrictive clay layer (near the San Joaquin River) to prevent induced seepage similar to the established operations defined in the Herminghaus Agreement on Reach 2 of the San Joaquin River.	

#### Table CC-18: Delta-Mendota Subbasin SMC for Depletions of Interconnected Surface Water





GSP Group	Aliso Water District	Farmers Water District	Fresno County	Grassland	Northern & Central Delta-Mendota	San Joaquin River Exchange Contractors
Measurable Objective	Not Applicable. Similar reductions in water availability to downstream beneficial users as was experienced in similar water years in recent history as a result of groundwater extractions.	Gradient of -0.67 at monitoring site SJRRP-09-55, 55b	Mendota Pool staff gage reading of 13.5 ft	Recent historic low (set at each monitoring site).	No increased depletions of surface water as a result of groundwater pumping.	Same as Minimum Threshold





### 6. SUBBASIN MONITORING PROGRAM

DELTA

MENDOTA SGMA

As required by Subarticle 4. Monitoring Networks of the GSP regulations, the GSPs must include a monitoring network for each sustainability indicator, in addition to describing the monitoring protocols and data management to be followed in implementing the GSP monitoring program. Given the variability of conditions within the Delta-Mendota Subbasin, each GSP Group developed their individual monitoring networks, in coordination with their neighboring GSP Groups, such that the subbasin-wide monitoring program is simply a compilation of those coordinated individual monitoring networks. Please see the individual GSPs for further discussion as to how the monitoring networks were developed.

The subbasin-wide monitoring networks presented herein are the representative monitoring networks for each of the applicable sustainability indicators, as defined according to the GSP Regulations § 354.36, *Representative Monitoring*. It is at the representative monitoring sites where each GSP Group has defined minimum thresholds, measurable objectives, and interim milestones to evaluate progress in achieving the Subbasin's sustainability goal by 2040. Data collected at the representative monitoring locations may be augmented with additional data, as available and appropriate, from other locations and/or publicly-available datasets, in evaluating Subbasin conditions on an annual basis.

#### 6.1.1 Coordinated Assumptions and Data

As previously noted, the required monitoring networks were developed at the GSP-level in order to appropriately capture the variability of hydrogeologic and water quality conditions in the Delta-Mendota Subbasin. All common coordinated assumptions agreed upon and implemented by each GSP Group in developing their respective monitoring networks are presented in Technical Memorandum 5 (*Assumptions for Delta-Mendota Subbasin Monitoring Network*) which is included in **Appendix B** of this Common Chapter.

#### 6.1.2 Coordinated Monitoring Activities

All Delta-Mendota Subbasin GSP Groups have agreed to utilize the following monitoring protocols, data management, and roles and responsibilities for implementing and reporting from their respective monitoring plans under SGMA to ensure consistency in data collection, analysis and management allowing for subbasin-wide evaluation of groundwater conditions relative to the Subbasin sustainability goal, as defined and agreed upon by all GSP Groups.

#### **Monitoring Protocols**

Each GSP Group will utilize agreed-upon protocols, which may be the same as, or equal to, data collection protocols (i.e. industry standards and best management practices) to ensure the collection of comparable data using comparable methods. Additionally, the following minimum monitoring frequency for each applicable sustainability indicator was agreed upon by each GSP Group during the joint Delta-Mendota Subbasin Coordination Committee and Technical Working Group meeting on June 18, 2019:

- Chronic lowering of groundwater levels/reduction in groundwater storage Twice per year, with seasonal high groundwater elevation data collected between February and April, and seasonal low groundwater elevation data collected between September and October
- **Degraded water quality** Once per year during irrigation season, typically between May and July





- **Depletions of interconnected surface water** Twice per year in conjunction with groundwater level monitoring
- **Subsidence** Publicly available subsidence data will be used along with locally-collected data. At a minimum, three data points will be collected within the first five years of GSP implementation, with a baseline value from 2019 or a date prior to that.

For non-monitored data to be reported as part of the annual reports (e.g. groundwater extractions, surface water deliveries), actual metered data will be used where such data exists, and when direct data do not exist, estimated quantities will be calculated based on existing indirect data (e.g. electrical usage, crop demand, ET) and/or other industry best practices.

#### Data Management

Each GSP Group will be responsible for conducting quality control reviews of data collected from the monitoring networks. As described in the Coordination Agreement, each GSP Group will exchange and share collected data in order to facilitate analysis and reporting at the Subbasin level. The Coordinated Data Management System (DMS) will be the primary vehicle by which data are shared amongst the GSP Groups, and it will be the responsibility of each GSP Group to conduct a quality control review of data entered into the DMS.

#### **Roles and Responsibilities**

It will be the responsibility of each GSP Group, and the GSAs included in that group, to conduct the monitoring program as agreed upon at the Subbasin level, for reviewing the data collected, and for ensuring that these data are available at the Subbasin level. **Figure CC-65** shows the general flow of data collected from the Delta-Mendota monitoring programs.

**Figure CC-66** shows the roles and responsibilities of each GSA and GSP Group in the collecting, processing and reporting of data from the GSP monitoring networks. Additionally, it is the responsibility of each GSP Group, including their respective GSAs, to maintain the monitoring network and, as appropriate, revise and/or expand the monitoring networks to fill identified data gaps. Please see the individual GSPs for further information regarding data gaps and the GSAs plans for addressing those gaps.

### DELTA-MENDOTA SGMA

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Figure CC-65: Data Flow in Delta-Mendota Subbasin

Draft Delta-Mendota Subbasin Groundwater Sustainability Plan

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Figure CC-66: Delta-Mendota Monitoring and Data Management Roles and Responsibilities

Draft Delta-Mendota Subbasin Groundwater Sustainability Plan

Common Chapter





## 6.1.3 GSP-Level Monitoring Networks

For more information on the individual GSP monitoring networks for each applicable sustainability indicator, including how the networks were developed, please refer to the individual GSPs. The monitoring networks for each applicable sustainability indicator for each GSP Group were developed in accordance with the GSP Regulations Article 5. Plan Contents, Subarticle 4. Monitoring Networks (§ 354.21 – 354.40). DWR's Best Management Practices for the *Sustainable Management of Groundwater Monitoring Protocols, Standards, and Sites BMP* (2016b) and *Monitoring Networks and Identification of Data Gaps BMP* (2016a) documents were used when and where applicable at the discretion of each GSP group in developing monitoring networks and monitoring protocols.

## 6.1.4 Delta-Mendota Subbasin Monitoring Networks

The subbasin-level monitoring networks are a compilation of the representative monitoring networks developed by each individual GSP Group. The monitoring network for the chronic lowering of groundwater sustainability indicator is comprised of two parts, the Upper Aquifer (**Figure CC-67**) and Lower Aquifer (**Figure CC-68**). The monitoring networks for the reduction in groundwater storage for the Upper Aquifer and Lower Aquifer are the same as those utilized for the chronic lowering of groundwater levels. The monitoring network for the degraded water quality sustainability indicator is also comprised of two parts, the Upper Aquifer (**Figure CC-69**) and Lower Aquifer (**Figure CC-70**). Data gaps (areas without wells of known construction) are shown for the Upper Aquifer and Lower Aquifer for the chronic lowering of groundwater and degraded water quality sustainability indicator. The interconnected surface water monitoring network for the Delta-Mendota Subbasin is shown in **Figure CC-71**, and the monitoring network for land subsidence for the Delta-Mendota Subbasin is shown in **Figure CC-72**.

The Delta-Mendota Subbasin representative monitoring networks will be periodically reviewed and revised, as appropriate, by the GSP Groups responsible for maintaining them and coordinated at the Subbasin level. Revised monitoring networks will be included in the five-year updates to the GSPs.





Figure CC-67: Upper Aquifer Groundwater Level Monitoring Network

Draft Delta-Mendota Subbasin Groundwater Sustainability Plan

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Figure CC-68: Lower Aquifer Groundwater Level Monitoring Network

Draft Delta-Mendota Subbasin Groundwater Sustainability Plan

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Figure CC-69: Upper Aquifer Groundwater Quality Monitoring Network

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Figure CC-70: Lower Aquifer Groundwater Quality Monitoring Network

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Figure CC-71: Interconnected Surface Water Monitoring Network

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Figure CC-72: Land Surface Elevation Monitoring Network

Draft Delta-Mendota SubbasinCC-165Groundwater Sustainability PlanAugust 2019



# 7. SUBBASIN DATA COLLECTION AND MANAGEMENT

As required in §352.6, Data Management System of the GSP regulations, each GSA is required to develop and maintain a data management system (DMS) that is capable of storing and reporting information relevant to the development or implementation of the GSP(s). Additionally, per §354.4, Reporting Monitoring Data to the Department, all monitoring data is to be stored in a DMS with copies of the monitoring data included in the annual report and submitted electronically on forms provided by DWR. Recognizing that GSP implementation, including annual reporting, will require some efforts at the subbasin level, the 23 GSAs overlying the Delta-Mendota Subbasin have chosen to develop a coordinated DMS that can be utilized by each GSP Group for management of their data but which will allow for the required compendium of data sets for preparation of Subbasin annual reports. The coordinated DMS will also provide a generic framework that can be used by any GSP Group or GSA in the Subbasin for individual data management while allowing for consistent formatting and the simplified uploading of compiled datasets into the Subbasin-wide coordinated DMS.

The individual GSP Groups have also developed and will maintain separate data storage processes or DMSs. Each separate DMS developed for each GSP will store information related to implementation of each individual GSP, monitoring network data and monitoring sites requirements, and water budget data requirements. Each system will be capable of reporting all pertinent information to the respective GSA and/or GSP Group, and ultimately to the Coordination Committee. After providing the Coordination Committee with data from the individual GSPs, the Subbasin Plan Manager and Coordination Committee will ensure the data are stored and managed in a coordinated manner throughout the Subbasin and reported to DWR on an annual basis.

The DMS constructed for the Delta-Mendota Subbasin is a secured web-based application hosted on Amazon Web Services (AWS). The DMS focuses on five core business requirements including: centralized data warehouse, security of data, permissioned based access, data visualization and reporting. Other goals of the DMS focus around improving data collection/aggregation processes, creating data standards, gaining efficiencies in reporting and improving data sharing with stakeholders. The DMS is designed to aggregate data through import processes by GSP to support data visualization and annual report generation.

Underlying the web application is a relationship database used to store the information aggregated from GSPs across primary data types identified to support monitoring and Annual Report development. Those data types include groundwater extractions, surface water deliveries, groundwater storage, groundwater elevations, groundwater quality, interconnected surface water and land subsidence. The web application functionality includes an embedded GIS viewer, screens to view tables of time series data, and charting capabilities for hydrographs. The embedded GIS viewer contains functionality to store map layers such as reference data, GSA/GSP boundaries and derived information such as water level contours.

Section 6.1.2 describes the process by which monitoring data are collected by each GSP Group and processed for inclusion in the Coordinated DMS. In order to be able to track data by location in the Subbasin, each monitoring locations in the Delta-Mendota Subbasin is assigned a unique identifier in the DMS. The number system is in a format of ##-#####, where the first two digits indicates which GSA the monitoring location is associated with, the subsequent four digits indicate which specific monitoring



location in that GSA area. As shown in **Figure CC-66**, the general methodology agreed upon for data import and management is as follows:

- Each GSA collects their respective data per agreed-upon monitoring protocols and transmits it to the GSA Representative.
- Each GSA Representative then compiles the data and conducts a quality control check.
- The GSA Representative then transmits the compiled data set to the GSP Lead or Representative, who then aggregates the data from all GSAs and conducts a second quality control check.
- The GSP Lead or Representative then uploads the data set into the DMS using import wizards designed specifically for this process.
- The Subbasin Plan Manager then uses the data in the DMS to compile information as required for the annual report.

Compiled data sets from the DMS are then augmented with required maps generated externally to produce the required annual report. Mapping prepared outside the DMS are subsequently imported into the DMS as GIS files to ensure all data are kept in one place and to allow for access by GSAs and other Subbasin stakeholders.

The DMS will be maintained by the San Luis & Delta-Mendota Water Authority, while acting as the Plan Manager, with a contract with the software vendor for hosting, maintenance and future maintenance. Each GSP will pay a maintenance fee for the continued hosting and support of the Subbasin coordinated DMS.

The Coordinated DMS as described herein may be supplemented by additional DMS developed and maintained by each GSP Group in the Subbasin. The reader is referred to each of the six Subbasin GSPs for specific information relative to data collection and management in each GSP Plan area.





# 8. STAKEHOLDER OUTREACH

California Code of Regulations, Title 23, §354.10 identifies the requirements for notice and communication information presented in a GSP, which includes:

- A summary of information relating to notification and communication by the GSAs with other agencies and interested parties;
- A description of the beneficial uses and users of groundwater in the basin, including the land uses and property interests potentially affected by the use of groundwater in the basin, the types of parties representing those interests, and the nature of consultation with those parties;
- A list of public meetings at which the GSP was discussed or considered by the GSAs;
- Comments regarding the GSP received by the GSAs and a summary of any responses by the GSAs;
- A communication section of the GSP that includes an explanation of the GSAs' decision-making process, identification of opportunities for public engagement, a discussion of how public input and response was used, a description of how the GSAs encouraged the active involvement of diverse social, cultural and economic elements of the population within the basin, and the methods used by the GSAs to inform the public about progress implementing the GSP, including the status of projects and actions.

In meeting these requirements, outreach and educational activities were conducted at the Subbasin, GSP and GSA level throughout the GSP development process. This section describes the noticing and outreach conducted at the Delta-Mendota Subbasin level for GSP development. Please refer to each individual Subbasin GSP for specific details regarding noticing and communication, and descriptions of the beneficial uses and users of groundwater at the GSP and GSA level. Information regarding Subbasin coordination and committees can be found in Section 2, Delta-Mendota Subbasin Governance, of this document.

## 8.1 Situation Assessment and Communications Plan

To assist in GSA formation and GSP development, agencies in the Delta-Mendota Subbasin sought and received Facilitation Support Services funding from DWR in August 2016. Under this funding, a neutral, third-party facilitation team conducted a situation assessment on behalf of the Subbasin GSAs. The purpose of the assessment was to understand how stakeholders perceived the status of the Subbasin's groundwater resources and identify potential barriers to the successful development of the GSPs.

The facilitation team, with input from local agencies, identified 30 stakeholders representing diverse interests and beneficial users in the Subbasin, together with disadvantaged communities, agricultural well owners, government and land use agencies, and environmental and ecosystem interests. From February 2017 to May 2017, the facilitators conducted over 30 phone and in-person interviews with stakeholders. The facilitators recorded the interview responses and summarized the results in a presentation made to the GSA representatives.

The assessment results were used to inform the development of the Delta-Mendota Subbasin Sustainable Groundwater Management Act Communications Plan (Communications Plan), which is provided with this document as **Appendix E**. The Communications Plan identifies near- and long-term outreach and



engagement strategies, tactics, and tools for stakeholder engagement in GSP development and implementation. The Subbasin GSAs used the Communications Plan as a framework for conducting the stakeholder outreach and engagement activities described in this document.

The Delta-Mendota Subbasin is home to a large Hispanic or Latino population with many using Spanish as their primary language. As such, public noticing, educational materials and other outreach efforts were developed and presented in both English and Spanish throughout the GSP development process.

## 8.2 Public Noticing and Information

The Delta-Mendota Subbasin GSAs developed and used several coordinated tools, in addition to their own resources to inform members of the public about GSP development activities and promote opportunities for public engagement. These tools are described below.

- Website: The Subbasin website <u>www.deltamendota.org</u> is the primary location for information related to SGMA implementation in the Subbasin. Information provided on the website includes: an overview of SGMA, a description of each of the GSP groups, contact information for each of the GSAs, and upcoming workshops and public meetings. The website also serves as a repository for outreach collateral, workshop materials, and meeting packets and minutes for the Delta-Mendota Subbasin Coordination Committee, Technical Working Group, and Communications Working Group (described below), and provides links to the individual GSP websites maintained by each GSP Group.
- **Delta-Mendota Subbasin Newsletter:** The Delta-Mendota Subbasin Newsletter is distributed on a monthly basis and serves as an informational tool to keep interested parties, beneficial users, and members of the general public informed about the development and status of the GSPs. Newsletter topics include Subbasin-wide activities, general announcements, upcoming meetings and workshops, and past and upcoming GSP development activities. Copies of the newsletters are archived on the Subbasin website.
- Informational Materials: GSAs in the Subbasin developed a suite of materials in English and Spanish to educate and inform members of the public about SGMA and topics covered in the GSP. These materials include bilingual presentations, fact sheets, handouts, frequently asked questions, and videos. Copies of the materials are available on the Subbasin website. GSA representatives distributed these materials before and during meetings, workshops, and other outreach activities.

## 8.3 List of Public Meetings Where the GSPs were Discussed

Each GSP Group for the Delta-Mendota Subbasin has conducted individual outreach efforts relative to their own GSP Plan area in addition to those same efforts at the subbasin-level. Please refer to each of the individual GSPs for this information. Below is a list of the coordinated public workshops and meetings where the GSPs were discussed. These include meetings of the Delta-Mendota Subbasin Coordination Committee, the two Subbasin Working Groups and coordinated public workshops. All meetings were publicly noticed and held from June 2017 through July 2019. Meeting agenda, minutes and handouts are available on the Delta-Mendota Subbasin website at <u>www.deltamendota.org</u>.



## **Delta-Mendota Coordination Committee Meetings**

SGM

The Delta-Mendota Subbasin Coordination Committee meets on the second Monday of each month at 9:30 am at the SLDMWA Administration Offices located at 842 6<sup>th</sup> Street, Los Banos, California. These meetings are noticed as required under the Brown Act and are open to the public.

In addition to the monthly meetings, a special meeting of the Coordination Committee was held on March 8, 2019 to discuss sustainable yield estimation methodologies.

#### **Delta-Mendota Technical Working Group Meetings**

The Delta-Mendota Technical Working Group meets on the third Tuesday of each month at 10:00 am at the SLDMWA Administration Offices located at 842 6<sup>th</sup> Street, Los Banos, California. These meetings are noticed as required under the Brown Act and are open to the public.

In addition to the monthly meetings, several special meetings of the Technical Working Group were held to discuss specific topics. These additional meetings were as follows:

- August 24, 2018 and September 19, 2018 meetings to discuss Groundwater Dependent Ecosystems
- August 8, 2018, October 30, 2018 and December 19, 2018 meetings to discuss water budgets

#### **Delta-Mendota Communication Working Group Meetings**

The Delta-Mendota Communications Working Group meets on the fourth Tuesday of each month at 1:00 pm. These meetings typically conducted via conference call. Meeting information for this working group is available on the Delta-Mendota Subbasin website.

#### **Coordinated Public Workshops**

Coordinated public workshops were held for the Delta-Mendota Subbasin shown in the table below. All workshops were advertised and conducted in both English and Spanish.

Date	Location, Venue	Тор	lic	
Spring 2018 Workshops				
May 14, 2018	Los Banos, San Luis & Delta Mendota	•	Sustainable Groundwater	
	Water Authority		Management Act overview	
May 16, 2018	Patterson, Hammon Senior Center	•	Delta-Mendota Subbasin overview	
May 17, 2018	Mendota, Mendota Library	•	Opportunities for engagement	
Fall 2018 Workshops				
October 22, 2018	Firebaugh, Firebaugh Middle School	•	GSP development and	
October 24, 2018	Los Banos, College Greens Building		implementation process	
October 25, 2018	Patterson, Hammon Senior Center	•	Data collection	
		•	Hydrogeologic Conceptual Model	
		•	Numerical and analytical models	
		•	Water budgets	
Winter 2019 Workshops				
February 19, 2019	Los Banos, College Greens Building			

#### Table CC-19: Coordinated Public Workshops



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Date	Location, Venue	Торіс		
February 20, 2019	Patterson, Patterson City Hall	Historic and current water budgets		
March 4, 2019	Santa Nella, Romero Elementary	Sustainability criteria		
	School	Undesirable results		
		Projects and management actions		
Spring 2019 Workshops				
May 20, 2019	Patterson, Patterson City Hall	<ul> <li>Projected water budgets</li> </ul>		
May 21, 2019	Los Banos, College Greens Building	Sustainable yield		
May 22, 2019	Santa Nella, Romero Elementary	Groundwater monitoring networks		
	School	Projects and management actions		
May 23, 2019	Mendota, Mendota Library	, ,		

Please see **Appendix F** for summaries of the coordinated public workshops, and **Appendix G** for example promotional materials for the public workshops.

## 8.4 Comments Regarding the GSPs

Key components of the six Subbasin GSPs were presented at the public workshops conducted throughout the GSP development process. **Appendix F** contains summaries of the coordinated public workshops, including comments received from and feedback provided to workshop participants. Additionally, each of the GSP Groups in the Delta-Mendota Subbasin are individually responsible for the public review of their plans and for addressing any public comments received. Please see the individual GSPs for additional information regarding plan review.

## 8.5 Subbasin Decision Making Process

The Delta-Mendota Subbasin Coordination Agreement outlines the responsibilities of all Subbasin parties, including decision making protocols and voting structure. These are further discussed in Chapter 2 of this document.

During the GSP development process, the Technical Working Group was charged with coordinating implementation of the required technical elements of the GSP (e.g. water budgets, monitoring networks), and to provide recommendations to the Delta-Mendota Subbasin Coordination Committee. Similarly, the Communications Working Group was charged with implementing the Subbasin Communications Plan and with providing recommendations for workshops and other outreach activities to the Coordination Committee. The Coordination Committee took actions and approved recommendations and work products and provided direction to both working groups and other ad hoc committees.

In general, the coordinated decision-making process included developing agendas for each meeting of the Delta-Mendota Subbasin Coordination Committee and for each Working Group meeting. The agendas were developed in concert with the Technical and Communications Working Groups, and the respective representatives of each GSP Group. Agenda items were either educational, informational, or required direction or decision. Meeting agendas, meetings minutes and handouts have been posted on the Delta-Mendota Subbasin website for public access.

## 8.6 Opportunities for Public Engagement and How Public Input was Used

Community input was encouraged and received at all meetings of the Coordination Committee, Technical Working Group, Communications Working Group meetings and at the public workshops. The Subbasin



GSPs (and therefore, this Common Chapter) was shaped by community input, Working Group input, and Coordination Committee direction and decisions.

## 8.6.1 Opportunities for Public Engagement

Regular opportunities for public engagement were available throughout GSP development. The Coordination Committee, Technical and Communications Working Groups, and individual GSA staff encouraged public input throughout the development of the GSPs as described below. A list of stakeholder and community organizations contacted as part of the Subbasin coordinated outreach efforts is included in **Appendix H**.

## **Meetings and Direct Engagement**

Open meetings and public workshops were held as described in Section 8.1. In addition, GSA staff made direct contact with community representatives to encourage their participation in the GSP development process. GSA representatives provided their contact information by phone, email, or mail both online (on the Subbasin website) and at workshops for stakeholder questions and comments.

#### **Targeted Stakeholder Engagement**

The Subbasin GSAs also conducted targeted outreach and engagement to hard-to-reach communities, interested parties, and stakeholders that were previously underrepresented in other engagement activities. This included outreach to the following stakeholder types:

- Agricultural Interests: Agricultural stakeholders in the Subbasin include agricultural well operators, growers, ranchers, farmworkers, and agricultural landowners. Strong agricultural representation exists within the leadership of the GSAs. To augment direct outreach being conducted by individuals GSAs, Subbasin representatives also coordinated closely with local county farm bureaus to disseminate information related to GSP development and public workshops.
- School Districts: Schools districts are considered for both beneficial users of groundwater (for drinking water), as well communication channels to disseminate information about SGMA and GSP development. GSA representatives directly contacted local school districts to notify them of the public workshops. Some schools also help distributed informational materials and workshop flyers to their students and parents.
- **Industrial Interests:** There are many industrial interested in the Subbasin, including packaging and processing plants, mining industries, and other similar facilities that use groundwater in some fashion. The GSP Groups have identified these interests within their respective Plan areas and have disseminated information related to GSP development during individual outreach efforts.
- Environmental/Conservation Interests: Environmental and conservation interests in the Subbasin have been contacted and communicated with during GSP development. Specific related interest groups contacted during GSP development include The Nature Conservancy, the California Department of Fish and Wildlife, Audubon, and various sportsman clubs and wetland managers.



- **Disadvantaged Communities:** The GSAs followed best practices identified in Collaborating for Success: Stakeholder Engagement for Sustainable Groundwater Management Act Implementation (Community Water Center, 2015) and other guidance documents to engage disadvantaged and severely disadvantaged communities. This included holding meetings in disadvantaged communities; holding meetings in the evening at known local venues, such as schools, civic centers, and community centers; translating fact sheets, meeting materials, and presentations into other languages; and providing interpreting services at all public workshops.
- Other Interests: Other potential groundwater users in the Subbasin (or those with groundwaterrelated interests) contacted during GSP development included the various counties in which the Delta-Mendota Subbasin lie and/or are adjoining (including San Joaquin County and San Benito County), Caltrans, the DWR State Water Project Division of Operations and Maintenance, the U.S. Bureau of Reclamation, the U.S. Geological Survey and the San Joaquin River Restoration Program.

The Reader should refer to each individual GSP for a more complete description of GSP-specific meetings and direct engagement.

## **GSP Section Review and Comment Periods**

Each GSP Group was responsible for coordinating the individual review of their GSP. Please see each GSP for additional information as to their specific public review process. This Common Chapter to the six Delta-Mendota Subbasin GSPs was posted on the Subbasin's website (<u>www.deltamendota.org</u>) following submittal of the Subbasin GSPs.

## 8.6.2 How Public Input and Response was Used in the Development of the GSP

Each GSP Group was responsible for coordinating the individual review of their GSP and for determining how to incorporate public input and responses into their respective plans. Public input to the GSPs was solicited through the GSP development process through a number of means, including coordinated public workshops, Board of Directors presentations, City Council presentations, and growers' meetings. Please see the individual GSPs for more information regarding GSP-specific outreach efforts and how stakeholder and public input was received and factored into the GSPs.



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# **Appendix** A - Coordination Agreement



Common Chapter for the Delta-Mendota Subbasin Groundwater Sustainability Plan

## **DELTA-MENDOTA SUBBASIN COORDINATION AGREEMENT**

THIS DELTA-MENDOTA SUBBASIN COORDINATION AGREEMENT is made effective as of <u>December 12</u>, 2018 by and among the groundwater sustainability agencies within the Delta-Mendota Subbasin (each a "**Party**" and collectively the "**Parties**") and is made with reference to the following facts:

WHEREAS, On September 16, 2014, Governor Jerry Brown signed into law Senate Bills 1168 and 1319 and Assembly Bill 1739, known collectively as the Sustainable Groundwater Management Act ("SGMA");

WHEREAS, SGMA requires all groundwater subbasins designated as high or medium priority by the California Department of Water Resources ("DWR") to manage groundwater in a sustainable manner;

WHEREAS, the Delta-Mendota Subbasin (Basin Number 5-22.07, DWR Bulletin 118) within the San Joaquin Valley Groundwater Basin ("Subbasin"), has been designated as a high-priority basin by DWR;

WHEREAS, the Delta-Mendota Subbasin includes multiple groundwater sustainability agencies that intend to manage the Subbasin through the development and implementation of multiple different groundwater sustainability plans ("GSP");

WHEREAS, SGMA allows local agencies to engage in the sustainable management of groundwater, but requires groundwater sustainability agencies in all basins that are managed by more than one groundwater sustainability plan to enter into a coordination agreement to coordinate the multiple groundwater sustainability plans to sustainably manage the Subbasin pursuant to SGMA;

WHEREAS, pursuant to the requirements of SGMA, and the California Code of Regulations, and in recognition of the need to sustainably manage the groundwater within the Delta-Mendota Subbasin, the Parties desire to enter into this Agreement between their individual groundwater sustainability agencies;

WHEREAS, in order to efficiently coordinate among the large number of groundwater sustainability agencies ("GSA") in the Subbasin, the Parties intend to organize themselves into "GSP Groups" and to be represented by the "GSP Group Representatives," on terms

to be developed and implemented by separate Agreements between each GSP Group and the Parties within such GSP Group; and

WHEREAS, this Coordination Agreement is being executed before the respective GSPs have been prepared, and the Parties anticipate attaching and incorporating technical reports covering such additional required information before submittal of this Agreement to DWR with the Parties' respective GSPs without separate amendment being required.

**THEREFORE**, in consideration of the facts recited above and of the covenants, terms and conditions set forth herein, the Parties agree as follows:

#### **SECTION 1 – PURPOSE**

#### 1.1 Compliance with SGMA

In subbasins with multiple GSPs, SGMA requires the GSPs to be coordinated through a coordination agreement. The purpose of this Coordination Agreement including the anticipated attachment and incorporation of technical reports to be developed after the initial execution of this Agreement, is to comply with that SGMA requirement and ensure that the multiple GSPs within the Subbasin are developed and implemented utilizing the same methodologies and assumptions, that the elements of the GSPs are appropriately coordinated to support sustainable management, and to ultimately set forth the information necessary to show how the multiple GSPs in the Subbasin will achieve the sustainability goal, as determined for the Subbasin in compliance with SGMA and its associated regulations.

#### 1.2 Description of Criteria & Function

An additional purpose of this Coordination Agreement is to describe the criteria for establishing the responsibilities of each Party for meeting the terms of this Coordination Agreement, the procedure for the exchange of information between the Parties, and procedures for resolving conflicts between the Parties. The goal of the coordination is to ensure that the Subbasin GSPs utilize the same data and methodologies, including but not limited to, groundwater elevation data, groundwater extraction data, surface water supply, total water use, changes in groundwater storage, water budgets, and sustainable yield during their development as required by SGMA and associated regulations. Additionally, this Coordination Agreement sets out the process for identifying a Plan Manager.

#### **SECTION 2 – DEFINITIONS**

**2.1 "Coordinated Plan Expenses"** shall mean any expenses incurred by the Secretary and the Plan Manager for purposes of developing and implementing the Coordination Agreement.

**2.2** "Coordination Agreement" shall mean this Coordination Agreement.

**2.3** "Coordination Committee" shall mean the committee of GSP Group Representatives established pursuant to this Coordination Agreement.

**2.4** "**Group Contact**" shall mean one Party designated on Exhibit "A" attached hereto and by reference incorporated herein as responsible to supply notices and to circulate information and invoices for its respective Exhibit "A" GSP Group, as said Exhibit may be updated from time to time.

**2.5** "GSA" shall mean a groundwater sustainability agency established in accordance with SGMA and its associated regulations, and "GSAs" shall mean more than one such groundwater sustainability agency. Each Party is a GSA.

**2.6** "GSP" shall mean a groundwater sustainability plan as defined by SGMA and its regulations, and "GSPs" shall mean more than one such plan.

**2.7** "**GSP Group**" shall mean a grouping of Parties, stakeholders, and interested parties developing an individual GSP within the Subbasin, as shown in Exhibit "A," who are combined for purposes of representation and voting on the Coordination Committee and for purposes of sharing Coordinated Plan Expenses as set forth in this Coordination Agreement.

**2.8** "GSP Group Alternate Representative," "Alternate Representative," or "Alternate" and their plural forms shall mean an alternate member of the Coordination Committee selected to represent the GSP Groups in accordance with Exhibit "A" and Section 5.1.2-5.1.4 of this Coordination Agreement who shall serve in the absence of the respective GSP Group Representative and shall be entitled to cast the vote for the absent GSP Representative.

**2.9** "GSP Group Representative" or "Representative" and their plural forms as appropriate shall mean a member or members of the Coordination Committee selected to represent the GSP Groups in accordance with Exhibit "A" and Section 5.1.2 - 5.1.4 this Coordination Agreement.

**2.10** "**Participation Percentages**" shall mean that percentage of Coordinated Plan Expenses allocated to each GSP Group as described on Exhibit "A" to this Coordination Agreement, which is attached and incorporated by reference herein, as updated from time to time.

**2.11** "**Party**" or "**Parties**" shall mean a Groundwater Sustainability Agency or in the plural, two or more Groundwater Sustainability Agencies within the Delta-Mendota Subbasin.

**2.12** "**Plan Manager**" shall mean an entity or individual, appointed at the pleasure of the Coordination Committee, or as provided in section 4.1.2 of this Coordination Agreement, to perform the role of the Plan Manager to serve as the point of contact to DWR as set forth in Section 5.2.3 of this Coordination Agreement.

**2.13** "Seasonal High" shall mean the highest annual static groundwater elevation associated with stable aquifer conditions following a period of lowest annual groundwater demand.

**2.14** "Seasonal Low" shall mean the lowest annual static groundwater elevation associated with a period of stable aquifer conditions following a period of highest annual groundwater demand.

**2.15** "San Luis & Delta-Mendota Water Authority" or "SLDMWA" shall mean the San Luis & Delta-Mendota Water Authority, a California joint powers agency.

**2.16** "SGMA" shall mean the Sustainable Groundwater Management Act, as amended from time to time, commencing at Water Code section 10720, together with its implementing regulations applicable to Groundwater Sustainability Plans, set forth at California Code of Regulations, Title 23, Division 2, Chapter 1.5, Subchapter 2.

**2.17** "SGMA Definitions" shall mean those SGMA-specific definitions provided by statute or regulation and attached in the Appendix to this Coordination Agreement; in the event of any inconsistency between a term defined in this Section and a SGMA-specific definition, the definition contained in this Coordination Agreement shall prevail.

**2.18** "Subbasin" shall mean the Delta-Mendota Subbasin (Basin Number 5-22.07, DWR Bulletin 118) within the San Joaquin Valley Groundwater Basin.

**2.19** "**Technical Memoranda**" shall mean the memoranda prepared by the Coordination Committee that include the data and methodologies for assumptions described in Water Code section 10727.6 to prepare coordinated plans. Individually, the memoranda shall be referred to as a "**Technical Memorandum**."

2.20 "Water Year" shall mean the period from October 1 through the following September 30 as defined by SGMA.

**2.21** "Water Year Type" shall mean the classification provided by DWR to assess the amount of annual precipitation in a basin and as defined by SGMA.

#### **SECTION 3 – GENERAL GUIDELINES**

#### 3.1 <u>Responsibilities of the Parties</u>

#### 3.1.1 Obligation to Coordinate

The Parties to this Coordination Agreement agree to work collaboratively to meet the objectives of SGMA and this Coordination Agreement. Each Party to this Coordination Agreement is a GSA and acknowledges that it is bound by the terms of this Coordination Agreement as an individual Party.

#### 3.1.2 Obligations Outside of Coordination Agreement Regarding GSP Groups

a) <u>Representation and Voting</u>. Each Party understands its participation, as more fully set forth in Section 5 of this Coordination Agreement, is based on representation through and by its GSP Group Representative(s). It is the responsibility and obligation of each Party under this Coordination Agreement to develop its own arrangements for how its respective GSP Group Representative and Alternate Representative are selected and how required actions of GSAs within the GSP Group under its respective GSP are identified and implemented.

b) The Coordination Committee and its members shall have no requirement to recognize a voting status or other decisional authority of any Party to this Coordination Agreement other than through the designated GSP Group Representative(s). For purposes of this Coordination Agreement, it is assumed that GSP Group Representatives have been authorized by the Parties in their GSP Groups to participate as described herein.

c) By signing this Coordination Agreement, each Party commits to provide documentation to the Secretary and the Coordination Committee of the authorization of its GSP Group Representative(s). Provided, that the Secretary shall not be obligated to evaluate or provide an opinion on the legal sufficiency of the documentation.

d) It is the responsibility and obligation of each Party under this Coordination Agreement that is included on Exhibit "A" as part of a multi-party GSP Group to provide documentation to the Secretary and to the Coordination Committee establishing that such GSP Group has a binding agreement or mechanism assuring that the GSP Group will pay its Participation Percentage set forth on Exhibit "A," as said Exhibit "A" may be modified from time to time. Provided, that the Secretary shall not be obligated to evaluate or provide an opinion on the legal sufficiency of the documentation.

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#### 3.1.3 <u>Non-Entity Status</u>

The Parties acknowledge and agree that this Coordination Agreement does not create a legal entity with power to sue or be sued, to enter into contract, or to enjoy the benefits or accept the obligations of a legal entity.

#### 3.1.4 Implementation of Individual GSPs

This Coordination Agreement does not otherwise affect each Party's responsibility to implement the terms of its respective GSP in accordance with SGMA. Rather, this Coordination Agreement is the mechanism through which the Parties will coordinate their respective GSPs to the extent necessary to ensure that such GSP coordination complies with SGMA.

#### 3.2 Adjudicated or Alternate Plans in the Subbasin

As of the date of this Coordination Agreement, there are no portions of the Subbasin that have been adjudicated or approved to submit an alternative plan as defined by SGMA.

#### SECTION 4 – ROLE OF SAN LUIS & DELTA-MENDOTA WATER AUTHORITY

#### 4.1 Agreement to Serve

By executing this Agreement, and not as a Party, the San Luis & Delta-Mendota Water Authority agrees to carry out the functions described in this Section 4 and its subparts consistent with the terms of this Section and under the direction and supervision of the Coordination Committee, subject to the reimbursement and the termination provisions contained in this Section.

#### 4.1.1 <u>Secretary</u>

The SLDMWA agrees to perform the obligations of the Secretary described in this Coordination Agreement, by delegation to one or more of its employees or to a consultant under contract to the SLDMWA.

#### 4.1.2 <u>Plan Manager</u>

The SLDMWA agrees to perform the obligations of the Plan Manager described in this Coordination Agreement, by delegation to one or more of its employees or to a consultant under contract to the SLDMWA.

#### 4.2 <u>Reimbursement of SLDMWA</u>

The commitment of the SLDMWA to perform the designated functions under this Section is contingent upon the execution and performance of a separate cost sharing agreement between the SLDMWA and the Parties.

#### 4.3 <u>Termination of SLDMWA's Services</u>

Either the Parties acting through the Coordination Committee or the SLDMWA at any time may terminate the services being provided by the SLDMWA under this Coordination Agreement upon thirty (30) days' written notice, if from the SLDMWA, to the Coordination Committee and each GSP Group Representative; and if from the Coordination Committee, to the SLDMWA and each GSP Group Representative.

#### **SECTION 5 – RESPONSIBILITIES FOR KEY FUNCTIONS**

## 5.1 <u>Coordination Committee</u>

5.1.1 The Parties agree to establish a Coordination Committee to provide the forum for the Parties to accomplish the coordination obligation of SGMA pursuant to this Coordination Agreement.

5.1.2 The Coordination Committee will consist of the GSP Group Representatives identified on Exhibit "A" attached hereto and incorporated herein by this reference, as said Exhibit "A" may be modified from time to time pursuant to Section 13 of this Agreement. Each GSP Group Representative shall have one Alternate Representative authorized to vote in the absence of the GSP Group Representative.

5.1.3 Individuals serving as GSP Group Representatives and Alternate Representatives shall be selected by each respective GSP Group in the discretion of the respective GSP Group, and such appointments shall be effective upon providing written notice to the Secretary and to each Group Contact listed on Exhibit "A".

5.1.4 The Coordination Committee will recognize each GSP Group Representative and GSP Group Alternate Representative until such time as the Group Contact provides written notice of removal and replacement to the Secretary and to every other Group Contact designated on Exhibit "A." Each GSP Group or GSP Subgroup shall promptly fill any vacancy created by the removal of such Representative or Alternate Representative so that each GSP Group shall have the number of validly designated Representatives and Alternate Representatives specified on Exhibit "A".

5.1.5. Minutes of the Coordination Committee will be prepared and maintained as set forth in Section 5.5.4.

#### 5.2 <u>Coordination Committee Officers</u>

The Officers of the Coordination Committee will include a Chairperson, Vice Chairperson, Secretary, and Plan Manager. Except where the Parties have named such Officers pursuant to Section 4 of this Coordination Agreement, Officers shall be selected at the initial meeting of the Committee or as soon thereafter as reasonably can be accomplished.

#### 5.2.1 Chairperson and Vice Chairperson

a) A GSP Group Representative shall serve as Chairperson. The Vice Chairperson, who shall also be a GSP Group Representative, shall serve in the absence of the Chairperson. In the absence of both the Chairperson and Vice Chairperson, a meeting may be led by an Acting Chairperson selected on an ad hoc basis.

b) The positions of Chairperson and Vice Chairperson shall rotate among the GSP Groups on an annual basis according to alphabetical order, with the first rotation beginning on the date the first Chairperson is selected. The schedule for rotation among the GSP Groups will be set at the first meeting after the Chairperson is appointed and reviewed and adjusted annually. A GSP Group Representative may waive designation as Chairperson. In such a case the Chairperson office would rotate to the next designated entity.

#### 5.2.2 <u>Secretary</u>

The Coordination Committee shall select a Secretary to carry out the functions described in this subsection, to serve at the pleasure of the Coordination Committee. The Secretary shall be a public agency who may be, but need not be a Party to this Coordination Agreement. The San Luis & Delta-Mendota Water Authority is hereby designated as the initial Secretary, to serve at the pleasure of the Coordination Committee.

a) The Secretary shall select an appointee to implement the Secretary's responsibilities under this Coordination Agreement, for example, to coordinate meetings; prepare agendas; circulate notices and agendas; provide written notice to all Parties that the Coordination Committee has made a recommendation requiring approval by the Parties; prepare and maintain minutes of meetings of the Coordination Committee; receive notices on

behalf of the Coordination Committee and call to the Coordination Committee's attention the need for responding; and provide such other assistance in coordination as may be appropriate.

b) The Secretary shall assume primary responsibility for Brown Act compliance, including without limitation, the responsibility to: prepare an agenda and notice, publicly post, and distribute agendas to all GSP Group or Subgroup Representatives, the Parties, and any other interested persons who requests, in writing, such notices. The Agenda shall be of adequate detail to inform the public and the parties of the meeting and the matters to be transacted or discussed, and shall be posted in a public location and distributed to each of the parties to this Coordination Agreement at least seventy-two (72) hours prior to every regular meeting and at least twenty-four (24) hours prior to every special meeting.

#### 5.2.3 Plan Manager

If the SLDMWA ceases to serve as Plan Manager as agreed under Section 4.1.2 of this coordination Agreement, then the Coordination Committee shall name a successor Plan Manager, who may be a consultant hired by the Secretary pursuant to the Coordination Agreement, the representative of an entity that has been selected as Secretary, or a public agency serving as or participating in a GSA that is a Party to this Coordination Agreement, and who shall serve as the point of contact for DWR as specified by SGMA. The San Luis & Delta-Mendota Water Authority is hereby designated as the initial Plan Manager, to serve at the pleasure of the Coordination Committee.

a) The Plan Manager shall carry out the duties of a "plan manager" as provided in Title 23, division 2, Chapter 1.5, Subchapter 2, California Code of Regulations.

b) The Plan Manager has no authority to make policy decisions or represent the Coordination Committee without the specific direction of the Coordination Committee. The Plan Manager is obligated to disclose all substantive communications he/she transmits and receives in his/her capacity as Plan Manager to the Coordination Committee.

#### 5.3 <u>Coordination Committee Authorized Actions and Limitations</u>

#### 5.3.1 <u>Authorized Actions</u>

The Coordination Committee is authorized to act upon the following enumerated items:

a) The Coordination Committee shall review, and consistent with the requirements of SGMA, approve the Technical Memoranda described in Sections 8-12 of this Coordination Agreement.

b) Once GSP Plans have been submitted to and approved by DWR, the Coordination Committee shall be responsible for ongoing review and updating of the Technical Memoranda as needed; assuring submittal of annual reports; providing five-year assessments and recommending any needed revisions to the Coordination Agreement; and providing review and assistance with coordinated projects and programs.

c) The Coordination Committee shall review and approve work plans, and in accordance with the budgetary requirements of the respective Parties, approve annual estimates of Coordinated Plan Expenses presented by the Secretary and any updates to such estimates; provided, that such estimates or updates with supporting documentation shall be circulated to all Parties for comment at least thirty (30) days in advance of the meeting at which the Coordination Committee will consider approval of the annual estimate.

d) Pursuant to Section 13, the Coordination Committee is authorized to approve changes to Exhibit "A" to this Coordination Agreement and to recommend amendments to terms of this Coordination Agreement.

e) The Coordination Committee shall assign work to subcommittees and workgroups as needed, provide guidance and feedback and ensure that subcommittees and workgroups prepare work products in a timely manner.

f) The Coordination Committee shall direct the Plan Manager in the performance of its duties under SGMA.

g) The Coordination Committee shall provide direction to its Officers concerning other administrative and ministerial issues necessary for the fulfillment of the above-enumerated tasks.

#### 5.3.2 Limitations

When the terms of this Coordination Agreement or applicable law require the approval of a Party, that approval shall be required and evidenced as indicated in Section 6 of this Agreement.

#### 5.4 <u>Subcommittees and Workgroups</u>

The Coordination Committee may appoint subcommittees, workgroups, or otherwise direct staff made available by the Parties. Such subcommittees or workgroups may include qualified individuals possessing the knowledge and expertise to advance the goals of the Coordination Agreement on the topics being addressed by the subcommittee, whether or not such individuals are GSP Group Representatives or Alternate Representatives.

#### 5.4.1 Work of Subcommittees and Workgroups

Tasks assigned to subcommittees, workgroups, or staff made available by the Parties may include developing technical data, supporting information, and/or recommendations on matters including, but not limited to:

a) Developing a process to update the Coordination Committee on the activities of the respective Parties, including the development, planning, financing, environmental review, permitting, implementation, and long-term monitoring of the multiple GSPs in the Subbasin;

b) Subject to the oversight of the Coordination Committee, scheduling meetings of the subcommittee or workgroup as necessary to coordinate development and implementation of the Technical Memoranda and Coordination Agreement. Attendance at these meetings may be augmented to include staff or consultants of all Parties to ensure that the appropriate expertise is available;

- c) Determining common methodologies for GSP development;
- d) Developing a Subbasin-wide monitoring network;
- e) Preparing a coordinated water budget;
- f) Developing a coordinated data management system;

g) Providing an explanation of how the respective GSPs implemented together satisfy the requirements of SGMA and are in substantial compliance with SGMA; and

h) Such other tasks as may be referred by the Coordination Committee from time to time.

#### 5.4.2 <u>Subcommittee Voting</u>

One GSP Group Representative or Alternate Representative shall vote on behalf of the GSP Group at the subcommittee level; if no GSP Group Representative or Alternate Representative is present, one individual working on a subcommittee on behalf of the Parties in a GSP Group shall vote on behalf of the GSP Group. Subcommittees shall report voting results and provide
information to the Coordination Committee but shall not be entitled to make determinations or determinations that are binding on the Parties.

## 5.5 <u>Coordination Committee Meetings</u>

## 5.5.1 <u>Timing and Notice</u>

The Chairperson of the Coordination Committee, any two GSP Group Representatives, or the Secretary may call meetings of the Coordination Committee as needed to carry out the activities described in this Coordination Agreement. The Coordination Committee may, but is not required to, set a date for regular meetings for the purposes described in this Coordination Agreement. All Coordination Committee Meetings shall be held in compliance with the Ralph M. Brown Act (Government Code Section 54950 *et seq.*).

## 5.5.2 <u>Quorum</u>

A majority of the GSP Group Representative(s) from every GSP Group listed on Exhibit "A" shall constitute a quorum of the Coordination Committee for purposes of holding a Coordination Committee meeting; provided, that the GSP Group Representative(s) from every GSP Group listed on Exhibit "A" must be present at a meeting for any Coordination Committee vote on a matter described in section 5.3.1 a) through 5.3 d) and 5.3.1 f) to take place. The GSP Group Alternate Representative(s) of each GSP Group shall be counted towards a quorum and as the voting representative(s) in the absence of the GSP Group Representative for which the GSP Group Alternate has been appointed. If less than a quorum is present, the GSP Group Representatives and Alternate Representatives may hear reports and discuss items on the agenda, but no action may be taken.

## 5.5.3 Open Attendance

Members of the public, stakeholders, and representatives of the Parties who are not appointed as GSP Group Representatives may attend all meetings and shall be provided with an opportunity to comment on matters on the meeting agenda, but shall have no vote.

## 5.5.4 <u>Minutes</u>

The Secretary's appointee shall keep and prepare minutes of all Coordination Committee meetings. Notes of subcommittee and workgroup meetings shall be kept by the Secretary's appointee or an assistant to the appointee. All minutes and subcommittee and workgroup meeting notes shall be maintained by the Secretary as Coordination Agreement records and shall be available to the Parties and the public upon request.

## 5.6 Voting by Coordination Committee

5.6.1. Each GSP Group Representative shall be entitled to one vote at the Coordination Committee. It shall be up to the Parties in each GSP Group to determine how the GSP Group vote(s) will be cast.

5.6.2 Except as set forth in Section 5.6.3, the unanimous vote of the GSP Representatives from all GSP Groups is required on all items upon which the Coordination Committee is authorized to act as identified in Section 5.3.1 a) through 5.3.1 d) and 5.3.1 f); the vote of a majority of a quorum shall be required for all other matters on which the Coordination Committee is authorized to act.

## 5.6.3 Voting Procedures to Address Lack of Unanimity

When it appears likely that the Coordination Committee will not be able to come to unanimous decision on any matter upon for which a unanimous decision is required, upon a majority vote of a quorum of the Coordination Committee, the matter may be subjected to the following additional procedures.

a) Straw Polls

Straw poll votes may be taken for the purpose of refining ideas and providing guidance to the Coordination Committee, subcommittees, or both.

b) Provisional Voting

Provisional votes may occur prior to final votes. This will be done when an initial vote is needed to refine a proposal but the GSP Group Representatives wish to consult with their respective GSP Group(s) before making a final vote.

c) A vote shall be delayed if any GSP Group Representative declares its intention to propose an alternative or modified recommended action, to be proposed at the next meeting, or as soon thereafter as the GSP Group Representative can obtain any further information or clarifying direction from its GSP Group or governing body, or both, as needed to proposed its alternative or modified recommended action.

d) If the process outlined in subsection 5.6.3(c) fails to result in a unanimous vote, any GSP Group Representative not voting in favor of the recommended action may request that the vote be delayed so that the Coordination Committee can obtain further information on the recommended action (for example, by directing a subcommittee established under this

Coordination Agreement), so the GSP Group Representative can obtain clarifying direction from its GSP Group or governing body, or both, as needed.

e) Each of the Parties acknowledges the limited time provided by SGMA to complete the GSP preparation process, and agrees to make its best efforts to cooperate through the Coordinating Committee in coming to require a unanimous vote.

## **SECTION 6 – APPROVAL BY INDIVIDUAL PARTIES**

**6.1** Where law or this Coordination Agreement require separate written approval by each of the Parties, such approval shall be evidenced in writing by providing the resolution, Motion, or Minutes of their respective Boards of Directors to the Secretary of the Coordination Committee.

#### **SECTION 7 – EXCHANGE OF DATA AND INFORMATION**

#### 7.1 Exchange of Information

The Parties acknowledge and recognize pursuant to this Coordination Agreement that the Parties may need to exchange information amongst and between the Parties.

#### 7.2 **Procedure for Exchange of Information**

7.2.1 The Parties shall exchange public and non-privileged information through collaboration and/or informal requests made at the Coordination Committee level or through subcommittees designated by the Coordination Committee. However, to the extent it is necessary to make a written request for information to another Party, each Party shall designate a representative to respond to information requests and provide the name and contact information of the designee to the Coordination Committee. Requests may be communicated in writing and transmitted in person or by mail, facsimile machine, or other electronic means to the appropriate representative as named in this Coordination Agreement. The designated representative shall respond in a reasonably timely manner.

7.2.2 Nothing in this Coordination Agreement shall be construed to prohibit any Party from voluntarily exchanging information with any other Party by any other mechanism separate from the Coordination Committee.

7.2.3 The Parties agree that each GSP Group shall provide the data required to develop the Subbasin-wide coordinated water budget but unless required by law, will not be required to provide individual well or parcel-level information in order to preserve

confidentiality of individuals to the extent authorized by law, including but not limited to Water Code Section 10730.8, subdivision (b).

7.2.4 To the extent that a court order, subpoena, or the California Public Records Act is applicable to a Party, such Party in responding to a request made pursuant to that Act for release of information exchanged from another Party shall notify each other Party in writing of its proposed release of information in order to provide the other Parties with the opportunity to seek a court order preventing such release of information.

## **SECTION 8 – METHODOLOGIES AND ASSUMPTIONS**

## 8.1 <u>SGMA Coordination Requirements</u>

Pursuant to SGMA, this Coordination Agreement must ensure that the individual GSPs utilize the same data and methodologies for developing assumptions used to determine: 1) groundwater elevation; 2) groundwater extraction data; 3) surface water supply; 4) total water use; 5) changes in groundwater storage; 6) water budgets; and 7) sustainable yield.

## 8.2 <u>Pre-GSP Coordination</u>

Prior to the individual development of GSPs, the Parties agree to develop agreed-upon methodologies and assumptions for 1) groundwater elevation; 2) groundwater extraction data; 3) surface water supply; 4) total water use; 5) changes in groundwater storage; 6) water budgets; and 7) sustainable yield. This development may be facilitated through the Coordination Committee's delegation to a sub-committee or workgroup of the technical staff provided by some or all of the Parties. The basis upon which the methodologies and assumptions will be developed includes existing data/information, best management practices, and/or best modeled or projected data available and may include consultation with the DWR as appropriate.

## 8.3 <u>Technical Memoranda Required</u>

The data and methodologies for assumptions described in Water Code section 10727.6 and title 23, California Code of Regulations, section 357.4 to prepare coordinated plans shall be set forth in Technical Memoranda prepared by the Coordination Committee for each of the elements discussed in Sections 9, 10, 11, and 12 of this Coordination Agreement. The Technical Memoranda shall be subject to the unanimous approval of the Coordination Committee and once approved, shall be attached to and incorporated by reference into this Coordination Agreement without

formal amendment of the Coordination Agreement being required. The Parties agree that they shall not submit this Coordination Agreement to DWR until the Technical Memoranda described herein have been added to the Coordination Agreement. The Technical Memoranda created pursuant to this Agreement shall be utilized by the Parties during the development and implementation of their GSPs in order to assure coordination of the GSPs in compliance with SGMA.

## **SECTION 9 – MONITORING NETWORK**

**9.1** In accordance with SGMA, the Parties hereby agree to coordinate the development and maintenance of a monitoring network at a Subbasin level through the coordination of the respective monitoring networks established pursuant to the GSPs in which each of the Parties hereto are participating. The Subbasin monitoring network description shall include monitoring objectives, protocols, and data reporting requirements specific to enumerated sustainability indicators. Each GSP Group's network shall facilitate the collection of data in order to characterize groundwater and related surface water conditions in the Subbasin and evaluate changing conditions that occur from implementation of the individual GSPs. Each Party's GSP will describe the monitoring network's objectives for the Subbasin, including an explanation of network development and implementation to monitor groundwater and related surface water and groundwater.

**9.2** Each GSP Group shall provide the Coordination Committee all relevant data and information for their respective representative monitoring sites established in accordance with Title 23, California Code of Regulations, section 354.36, as amended from time to time.

## **SECTION 10 – COORDINATED WATER BUDGET**

**10.1** In accordance with SGMA, the Parties hereby agree to prepare a single coordinated water budget for the Subbasin as described in this subsection for use in the respective GSP in which each of the Parties hereto are participating. The water budget will provide an estimate of the total annual volume of groundwater and surface water entering and leaving the Subbasin, including historical, current and projected water budget conditions, and the change in the volume of water stored and the safe yield for differing aquifers.

**10.2** To the extent feasible, the Parties will consider the best available information and best available science to quantify the water budget for the Subbasin in order to provide an

understanding of historical and projected hydrology, water demand, water supply, land use, population, climate change, sea level rise, groundwater and surface water interaction, and subsurface groundwater flow.

## SECTION 11 – COORDINATED DATA MANAGEMENT SYSTEM

**11.1** The Parties will develop and maintain a coordinated data management system that is capable of storing and reporting information relevant to the reporting requirements and/or implementation of the GSPs and monitoring network of the Subbasin.

**11.2** The Parties also will develop and maintain separate data management systems. Each separate data management system developed for each GSP will store information related to implementation of each individual GSP, monitoring network data and monitoring sites requirements, and water budget data requirements. Each system will be capable of reporting all pertinent information to the Coordination Committee. After providing the Coordination Committee with data from the individual GSPs, the Coordination Committee will ensure the data is stored and managed in a coordinated manner throughout the Subbasin and reported to DWR annually as required.

## SECTION 12 – ADOPTION AND USE OF THE COORDINATION AGREEMENT

## 12.1 <u>Coordination of GSPs</u>

Each Party is responsible to ensure that its own GSP complies with the statutory requirements of SGMA, including but not limited to the filing deadline. The Parties to this Coordination Agreement intend that their individual GSPs be coordinated together in order to satisfy the requirements of SGMA and to be in substantial compliance with the California Code of Regulations. The collective GSPs will satisfy the requirements of sections 10727.2 and 10727.4 of the Water Code by providing a description of the physical setting and characteristics of the separate aquifer systems within the Subbasin, the measurable objectives for each such GSP, interim milestones, and monitoring protocols that together provide a detailed description of how the Basin as a whole will be sustainably managed.

## 12.2 GSP and Coordination Agreement Submission

The Parties agree to submit their respective GSPs to DWR through the Coordination Committee and Plan Manager, in accordance with all applicable requirements. Subject to the subsequent attachment of the Technical Memoranda described in Sections 8-12, the Parties intend that this Coordination Agreement fulfill the requirements of providing an explanation of how the GSPs implemented together satisfy the requirements SGMA for the entire Subbasin.

# SECTION 13 – MODIFICATION AND TERMINATION OF THE COORDINATION AGREEMENT

## 13.1 Modification or Amendment of Exhibit "A"

The Parties agree that Exhibit "A," except for the withdrawal or addition of Parties to this Agreement, may be updated by unanimous vote of the Coordination Committee from time to time. Upon such modification, the updated Exhibit "A" shall be attached to this Agreement as a replacement to the previously existing Exhibit "A." Upon such attachment, the updated "Exhibit "A" shall become a part of this Coordination Agreement without further Amendment of the Coordination Agreement being required. The Secretary shall provide notice of such change to all Group Contacts.

13.1.1 Addition of a Party

A Party may be added to this Coordination Agreement only upon its execution of a counterpart of this Agreement and its provision of any additional documentation required by Sections 3.1.2 a) through 3.1.2 d) of this Coordination Agreement. No Party may be added that is not within the Delta-Mendota Subbasin or that fails to execute an agreement to share in Coordinated Plan Expenses, unless such payment is waived by consent of all Parties.

## 13.2 Modification or Amendment of Coordination Agreement

Except as provided in Sections 13.1 and 13.3, the Parties hereby agree that this Coordination Agreement may be supplemented, amended, or modified only by a writing signed by all Parties.

## 13.3 Amendment for Compliance with Law

Should any provision of this Coordination Agreement be determined to be not in compliance with legal requirements under circumstances where amendment of the Agreement to include a provision addressing the legal requirement will cure the non-compliance, the Parties agree to promptly prepare and approve such amendment.

## **SECTION 14 – WITHDRAWAL, TERM, AND TERMINATION**

## 14.1 <u>Withdrawal</u>

Subject to the requirements identified in SGMA and the any coordination guidelines or regulations issued by DWR, a Party may unilaterally withdraw from this Coordination Agreement without causing or requiring termination of this Coordination Agreement, effective upon thirty (30) days written notice to the Secretary and all other Parties. The Plan Coordinator shall report any such withdrawal to DWR within five (5) days of receipt of the written notice.

14.1.1 Any Party who withdraws shall remain obligated for Coordinated Plan Expenses as provided in a separate Cost Sharing Agreement. If no separate Cost Sharing Agreement is then in effect or enforceable against the withdrawing Party, the Party is obligated to pay its share of all debts, liabilities, and obligations the Party incurred or accrued under the Coordination Agreement prior to the effective date of such withdrawal, as established under its separate GSP Group agreement concerning such share of obligations.

14.1.2 Upon withdrawal, a Party agrees that it has a continuing obligation to comply with SGMA and any coordination guidelines or regulations issued by DWR, which require a coordination agreement if there are multiple GSPs in the Subbasin. This obligation shall survive the withdrawal from this Coordination Agreement and is for the express benefit of the remaining Parties.

14.1.3 In the event any GSP Group Representative(s) prevents/prevent a required unanimous vote of the Coordination Committee after following all procedures described in 5.3.1 or Section 15 of this Agreement, the Parties in such GSP Group agree to provide notice that such GSP Group has unilaterally withdrawn from this Agreement in accordance with this Section.

## 14.2 <u>Term</u>

As modified pursuant to Section 13 and unless terminated in accordance with Section 14.2.3, this Coordination Agreement shall continue for a term that is coterminous with the requirements of SGMA for the existence of a Coordination Agreement.

#### 14.3 Termination

This Coordination Agreement may be terminated or rescinded and the coordinated implementation of GSPs terminated by unanimous written consent of all the Parties. Nothing

in this Coordination Agreement shall prevent the Parties from entering into another coordination agreement for coordination with any other subbasin.

## **SECTION 15 – PROCEDURES FOR RESOLVING CONFLICTS**

In the event of any dispute arising from or relating to this Agreement, the disputing Party shall, within thirty (30) calendar days of discovery of the events giving rise to the dispute, notify all Parties to this Agreement in writing of the basis for the dispute. Within thirty (30) calendar days of receipt of said notice, all interested Parties shall meet and confer in a good-faith attempt to informally resolve the dispute. All disputes that are not resolved informally shall be settled by arbitration. Within ten (10) days following the failed informal proceedings, each interested Party shall nominate and circulate to all other interested Parties the name of one arbitrator. Within ten (10) days following the nominations, the interested Parties shall rank their top three among all nominated arbitrators, awarding three points to the top choice, two points to the second choice, one point to the third choice and zero points to all others. Each interested Party shall forward its tally to the Secretary, who shall tabulate the points and notify the interested Parties of the arbitrator with the highest cumulative score, who shall be the selected arbitrator. The Secretary may also develop procedures for approval by the Parties, for selection in the case of tie votes or in order to replace the selected arbitrator in the event such arbitrator declines to act. The arbitration shall be administered in accordance with the procedures set forth in the California Code of Civil Procedure, section 1280, et seq., and of any state or local rules then in effect for arbitration pursuant to said section. Upon completion of arbitration, if the controversy has not been resolved, any Party may exercise all rights to bring a legal action relating to the controversy.

#### **SECTION 16 – GENERAL PROVISIONS**

#### 16.1 <u>Authority of Signers</u>

The individuals executing this Coordination Agreement represent and warrant that they have the authority to enter into this Coordination Agreement and to legally bind the Party for whom they are signing to the terms and conditions of this Coordination Agreement.

## 16.2 <u>Governing Law</u>

The validity and interpretation of this Coordination Agreement will be governed by the laws of the State of California without giving effect to the principles of conflict of laws, with venue for all purposes to be proper only in the County of Merced, State of California.

Except as provided for cure by amendment in Section 13.3, if any term, provision, covenant, or condition of this Coordination Agreement is determined to be unenforceable by a court of competent jurisdiction, it is the Parties' intent that the remaining provisions of this Coordination Agreement will remain in full force and effect and will not be affected, impaired, or invalidated by such a determination.

#### 16.4 Counterparts

This Coordination Agreement may be executed in any number of counterparts, each of which will be an original, but all of which will constitute one and the same agreement.

#### 16.5 Good Faith

The Parties agree to exercise their best efforts and utmost good faith to effectuate all the terms and conditions of this Coordination Agreement and to execute such further instruments and documents as are reasonably necessary, appropriate, expedient, or proper to carry out the intent and purposes of this Coordination Agreement.

#### **SECTION 17 – SIGNATORIES**

#### **PARTIES:**

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ratterson irrigation District	Date: 09	1242010	
Signature			
Name of Representative: Vi	nce Lucchesi		
WEST STANISLAUS IRRIG.	ATION DISTR	RICT GSA 1	
West Stanislaus Irrigation District	Date:		
Signature			
Name of Representative:			
DM II GSA			
Del Puerto Water District	Date:	Oak Flat Water District	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
<b>CITY OF PATTERSON GSA</b>			
City of Patterson	Date:		

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## SECTION 17 – SIGNATORIES

## **PARTIES:**

Patterson Irrigation District	Date:		
Signature			
Name of Representative:	1.7.2.4		
WEST STANISLAUS IRRIG.	ATION DISTR	RICT GSA 1	
West Stanislaus Irrigation District	Date: 5/	16/18	
Signature Robert Pin	u		
NY CD	1 1.	the second s	
Name of Representative: Ko	pert riero	e, General Manager	
DM II GSA	bert Pierc	e, General Manager	
DM II GSA Del Puerto Water District	Date:	Oak Flat Water District	Date:
DM II GSA Del Puerto Water District Signature	Date:	Oak Flat Water District Signature	Date:
Name of Representative: Kol DM II GSA Del Puerto Water District Signature Name of Representative:	Date:	Oak Flat Water District Signature Name of Representative:	Date
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Name of Representative: Kol DM II GSA Del Puerto Water District Signature Name of Representative: CITY OF PATTERSON GSA City of Patterson	Date:	Oak Flat Water District         Signature         Name of Representative:	Date:

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#### **PARTIES:**

PATTERSON IRRIGATION I	DISTRICT GS	SA
Patterson Irrigation District	Date:	Twin Oaks Irrigation Company Date:
Signature		Signature
Name of Representative:		Name of Representative:
WEST STANISLAUS IRRIGA	TION DISTR	RICT GSA 1
West Stanislaus Irrigation District	Date:	
Signature		
Name of Representative:		
WEST STANISLAUS IRRIGA	TION DISTR	RICT GSA 2
West Stanislaus Irrigation District	Date:	
Signature		
Name of Representative:		
DM II GSA	A	1
Del Puerto Water District	Date: 8/2	Oak Flat Water District Date: 28
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Name of Representative: Ant	hoa C Han	Name of Representative: Anthea C Hansen

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#### **PARTIES:**

<b>Patterson Irrigation District</b>	Date:		
Signature			
Name of Representative:			
WEST STANISLAUS IRRIGA	TION DISTR	RICT GSA 1	
West Stanislaus Irrigation District	Date:		
Signature			
Name of Representative:			
DM II GSA			
Del Puerto Water District	Date:	Oak Flat Water District	Date:
Signature		Signature	
		Name of Representative:	
Name of Representative:			
Name of Representative: CITY OF PATTERSON GSA		1 1 4	
Name of Representative: CITY OF PATTERSON GSA City of Patterson	Date:	3/20/18	
Name of Representative: CITY OF PATTERSON GSA City of Patterson Signature	Date:	3/20/18	

CITY OF PATTERSON GSA	States and the		
City of Patterson	Date:		
Signature			
Name of Representative:			
NORTHWESTERN DELTA-M	ENDOTA GSA		
County of Merced	Date: 7318	County of Stanislaus	Date:
Signature		Signature	
Name of Representative: Jenio	R. O'Barion	Name of Representative:	
CENTRAL DELTA-MENDOT	A REGION MUI	LTI-AGENCY GSA	
San Luis Water District	Date:	Panoche Water District	Date:
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Name of Representative:		Name of Representative	
Tranquillity Irrigation District	Date:	Fresno Slough Water District	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
Eagle Field Water District	Date:	Pacheco Water District	Date:
Signature		Signature	Dutt
Name of Representative:		Name of Representative:	
Santa Nella County Water District	Date:	Mercy Springs Water District	Date:
Signature		Signature	
Name of Representative:	-	Name of Representative	
County of Merced	Date: 73118	County of Fresno	Date
Signature	- P 10	Signature Date.	
Name of Representative: Jon 1	R. D'BINON	Name of Representative:	
OROTLOMA WATER DISTRIC	TGSA		
Oro Loma Water District Signature	Date:		
Name of Representative:	221		
WIDREN WATER DISTRICT	GSA		
Widren Water District	Date:		
Signature			
Name of Representative:			
SAN JOAQUIN RIVER EXCHA	<b>NGE CONTRA</b>	CTORS GSA	
Central California Irrigation District	Date:	Columbia Canal Company	Date:
Signature		Signature	

<b>CITY OF PATTERSON GSA</b>			
City of Patterson	Date:		
Signature			
Name of Representative:	week -		
NORTHWESTERN DELTA-M	IENDOTA GSA		-
County of Merced	Date:	County of Stanislaus	Date:/0/9/18
Signature		Signature Hent	
Name of Representative:		Jim DeMartini, Chariman:	
АРРКС	John P. Doering County Counsel Stanislaus County	BY: Jang Bar Day D	ate: <u>0/7/18</u>
<b>CENTRAL DELTA-MENDOT</b>	A REGION MUI	LTI-AGENCY GSA	
San Luis Water District	Date:	Panoche Water District	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
<b>Tranquillity Irrigation</b>	Date:	Fresno Slough Water District	Date:
District			
Signature		Signature	
Name of Representative:		Name of Representative:	
Eagle Field Water District	Date:	Pacheco Water District	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
Santa Nella County Water	Date:	Mercy Springs Water	Date:
District		District	
Signature		Signature	
Name of Representative:		Name of Representative:	
County of Merced	Date:	County of Fresno	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
ORO LOMA WATER DISTRI	CT GSA		
Oro Loma Water District	Date:		
Signature			
Name of Representative:			
WIDREN WATER DISTRICT	GSA		
Signature	Date:		
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District	Date:	Columbia Canal Company	Date:
Signature		Signature	

NORTHWESTERN DELTA-M	ENDOTA G	SA	
County of Merced	Date:	County of Stanislaus	Date:
Signature		Signature	
Name of Representative:	-1.1.1.1.1	Name of Representative:	
CENTRAL DELTA-MENDOTA	REGION I	MULTI-AGENCY GSA	
San Luis Water District	Date: 8/1	Mr Panoche Water District	Date:
Signature Ala		Signature	
Name of Representative: Lon M	Iartin	Name of Representative:	New York and the
Tranquillity Irrigation District	Date:	Fresno Slough Water District	Date:
Signature		Signature	
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Eagle Field Water District	Date:	Pacheco Water District	Date:
Signature		Signature	
Name of Representative		Name of Representative	
Santa Nella County Water	Date:	Mercy Springs Water	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
County of Merced	Date:	County of Fresno	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
ORO LOMA WATER DISTRIC	T GSA		
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Central California Irrigation	Date:	Columbia Canal Company	Date:
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Name of Representative:		Name of Representative:	
Firebaugh Canal Company	Date:	San Luis Canal Company	Date:
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<b>CITY OF PATTERSON GSA</b>			
City of Patterson	Date:		
Signature			
Name of Representative:			
NORTHWESTERN DELTA-M	IENDOTA G	SA	
County of Merced	Date:	County of Stanislaus	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
<b>CENTRAL DELTA-MENDOT</b>	A REGION I	MULTI-AGENCY GSA	
San Luis Water District	Date:	Panoche Water District	Date:
Signature		Signature 07	131/18
Name of Representative:		Nime of Representative: John	Bennett
Tranquillity Irrigation District	Date:	Fresno Slough Water District	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
Eagle Field Water District	Date:	Pacheco Water District	Date:
Signature		Signature 2	8/2/18
Name of Representative:		Name of Representative: Aaron	Barcellos
Santa Nella County Water District	Date:	Mercy Springs Water District	Date: 7/31/18
Signature		Signature	
Name of Representative:		Name of Representative: Michael Linneman	
County of Merced	Date:	County of Fresno	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
ORO LOMA WATER DISTRI	CT GSA		
Oro Loma Water District	Date:		
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WIDREN WATER DISTRICT	GSA		
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Name of Representative:			
SAN JOAQUIN RIVER EXCH	ANGE CON	TRACTORS GSA	
Central California Irrigation District	Date:	Columbia Canal Company	Date:
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City of Patterson	Date:			
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NORTHWESTERN DELTA-N	<b>IENDOTA GS</b>	<b>A</b>		
County of Merced	Date:	County of Stanislaus	Date:	
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<b>CENTRAL DELTA-MENDOT</b>	A REGION M	ULTI-AGENCY GSA	16 Mg	
San Luis Water District	Date:	Panoche Water District	Date:	
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Name of Representative:		Name of Representative:	B-10	
Tranquillity Irrigation	Date:	Fresno Slough Water District	Date:	
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Name of Representative: Jerry Salvador		Name of Representative:	and strangers	
Eagle Field Water District	Date:	Pacheco Water District	Date:	
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SAN JOAQUIN RIVER EXCH	ANGE CONTR	ACTORS GSA		
Central California Irrigation District	Date:	Columbia Canal Company	Date:	
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NORTHWESTERN DELTA-M	ENDOTA GSA	Δ		
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Name of Representative:		Name of Representative:		
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San Luis Water District	Date:	Panoche Water District	Date:	
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Name of Representative:		Name of Representative:		
Tranquillity Irrigation District	Date:	Fresno Slough Water District	Date:	
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Name of Representative:		Name of Representative: Elizab	eth Reeves	
Eagle Field Water District	Date:	Pacheco Water District	Date:	
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Name of Representative:		Name of Representative:		
Santa Nella County Water	Date:	Mercy Springs Water	Date:	
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Name of Representative:		Name of Representative:		
County of Merced	Date:	County of Fresno	Date:	
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Name of Representative:		Name of Representative:	
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Name of Representative: Randal	ll Miles	Name of Representative:	
Santa Nella County Water	Date:	Mercy Springs Water	Date:
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NORTHWESTERN DELTA-M	ENDOTA GSA		
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<b>CENTRAL DELTA-MENDOT</b>	<b>REGION MUI</b>	LTI-AGENCY GSA	
San Luis Water District	Date:	Panoche Water District	Date:
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Name of Representative:		Name of Representative:	
Tranquillity Irrigation District	Date:	Fresno Slough Water District	Date:
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Santa Nella County Water	Dater	Mercy Springs Water District	Date:
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Name of Representative:		Name of Representative:	
County of Merced	Date:	County of Fresno	Date:
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ORO LOMA WATER DISTRIC	CT GSA		
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SAN JOAQUIN RIVER EXCHA	INGE CONTRA	CTORS GSA	Date
Central California Irrigation District	Date:	Columbia Canal Company	Date:
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Name of Representative:		Name of Representative:	
Name of Representative: Firebaugh Canal Company	Date:	Name of Representative: San Luis Canal Company	Date:

NORTHWESTERN DELTA-M	ENDOTA G	SA	D D 007	7
County of Merced Date:		County of Stanislaus	Page B.227	
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<b>CENTRAL DELTA-MENDOTA</b>	REGION I	MULTI-AGENCY GSA		
San Luis Water District	Date:	Panoche Water District	Date:	
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Santa Nella County Water District	Date:	Mercy Springs Water District	Date:	1
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County of Merced	Date:	County of Fresno	Date: 8 21 18	viso
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Name of Representative:		Name of Representative: Sal Qu	intero	
ORO LOMA WATER DISTRIC	T GSA			SE Soa
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Central California Irrigation District	Date:	Columbia Canal Company	Date:	
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Firebaugh Canal Company	Date:	San Luis Canal Company	Date:	
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NORTHWESTERN DELTA-M	ENDOTA GS.	A		
County of Merced	Date:	County of Stanislaus	Date:	
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CENTRAL DELTA-MENDOTA	REGION M	ULTI-AGENCY GSA		
San Luis Water District	Date:	Panoche Water District	Date:	
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Name of Representative:		Name of Representative:		
Tranquillity Irrigation District	Date:	Fresno Slough Water District	Date:	
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Name of Representative:		Name of Representative:		
Eagle Field Water District	Date:	Pacheco Water District	Date:	
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Santa Nella County Water	Date:	Mercy Springs Water	Date:	
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Name of Representative:		Name of Representative:		
County of Merced	Date:	County of Fresno	Date:	
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Name of Representative:		Name of Representative:		
ORO LOMA WATER DISTRICT GSA				
Oro Loma Water District	Date:			
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Name of Representative: Steve	Sloan			
WIDREN WATER DISTRICT	GSA			
Widren Water District	Date:			
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Name of Representative:				
SAN JOAQUIN RIVER EXCHA	INGE CONT	RACTORS GSA		
Central California Irrigation	Date:	Columbia Canal Company	Date:	
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District Signature Name of Representative: Firebaugh Canal Company	Date:	Signature Name of Representative: San Luis Canal Company	Date:	

NORTHWESTERN DELTA-MENDOTA GSA				
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Name of Representative:		Name of Representative:		
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ORO LOMA WATER DISTRICT GSA				
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WIDREN WATER DISTRICT O	<u>SSA</u>			
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SANJOAQUIN RIVER EXCHA	NGE CONTRA	CTORS GSA		
Central California Irrigation	Date:	Columbia Canal Company	Date:	
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NORTHWESTERN DELTA-MENDOTA GSA				
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WIDREN WATER DISTRICT O	GSA	· · · · · · · · · · · · · · · · · · ·		
Widren Water District	Date:			
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SAN JOAQUIN RIVER EXCHA	NGE CONTRA	CTORS GSA		
Central California Irrigation	Date: 9-7-2015	Columbia Canal Company	Date:	
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Name of Representative: James	O'Banion	Name of Representative:		
Firebaugh Canal Company	Date:	San Luis Canal Company	Date: _	
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KIM KATA			<u> </u>	
Mike Stearns		Jim Nickel		

NORTHWESTERN DELTA-M	ENDOTA G	SA		
County of Merced	Date:	County of Stanislaus	Date:	
Signature		Signature		
Name of Representative:		Name of Representative:		
CENTRAL DELTA-MENDOT	A REGION N	MULTI-AGENCY GSA		
San Luis Water District	Date:	Panoche Water District	Date:	
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Name of Representative:		Name of Representative:		
Tranquillity Irrigation District	Date:	Fresno Slough Water District	Date:	
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Eagle Field Water District	Date:	Pacheco Water District	Date:	
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Santa Nella County Water	Date:	Mercy Springs Water	Date:	
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ORO LOMA WATER DISTRIC	CT GSA			
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WIDREN WATER DISTRICT	GSA			
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SAN JOAQUIN RIVER EXCH	ANGE CONT	TRACTORS GSA	<b>D</b> 1	
Central California Irrigation District	Date:	Columbia Canal Company	Date:	
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Signature Name of Representative:		Name of Representative: Kimber	·ly Brown	
Signature Name of Representative: Firebaugh Canal Company	Date:	Name of Representative: Kimber San Luis Canal Company	ly Brown Date:	

Name of Representative:		Name of Representative:
TURNER ISLAND WATER DI	STRICT -2 GSA	·
Turner-Island Water District	Date: 8/6/	/2018
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hell h	/_	usident.
Name of Representative: DONA	LD SKÍNNER	R, President
CITY OF MENDOTA GSA		
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Name of Representative:		
CITY OF FIREBAUGH GSA		
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Name of Representative:		
COUNTY OF MERCED DELT	<u>A-MENDOTA (</u>	<u>SSA</u>
County of Merced	Date:	
Signature		
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Name of Representative:	Name of Representative:	
TURNER ISLAND WAT	ER DISTRICT -2 GSA	
<b>Turner Island Water Dist</b>	rict Date:	
Signature		
Name of Representative:		
<b>CITY OF MENDOTA GS</b>	SA	-
City of Mendota	Date: 12/12/14	_
Signature		
Name of Representative:	Cristian Gonzalez	-
City of Firebaugh	Date:	
Signature		
Name of Representative:		
CITY OF LOS BANOS G	SA	
City of Los Banos	Date:	
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CITY OF DOS PALOS G	SA	
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CITY OF NEWMAN GSA	A	_
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COUNTY OF MADERA-	3 GSA	_
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Name of Representative:	
CITY OF FIREBAUGH GSA	
City of Firebaugh Date	9-25-18
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Name of Representative: Ben Galleg	208
CITY OF LOS BANOS GSA	
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CITY OF DOS PALOS GSA	
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CITY OF NEWMAN GSA	
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COUNTY OF MADERA-3 GSA	
County of Madera Date:	
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COUNTY OF MERCED DELTA-MEN	IDOTA GSA
County of Merced Date:	
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Name of Representative:		Name of Representative:	
TURNER ISLAND WATER DISTRICT -2 GSA			
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CITY OF FIREBAUGH GSA			
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CITY OF LOS RANOS CSA			
City of Los Banos	Date: Novem	ber 14, 2018	
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Name of Representative: Alex	Terrazas, C	ity Manager	
CITY OF DOS PALOS GSA			
City of Dos Palos	Date:		
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<b>CITY OF FIREBAUGH</b>	GSA	
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CITY OF GUSTINE GSA		
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Name of Representative:	Doug Dunford	
CITY OF NEWMAN GSA	4	
City of Newman	Date:	
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Name of Representative: Michae	I E. Holland		
COUNTY OF MADERA-3 GSA			
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FARMERS WATER DISTRIC	CT GSA		
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FRESNO COUNTY GSA			
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ALISO WATER DISTRICT G	SA		
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GRASSLAND WATER DIS	TRICT GSA		
Grassland Water District	Date: 7-10-2018	Grassland Resource Conservation District	Date: 7-10-2018
Signature		Signature	
Name of Representative: Pepper Snyder		Name of Representative: Dennis Campini	
FARMERS WATER DISTR	ICT GSA		
Farmers Water District	Date:		
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Name of Representative:			
FRESNO COUNTY MANAG	GEMENT AREA A	and B GSAs	
County of Fresno	Date:		
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ALISO WATER DISTRICT	GSA		
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Name of Representative:			

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San Luis & Delta-Mendota Water Authority	Date:	
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	Groundwater Sustainability Plan Group &	Group Contact	Participation	
	<b>Representation on Coordination Committee</b>	Agency	Percentage	
1	Northern / Central Delta-Mendota Region – 2 Representatives	West Stanislaus Irrigation District	16.7%	
	Central DM Subgroup – 1 Member representing the following:			
	Central Delta-Mendota Multi-Agency GSA			
	Oro Loma Water District GSA			
	Widren Water District GSA			
	Northern DM Subgroup – 1 Member representing the following:			
	City of Patterson GSA			
	DM-II GSA			
	Northwestern Delta-Mendota GSA			
	Oak Flat Water District GSA			
	Patterson Irrigation District GSA			
	West Stanislaus Irrigation District GSA			
2	San Joaquin River Exchange Contractors – 2 Representatives	San Joaquin River Exchange Contractors	16.7%	
	City of Dos Palos GSA			
	City of Firebaugh GSA			
	City of Gustine GSA			
	City of Los Banos GSA			
	City of Mendota GSA			
	City of Newman GSA			
	Madera County GSA			
	Merced County Delta-Mendota GSA			
	San Joaquin River Exchange Contractors GSA			
	Turner Island Water District-2 GSA			
3	Farmers Water District – 1 Representative	Farmers Water District	16.7%	
	Farmers Water District GSA			

### EXHIBIT "A" – Groundwater Sustainability Plan (GSP) Groups

4	Aliso Water District – 1 Representative	Aliso Water District	16.7%
	Aliso Water District GSA		
5	Grassland Water District – 1 Representative	Grassland Water District	16.7%
	Grassland Water District GSA		
	Grassland WD and Grassland Resource Conservation District		
	Merced County Delta-Mendota GSA		
6	Fresno County Management Area A & B – -1 Representatives	Fresno County	16.7%
	Fresno County Management Area A GSA		
	Fresno County Management Area B GSA		

### **APPENDIX – SGMA DEFINITIONS**

- 1. "Agency" or "GSA" shall mean a groundwater sustainability agency as defined in SGMA.
- 2. "Coordination Agreement" shall mean this Coordination Agreement, unless indicated otherwise.
- 3. "Annual Report" shall mean the report required by Water Code Section 10728 and SGMA Regulations Section 356.2.
- 4. "Basin" shall mean the Delta-Mendota subbasin and defined in Bulletin 118 as Basin
  5- 22.07; for purposes of the Coordination Agreement, "Basin" and "Subbasin shall have the same meaning.
- 5. "**Basin Setting**" shall mean the information about the physical setting, characteristics, and current conditions of the basin as described by the Agency in the hydrogeologic conceptual model, the groundwater conditions, and the water budget, pursuant to California Code of Regulations, title 23, sections 354.12-354.20.
- 6. "CASGEM" shall mean the California Statewide Groundwater Elevation Monitoring Program developed by the DWR.
- 7. **"DWR**" shall mean the Department of Water Resources.
- 8. "**Groundwater**" shall mean the water beneath the surface of the earth within the zone below the water table in which the soil is completely saturated with water, but does not include water that flows in known and definite channels.
- 9. **"Groundwater flow**" shall mean the volume and direction of groundwater movement into, out of, or throughout a basin.
- 10. "Interconnected surface water" shall mean the surface water that is hydraulically connected at any point by a continuous saturated zone to the underlying aquifer and the overlying surface water is not completely depleted.
- 11. "**Measureable objectives**" shall mean specific, quantifiable goals for the maintenance or improvement of specified groundwater conditions that have been included in an adopted GSP to achieve the sustainability goal for the basin.

- 12. "**Principal Aquifers**" shall mean aquifers or aquifer systems that store, transmit, and yield significant or economic quantities of groundwater to wells, springs, or surface water systems.
- 13. **"Representative Monitoring**" shall mean a monitoring site within a broader network of sites that typifies one or more conditions within the basin or an area of the basin.
- 14. "**Sustainability Indicator**" shall mean any of the effects caused by groundwater conditions occurring throughout the basin that, when significant and unreasonable, cause undesirable results.
- 15. **"Water Source Type**" shall mean the source from which water is derived to meet the applied beneficial uses, including groundwater, precipitation, recycled water, reused water, and surface water sources.
- 16. **"Water Use Sector**" shall mean categories of water demand based on the general land uses to which the water is applied, including urban, industrial, agricultural, managed wetlands, managed recharge, and native vegetation.

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# **Appendix** B - Common Technical Memoranda



Common Chapter for the Delta-Mendota Subbasin Groundwater Sustainability Plan



RE: Common Datasets and Assumptions used in the Delta-Mendota Subbasin GSPs

PREPARED BY: Woodard & Curran

DATE: July 25, 2019

During development of the six coordinated Groundwater Sustainability Plans (GSPs) for the Delta-Mendota Subbasin (Subbasin), the twenty-three Groundwater Sustainability Agencies (GSAs) in the Subbasin agreed upon methodologies and assumptions for water budgets, change in storage, and sustainable yield. The common data and methodologies required in Water Code Section 10727.6 and Title 23, California Code of Regulations, Section 357.4 to prepare coordinated plans and utilized in preparation of the Delta-Mendota Subbasin GSPs are set forth in Technical Memoranda. Each of the individual Memoranda satisfies a requirement agreed upon in the Coordination Agreement and, collectively when combined with the Coordination Agreement, provides an explanation of how the six Subbasin GSPs implemented together satisfy the requirements of the Sustainable Groundwater Management Act (SGMA) for the entire Subbasin.

The Technical Memoranda will be utilized by the Coordination Agreement Parties (representing the twenty-three GSAs in the Subbasin) during the implementation of their GSPs in order to ensure coordination of the GSPs. The Coordination Committee is responsible for ongoing review and updating of the Technical Memoranda, as needed, during GSP implementation.

The following datasets and assumptions were used in a coordinated fashion by those preparing the six GSP for the Delta-Mendota Subbasin. These data sets and assumptions were agreed upon by the Delta-Mendota Subbasin Technical Working Group and approved by the Delta-Mendota Coordination Committee over the period extending from December 2017 through June 2019.

### 1. DATASETS

The technical development for the six GSPs in the Subbasin relied on the best available data for their respective Plan areas. The following outlines common datasets and instances of localized data use during the development of the GSPs.

### Groundwater Level Data and Contour Mapping

- 1. Subbasin-wide groundwater level contour maps for the upper aquifer were developed for the selected historic water budget period (Spring 2003 and 2012) and current water budget period (Spring 2013 and Fall 2013). Contours were developed for the upper aquifer for the years identified. Thirty-foot contour intervals were used; individual GSAs compromised on this contour spacing following initial attempts at smaller contours due to variability in data. The lower aquifer's historic water surface elevation (WSE) data inventory was too limited to develop groundwater level contours for the entire Subbasin and is anticipated to be addressed in future GSPs and annual reports as these data gaps are addressed. Water level contour maps were composed from the following data sources:
  - i. California Department of Water Resources (DWR):
    - 1. California Statewide Groundwater Elevation Monitoring (CASGEM) Program
    - 2. Water Data Library (WDL)
  - ii. Water level data from local monitoring programs.

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2. Subbasin-wide change in storage was evaluated for the upper aquifer using annual groundwater contour maps from Spring 2003 to Spring 2013 developed from the same datasets identified above and compared to each GSP's change in groundwater storage as calculated from historic and current water budgets for consistency. Change in storage for the lower aquifer was evaluated using specific yield and historic land subsidence provided by each GSP Group along with change in groundwater levels and storativity where lower aquifer groundwater level data were available. Datasets used to assess subsidence are discussed below.

### Subsidence

- 3. Each GSP Group determined the historic rate of subsidence in their respective Plan area using the following data sources and period of record. The subsidence rates were combined using a 'sum-of-the-parts' methodology to develop an understanding of subsidence in the Subbasin.
  - a. Aliso Water District GSP: United States Bureau of Reclamation (USBR) San Joaquin River Restoration Program (SJRRP) 2011-2017.
  - b. Farmers Water District GSP: United States Geological Survey (USGS) and University-NAVSTAR Consortium (UNAVCO) 2004-2017.
  - c. Fresno Management Areas A & B GSP: USGS and UNAVCO 2004-2017.
  - d. Grassland GSP: USBR 2011-2017 with Ken D. Schmidt & Associates (KDSA) edits.
  - e. Northern & Central Delta-Mendota GSP (without Tranquillity Irrigation District): USBR's Delta-Mendota Canal subsidence surveys interpolated from 1984 to 2014 (Pools 3 through 18) as well as the Department of Water Resources 2017 CA Aqueduct Subsidence Study.
  - f. Northern & Central Delta-Mendota GSP (Tranquillity Irrigation District): Tranquillity Irrigation District's (TRID) local subsidence data from 2014 to 2018.
  - g. San Joaquin River Exchange Contractors GSP: USBR's SJRRP subsidence monitoring network, USBR's Delta-Mendota Canal subsidence survey data, USGS continuous monitoring sites (including extensometers and CPGS sites), and local surveying data for years 2003-2012, 2013, and 2014-2018.

### Water Budgets

- 4. Each GSP group developed Historic, Current, and Projected Water Budgets using the best available local and publicly available data for their respective Plan area. The six individually-developed water budgets were compared and combined for the Delta-Mendota Subbasin water budgets. Instances in which common data sources were used are as follows:
  - a. The Historic, Current, and Projected Water Budgets relied on a common data source for water year type; the California Data Exchange Center (CDEC): San Joaquin River Index was used. The San Joaquin River Exchange Contractors water year type behavior is influenced by inflow to Shasta Reservoir, as does the managed wetlands in the Grassland GSP area that have federal contracts for refuge water supplies. Therefore, the Full Natural Flow (FNF) into Shasta Reservoir was considered to refine the water year type to distinguish between a critically dry year under the San Joaquin River Index and a critically dry year with reduced surface water deliveries to the San Joaquin River Exchange Contractors and the refuges due to a critical year under the Exchange Contract and refuge contracts (reduced inflows to Shasta Reservoir).
  - b. The six GSP Groups also coordinated the use of DWR's 2030 and 2070 Climate Change Factors (CCF or CCFs) for the Projected Water Budget.



### Groundwater Dependent Ecosystems

5. Groundwater Dependent Ecosystems (GDEs) were evaluated by each GSP Group. The Natural Communities (NC) Dataset Viewer's GDE delineations, produced by The Nature Conservancy (TNC) in partnership with the Department of Fish and Wildlife and DWR, was reviewed and vetted using the following data sources:

- a. Aliso Water District GSP, Farmers Water District GSP, Fresno Management Areas A & B GSP, Northern & Central Delta-Mendota Regions GSP, and the San Joaquin River Exchange Contractors GSP used 2015 groundwater contours comprised of local and DWR's WDL depth to water data.
- b. Grassland GSP used current Ducks Unlimited Wetland Inventory data for the Wetland GDE map, because the NC Dataset for wetland GDEs in this unique wetland habitat area is not accurate. The Wetland GDE map assumes that all wetlands identified by Ducks Unlimited are possible GDEs, and the Vegetative GDE map assumes that all TNC-delineated Vegetative GDEs are possible GDEs. The GSP Groups reserve the opportunity to gather more local data to refine the GDE maps in future updates.
- c. Northern & Central Delta-Mendota Regions GSP used aerial satellite photos and field verification at locations with infrastructure, farms, ditches and canals, etc. to ground-truth the GDE data produced by TNC.

### 2. ASSUMPTIONS

Coordination and limited data required assumptions to be made to meet GSP requirements. Assumptions that affected the Delta-Mendota Subbasin's coordinated effort are outlined below along with the data and methodologies applied. The basis upon which the methodologies and assumptions were developed includes data and information provided by local agencies, State and federal data, best management practices, and/or best modeled or projected data available.

### Mapping

### 1. Historic WSE Mapping – Assumed accurate and best available locally provided data

- a. Upper Aquifer
  - i. Spring 2003 and Spring 2013 WSE contours were developed for the upper aquifer using datasets identified in item 1.1 above. Spring data was defined as being measured from January 1 through April 8.
  - The groundwater levels at individual wells were plotted for both Spring 2003 and Spring 2013. Contours were refined by Luhdorff & Scalmanini, Consulting Engineers (LSCE) in the southern portion of the Subbasin and by KDSA for the entire Delta-Mendota Subbasin.
  - iii. The Spring 2003 and 2013 surfaces were overlaid to produce a change in groundwater level map for the historic period.
  - iv. The contour maps for the upper aquifer were developed on the following dates:
    - 1. UPPER Change Spring 2003 vs. 2013 Last edited February 7, 2019
    - 2. UPPER Spring 2003 Last edited February 6, 2019
    - 3. UPPER Spring 2013 Last edited February 6, 2019
  - a. Lower Aquifer
    - i. All available wells from the inventory identified in the datasets section above that had lower aquifer WSE readings in Spring 2013 and Fall 2013 were used to generate two maps showing lower aquifer 2003 and 2013 water levels (WSE values at individual wells). The spatial coverage was insufficient for contouring due to the distribution aligning linearly



along the Delta-Mendota Canal and the limited well count. This effort was ultimately determined to be a data gap by the Technical Working Group on January 15, 2019.

- 1. Spring 2013: 37 water elevation measurements
- 2. Fall 2013: 48 water elevation measurements
- 3. Final maps for depiction of the lack of coverage and to meet GSP regulations were developed on February 6, 2019. Contours were unable to be developed for reasons noted above. Data will be collected in the future allowing for the development of lower aquifer contour maps as required in future annual reports.

### 2. Current WSE Mapping – Assumed accurate and best available locally provided data

- a. Upper Aquifer
  - i. The upper aquifer Spring 2013 contour map developed on February 6, 2019 was also used to meet the requirements of the Current WSE contour maps. An additional upper aquifer Fall 2013 contour map was developed on March 1, 2019 using similar methodology and data from September 1 to October 31.

### b. Lower Aquifer

i. As with the determination for the historic period, the spatial coverage was insufficient, and this effort has been determined to be a data gap by the Technical Working Group on January 15, 2019.

### 3. Groundwater Extraction Data

Extraction data were estimated or measured by local GSAs for use in the development of individual GSPs. Groundwater extraction volumes used for the Delta-Mendota Subbasin water budgets were compiled from the six individual GSP water budgets.

### 4. Surface Water Supply

Surface Water Supply allocations, deliveries, imports, and projected supplies were provided or estimated by local GSAs for use in the development of individual GSPs. Applied surface water volumes used for the Delta-Mendota Subbasin water budgets were compiled from the six individual GSP water budgets.

### 5. Total Water Use

Total Water Use was estimated or measured by local GSAs for use in the development of individual GSPs. Total water use included in the Delta-Mendota Subbasin water budgets was compiled from the individual GSP water budgets.

### 6. Change in Groundwater Storage

- a. Upper Aquifer
  - i. Upper aquifer change in groundwater storage was evaluated using annual groundwater level contours from Spring 2003 to Spring 2013 developed using the same datasets identified above and applying specific yield (defined as the volume of water released from storage by an unconfined aquifer per unit surface area of aquifer per unit decline of the water table) provided by each individual GSP Group. The Delta-Mendota Subbasin upper aquifer change in groundwater storage assessment considered a 'sum-of-the-parts' methodology, combining the change in groundwater storage for the Subbasin.
- b. Lower Aquifer

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i. On January 15, 2019, the Technical Working Group discussed addressing the historic period change in groundwater storage in the lower aquifer. Instead of using scarce data, the change was compared against loss of storage from inelastic land subsidence as calculated using change in land surface elevation multiplied by the area and supplemented by change in groundwater levels and storativity in areas of the Subbasin where those data were available.

### 7. GDEs

The Natural Communities Dataset Viewer's (NC Dataset Viewer) GDE delineations, produced by The Nature Conservancy (TNC) in partnership with the Department of Fish and Wildlife and DWR, were reviewed and vetted by each GSP Group. The primary reasons for not fully utilizing the NC Dataset Viewer GDE delineations were as follows: (1) A mapping error was identified, noting the land use is incompatible with the presence of GDEs; (2) for wetlands within the Grassland GSP, a more accurate and comprehensive wetland data set was available; and (3) The depth to groundwater exceeds 30 feet. The 30-foot criterion was used with the understanding that the deepest rooting depth of a vegetative GDE identified in NC Dataset Viewer is 30 feet, and further refined using effective rooting depths published by TNC. The GDE determinations and Spring 2015 depth to groundwater contours were compiled into a Wetland GDE map and Vegetative GDE map on May 29, 2019 and approved by the Subbasin Coordination Committee

The methods for GDE determinations are as follows.

- a. Aliso Water District GSP:
  - i. Spring 2013 and 2015 groundwater contours were assessed in Aliso Water District to evaluate areas in which the depth to water exceeded 30 feet, demonstrating unsuitable hydrologic conditions for vegetative or wetland GDEs. Aliso WD GSP's GDE determinations remained constant when using either Spring 2013 or Spring 2015 water levels for consideration.
  - ii. GDEs identified within a 100-foot buffer from the San Joaquin River remained "Possible GDEs," as consistent with a typical wetland setback standard used by CalTrans. (See the Aliso Water District GSP for detailed references relating to this standard.)
- b. Farmers Water District GSP:
  - i. Using GIS, Spring 2015 groundwater elevation contours were overlain on the TNC GDE delineations identified in Farmers Water District to evaluate areas in which the depth to water exceeded 30 feet, demonstrating unsuitable hydrologic conditions for vegetative or wetland GDEs.
  - ii. Local understanding of recent land use was also considered when vetting the TNC GDE delineations.
- c. Fresno Management Areas A & B GSP:
  - i. Spring 2015 groundwater contours were overlain on the TNC GDE delineations used for Fresno Management Areas A & B to evaluate areas in which the depth to water exceeded 30 feet, demonstrating unsuitable hydrologic conditions for vegetative or wetland GDEs.
  - ii. Local understanding of recent land use was also considered when vetting the TNC GDE delineations.



- d. Grassland GSP:
  - i. The Ducks Unlimited Wetland Inventory data were used in place of TNC GDE delineations for the identification of possible Wetland GDEs, with the understanding that the TNC GDE delineations for wetlands did not cover the full extent of wetlands in the Grassland Plan area. The Ducks Unlimited wetland delineations were more comprehensive and were developed with ground-truthing surveys which improved accuracy. This deviation in the use of a common dataset for the Subbasin was necessary as this GSP Plan area contains extensive acres of heavily vegetated, shallow seasonal wetlands and therefore required a supplemental approach to GDE delineation beyond the TNC GDE delineation.
  - ii. All TNC Vegetative GDEs were also considered "Possible GDEs" and the Grassland GSP Group recognizes the opportunity to gather more local data to refine this position in future GSP updates, if applicable.
- e. Northern & Central Delta-Mendota Regions GSP:
  - i. Spring 2015 groundwater elevation contours were overlain on the TNC GDE delineations to identify areas in which the depth to water exceeded 30 feet, demonstrating unsuitable hydrologic conditions for vegetative or wetland GDEs.
  - ii. GDEs identified within a 100-foot buffer from the San Joaquin River remained "Possible GDEs," as consistent with a typical wetland setback standard in California.<sup>1,2</sup>
  - iii. Local understanding of recent land use was also considered when vetting the TNC GDEs.
- f. San Joaquin River Exchange Contractors GSP:
  - Aerial imagery was reviewed for possible mapping errors based on land use and infrastructure. Remaining potential GDE's used Spring 2015 groundwater contours to identify areas in which the groundwater level exceeded the effective rooting depth published by TNC.

### 8. Subsidence

- a. NASA JPL and USBR subsidence maps were provided to the Technical Working Group on October 16<sup>th</sup>, 2018.
  - i. These maps were used for discussion purposes.
- b. Subsidence values were produced by each GSP Group, using the most temporally and spatially representative data for their respective GSP on February 7, 2019. The GSP-specific subsidence values are listed in the table below. See the individual GSPs for more detailed information as to how the GSP-specific subsidence values were derived.

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GSP Region	Subsidence Rate	Units	Rate	Period of Record	Source	Additional Notes
Aliso	0.15	ft/year	Annual	2011-2017	USBR	Local Surveys and SJRRP monitoring data
Farmers	0.689	ft	Cumulative	2004-2017	USGS and UNAVCO	USGS Fordel-upper aquifer Compaction, Total = 0.031 ft P304-Total Subsidence = 0.72 ft Lower aquifer Compaction, Total = 0.689 ft
Fresno	0.689	ft	Cumulative	2004-2017	USGS and UNAVCO	USGS Fordel-upper aquifer Compaction, Total = 0.031 ft P304-Total Subsidence = 0.72 ft Lower aquifer Compaction, Total = 0.689 ft
Grassland	0.075	ft/year	Annual	2011-2017	USBR and KDSA	The estimated rate of subsidence is based on monitoring points outside of the GSA and therefore has not been verified; Initial data came from USBR, KDSA provided edits to that data.
Northern & Central	Varies by DMC Pool, ranges from 0.7 to -0.88	ft	Cumulative	2003-2013	SLDMWA	Interpolated from 1984 and 2014 Subsidence Surveys for Pools 3-18
Northern & Central	0.53	ft/year	Annual	2014-2018	TRID	Survey data
San Joaquin River Exchange Contractors	0.35	ft	Cumulative	2003-2012	Various datasets	Local surveys, CGPS/CORS/Extensometer data, SJRRP monitoring data, DMC surveys

### HCM/Groundwater Conditions

- 1. Four distinct hydrogeologic layers were initially identified for the Hydrogeological Conceptual Model: shallow layer (0-30 ft), medium layer (30 ft top of Corcoran Clay), Corcoran Clay, and below Corcoran Clay. However, given that some areas in the Subbasin have more complex hydrogeology than others, these layers were consolidated to three regionally-recognized hydrogeologic features with management areas used further define localized hydrogeologic complexities as needed for SGMA compliance. At the Subbasin level, the three regionally-recognized hydrogeologic features are two principle aquifers an upper aquifer (unconfined to semi-confined above the Corcoran Clay) and a lower aquifer (confined below the Corcoran Clay), and the intervening regional aquitard known as the Corcoran Clay. This hydrogeologic conceptual model was recommended by the Technical Working Group and approved by the Coordination Committee.
- SGMA requires a description of the definable bottom of the basin (§354.14 of the GSP Emergency Regulations). The agreed-upon definable bottom of the basin for the Delta-Mendota Subbasin is the base of fresh water consistent with the published definition of the Base of Fresh Water found in R. W. Paige (USGS, Hydrologic Investigations Atlas HA-489, 1973), defined as >3,000 micromhos/cm [µmhos/cm] at 25°C.
- 3. The current year (2013) seasonal high (spring) ranges from January to April, and seasonal low (fall) ranges from August to October. Data collected during these periods were used for WSE mapping.
- 4. Data collected during the aforementioned period (as noted in #3, above) were used to prepare water surface contour maps for the upper aquifer. No water surface elevation contour maps were prepared for the lower aquifer for 2013 Fall and Spring (as required by the GSP regulations) due to a lack of aquifer-specific data in most areas of the Subbasin. However, lower aquifer data collected during the aforementioned period were plotted on maps in lieu of the required contour maps. Woodard & Curran / Provost & Pritchard prepared 2013 Fall and Spring WSE contouring for the upper aquifer.



- 5. Timeframe for upper aquifer WSE mapping defined spring as January 1<sup>st</sup> to April 8<sup>th</sup> and fall as September 1<sup>st</sup> to October 31<sup>st</sup>.
- 6. The water year types for water year (WY) 2011 (wet water year), WY2012 (dry water year), and WY2015 (Shasta dry/critical water year) were used to compare WSE maps between GSP Plan areas.
- 7. Kenneth D. Schmidt & Associate's (KDSA) mapping of interconnected reaches of the San Joaquin River (SJR) based on the SJRRP was used for areas within the SJREC and Grassland GSP Plan areas. A table is included in the Common Chapter showing which SJR reaches are within each GSP Plan area and whether those reaches are gaining or losing. For other GSP Plan areas adjacent to the San Joaquin River, determinations of interconnectedness were provided by those preparing individual GSPs.

### Water Budget

### 1. Historic Water Budget

The historic period was defined as WY2003 through WY2012 by the Technical Working Group on August 8, 2018 and confirmed by the Coordination Committee on August 13, 2018. The historic water budget period was ratified by the Coordination Committee on January 14, 2019 following the Coordination Agreement and Cost Share Agreement being finalized on December 12, 2018.

Each GSP Group determined the surface and groundwater inputs and outputs using the best available public and local data for each respective GSP Plan area. The historic water budget was split into 1) a land interactions water budget and 2) a groundwater budget. The parameters that each GSP Group evaluated were coordinated and summed to develop the Subbasin-wide water budget used to assess the change in storage in the upper aquifer for each GSP Group on February 15, 2019. For details regarding the approach to developing the Subbasin water budgets using numerical and non-numerical tools and the associated discussions with DWR staff, see Technical Memorandum #3 – Assumptions for the Historic, Current and Projected Water Budgets of the Delta-Mendota Subbasin, Change in Storage Cross-Check, and Sustainable Yield.

The change in lower aquifer groundwater storage considered the best available subsidence data per GSP Group and the respective specific yield. The lower aquifer change in storage for the Subbasin total was compiled on February 15, 2019.

### 2. Current Water Budget

The current Water Budget follows similar methodology to the historic water budgets for both upper and lower aquifer change in groundwater storage. The current period was defined as WY2013 by the Technical Working Group on August 8, 2018 and confirmed by the Coordination Committee on August 13, 2018. The current water budget period was formally ratified by the Coordination Committee on January 14, 2019 following the Coordination Agreement and Cost Share Agreement being finalized on December 12, 2018.

### 3. Projected Water Budget

Each GSP Group developed their own projected water budgets, using a similar comparison strategy to the historic and coordinated water budgets. The Subbasin-wide projected water budget was presented to the Technical Working Group and Coordination Committees on April 1, 2019. For more details regarding determinations of the projected water budget period and associated representative water years, see Technical Memorandum #3 – Assumptions for the Historic, Current and Projected Water Budgets of the Delta-Mendota Subbasin, Change in Storage Cross-Check, and Sustainable Yield.

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The representative period, functioning as surrogate years, for a 50(+)-year historic period (WY2014-2070) was proposed by the Technical Working Group on January 15, 2019. Use of DWR's CCF modeling was also coordinated for changes in precipitation, evapotranspiration and streamflows.

For years 1 through 4 of the projected water budgets (WY2014 through WY2017), actual data were used and no CCF's were applied. Water year types are based on the SJR index except for Shasta Critical years. The following water year types will therefore be used: Shasta Critical, Critical, Dry, Below Normal, Above Normal, and Wet, with all designations based on the San Joaquin River Index except Shasta Critical, which is defined by Shasta indices under the Exchange Contract and refuge water supply contracts. For the projected simulation, four water year types were used for representative water years: Average (above or below normal), Dry (dry or critical), Wet and Shasta Critical.

Climate Change Factors for precipitation and evapotranspiration (ET) were applied considering representative historical water years surrogating for the future year until 2070. Fifty-three years of historical data (1965-2017) were used to model the projected water budget. However, to better match the existing hydrologic cycle, the six GSP Groups decided to begin the projected period with the representative year of 1979 for WY2018 (versus 1965 for WY2018). The coordinated representative year pattern is as follows:

- 1979 data represents WY2018
- 1980 data represents WY2019 (and so on until WY2056) and
- 1965 data represents WY2057
- 1966 data represents WY2058 (and so on until WY2070)

For years 38-43 (repeated WY2012-2017), the DWR model did not establish precipitation or ET CCF. The following CCFs for ET and precipitation were used:

- WY 2012 used 2001's 2070 CCF
- WY 2013 used 1992's 2070 CCF
- WY 2014 used 1976's 2070 CCF
- WY 2015 used 1977's 2070 CCF
- WY 2016 used 2002's 2070 CCF
- WY 2017 used 2011's 2070 CCF

For years 30 – 43 (repeated WY 2004-2017), the DWR modeling did not establish streamflow CCFs. For this reason, DWR suggested to use surrogate years' CCFs for the projection. The following CCFs were selected for streamflows:

- WY2004 used 2002's 2030 CCF
- WY2005 used 2002's 2030 CCF
- WY2006 used 1998's 2030 CCF
- WY2007 used 1992's 2070 CCF
- WY2008 used 1992's 2070 CCF
- WY2009 used 2002's 2070 CCF
- WY2010 used 2003's 2070 CCF
- WY2011 used 1997's 2070 CCF
- WY2012 used 1992's 2070 CCF
- WY2013 used 1992's 2070 CCF
- WY2014 used 1976's 2070 CCF
- WY2015 used 1977's 2070 CCF
- WY2016 used 2002's 2070 CCF
- WY2017 used 1998's 2070 CCF



### 9. Sustainable Yield

Methodologies for calculating upper aquifer sustainable yield were discussed by both the Coordination Committee and the Technical Working Group. After reviewing several options for this calculation, the Coordination Committee requested that the Technical Working Group further discuss potential options and provide a recommendation back to the Coordination Committee for adoption. On April 16, 2019, a joint workshop of the Coordination Committee and the Technical Working Group was held to discuss options for upper aquifer sustainable yield estimation and to identify a recommendation.

During the April workshop, several basic concepts and principles were discussed to calculate the upper aquifer sustainable yield value. Consideration was given to several potential options with increasing detail, including some combination of the following: total Subbasin upper aquifer pumping volumes, total Subbasin upper aquifer change in storage (which includes the effects of precipitation, evapotranspiration, and deep percolation), and Subbasin upper aquifer subsurface inflows and outflows. Inflow from certain neighboring subbasins, based on groundwater flow direction, as well as subsurface inflow from the Coast Range at existing gradients (as part of the inflow to the Northern & Central Delta-Mendota GSP area) was considered. Outflow to neighboring subbasins at existing gradients was also considered in certain applicable areas along the Delta-Mendota Subbasin boundary based on groundwater flow characteristics. Outflow from the Aliso GSP area, which lies east of the San Joaquin River, was not considered as outflow for purposes of developing these principles.

The formula for determining upper aquifer sustainable yield was applied to rolled-up Delta-Mendota Subbasin projected water budgets (WY2014-2070) in two categories:

- Projected Baseline values with Climate Change Factors
- Projected Baseline values with Climate Change Factors and Projects and Management Actions

If the projected baseline values for the Subbasin are expected to have undesirable results, the GSAs are required to implement projects or management actions that will offset the overdraft and result in a sustainable condition. The Technical Working Group recommended calculation of both a projected baseline for sustainable yield with applied climate change factors and a projected baseline for sustainable yield with climate change factors plus planned projects and management actions. Staff completed preliminary calculations for both baselines using average annual values from the Subbasin projected water budgets and following the formula below:

Upper Aquifer Sustainable Yield = Pumping + Change in Storage + (Outflow– Inflow)

The Technical Working Group determined that a +/- 10% factor should be applied to determine a range for the upper aquifer sustainable yield value. The +/- 10% factor is applied based on the percentage difference between the values from change in storage contour mapping (prepared by Provost & Pritchard) and reported changes in storage from the Subbasin consolidated historic water budgets (WY2003-2012) for the upper aquifer.

In summary, the most detailed range for the upper aquifer sustainable yield is calculated using the above formula for both categories of water budgets: projected baseline with climate change factors and projected baseline with climate change factors plus projects and management actions. The 10% factor is applied to the results for both categories. This range aims to demonstrate the Subbasin's upper aquifer sustainable yield without implementing any projects and management actions (low end of range) and how the Subbasin's upper aquifer sustainable yield will be impacted by implementing planned projects and management actions (high end of range).

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Within the Delta-Mendota Subbasin, the distribution of known lower aquifer water level data and extraction volume data are limited and not sufficient to allow for a calculation of lower aquifer sustainable yield. The Technical Working Group therefore look to studies and/or analysis conducted in adjoining subbasins with similar hydrogeologic conditions for consideration in developing a preliminary sustainable yield estimate. A recent study conducted in the adjoining Westside Subbasin was identified and selected for use in developing this preliminary estimate.

The Westlands Water District GSA completed a recent study using groundwater modeling, in conjunction with the Westside Subbasin GSP development, to estimate sustainable yield for that subbasin. An analysis of their data reflected an initial assumption of lower aquifer sustainable yield equivalent to approximately 0.35 acre-feet per acre within the Westside Subbasin (Westlands Water District GSA, *Groundwater Management Strategy Concepts* presentation to the WWD Board on October 16, 2018). Using this analysis, a slightly lower (and therefore more conservative) sustainable yield value for the lower aquifer was selected (0.33 acre-feet per acre), amounting to approximately 250,000 acre-feet per year over the approximately 750,000-acre Delta-Mendota Subbasin.

The lower criteria for a lower aquifer sustainable yield estimation compared to that considered by Westlands Water District reflects DWR's classification of the Delta-Mendota Subbasin as critically overdrafted due to the subsidence issues and was therefore considered to be more protective against the potential for future inelastic land subsidence. After more data are obtained in future years, the lower aquifer sustainable yield value may undergo revisions.

For both the upper and lower aquifer sustainable yield, the Delta-Mendota Coordination Committee acknowledges that sustainable management criteria will be the primary indicator for managing lower aquifer extractions.

#### 10. Boundary Flows

Boundary flows were evaluated by comparing inflows and outflows assessed by each GSP Group's water budget analyses and associated data, as well as groundwater flow trends from groundwater contours and hydrogeologist input. Each set of neighboring GSP Groups had independent meetings to coordinate and compare their respective contributions to inflows and outflows, and the results were provided and discussed by the Delta-Mendota Subbasin's Technical Working Group and Coordination Committee. More details on the applicable datasets can be found in the water budgets and groundwater contours sections of this Technical Memo.



RE: Assumptions for Hydrogeological Conceptual Model of the Delta-Mendota Subbasin

PREPARED BY: Woodard & Curran

DATE: July 25, 2019

During development of the six coordinated Groundwater Sustainability Plans (GSPs) for the Delta-Mendota Subbasin (Subbasin), the twenty-three Groundwater Sustainability Agencies (GSAs) in the Subbasin agreed upon methodologies and assumptions for water budgets, change in storage, and sustainable yield. The common data and methodologies required in Water Code Section 10727.6 and Title 23, California Code of Regulations, Section 357.4 to prepare coordinated plans and utilized in preparation of the Delta-Mendota Subbasin GSPs are set forth in Technical Memoranda. Each of the individual Memoranda satisfies a requirement agreed upon in the Coordination Agreement and, collectively when combined with the Coordination Agreement, provides an explanation of how the six Subbasin GSPs implemented together satisfy the requirements of the Sustainable Groundwater Management Act (SGMA) for the entire Subbasin.

The Technical Memoranda will be utilized by the Coordination Agreement Parties (representing the twenty-three GSAs in the Subbasin) during the implementation of their GSPs in order to ensure coordination of the GSPs. The Coordination Committee is responsible for ongoing review and updating of the Technical Memoranda, as needed, during GSP implementation.

The following common assumptions for the Delta-Mendota Hydrogeological Conceptual Model were agreed upon by the Delta-Mendota Subbasin Technical Working Group and approved by the Delta-Mendota Coordination Committee over the period extending from December 2017 through April 2019.

- 1. Four distinct hydrogeologic layers were initially identified for the Hydrogeological Conceptual Model: shallow layer (0-30 ft), medium layer (30 ft top of Corcoran Clay), Corcoran Clay, and below Corcoran Clay. However, given that some areas in the Subbasin have more complex hydrogeology than others, these layers were consolidated to three regionally-recognized hydrogeologic features with management areas used further define localized hydrogeologic complexities as needed for SGMA compliance. At the Subbasin level, the three regionally-recognized hydrogeologic features are two principle aquifers an upper aquifer (unconfined to semiconfined above the Corcoran Clay) and a lower aquifer (confined below the Corcoran Clay), and the intervening regional aquitard known as the Corcoran Clay. This hydrogeologic conceptual model was recommended by the Technical Working Group and approved by the Coordination Committee.
- SGMA requires a description of the definable bottom of the basin (§354.14 of the GSP Emergency Regulations). The agreed-upon definable bottom of the basin for the Delta-Mendota Subbasin is the base of fresh water consistent with the published definition of the Base of Fresh Water found in R. W. Paige (USGS, Hydrologic Investigations Atlas HA-489, 1973), defined as >3,000 micromhos/cm [µmhos/cm] at 25°C.
- 3. For the required water surface elevation mapping for the defined current year (WY2013), data from January to April were used for the seasonal high (spring) mapping, and data from August to October were used for the seasonal low (fall) mapping to provide sufficient spatial distribution of data for mapping (recommended by the Technical Working Group during the period from March 2018 through August 2018).
- 4. Data collected during the aforementioned period (as noted in #3, above) were used to prepare water surface contour maps for the upper aquifer. No water surface elevation contour maps were prepared for the lower aquifer for 2013 Fall and Spring (as required by the GSP regulations) due to a lack of aquifer-specific data in most areas of the Subbasin. However, lower aquifer data collected during the aforementioned period were plotted on maps in lieu of the required contour maps.

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- 5. The Technical Working Group used WY2011 (wet water year), WY2012 (dry water year), and WY2015 (Shasta critical water year) to compare groundwater elevation mapping prepared by the various GSP Groups for their respective GSP Plan areas.
- 6. Kenneth D. Schmidt & Associates mapping of interconnected reaches of the San Joaquin River based on the San Joaquin River Restoration Program was used for areas within the SJREC and Grassland GSP Plan areas. For other GSP Plan areas adjacent to the San Joaquin River, determinations of interconnectedness were provided by those preparing individual GSPs. A table will be provided showing which San Joaquin River reaches are within each GSP Plan area and whether those reaches are interconnected. If necessary to implement the sustainability goal of the Subbasin, the GSAs will coordinate estimating volumes of gains and losses at these reaches of the San Joaquin River.



RE: Assumptions for the Historic, Current and Projected Water Budgets of the Delta-Mendota Subbasin, Change in Storage Cross-Check and Sustainable Yield

PREPARED BY: Woodard & Curran

DATE: July 25, 2019

During development of the six coordinated Groundwater Sustainability Plans (GSPs) for the Delta-Mendota Subbasin (Subbasin), the twenty-three Groundwater Sustainability Agencies (GSAs) in the Subbasin agreed upon methodologies and assumptions for water budgets, change in storage, and sustainable yield. The common data and methodologies required in Water Code Section 10727.6 and Title 23, California Code of Regulations, Section 357.4 to prepare coordinated plans and utilized in preparation of the Delta-Mendota Subbasin GSPs are set forth in Technical Memoranda. Each of the individual Memoranda satisfies a requirement agreed upon in the Coordination Agreement and, collectively when combined with the Coordination Agreement, provides an explanation of how the six Subbasin GSPs implemented together satisfy the requirements of the Sustainable Groundwater Management Act (SGMA) for the entire Subbasin.

The Technical Memoranda will be utilized by the Coordination Agreement Parties (representing the twenty-three GSAs in the Subbasin) during the implementation of their GSPs in order to ensure coordination of the GSPs. The Coordination Committee is responsible for ongoing review and updating of the Technical Memoranda, as needed, during GSP implementation.

The following common assumptions were utilized by each GSP Group in the Subbasin in developing the historic and projected water budgets for their respective GSP Plan areas. These GSP-specific water budgets were then compiled (rolled-up) to the Subbasin level for inclusion in the Common Chapter. Also included herein are the assumptions used in developing Subbasin-level sustainable yield estimates for each principal aquifer. These assumptions were recommended by the Delta-Mendota Subbasin Technical Working Group and approved by the Delta-Mendota Coordination Committee.

### 1. Water Budgets

On September 25, 2017, the Delta-Mendota Subbasin Technical Working Group met with Trevor Joseph (Senior Engineering Geologist) and Mark Nordberg (Senior Engineering Geologist) from the California Department of Water Resources (DWR) to discuss how the development of six GSPs for the Subbasin will be coordinated to implement the best available science while also coordinating to use the same data and methodologies. DWR expressed concerns regarding coordination between those GSPs using a numerical model and those using a non-numerical (spreadsheet) model. Mr. Joseph advised that SGMA requires sustainability for the entire subbasin and was concerned about coordinating a subbasin water budget. The SJREC have experience sustainably managing groundwater using a non-numerical model. A follow-up meeting took place on November 17, 2017 with DWR representatives Trevor Joseph, Tyler Hatch (Senior Engineer) and Amanda Peisch-Derby (Regional SGMA Coordinator) to showcase how this spreadsheet model has been used. It was further discussed that the hydrogeologic principles and equations used for both types of modeling in the Delta-Mendota Subbasin are the same. DWR agreed that coordination amongst the GSP Groups, ensuring use of the same data and methodologies, can be achieved for SGMA modeling purposes in the Subbasin.



### **Historic Water Budget**

The historic period adopted by the Subbasin Coordination Committee was defined as Water Year (WY) 2003 through WY2012. A water year is the period beginning October 1<sup>st</sup> and ending on September 30<sup>th</sup> of the subsequent year. The historic water budget period was ratified by the Coordination Committee on January 14, 2019.

Each GSP Group in the Delta-Mendota Subbasin developed land surface water budgets and groundwater budgets for the historic period using the best available public and local data for each respective GSP Plan area. The parameters (specific inputs and outputs) that each GSP Group evaluated were coordinated and summed to develop the Subbasin-wide water budget and to estimate the change in groundwater storage in the upper aquifer in each GSP Plan area. Parameters included pumping/tile drainage, subsurface inflows/outflows, and deep percolation of precipitation and applied surface water. Estimates of changes in groundwater levels in the upper aquifer over the historic water budget period were also utilized to estimate change in groundwater storage. The estimated change in groundwater storage for the upper aquifer from the compiled water budgets was compared to that estimated from changes in groundwater level. For purposes of developing a change in groundwater storage in the upper aquifer over the historic water budget period, the estimates developed from the water budget methodology were used for the Subbasin.

Development of the change in lower aquifer storage value was limited as a result of a lack of available aquiferspecific groundwater level data in most areas of the Subbasin. As a result, a methodology for estimating change in lower aquifer storage from subsidence, along with changes in potentiometric head (where groundwater level data were available), was used. For GSP Plan areas where groundwater level data were not available to support calculations of change in lower aquifer storage, change in land surface elevations was used as a proxy for estimates of change in lower aquifer storage. The best available subsidence data by GSP Group and representative specific yield values (defined as the volume of water released from storage by an unconfined aquifer per unit surface area of aquifer per unit decline of the water table) were used to estimate change in lower aquifer storage from subsidence.

### Change in Storage Cross-Check

Groundwater elevation contour maps were developed for the upper aquifer for Spring 2003 and Spring 2013 to assess changes in groundwater storage during the historic and current water budget periods. The contour maps were used to estimate upper aquifer change in storage during the historic and current period by subtracting the Spring 2013 contours from the Spring 2003 contours and multiplying the change in groundwater elevations by GSP Plan area and specific yield of the aquifer. Estimates were made for each GSP Plan area and compared to the overall change in storage estimated in the individual GSP historic and current groundwater budgets. The results of the two methodologies were comparable (within 20%).

Change in land surface elevation is used as a proxy for lower aquifer change in storage using a similar methodology, multiplying the change in land surface elevation between 2003 and 2013 by the area covered by individual GSP Plan areas to estimate the change in lower aquifer storage.

### **Current Water Budget**

The current year for the associated water budget was set as WY2013 by the Delta-Mendota Technical Working Group on August 8, 2018 and confirmed by the Delta-Mendota Coordination Committee on August 13, 2018. The current water budget and associated changes in storage (by principal aquifer) were calculated in the same manner as the historic water budgets. The current water budget period was ratified by the Coordination Committee.



### **Projected Water Budget**

Each GSP Group developed their own GSP-specific projected water budgets using a similar methodology to the historic and current water budgets. GSP-specific water budgets were compiled at the Subbasin level, and the Subbasin projected water budget was recommended and approved at a joint meeting of the Delta-Mendota Technical Working Group and Coordination Committee.

Per SGMA and the GSP regulations, the projected water budget period begins with the year subsequent to the current water budget year and extends for a projection period of at least 50 years to WY2070 for application of the required climate change factors. For the Delta-Mendota Subbasin, the current water budget is WY2013, and the projected water budget period is WY2014 through WY2070.

As future hydrology (e.g. precipitation totals) is not known, historic hydrology is used to simulate projected future hydrology. As a result, each year in the projected water budget is assigned a representative water year from the historic period. For example, WY2018 is assumed to have hydrology similar to that of WY1979; WY2019 is assumed to have hydrology similar to that of WY1980; and so forth. The pattern of historic hydrology used to simulate future hydrology is established based on actual hydrology from WY2014 - WY2017 (known water year types at the start of the projected water budget period). This resulted in the following projected hydrologic pattern.

For the first four years of the projected water budget (WY2014 through WY2017), actual data are used and no climate change factor is applied. For WY2018 through WY2070, the following representative water year sequencing is used:

- WY2018 is equivalent to WY1979.
- Each subsequent projected water year (WY2019 through WY2056) will follow the equivalent subsequent historic water year (e.g. WY2019 is equivalent to WY1980; WY2020 is equivalent to WY1981, and so forth, with WY2056 being equivalent to WY2017).
- WY2057 is equivalent to WY1965 with each subsequent water year (WY2058 through WY2070) equivalent to the subsequent historic water year (with WY2070 being equivalent to WY1978).

Representative water years used the associated historic water year types for assumptions relative to projected hydrology (precipitation, stream flows, and evapotranspiration [ET]). Water year types were based on the San Joaquin River Index except for Shasta Critical Years, which required simulation of the SJREC and wildlife refuge surface water deliveries. Therefore, in summary, the following water year types were assigned to projected water years based on the associated representative water year type: Shasta Critical, Critical, Dry, Below Normal, Above Normal, and Wet, with all designations based on the San Joaquin River Index, except Shasta Critical defined by Shasta index (as recommended by the Technical Working Group). For projected simulations, water year types were 'lumped' into four categories as follows: wet, average (above and below normal), dry (dry and critical) and Shasta critical (as recommended by the Technical Working Group).

As agreed, upon, Climate Change Factors (CCFs) for precipitation and ET were applied considering representative historical year types surrogating for future years through WY2070. For projected years WY2038 through WY2043 (repeated WY2012 through WY2017), DWR did not establish precipitation or ET CCFs. Based on conversations with DWR, the following CCFs for precipitation and ET were used for this intervening period:

- WY 2012 used the 2001 2070 CCF
- WY 2013 used the 1992 2070 CCF
- WY 2014 used the 1976 2070 CCF
- WY 2015 used the 1977 2070 CCF
- WY 2016 used the 2002 2070 CCF
- WY 2017 used the 2011 2070 CCF

For projected years WY2030 - WY2043 (repeated WY2004 - WY2017), DWR did not establish streamflow CCFs. For this reason, DWR suggested to use surrogate years' CCFs for the projected period. The following CCFs were selected for streamflows:

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- WY 2004 used the 2002 2030 CCF
- WY 2005 used the 2002 2030 CCF
- WY 2006 used the 1998 2030 CCF
- WY 2007 used the 1992 2070 CCF
- WY 2008 used the 1992 2070 CCF
- WY 2009 used the 2002 2070 CCF
- WY 2010 used the 2003 2070 CCF
- WY 2011 used the 1997 2070 CCF
- WY 2012 used the 1992 2070 CCF
- WY 2013 used the 1992 2070 CCF
- WY 2014 used the 1976 2070 CCF
- WY 2015 used the 1977 2070 CCF
- WY 2016 used the 2002 2070 CCF
- WY 2017 used the 1998 2070 CCF

The projected water budget period and associated representative water years were recommended by the Technical Working Group. Use of DWR's CCFs was also coordinated, and it was agreed that CCFs will only be applied to hydrology.

#### 2. Sustainable Yield

The following methodologies were recommended by the Delta-Mendota Technical Working Group and approved by the Coordination Committee for establishing the required sustainable yield estimate for each principal aquifer:

#### **Upper Aquifer Sustainable Yield**

The following formula was agreed upon for the calculation of the sustainable yield of the upper aquifer:

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Sustainable Yield = (Pumping + Change in Storage) + (Outflow – Inflow)
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Data used in the calculation are from the Delta-Mendota Subbasin compiled projected water budget with Climate Change Factors and Projects/Management Actions, as well as Baseline Projected Water Budget with Climate Change Factors. A  $\pm$  10% factor was applied to the resulting sustainable yield estimate; this factor was estimated based on the percent difference in the WY2003-2012 upper aquifer change in storage calculations between the compiled historic water budget and the estimate of change in storage utilizing change in groundwater level contours cross-check analysis (see above). Data incorporated into the equation are the average annual values from the indicated projected water budgets (WY2014 - WY2070) using only upper aquifer values.

Sustainable management criteria (Minimum Thresholds and Measurable Objectives) will be the primary indicator governing upper aquifer extractions. The sustainable yield estimates will be updated as part of the five-year GSP review.



#### Lower Aquifer Sustainable Yield

Within the Delta-Mendota Subbasin, the distribution of known lower aquifer water level data and extraction volume data are limited and not sufficient to allow for a calculation of lower aquifer sustainable yield. A Northern & Central Delta-Mendota Region Management Committee memo dated April 10, 2019 outlined the alternative method used to estimate sustainable yield method for the lower aquifer and is summarized below.

The Westlands Water District GSA has completed a recent study using groundwater modeling, in conjunction with the Westside Subbasin GSP development, to estimate sustainable yield for that subbasin. Based on an analysis of their data and reflected an initial assumption of lower aquifer sustainable yield equivalent to approximately 0.35 acrefeet per acre within the Westside Subbasin (Westlands Water District GSA, Groundwater Management Strategy Concepts presentation to the WWD Board on October 16, 2018). Using this analysis, a slightly lower sustainable yield value for the lower aquifer was selected (0.33 acre-feet per acre), amounting to approximately 250,000 acrefeet per year over the approximately 750,000-acre Delta-Mendota Subbasin.

The lower criteria for a lower aquifer sustainable yield estimation compared to that considered by Westlands Water District reflects DWR's classification of the Delta-Mendota Subbasin as critically-overdrafted due to the subsidence issues. After more data are obtained in future years, the lower aquifer sustainable yield value may undergo revisions.

### 3. Other

The Technical Working Group of the Subbasin Coordination Committee discussed that not-yet implemented plans or programs (e.g. Delta conveyance, Updates to the Bay-Delta Water Quality Control Plan/SED, proposed large storage projects, etc.) would not be incorporated into the current GSPs. However, projects or programs may be qualitatively incorporated or described in individual GSPs, and such programs will be monitored during the next five years and incorporated into the GSPs in future updates as appropriate.



RE: Assumptions for Delta-Mendota Subbasin Management Areas, Sustainability Management Criteria

PREPARED BY: Woodard & Curran

DATE: July 25, 2019

During development of the six coordinated Groundwater Sustainability Plans (GSPs) for the Delta-Mendota Subbasin (Subbasin), the twenty-three Groundwater Sustainability Agencies (GSAs) in the Subbasin agreed upon methodologies and assumptions for water budgets, change in storage, and sustainable yield. The common data and methodologies required in Water Code Section 10727.6 and Title 23, California Code of Regulations, Section 357.4 to prepare coordinated plans and utilized in preparation of the Delta-Mendota Subbasin GSPs are set forth in Technical Memoranda. Each of the individual Memoranda satisfies a requirement agreed upon in the Coordination Agreement and, collectively when combined with the Coordination Agreement, provides an explanation of how the six Subbasin GSPs implemented together satisfy the requirements of the Sustainable Groundwater Management Act (SGMA) for the entire Subbasin.

The Technical Memoranda will be utilized by the Coordination Agreement Parties (representing the twenty-three GSAs in the Subbasin) during the implementation of their GSPs in order to ensure coordination of the GSPs. The Coordination Committee is responsible for ongoing review and updating of the Technical Memoranda, as needed, during GSP implementation.

The following common assumptions were utilized by each GSP Group in the Subbasin for preparing a subbasin-level description of management areas and sustainable management criteria.

#### 1. Management Areas

The Coordination Committee left management areas and management of their respective GSPs to the six GSP Groups. Management areas were determined individually by each GSP Group with Woodard & Curran preparing a map showing all management areas ('sum of the parts' approach).

#### 2. Sustainable Management Criteria

Per the GSP Regulations, definitions of undesirable results must be provided at the Subbasin level. The Technical Working Group defined these as follows:

- Chronic Lowering of Groundwater Levels: Significant and unreasonable chronic change in water levels, as defined by each GSP Group, that has an impact on the beneficial users of groundwater in the Subbasin through either intra- and/or inter-basin actions.
- Long-term Reduction of Groundwater Storage: Significant and unreasonable chronic decrease in groundwater storage, as defined by each GSP Group, that has an impact on the beneficial users of groundwater in the Subbasin through either intra- and/or inter-basin actions.
- Degraded Water Quality: Significant and unreasonable degradation of groundwater quality, as defined by each GSP Group, that has an impact on the beneficial users of groundwater in the Subbasin through either intra- and/or inter-basin actions and/or activities.
- Depletions of Interconnected Surface Water: Depletions of interconnected surface water, as defined by each GSP Group, that have significant and unreasonable adverse impacts on the beneficial uses of surface water

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- Land Subsidence: Changes in ground surface elevation that cause damage to critical infrastructure that would cause significant and unreasonable reductions of conveyance capacity, damage to personal property, impacts to natural resources or create conditions that threaten public health and safety.
- Seawater Intrusion: The Coordination Committee recognized that the Subbasin is not in a coastal location and therefore seawater intrusion is unable to occur and therefore a definition of an undesirable result is not necessary.

Each GSP Group individually defined significant and unreasonable for each sustainability indicator, as well as established sustainability goals, interim milestones, minimum thresholds and measurable objectives. This process was discussed during the February 2019 meetings of the Technical Working Group, and ultimately recommended and approved by the Coordination Committee.



RE: Assumptions for Delta-Mendota Subbasin Monitoring Network

PREPARED BY: Woodard & Curran

DATE: July 25, 2019

During development of the six coordinated Groundwater Sustainability Plans (GSPs) for the Delta-Mendota Subbasin (Subbasin), the twenty-three Groundwater Sustainability Agencies (GSAs) in the Subbasin agreed upon methodologies and assumptions for water budgets, change in storage, and sustainable yield. The common data and methodologies required in Water Code Section 10727.6 and Title 23, California Code of Regulations, Section 357.4 to prepare coordinated plans and utilized in preparation of the Delta-Mendota Subbasin GSPs are set forth in Technical Memoranda. Each of the individual Memoranda satisfies a requirement agreed upon in the Coordination Agreement and, collectively when combined with the Coordination Agreement, provides an explanation of how the six Subbasin GSPs implemented together satisfy the requirements of the Sustainable Groundwater Management Act (SGMA) for the entire Subbasin.

The Technical Memoranda will be utilized by the Coordination Agreement Parties (representing the twenty-three GSAs in the Subbasin) during the implementation of their GSPs in order to ensure coordination of the GSPs. The Coordination Committee is responsible for ongoing review and updating of the Technical Memoranda, as needed, during GSP implementation.

The following common assumptions and approaches were utilized in developing the required Subbasin monitoring network for sustainability indicators:

- The required Subbasin-level monitoring networks will be a compilation of networks developed by each individual GSP Group.
- The compilation of the individual GSP monitoring networks will provide sufficient data in order to develop required water surface elevation contouring for each principal aquifer in the Subbasin, if applicable.
- The GSP groups will use CASGEM monitoring network data for 2018 and 2019 data collection and will supplement with locally collected data where available.
- Each monitoring location or point within the GSP network will be monitored, at a minimum, at the agreed upon frequency for each of the data types.
- Field Collection will follow agreed-upon protocols which may be the same as, or equal to, data collection protocols (i.e. industry standards and best management practices).
- For non-monitored data to be reported as part of the annual reports (e.g. groundwater extractions, surface water deliveries), actual metered data will be used where such data exists, and when direct data do not exist, estimated quantities will be calculated based on existing indirect data (e.g. electrical usage, crop demand, ET) and/or other industry best practices.
- Seasonal high groundwater elevation data will be collected between February and April, and seasonal low groundwater elevation data will be collected between September and October.
- Each GSP Group may use supplemental data in addition to the SGMA-required monitoring network documented in their GSP in order to comply with these requirements and those set forth in the Coordination Agreement.



• Individual data gaps in the monitoring networks and monitoring data identified in the GSPs will progressively be addressed by the applicable GSA or GSP Group during the 20-year GSP implementation timeframe (2020 to 2040).



RE: Coordination of the Delta-Mendota Subbasin Data Management System PREPARED BY: Woodard & Curran DATE: July 25, 2019

During development of the six coordinated Groundwater Sustainability Plans (GSPs) for the Delta-Mendota Subbasin (Subbasin), the twenty-three Groundwater Sustainability Agencies (GSAs) in the Subbasin agreed upon methodologies and assumptions for water budgets, change in storage, and sustainable yield. The common data and methodologies required in Water Code Section 10727.6 and Title 23, California Code of Regulations, Section 357.4 to prepare coordinated plans and utilized in preparation of the Delta-Mendota Subbasin GSPs are set forth in Technical Memoranda. Each of the individual Memoranda satisfies a requirement agreed upon in the Coordination Agreement and, collectively when combined with the Coordination Agreement, provides an explanation of how the six Subbasin GSPs implemented together satisfy the requirements of the Sustainable Groundwater Management Act (SGMA) for the entire Subbasin.

The Technical Memoranda will be utilized by the Coordination Agreement Parties (representing the twenty-three GSAs in the Subbasin) during the implementation of their GSPs in order to ensure coordination of the GSPs. The Coordination Committee is responsible for ongoing review and updating of the Technical Memoranda, as needed, during GSP implementation. This Technical Memorandum describes the development and anticipated use of the coordinated Subbasin Data Management System (DMS) for GSP implementation.

### **Coordinated Data Management System**

As required in Section 352.6, Data Management System, of the GSP regulations, the Delta-Mendota Subbasin GSAs will develop and maintain a data management system that is capable of storing and reporting information relevant to the reporting requirements, implementation of the GSPs, and the monitoring networks of the Subbasin. Additionally, per Section 354.4, Reporting Monitoring Data to the California Department of Water Resources (DWR), all monitoring data are to be stored in a DMS with copies of the monitoring data included in the annual report and submitted electronically on forms provided by DWR. Recognizing that GSP implementation, including annual reporting, will require some efforts at the subbasin level, the 23 GSAs overlying the Delta-Mendota Subbasin have chosen to develop a coordinated DMS that can be utilized by each GSP Group for management of their data but which will allow for the required compilation of data sets for preparation of Subbasin annual reports. The coordinated DMS, once developed, will provide a generic framework that can be used by any GSP Group or GSA in the Subbasin for individual data management while allowing for consistent formatting and the simplified uploading of compiled datasets into the Subbasin-wide coordinated DMS.

The Parties have also developed and will maintain separate data storage processes or Data Management Systems. Each separate DMS developed for each GSP will store information related to implementation of each individual GSP, monitoring network data and monitoring sites requirements, and water budget data requirements. Each system will be capable of reporting all pertinent information to the respective GSA and/or GSP Group, and ultimately to the Coordination Committee. After providing the Coordination Committee with data from the individual GSPs, the Subbasin Plan Manager and Coordination Committee will ensure the data are stored and managed in a coordinated manner throughout the Subbasin and reported to DWR on an annual basis.

Leading up to the development of the DMS, the Subbasin used an *ad hoc* DMS working group and survey to develop a conceptual design for the software requirements. This was followed by the software vendor creating wireframes to communicate the functionality of the DMS. This *ad hoc* working group developed data standards for each data type to make the aggregation feasible at a subbasin level and established weekly calls to develop import wizards, attribute

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tables, interpretations of reporting requirements, and an annual report format. Data provided by Santa Nella County Water District were used to beta-test the completed DMS prior to release as a generic system for Subbasin-wide use.

The DMS includes permissions and business rules so each GSP can only upload data for their GSP based upon usernames and roles. GSP Groups, or GSAs within a GSP Group, are also not allowed to see other GSP Groups' data until all annual reporting has been completed and accepted by the Plan Manager. DMS development is ongoing, with development concurrent with final GSP development, and has been designed to support the needs of the severely disadvantaged communities, disadvantaged communities, and GSAs within the Subbasin. The DMS is scheduled to be completed for use in developing annual reports by January 2020.

The DMS constructed for the Delta-Mendota Subbasin is a secured web-based application hosted on Amazon Web Services (AWS). The DMS focuses on five core business requirements including: centralized data warehouse, security of data, permissioned based access, data visualization and reporting. Other goals of the DMS focus around improving data collection/aggregation processes, creating data standards, gaining efficiencies in reporting and improving data sharing with stakeholders. The DMS is designed to aggregate data through import processes by GSP to support data visualization and annual report generation.

Underlying the web application is a relationship database used to store the information aggregated from GSPs across primary data types identified to support monitoring and Annual Report development. Those data types include groundwater extractions, surface water deliveries, groundwater storage, groundwater elevations, groundwater quality, interconnected surface water and land subsidence. The web application functionality includes an embedded GIS viewer, screens to view tables of time series data, and charting capabilities for hydrographs. The embedded GIS viewer contains functionality to store map layers such as reference data, GSA/GSP boundaries and derived information such as water level contours.

In order to facilitate data synthesis, the GSP Groups agreed on the following frequencies for monitoring data collection:

- Groundwater elevations twice a year (seasonal high and seasonal low)
- Interconnected surface water twice a year (seasonal high and seasonal low)
- Groundwater quality once a year
- Land subsidence continuous monitoring sites or by Management Area

These datasets will be augmented with other data collection required for annual report preparation, including estimates of groundwater extractions and surface water diversions.

Additionally, the GSP Groups agreed to utilize the same general monitoring protocols or similar industry standards to ensure that the data were collected in a consistent and coordinated fashion. All monitoring locations in the Delta-Mendota Subbasin were assigned a unique identifier in the DMS. The number system is in a format of ##-####, where the first two digits indicates which GSA the monitoring location is associated with, and the subsequent four digits indicate the specific monitoring location in that GSA area. The general methodology agreed upon for data import and management is as follows:

- Each GSA collects their respective data per agreed-upon protocols and transmits it to the GSA representative.
- Each GSA representative then compiles the data and conducts a quality control check.
- The GSA representative transmits the compiled data set to the GSP Lead or Representative, who then aggregates the data from all GSAs and conducts a second quality control check.
- The GSP Lead or Representative uploads the data set into the DMS using import wizards designed specifically for this process.



• The Subbasin Plan Manager then uses the data in the DMS to compile information as required for the annual report.

Compiled data sets from the DMS will be augmented with required maps generated externally to produce the required annual report. Mapping prepared outside the DMS will be subsequently imported into the DMS as GIS files to ensure all data are kept in one place.

The DMS will be maintained by the San Luis & Delta-Mendota Water Authority, while acting as the Plan Manager, with a contract with the software vendor for hosting, maintenance and future updates. Each GSP will pay a maintenance fee for the continued hosting and support of the Subbasin coordinated DMS.

The Subbasin-level DMS, as described herein, may be supplemented by additional DMSs developed and maintained by each GSP Group or GSA in the Subbasin. The reader is referred to each of the six Subbasin GSPs for specific information relative to data collection and management in each GSP Plan area.



RE: Adoption and Use of the Subbasin Coordination Agreement PREPARED BY: Woodard & Curran

DATE: July 25, 2019

During development of the six coordinated Groundwater Sustainability Plans (GSPs) for the Delta-Mendota Subbasin (Subbasin), the twenty-three Groundwater Sustainability Agencies (GSAs) in the Subbasin agreed upon methodologies and assumptions for water budgets, change in storage, and sustainable yield. The common data and methodologies required in Water Code Section 10727.6 and Title 23, California Code of Regulations, Section 357.4 to prepare coordinated plans and utilized in preparation of the Delta-Mendota Subbasin GSPs are set forth in Technical Memoranda. Each of the individual Memoranda satisfies a requirement agreed upon in the Coordination Agreement and, collectively when combined with the Coordination Agreement, provides an explanation of how the six Subbasin GSPs implemented together satisfy the requirements of the Sustainable Groundwater Management Act (SGMA) for the entire Subbasin.

This Technical Memorandum describes the Delta-Mendota Subbasin governance structure, participating parties, the Delta-Mendota Subbasin Coordination Agreement (Coordination Agreement), and details of this Coordination Agreement. Each GSA in the Subbasin is included in this memorandum. Additional details of the organization, management structure, and legal authority of each GSA and their associated GSPs, and accompanying GSA boundary maps, are described in the Delta-Mendota Subbasin Common Chapter (Common Chapter). Descriptions of intrabasin and interbasin coordination agreements in place for the development and implementation of the GSPs overlying the Subbasin are also referenced.

### 1. GSP and Coordination Agreement Submission

A Delta-Mendota Subbasin Common Chapter has been developed to "knit" the six Delta-Mendota GSPs together for cohesive implementation. The Common Chapter includes a separate signature page that contains a disclosure statement and professional stamp for the consultant charged with compiling the chapter (Woodard & Curran), as agreed upon by the Technical Working Group on April 17, 2018 and January 15, 2019. Each Subbasin GSP is stamped and signed by the professional overseeing their preparation. The Common Chapter was developed as part of a collaborative process, with input from the various GSAs, technical consultants, and stakeholders. The Coordination Agreement, Common Chapter, and Technical Memoranda collectively serve as the mechanism through which the GSAs and individual GSPs are coordinated during implementation.

The GSAs have agreed to submit their respective GSPs to the California Department of Water Resources (DWR) through the Delta-Mendota Subbasin Coordination Committee (Coordination Committee) and the Plan Manager, along with all developed Common Chapter and Technical Memoranda, by January 31, 2020. When submitted to DWR, the collective documents will be available for public review and comment as part of the 60-day public comment period per SGMA regulations.

### 2. GSP Groups and GSAs in the Delta-Mendota Subbasin

Below is a summary of the six GSP Groups and twenty-three GSAs (and their respective signatories) to the Coordination Agreement. Some signatories (also referred to as parties) are participating in multiple GSAs and/or GSPs.



### Northern & Central Delta-Mendota Region GSP

- Patterson Irrigation District GSA
  - o Patterson Irrigation District, Twin Oaks Irrigation District
- West Stanislaus Irrigation District GSA
  - West Stanislaus Irrigation District
- DM-II GSA
  - o Del Puerto Water District, Oak Flat Water District
- City of Patterson GSA
  - o City of Patterson
- Northwestern Delta-Mendota GSA
  - o Merced County, Stanislaus County
- Central Delta-Mendota GSA
  - San Luis Water District, Santa Nella County Water District, Panoche Water District, Mercy Springs Water District, Tranquillity Irrigation District, Merced County, Fresno Slough Water District, Fresno County, Eagle Field Water District, Pacheco Water District
- Widren Water District GSA
  - Widren Water District
- Oro Loma Water District GSA
  - o Oro Loma Water District

San Joaquin River Exchange Contractors (SJREC) GSP

- San Joaquin River Exchange Contractors Water Authority GSA
  - Central California Irrigation District, Columbia Canal Company, Firebaugh Canal Water District, San Luis Canal Company
- Turner Island Water District-2 GSA
  - o Turner Island Water District
- City of Mendota GSA
  - o City of Mendota
- City of Firebaugh GSA
  - City of Firebaugh
- City of Los Banos GSA
  - o City of Los Banos
- City of Dos Palos GSA
  - o City of Dos Palos
- City of Gustine GSA
  - o City of Gustine
- City of Newman GSA
  - City of Newman
- Madera County GSA
  - o Madera County
- Portion of Fresno County Management Area B GSA
  - o Fresno County
- Portion of Merced County Delta-Mendota GSA
  - o Merced County
#### Grassland GSP

- Grassland GSA
  - o Grassland Water District, Grassland Resource Conservation District
  - Portion of Merced County GSA
    - o Merced County

#### Farmers Water District GSP

- Farmers Water District GSA
  - o Farmers Water District

#### Fresno County GSP

- Fresno County Management Area A GSA
  - o Fresno County
- Fresno County Management Area B GSA
  - o Fresno County

#### Aliso Water District GSP

- Aliso Water District GSA
  - o Aliso Water District

With respect to the San Benito County portion of the Delta-Mendota Subbasin, this area will be included in the Central Delta-Mendota GSA of the Northern & Central Delta-Mendota Region GSP. In 2017, the San Benito County Water District Groundwater Sustainability Agency indicated its intent to act as the GSA for certain areas within its jurisdiction, but not for the unmanaged *de minimis* area in the most southwest portion of the Delta-Mendota Subbasin. For purposes of assuring that all land within the Subbasin is part of a GSP as required by DWR regulations, the Central Delta-Mendota GSA entered into a Memorandum of Understanding with San Benito County to include the unmanaged *de minimis* area in the Northern & Central Delta-Mendota Region GSP.

#### 3. Delta-Mendota Subbasin Intrabasin Coordination Agreement

The aforementioned GSAs are coordinating development and implementation of the six GSPs under the Delta-Mendota Subbasin Coordination Agreement. All GSAs within the Subbasin agree to work collaboratively to meet the objectives of SGMA and the Coordination Agreement. Each GSA acknowledges that it is bound by the terms of this Coordination Agreement.

The Coordination Agreement for the Delta-Mendota Subbasin covers the following topics:

- 1. Purpose of the Agreement, including:
  - a. Compliance with SGMA and
  - b. Description of Criteria and Function;
- 2. Definitions
- 3. General Guidelines, including:
  - a. Responsibilities of the Parties and
  - b. Adjudicated or Alternative Plans in the Subbasin;
- 4. Role of San Luis & Delta-Mendota Water Authority (SLDMWA), including:
  - a. Agreement to Serve,
  - b. Reimbursement of SLDMWA, and
  - c. Termination of SLDMWA's Services;

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- 5. Responsibilities for Key Functions, including:
  - a. Coordination Committee,
  - b. Coordination Committee Officers,
  - c. Coordination Committee Authorized Action and Limitations,
  - d. Subcommittees and Workgroups,
  - e. Coordination Committee Meetings, and
  - f. Voting by Coordination Committee;
- 6. Approval by Individual Parties;
- 7. Exchange of Data and Information, including:
  - a. Exchange of Information and
  - b. Procedure for Exchange of Information;
- 8. Methodologies and Assumptions, including:
  - a. SGMA Coordination Agreements,
  - b. Pre-GSP Coordination, and
  - c. Technical Memoranda Required;
- 9. Monitoring Network
- 10. Coordinated Water Budget
- 11. Coordinated Data Management System
- 12. Adoption and Use of the Coordination Agreement, including:
  - a. Coordination of GSPs and
  - b. GSP and Coordination Agreement Submission;
- 13. Modification and Termination of the Coordination Agreement, including:
  - a. Modification or Amendment of Exhibit "A" (Groundwater Sustainability Plan Groups including Participation Percentages),
  - b. Modification or Amendment of Coordination Agreement, and
  - c. Amendment for Compliance with Law;
- 14. Withdrawal, Term, and Termination;
- 15. Procedures for Resolving Conflicts;
- 16. General Provisions, including:
  - a. Authority of Signers,
  - b. Governing Law,
  - c. Severability,
  - d. Counterparts, and
  - e. Good Faith; and
- 17. Signatories of all Parties

The Coordination Agreement, effective as of December 12, 2018, has been signed by all thirty-six parties in the Delta-Mendota Subbasin. These signatories to the Coordination Agreement have formed a total of 23 GSAs in the Subbasin. A key goal of basin-wide coordination is to ensure that the Subbasin GSPs utilize the same data and methodologies during their plan development and that the elements of the Plans necessary to achieve the sustainability goal for the Subbasin are based upon consistent interpretations of the basin setting, as required by SGMA and associated regulations. It is the intent that the Coordination Agreement become part of each individual GSP within the Delta-Mendota Subbasin.



#### Delta-Mendota Subbasin Coordination Committee

The Delta-Mendota Subbasin Coordination Agreement establishes the Delta-Mendota Subbasin Coordination Committee (Coordination Committee), which provides representation from each of the six GSP groups. The Coordination Committee complies with requirements of the Brown Act. The Coordination Agreement describes the Coordination Committee's requirements for meeting noticing, attendance, voting, data sharing, governance of subcommittees and working groups, and approval of Subbasin documents.

The Coordination Agreement allows for development of individual subcommittees or working groups to support the development of the Technical Memorandums and to coordinated data, methodologies, and assumptions. For this purpose, the Coordination Committee recommended formation of an ad hoc Technical Working Group, Communications Working Group, and Data Management System Working Group.

The Coordination Committee provides specific direction to the Plan Manager. The initial Plan Manager for the six coordinated GSPs is Andrew Garcia, Senior Civil Engineer for San Luis & Delta-Mendota Water Authority (SLDMWA); however, the Coordination Committee and Coordination Agreement allow for a consultant of the SLDMWA to act as Plan Manager, if necessary. If the SLDMWA ceases to serve as Plan Manager, the Coordination Committee can name a successor per the Coordination Agreement. In the meantime, Mr. Garcia's contact information is included below:

Mr. Andrew Garcia, Plan Manager San Luis & Delta-Mendota Water Authority 842 6<sup>th</sup> Street Los Banos, CA 93635 Phone: (209)-832-6200 / Fax (209)-833-1034 andrew.garcia@sldmwa.org

Contact information for each GSP plan administrator is included in the respective GSPs.

#### **Technical Memoranda**

The Coordination Agreement describes the development of Technical Memoranda. These memoranda collectively explain the data, methodologies, and assumptions approved and used by the six GSP Groups within the Subbasin. The Coordination Agreement specifically referenced four Technical Memoranda; the Technical Working Group of the Coordination Committee subsequently recommended development of additional Technical Memoranda during the GSP development efforts. The Technical Memoranda are subject to the Coordination Committee's review and unanimous approval and will be submitted along with the Coordination Agreement to DWR. The Technical Memoranda will be used throughout GSP implementation to ensure continued coordination and compliance with SGMA.

The Technical Memoranda include:

- 1. Common Datasets Used in the Delta-Mendota Subbasin GSPs
- 2. Assumptions for Hydrogeological Conceptual Model of the Delta-Mendota Subbasin
- 3. Assumptions for the Historic, Current and Projected Water Budgets of the Delta-Mendota Subbasin, Change in Storage Cross-Check and Sustainable Yield
- 4. Assumptions for Delta-Mendota Subbasin Management Areas, Sustainability Management Criteria
- 5. Assumptions for Delta-Mendota Subbasin Monitoring Network
- 6. Coordination of the Delta-Mendota Subbasin Data Management System
- 7. Adoption and Use of the Subbasin Coordination Agreement
- 8. Coordinated Noticing, Communication, and Outreach Activities in the Delta-Mendota Subbasin



#### Interbasin Coordination

The Delta-Mendota Subbasin adjoins nine neighboring subbasins. These subbasins range in basin condition as determined by DWR, so some subbasins are also on the January 31, 2020 GSP submission deadline, while others have a 2022 deadline. With this multitude of neighbors and variety of timelines, the Delta-Mendota Subbasin has initiated interbasin coordination efforts with all of the adjoining subbasins. The SLDMWA, on behalf of the Northern and Central Delta-Mendota Regions, executed an interbasin data sharing agreement with Westlands Water District, the coordinating agency for the Westside Subbasin. The agreement establishes common assumptions for groundwater conditions as well as a process for continued data sharing for data located within five miles of the boundary between Westside Subbasin and the Delta-Mendota Subbasin.

Additional interbasin coordination efforts have been initiated with other adjoining subbasins. No other agreements have been formalized at the time of the Delta-Mendota Subbasin's GSP submissions, but may be developed later. The Delta-Mendota Subbasin intends to coordinate with neighboring subbasins to develop shared understandings of data and technical approaches.



# **TECHNICAL MEMORANDUM #8**

RE: Coordinated Noticing, Communication, and Outreach Activities in the Delta-Mendota Subbasin

PREPARED BY: Stantec

DATE: July 25, 2019

#### 1. Introduction

The Sustainable Groundwater Management Act of 2014 (SGMA) and subsequent Emergency Regulations developed by the California Department of Water Resources (DWR) in May 2016 identified a number of requirements for public notice and communication related to Groundwater Sustainability Agency (GSA) formation and Groundwater Sustainability Plan (GSP) development. California Code of Regulations §354.10 identifies the requirements for notice and communication information in a GSP:

"Each Plan shall include a summary of information relating to notification and communication by the Agency with other agencies and interested parties including the following:

(a) A description of the beneficial uses and users of groundwater in the basin, including the land uses and property interests potentially affected by the use of groundwater in the basin, the types of parties representing those interests, and the nature of consultation with those parties.

(b) A list of public meetings at which the Plan was discussed or considered by the Agency.

- (c) Comments regarding the Plan received by the Agency and a summary of any responses by the Agency.
- (d) A communication section of the Plan that includes the following:
- (1) An explanation of the Agency's decision-making process.

(2) Identification of opportunities for public engagement and a discussion of how public input and response will be used.

(3) A description of how the Agency encourages the active involvement of diverse social, cultural and economic elements of the population within the basin.

(4) The method the Agency shall follow to inform the public about progress implementing the Plan, including the status of projects and actions."

Pursuant to these requirements, GSAs in the Delta-Mendota Subbasin (Subbasin) conducted a number of activities to engage beneficial users of groundwater, interested parties, and the general public in the development of the six Subbasin GSPs. Each GSA was responsible for conducting outreach and engagement related to SGMA within its service area; however, recognizing efficiencies in pooling resources and the importance of consistent messaging, the GSAs also conducted a series of coordinated activities aimed at engaging stakeholders across the Subbasin. This document describes the coordinated tools, methods, and activities the GSAs used to inform and engage stakeholders in development of the Subbasin GSPs.

#### 2. Situation Assessment and Communications Plan

To assist in GSA formation and GSP development, agencies in the Subbasin sought and received Facilitation Support Services funding from DWR in August 2016. Under this funding, a neutral, third-party facilitation team conducted a situation assessment on behalf of the Subbasin GSAs. The purpose of the assessment was to



understand how stakeholders perceived the status of the Subbasin's groundwater resources and identify potential barriers to the successful development of the GSPs.

The facilitation team, with input from local agencies, identified 30 stakeholders representing diverse interests and beneficial users in the Subbasin, together with disadvantaged communities, agricultural well owners, government and land use agencies, and environmental and ecosystem interests. From February 2017 to May 2017, the facilitators conducted over 30 phone and in-person interviews with stakeholders. The facilitators recorded the interview responses and summarized the results in a presentation made to the GSA representatives.

The assessment results were used to inform the development of the Delta-Mendota Subbasin Sustainable Groundwater Management Act Communications Plan (Communications Plan), which is provided with this document as **Attachment A**. The Communications Plan identifies near- and long-term outreach and engagement strategies, tactics, and tools for stakeholder engagement in GSP development and implementation. The Subbasin GSAs used the Communications Plan as a framework for conducting the stakeholder outreach and engagement activities described in this document.

#### 3. Public Noticing and Information

#### Legal Requirements:

§354.10 (d): A communication section of the Plan that includes the following:
(3) A description of how the Agency encourages the active involvement of diverse social, cultural, and economic elements of population within the basin.

The Subbasin GSAs developed and used several tools to inform members of the public about GSP development activities and promote opportunities for public engagement. These tools are described below.

- Website: The Subbasin website www.deltamendota.org is the primary location for information related to SGMA implementation in the Subbasin. Information provided on the website includes: an overview of SGMA, a description of each of the GSP groups, contact information for each of the GSAs, and upcoming workshops and public meetings. The website also serves as a repository for outreach collateral, workshop materials, and meeting packets and minutes for the Delta-Mendota Subbasin Coordination Committee, Technical Working Group, and Communications Working Group (described below).
- Delta-Mendota Subbasin Newsletter: The Delta-Mendota Subbasin Newsletter is distributed on a monthly basis and serves as an informational tool to keep interested parties, beneficial users, and members of the general public informed about the development and status of the GSPs. Newsletter topics include Subbasinwide activities, general announcements, upcoming meetings and workshops, and past and upcoming GSP development activities. Copies of the newsletters are archived on the Subbasin website.
- Informational Materials: GSAs in the Subbasin developed a suite of materials in English and Spanish to
  educate and inform members of the public about SGMA and topics covered in the GSP. These materials
  include bilingual presentations, fact sheets, handouts, frequently asked questions, and videos. Copies of the
  materials are available on the Subbasin website. GSA representatives distributed these materials during
  meetings, workshops, and other outreach activities.



#### 4. Public Engagement in GSP Development

Legal Requirements:

§354.10(b): A list of public meetings at which the Plan was discussed or considered by the Agency;
§354.10 (d): A communication section of the Plan that includes the following:
(2) Identification of opportunities for public engagement and a discussion of how public input and response will be used.
(3) A description of how the Agency encourages the active involvement of diverse social, cultural, and economic elements of population within the basin.

This section describes outreach activities coordinated among the Subbasin GSAs to inform, engage, and consult stakeholders in GSP development. Coordinated outreach activities fell into two main categories: general public outreach and targeted outreach. General public outreach activities primarily consisted of committee and working group meetings, and coordinated workshops aimed at informing and receiving public input on the content of the GSPs. The GSAs also conducted outreach activities targeted at hard-to-reach communities and beneficial users, including agricultural interests, school districts, and disadvantaged communities.

#### **General Public Engagement Activities**

There were two primary opportunities for members of the public to engage in development of the Subbasin GSPs: Coordination Committee and working group meetings and coordinated public workshops. These activities are further described below. In addition, the GSAs also informed and engaged members of the public by posting information on the Subbasin and member-agency websites, distributing the monthly newsletter, disseminating bilingual informational materials, and tabling at public events.

#### **Committee Meetings**

Comprised of members representing the entities preparing the Subbasin GSPs, the Coordination Committee was formed to provide overall guidance and resolve conflicts among the GSAs to ensure that the GSPs were coordinated as required by SGMA. The Technical Working Group and Communications Working Group were formed under the Coordination Committee to specifically coordinate technical and communication activities, respectively. Public meetings of the Coordination Committee and working groups served as key opportunities for stakeholders to engage and consult in development of the GSPs. Public comments were recorded in the meeting minutes, posted on the Subbasin website, and considered during development of the GSPs.

#### Coordinated Public Workshops

The Subbasin GSAs planned and held a series of public workshops from May 2018 – May 2019 aimed at educating and soliciting input from the public about topics covered in the GSPs. Table 1 identifies the workshop dates, locations, and topics. At these workshops, GSA representatives and their technical consultants presented information on each GSP development phase. Presentations were followed by an open house period to allow participants to talk directly with their GSA representatives. Bilingual interpreters were present at all workshops to provide interpretation services. All workshop materials, in both English and Spanish, are available on the Subbasin website.

Questions, comments, and input from workshop participants were recorded by facilitation staff and summarized the workshop summaries, provided with this document as **Attachment B**. All public comments were taken in consideration by GSAs and technical consultants during development of the GSPs.

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The GSAs used a variety of methods to promote the workshops. These methods included distribution of bilingual flyers and utility bill inserts, email notifications, social media posts, website posts, newspaper notices, and press releases. **Attachment C** includes example workshop promotion activities. GSA representatives also directly contacted local organizations throughout the Subbasin. A list of organizations contacted is provided with this document as **Attachment D**.

Table 1.	Coordinated	Public	Workshops
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Date	Торіс			
	Spring 2018 Workshop			
May 14, 2018	Los Baños, San Luis & Delta-Mendota Water Authority	Sustainable Groundwater     Management Act overview		
May 16, 2018	Patterson, Hammon Senior Center	<ul> <li>Delta-Mendota Subbasin</li> </ul>		
May 17, 2018	Mendota, Mendota Library	overview		
		<ul> <li>Opportunities for engagement</li> </ul>		
	Fall 2018 Workshops			
October 22, 2018	Firebaugh, Firebaugh Middle School	<ul> <li>GSP development and</li> </ul>		
October 24, 2018	Los Baños, College Greens Building	implementation process		
October 25, 2018	Patterson, Patterson Senior Center	Data collection		
		<ul> <li>Hydrogeologic Conceptual</li> </ul>		
		Model		
		<ul> <li>Numerical &amp; Analytical Models</li> </ul>		
		Water budgets		
	Winter 2019 Workshops			
February 19, 2019	Los Baños, College Greens Building	Historic and current water		
February 20, 2019	Patterson, Patterson City Hall	budgets		
March 4, 2019	Santa Nella, Romero Elementary School	<ul> <li>Sustainability criteria</li> </ul>		
		<ul> <li>Undesirable results</li> </ul>		
		<ul> <li>Projects and management</li> </ul>		
		actions		
Spring 2019 Workshops				
May 20, 2019	Patterson, Patterson City Hall	<ul> <li>Projected water budgets</li> </ul>		
May 21, 2019	Los Baños, College Greens Building	<ul> <li>Sustainable yield</li> </ul>		
May 22, 2019	Santa Nella, Romero Elementary School	Groundwater monitoring		
May 23, 2019	Mendota, Mendota Library	networks		
		<ul> <li>Projects and management</li> </ul>		
		actions		

#### **Targeted Stakeholder Engagement**

The Subbasin GSAs also conducted targeted outreach and engagement to hard-to-reach communities, interested parties, and stakeholders that were previously underrepresented in other engagement activities. This included outreach to the following stakeholder types:

- Agricultural Interests: Agricultural stakeholders in the Subbasin include agricultural well operators, growers, ranchers, farmworkers, and agricultural landowners. Strong agricultural representation exists within the leadership of the GSAs. To augment direct outreach being conducted by individuals GSAs, Subbasin representatives also coordinated closely with local county farm bureaus to disseminate information related to GSP development and public workshops.
- School Districts: Schools districts are considered for both beneficial users of groundwater (for drinking water), as well communication channels to disseminate information about SGMA and GSP development. GSA representatives directly contacted local school districts to notify them of the public workshops. Some schools also help distributed informational materials and workshop flyers to their students and parents.

# Appendix B - Page B-286-MENDOTA SGMA

 Disadvantaged Communities: The GSAs followed best practices identified in Collaborating for Success: Stakeholder Engagement for Sustainable Groundwater Management Act Implementation (Community Water Center, 2015) and other guidance documents to engage disadvantaged and severely disadvantaged communities. This included holding meetings in disadvantaged communities; holding meetings in the evening at known local venues, such as schools, civic centers, and community centers; translating fact sheets, meeting materials, and presentations into other languages; and providing interpreting services at all public workshops.

#### 5. GSP Implementation

#### Legal Requirements:

# § 354.10(b)(4): The method the Agency shall follow to inform the public about progress implementing the Plan, including the status of projects and actions.

Each GSA will utilize its own methods to inform the public about progress implementing its GSP and the status of any projects and management actions. The Subbasin website will continue to be the main source of information for Subbasin- wide announcements, public meetings, workshops, and informational materials. In addition, the GSAs will continue to coordinate public outreach and stakeholder engagement activities related to GSP implementation asneeded.

Attachments:

Attachment A - Delta-Mendota Subbasin Sustainable Groundwater Management Act Communications Plan Attachment B – Coordinated Public Workshop Summaries Attachment C – Example Public Workshop Promotion Materials Attachment D – Stakeholder and Community Organizations Contacted Regarding Coordinated SGMA Workshops

# ATTACHMENT A. DELTA-MENDOTA SUBBASIN SUSTAINABLE GROUNDWATER MANAGEMENT ACT COMMUNICATIONS PLAN



# Delta Mendota Subbasin Groundwater Management

# Sustainable Groundwater Management Act Communications Plan



Prepared by: Lisa Beutler, MWH/Stantec, Via CA Dept. of Water Resources, Facilitation Services Technical Assistance



June 2017

# Forward: How to use this Plan

This Communication Plan provides a high-level overview of near and long-term outreach and engagement strategies, tactics and tools. Its purpose is to assist the Groundwater Sustainability Agencies (GSAs) of the Delta Mendota Subbasin with stakeholder outreach and other related actions as required by the Sustainable Groundwater Management Act (SGMA) of 2014. It is presented as a working public draft, and should be considered a living document that is continuously refined and updated as circumstances suggest.

**Chapter 1:** Introduction and Background provides text and information about SGMA and the Delta Mendota Subbasin that can be repurposed directly into websites or printed materials by agencies and/or entities with an interest in SGMA and how it will affect the subbasin. This section also describes the communications activities mandated by SGMA.

**Chapter 2:** *Communications Plan Overview* provides communications planning goals and objectives as well as the scope. This section can be used in support of project management activities.

**Chapter 3:** *Situation Assessment* provides some of the context for communications activities. This section can be used in developing required assessments of stakeholder issues and interests. It also informs project management activities.

**Chapter 4:** Audiences and Messages identifies key subbasin audiences and message points for specific audience segments. The goal of this chapter is to provide information that can be used by the subbasin GSAs in preparing to work with key stakeholders.

**Chapter 5:** *Risk Management* is the summary of a communications risk assessment that considers subbasin communications strengths and weakness and proposes on-going adjustments based on best communication management practices. This section informs project management activities and provides a context for some of the recommended communications tactics.

**Chapter 6:** *Tactical Approaches* offers a communications to do list with specific communications activities relevant for project phases and subbasin audiences.

**Chapter 7:** *Measurements and Evaluation* outlines methods to determine the effectiveness of outreach and engagement.

**Chapter 8:** *Roles and Responsibilities* provides a sample list of tasks and illustrates the types of communications roles and responsibilities which might be assigned. This section should be incorporated into project management plans.

Subbasin GSAs should feel free to repurpose any or all parts of the document that will assist them in meeting SGMA requirements.

This document was developed with technical support provided by the California Department of Water Resources' (DWR) SGMA Facilitation Support Services Program and completed by the Communication and Engagement Group of MWH/Stantec.

# Delta Mendota Subbasin Sustainable Groundwater Management Act Communications Plan Working Draft

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# List of Acronyms and Abbreviations

Item	Description
Basin	Groundwater Basin or Subbasin
Coms Plan	Delta Mendota Subbasin, Sustainable Groundwater Management Act, Working Draft
	Communications Plan
CSD	Community Service District(s):
CV-SALTS	Central Valley Salinity Alternatives for Long-Term Sustainability
DAC	Disadvantaged Communities
DMC	Delta-Mendota Canal
DWR	California Department of Water Resources
GSA	Groundwater Sustainability Agency
GSP	Groundwater Sustainability Plan
IRWMP	Integrated Resource Water Management Plan
PDF	Portable Document Format
RCD	Resource Conservation District(s)
SGMA	Sustainable Groundwater Management Act
SLDMWA	San Luis Delta- Mendota Water Authority
State Board	State Water Resources Control Board

ltem	Description
SA	Situation Assessment
USGS	United States Geological Survey

# **Revision History**

### Table 1. Revision History

Revision History				
Revision/Dock Title #	Date of Release	Author	Summary of Changes	

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Chapter 1

# INTRODUCTION AND BACKGROUND

The purpose of this Communication Plan is to assist the Groundwater Sustainability Agencies (GSAs) of the Delta Mendota Subbasin with stakeholder outreach and other related actions as required by the Sustainable Groundwater Management Act (SGMA) of 2014. Its chapters identify key stakeholders and provide a high-level overview of near and long-term outreach and engagement strategies, tactics and tools. The plan was developed with technical support provided by the California Department of Water Resources' (DWR) SGMA Facilitation Support Services Program.

# 1.1. SGMA Basics<sup>1</sup>

After decades of debate, in 2014 California lawmakers adopted SGMA. This far-reaching law seeks to bring the State's critically important groundwater basins into a sustainable regime of pumping and recharge. The change in water management laws has created new obligations for residents and water managers in the Delta-Mendota Groundwater Subbasin. The San Luis Delta- Mendota Water Authority (SLDMWA) is assisting its members in implementation of this law.



SGMA requires, **by June 30, 2017**, the formation of locallycontrolled GSAs in many of the State's groundwater basins and subbasins (basins). A GSA is responsible for developing and implementing a **groundwater sustainability plan** (GSP). These plans assist the basins in meeting sustainability goals. The primary goal is to maintain sustainable yields without causing undesirable results.

### 1.1.1. <u>GSAs & GSPs</u>

Any local public agency that has water supply, water management, or land use responsibilities in a basin can decide to become a GSA. A single local agency can decide to become a GSA, or a combination of local agencies can decide

to form a GSA by using either a Joint Power Authority (JPA), a memorandum of agreement (MOA), or other legal agreement. If no agency assumes this role the GSA responsibility defaults to the County; however, the County may decline.

A GSP may be any of the following (Water Code § 10727(b)):

- A <u>single plan</u> covering the entire basin developed and implemented by <u>one GSA</u>.
- A <u>single plan</u> covering the entire basin developed and implemented by <u>multiple</u> <u>GSAs</u>.

<sup>&</sup>lt;sup>1</sup> Sections on SGMA are largely drawn, in whole or in part, from publicly available materials from the Department of Water Resources. For more see: <u>http://www.water.ca.gov/groundwater/sgm</u>

 Subject to Water Code Section 10727.6, <u>multiple plans</u> implemented by <u>multiple</u> <u>GSAs</u> and coordinated pursuant to a <u>single coordination agreement</u> that covers the entire basin.

If local agencies are unable to form an approved GSA and/or prepare an approved GSP in the required timeframe, then the basin or subbasin would be considered unmanaged. Unmanaged groundwater basins and subbasins are subject to State Water Resources Control Board (State Board) oversight. This is true even if the vast majority of the subbasin is covered by a plan. Should intervention occur, the State Board is authorized to recover its costs from the GSAs.

# **1.2.** SGMA Communications and Engagement Requirements

SGMA includes specific requirements for communications and engagement by each planning phase. **Figure 1** (next page) illustrates the requirements and provides water code references. The GSP submittal guidelines also describe the outreach and engagement documentation to be submitted with the plan. **Table 2** describes the submittal requirements. A full list of codes and requirements is also provided in **Appendix 1**.

GSP Regulations Section	Requirement	Description
Article 5. Plan Conte	ents, Sub-article 1. A	dministrative Information
354.10	Notice and Communication	<ul> <li>Description of beneficial uses and users</li> <li>List of public meetings with dates</li> <li>GSP comments and responses</li> <li>Decision-making process</li> <li>Public engagement process</li> <li>Method(s) to encouraging active involvement</li> <li>Steps to inform the public on GSP implementation progress</li> </ul>

Table 2	2. GSP	Submittal	<b>Requirements</b> <sup>2</sup>
10.010		•••••	negan emente

### 1.3. Planning Approach

While the SLDMWA is assisting with the coordination of GSP(s) development, this Communications Plan (Coms Plan) is offered for the voluntary use of all of the GSAs of the Delta-Mendota Subbasin. A full Coms Plan schedule should be developed in conjunction with the overall GSP(s) development schedule. One additional option is for the Coordination Committee of GSAs to provide overall communications guidance. This could potentially be included in a section of the Coordination Agreement.

<sup>&</sup>lt;sup>2</sup> Guidance Document for the Sustainable Management of Groundwater, Preparation Checklist for GSP Submittal, Department of Water Resources, December 2016

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Chapter 1

#### Figure 1. Stakeholder Engagement Requirements



#### **Stakeholder Engagement Requirements by Phase**

Resources, June 2017

Stakeholder Communication and Engagement Department of Water

An important additional step will be establishing, in conjunction with the multiple GSAs, the roles and responsibilities for implementing the Coms Plan.

# 1.4. SGMA and the Delta Mendota Subbasin<sup>3</sup>

The Delta-Mendota Subbasin of the San Joaquin Valley Groundwater Basin is a long, relatively narrow groundwater basin that covers portions of five counties, from north to south, San Joaquin, Stanislaus, Merced, Madera and Fresno Counties (see Figure 2). The Delta-Mendota sub-basin is bounded on the west by the Tertiary and older marine sediments of the Coast Ranges. The northern boundary (from west to east) begins on the west by following the Stanislaus/San Joaquin County line, then deviates to the north to encapsulate all of the Del Puerto Water District before returning back to the Stanislaus/San Joaquin County line. The boundary continues east then deviates north again to encapsulate all of the West Stanislaus Irrigation District before returning back to the Stanislaus/San Joaquin County line. The boundary continues to follow the Stanislaus/San Joaquin County line east until it intersects with the San Joaquin River.



Figure 2. Delta Mendota Subbasin

The eastern boundary (from north to south) follows the San Joaquin River to within Township 11S, where it jogs eastward along the northern boundary of Columbia Canal Company and then follows the eastern boundary of Columbia Canal company until intersecting the northern boundary of the Aliso Water District. The boundary then heads east following the northern and then eastern boundary of the Aliso Water District until intersecting the Madera/Fresno County line. The boundary then heads westerly following the Madera/Fresno County line to the eastern boundary of the Farmers Water District. The boundary then heads southerly along the eastern boundary of the Farmers Water District, and continues southerly along the section line to the intersection with the northern rightof-way of the railroad. The boundary then heads east along the northern right-of-way of the railroad until intersecting with the western boundary of the Mid-Valley Water District. The boundary then heads south along the western boundary of the Mid-Valley Water District to the intersection with the northern boundary of Reclamation District 1606. The boundary then heads west and then south following the boundary of Reclamation District 1606 and James Irrigation District until its intersection with the Westlands Water District boundary.

The southern boundary (from east to west) matches the northerly boundaries of Westlands Water District legal jurisdictional boundary last revised in 2006. The boundary then

<sup>&</sup>lt;sup>3</sup> Information related to the Delta Mendota subbasin is drawn directly from <u>http://sgma.water.ca.gov/basinmod/basinrequest/preview/23</u>.

proceeds west along the southernmost boundary of the San Luis Water District. The boundary then projects westward from this alignment until intersecting the Delta-Mendota sub-basin Western boundary described above.

### 1.5. Delta-Mendota Subbasin GSP Planning

The GSAs of the Delta-Mendota Subbasin intend to work together to meet Sustainable Groundwater Management Act (SGMA) requirements and prepare a Groundwater Sustainability Plan (GSP) or coordinated Sustainability Plans by June 31, 2020. The San Luis Delta- Mendota Water Authority (SLDMWA) is assisting its members and non-members in planning and implementation of this law and has been directly assisting a subset of the local GSA eligible agencies in organizing to accomplish required SGMA tasks. The SLDMWA has also hosted informal, information meetings with all of the subbasin GSAs.

While SLDMWA coordinated GSAs are confident in their ability to prepare a GSP for the areas under their jurisdiction, SGMA requires that an approved GSP or multiple coordinated GSPs are in place to provide sustainable management for the entire subbasin. The identified GSAs have been asked to determine how they wish to proceed in individual GSP development or a coordinated single GSP by July 2017 and whether or not they wish to participate in the Prop 1 Sustainable Groundwater Planning Grant as a joint request.

### 1.6. Delta Mendota Subbasin GSAs

Following are the DWR identified agencies (as of June 15, 2017).<sup>4</sup>

- 1. Aliso Water District
- 2. Central Delta-Mendota Region Multi-Agency GSA
- 3. City of Dos Palos
- 4. City of Firebaugh
- 5. City of Gustine
- 6. City of Los Baños
- 7. City of Mendota
- 8. City of Newman
- 9. City of Patterson
- 10. County of Madera-3
- 11. DM-II
- 12. Farmers Water District
- 13. Fresno County-Management Area 'A'
- 14. Fresno County-Management Area 'B'
- 15. Grasslands Groundwater Sustainability Agency
- 16. Merced County-Delta-Mendota

<sup>&</sup>lt;sup>4</sup> See: <u>http://sgma.water.ca.gov/portal/</u>

- 17. Northwestern Delta-Mendota GSA
- 18. Ora Loma Water District
- 19. Patterson Irrigation District
- 20. San Joaquin River Exchange Contractors Water Authority
- 21. Turner Island Water District-2
- 22. West Stanislaus Irrigation District GSA
- 23. Widren Water District GSA

# COMMUNICATIONS PLAN OVERVIEW

Communication is the process of transmitting ideas and information. According to the Project Management Institute, 75%-90% of a project manager's time is spent communicating. A Coms Plan provides the purpose, method, messages, timing, intensity, and audience of the communication, then describes who will do the communicating, and the frequency of the communication (see **Figure 3**.)





### 2.1. Purpose

The purpose of the Delta-Mendota Subbasin, Sustainable Groundwater Management Act, Coms Plan is to outline the information and communications needs of the project stakeholders and provide a roadmap to meet them. The Coms Plan then identifies how communications activities, processes, and procedures will be managed throughout the project life cycle.

### 2.2. Importance

While communications are important in every project, a well-executed communications strategy will be essential to the success of the GSP(s) development and adoption process. The financial and regulatory stakes are high and communication missteps can create project risks. Further, development of a viable GSP(s) will require an on-going collaboration among all the stakeholders, both organizational and external. The plan will be comprehensive and consider multiple variables, a range of system elements and project costs and benefits. Stakeholder input will be needed to refine GSP requirements and fully

define the water management system, and potential impacts, costs and benefits that may result in managing for sustainability.

## 2.3. Scope

The plan focuses on formal communication elements. Other communication channels exist on informal levels and enhance those discussed within this plan. This plan is not intended to limit, but to enhance communication practices. Open, ongoing communication between stakeholders is critical to the success of the project.

# 2.4. Communications Goal

Development, adoption and implementation of the GSP(s) will require basin external stakeholders, other agencies, staff, managers, and the multiple GSA Boards to evaluate choices, make decisions and commit resources.

The core communications goal is to plan for and efficiently deliver clear and succinct information:

- At the right time
- To the right people
- With a resonating message

This is done to facilitate quality decision making and build accompanying public support

# 2.5. Communications Objectives

The Coms Plan Objectives are to present strategies and actions that are:

- Realistic and action-oriented
- Specific and measurable
- Minimal in number (a few well delivered are better than many mediocre efforts)
- Audience relevant

# 2.6. Strategic Approach

Three primary communications strategies have been identified for the GSP(s) development.

- 1) Fully leverage the activities of existing groups. This practical approach is cost effective and respectful of the limited time that stakeholders have to participate in collaborative processes.
- 2) Provide targeted, communications and outreach to opinion leaders in key stakeholder segments.
- Provide user friendly information and intermittent opportunities through existing communication channels and open houses or workshops to allow interested stakeholders (internal and external) to engage commensurate with their degree of interest.

# 2.7. Communications Governance, Communications Team

Given the relatively large number of stakeholders, a recommendation for coordinated efforts, and the legal requirements for outreach<sup>5</sup>, some form of communications governance is recommended. Several governance options for consideration are offered in Appendix 2. The actual form of the governance is less important than a clear understanding of the roles and responsibilities of those responsible for ensuring required communication. For the purpose of this document, an assumption is made that some form of governance will be identified and a communications team (which may be an individual or multiple individuals, and/or include the project consultants) is designated.

A driving consideration for this recommendation is the level of effort associated with required activities and the fact that communications are highly time dependent. That means that communications activities should be occurring that may happen outside of regularly scheduled GSA meetings. In this case delegation with guidance is efficient and effective.

# 2.8. Constraints

All projects are subject to limitations and constraints as they must be within scope and adhere to budget, scheduling, and resource requirements. These constraints can be even more challenging in projects with multiple agencies as will be the case with the development and coordination of multiple GSPs.

There are also legislative, regulatory, technology, and other organizational policy requirements which must be followed as part of communications management. These limitations must be clearly understood and communicated where appropriate. While communications management is arguably one of the most important aspects of project management, it must be done in an effective and strategic manner recognizing and balancing the multiple constraints.

All project communication activities should occur within the project's approved budget, schedule, and resource allocations. The GSP(s) project managers and the leadership of the participating GSAs should have identified roles in ensuring that communication activities are performed.

To the extent possible, to support collaboration and reduce costs, GSP(s) partners should utilize standardized formats and templates as well as project file management and collaboration tools.

<sup>&</sup>lt;sup>5</sup> See Appendix 1

# SITUATION ASSESSMENT

# 3.1. Introduction

The challenges of asking a community to make changes in how things are done, or forging an agreement among multiple parties are often large. Prior to preparing a Coms Plan, a neutral, 3<sup>rd</sup> party facilitator conducted a stakeholder Situation Assessment (SA).

The facilitator's role was to provide an independent evaluation of potential stakeholder's interest in coordination and governance for GSA formation and GSP development and identify any barriers or concerns that would need to be addressed for the GSA formation process and GSP(s) development to be successful.

# 3.2. Situation Assessments

An SA is an information-gathering process that informs outreach, engagement and collaboration. As part of preparing the basin communication's process, it was important to know more about:

- Stakeholder Categories
- Opinion leaders
- Regulatory and political context
- Advocates and detractors
- Attitudes and knowledge
- Other elements useful to the crafting of decisions

An assessment is also a low risk approach to education and signaling a future relationship. It facilitates the community's appraisal of its needs, wants and values. A well-crafted assessment sets the stage for the parties to better understand and interpret their situation so that they can make informed decisions for actions, in the short term and for the future.

The Delta-Mendota subbasin SA included background research and interviews. Interviews were usually with individuals but in a few cases a very small group was convened. To encourage candor, the results of the input process were bundled so those interviewed were not individually identified unless they explicitly indicated they wished to share their individual response.

# 3.3. Background Research

The facilitator worked closely with the SLDMWA and DWR to identify useful documents, plans and activities that might inform the overall communications planning process.

# 3.4. Interviews and Consultations

Using information gathered during the background research and similar GSA formation efforts throughout the state, the facilitator worked with the SLDMWA to craft interview questions. The facilitator also provided some selection criteria to the SLDWMA to help identify a representative group of interview candidates. Once selected, the SLDMWA staff and facilitation team invited the interviewees to participate. In addition to full interviews,

additional calls and in person communications were conducted to acquire amplifying information. **Figure 4** provides a quick overview.



#### Figure 4. Interview and Consultation Quick Facts

Selected participants were all engaged or otherwise stakeholders in some aspect of the basin GSA development process.

A project background sheet was provided in advance of each formal interview and used again during the interviewee discussions with the facilitator. Each interview followed the same format and included 16-18 questions (depending on whether or not a follow-up question was needed).

The questions covered the following topics pertaining to the GSA formations and GSP(s) development:

- 1. Overarching perspectives from each key stakeholder on general groundwater conditions, GSA governance; subbasin management and associated SGMA compliance
- 2. Preferred methods to achieve groundwater sustainability consistent with SGMA requirements
- 3. The level of agreement/conflict around groundwater governance across the range of stakeholder perspectives
- 4. Experience with facilitated processes, outreach and engagement, and the goals for such support
- 5. Potential configurations of governance and formations of GSAs and GSP development

# 3.5. Summary of key findings

Interview results indicate an overall positive environment for the project and project communications; however, the effort will require interactions of a large number of parties and planning for an extremely complex system. Following are the reflections, ideas and suggestions of those contacted.

#### 3.5.1. Related to Groundwater Sources and Trends

• Significant observed impacts associated with Weather, Water Project Deliveries and Cropping Patterns – Participants observed a declining groundwater situation and were able to attribute it to drought and weather (particularly timing of seasonal rainfall and periods of prolonged, higher temperatures), conversion to permanent crops, and significant changes in access to surface water.

- Surface & Groundwater Nexus As noted in comments related to access to surface water, there was a clear understanding of the surface/groundwater nexus. Many believed that any realistic solution would have to include a full assessment of the region's surface water future.
- Extremely Complex Systems Many of those interviewed reported that parts of the subbasin were doing fine and could, with good management, be sustainable. They described problems as being primarily in pockets of the subbasin. They also characterized some parts of the subbasin as not being managed sustainably and indicated that they believe this would have continued had SGMA not passed. While it was generally agreed that it would have been better if SGMA was not driving the change, they felt change would not occur without something like SGMA. Several of the participants were able to describe specific locations and situations that illustrated this.

Issues related to operations of the Bureau of Reclamation, the Delta-Mendota Canal (DMC), the Mendota Pool and restoration activities are of keen interest to all the stakeholders. Everyone was familiar with issues of subsidence and with the facts and figures represented in graphics like those in **Figure 5**, prepared by the United States Geological Survey (USGS).<sup>6</sup>

Many perceived that groundwater supplies for municipal uses in some parts of the basin were at risk.

 Historic Rights and Arrangements – Access to surface water is based on numerous historic rights and agreements as well as more contemporary agreements. As such there is no single description of the status of surface water availability among the many subbasin GSAs,<sup>7</sup> although there is a strong understanding of the rights and arrangements that do exist.<sup>8</sup>

<sup>&</sup>lt;sup>6</sup> U.S. Department of the Interior | U.S. Geological Survey: <u>https://ca.water.usgs.gov/projects/central-valley/delta-mendota-canal.html</u>, Page Last Modified: Monday, 20-Mar-2017 22:39:47 EDT

<sup>&</sup>lt;sup>7</sup> A full inventory of water rights and arrangements for the subbasin GSAs is recommended to be prepared as part of the GSP planning process.

<sup>&</sup>lt;sup>8</sup> In 2010 there were 1,403 water rights claimed in the San Joaquin Delta watershed, the largest number of any watershed in the State. [Source: Associated Press: Original data source is State Water Resources Control Board eWRIMS, Database



Figure 5. USGS Illustration of the DMC and Subsidence

The hierarchy of water rights as well as laws related to groundwater rights will be a significant factor in GSP negotiations.

Another historical factor related to sustainability is the character of land ownership. There was a perceived difference in the values placed on sustainability by multi-generational family farms versus investor driven agriculture and/or water development.

#### 3.5.2. <u>Related to GSA Governance; Subbasin Management and SGMA</u> <u>Compliance</u>

 Numbers - The subbasin includes numerous Water Agencies (35) and other potential GSA eligible agencies including Cities and Counties (such as Dos Palos, Firebaugh, Gustine, Los Baños, Mendota, Newman, Patterson, Fresno, Madera, Merced, San Joaquin, and Stanislaus) and Community Service Districts (CSDs) including among others Grayson, Westley, and Volta, as well as multiple Resource Conservation Districts (RCDs) that for the most part were within the general boundaries of other GSA eligible authorities (Panoche, Poso and Grasslands as an example).

By the June 30, 2017 filing deadline, 23 eligible entities had formally filed GSA formations and met SGMA requirements for subbasin coverage.

Even with this large number of GSA entities, during the SA interviews and in a follow-up survey, most agencies indicated a preference for a reduced number of GSPs and potentially just one or two.

At the time of this assessment there was not a full understanding of all of the potential requirements of being a GSA and ultimately what might be required to prepare a compliant GSP.

Table 3. Number of Subbasir	n Public	Water	Agencies
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Number of Public Water Agencies		
<ul> <li>Merced County</li> <li>Fresno County</li> <li>Broadview WD</li> <li>Centinella WD</li> <li>Central California ID,</li> <li>Davis WD</li> <li>Del Puerto WD</li> <li>Eagle Field WD</li> <li>El Solyo WD</li> <li>Farmers WD</li> <li>Firebaugh Canal WD</li> </ul>	<ul> <li>Foothill WD</li> <li>Fresno Slough WD</li> <li>Grasslands WD</li> <li>Hospital WD</li> <li>Kern Canon WD</li> <li>Laguna WD</li> <li>Mercy Springs WD</li> <li>Mustang WD</li> <li>Oak Flat WD</li> <li>Orestimba WD</li> <li>Oro Loma WD</li> <li>Pacheco WD</li> </ul>	<ul> <li>Panoche WD</li> <li>Patterson WD</li> <li>Romero WD</li> <li>Salado WD</li> <li>San Luis Canal Company</li> <li>San Luis WD</li> <li>Santa Nella C.WD</li> <li>Sunflower WD</li> <li>Tranquility ID</li> <li>West Stanislaus ID</li> <li>Widren WD</li> <li>Quinto WD</li> </ul>

At the time of this assessment participants did not fully recognize the potential number of stakeholders and/or the requirements to conduct outreach.

Subbasin Governance Structures – Many individuals and entities within the subbasin have experience working in cooperative governance and related structures. For example, the SLDMWA provides leadership for an Integrated Resource Water Management Plan (IRWMP) illustrated in Figure 6<sup>9</sup> on the following page. Many of the stakeholders are also involved with Irrigated Lands Coalitions (see Figure 7).<sup>10</sup>

Likewise, many are also involved in efforts related to the Central Valley Salinity Alternatives for Long-Term Sustainability (CV-SALTS) initiative (see **Figure 8**).

<sup>&</sup>lt;sup>9</sup> Source : San Luis & Delta-Mendota Water Authority, Westside-San Joaquin Integrated Water Resources Plan, July 2014

<sup>&</sup>lt;sup>10</sup> Source: Central Valley Regional Water Resources Control Board

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Chanter 2

# Existing Cooperative / Collaborative Governance Structures with Delta Mendota Subbasin Stakeholders



Figure 6. Integrated Regional Water Management Groups



Figure 8. CV-Salts Initiative

CV-Salts was launched to develop sustainable salinity and nitrate management planning for the Central Valley. (See **Figure 8**.<sup>11</sup>)

Finally, there are multiple arrangements in place related to surface water transfers and other previous groundwater management planning efforts.

Experience with these programs has created a capacity for collaborative planning that will be essential for GSP development. It also creates opportunities to access and leverage existing stakeholder meetings and events rather than needing to convene multiple new stakeholder processes.

#### 3.5.3. Issues to be Addressed in Creating a Sustainability Plan

Some of the participants indicated they had an extremely good understanding of their section of the subbasin, with exact and extensive records to support their perspective. They found that making projections using historical data had been more reliable than some of the groundwater models that were in use.

In thinking about development of a GSP they felt there could be some difficulty in developing water balances due to lack of quality data for some locations. Another mild concern was the potential for disagreements about the selection of a groundwater model(s) or reconciling differences among methods.

Still another concern was the capacity of the GSAs and/or GSA members to fully participate. Some of these agencies are very lightly staffed and have varying levels of knowledge related to groundwater management. All of the participants had significant other duties prior to the passage of SGMA.

One concern, expressed after completion of the assessment, was the potential for some agencies to simply opt out of participating in the development of a GSP but still receive the benefits of the region having an approved plan without having contributed to the larger good of the subbasin.

#### 3.5.4. Representation

The State Board lists the following as <u>Required Interested Parties</u> for the purpose of SGMA outreach:

- All Groundwater Users
- Holders of Overlying Rights (agriculture and domestic)
- Municipal Well Operators and Public Water Systems
- Tribes
- Counties
- Planning Departments /Land Use
- Local Landowners
- Disadvantaged communities
- Business

<sup>11</sup> Ibid



- Federal Government
- Environmental Uses
- Surface Water Users (if connection between surface and ground water)

All of these stakeholder categories were contacted in the interview process excepting tribes. In the case of tribes, there are no classified tribal lands in the Delta-Mendota subbasin, therefore no planning, outreach or communication needs are currently anticipated for tribes.

Due to subbasin characteristics, a primary focus of the assessment was on agricultural,

disadvantaged communities (DACs) and municipal groundwater users.

 Related to Agricultural Representation - most respondents believed that the elected leadership of the GSA agencies would do a good job in representing agriculture and noted that many of them were growers themselves. It was also noted that farmers were



busy and would be far more interested in any specifics of a GSP that would impact operations or the degree of certainty about water availability than the particulars of GSA governance.

 Regarding DACs - Much of the subbasin and its counties (San Joaquin, Stanislaus, Merced, and Fresno) have communities that meet the DAC definition and the region is generally considered disadvantaged. The ability of DACs to participate in GSP development was considered limited and it was thought that there would be a need for specific and direct outreach to DACs through elected leadership and via use of trusted community advocates. As part of the SA, several of those interviewed identified themselves as being able to represent a DAC perspective and one in particular was particularly concerned about the availability of Spanish language materials. As a result, Spanish language materials were included in the meeting materials of the public GSA adoption meetings and the SLDMWA provided a fluent Spanish speaker to assist with meetings.

In the past, to promote DAC identification and involvement, the Westside-San Joaquin IRWM previously conducted an extensive survey of private and public community representatives to educate and encourage understanding of the IRWM process, to help understand the issues confronted by DACs, and to

better address the needs of minority and/or low-income communities. This effort resulted in identification of DACs in the Region and an initial list of 22 projects that would benefit DACs and low-income communities. Given known constraints on this community it is recommended that more focused DAC outreach should be coordinated with the IRWM. This effort is now in progress.

- *Regarding Municipals* The SA outreach also included interviewing Municipal Stakeholders. A significant number of the Cities are fully dependent on wells for water supply and issues related groundwater management are of grave concern. These representatives all felt that even while it would be difficult to make time to participate in GSAs and GSP development, that they must make the time. Many had also determined that they wished to form their own GSA to reflect their specific interests in any kind of broader GSP negotiation.
- Regarding Environmental Interests There appeared to be a less defined stakeholder segment representing traditional, environmentally focused issues. Outreach was made to subbasin government agencies that often serve as a surrogate for these interests and an informal consultation occurred with a representative of the Planning and Conservation League to identify any known, active stakeholders. However, no specific entity or individual was identified by those contacted. A general perception was that this community would desire engagement and would designate representatives if the GSP development was thought to potentially impact existing restoration or other environmental concerns but the formation of GSAs per-se, was of less interest. The next phase of communications should include outreach to organizations such as Audubon, the Nature Conservancy and Ducks Unlimited just to ensure due diligence. These connections will be important going forward, particularly if environmental issues are identified.
- Regarding Industrial Users The region includes some industrial water users. This sector has a relatively lower percent of water use compared to other subbasins users; however, representatives of the sector pointed out how essential access to water was to their industry. The interviewees also emphasized how important these industries were to the local economies. There was a stated concern about representation since there didn't appear to be a direct way to engage, particularly with multiple GSAs being formed.





 Regarding Counties & Planning Agencies – All of the subbasin counties have designated representatives and all are assisting with GSA coverage for areas not otherwise covered by a GSA. All of the city and county representatives had direct engagement with the planning arms of their jurisdictions, or were staff to the planning departments. These representatives, like the municipal representatives, viewed this as critical issue even as it creates new workload for the already busy entities.

#### 3.5.5. <u>Communications and Facilitation Preferences</u>

Participants were asked to describe their communications preferences. Several offered specific suggestions on written materials. Most did not believe there would be a need for a high frequency of communications directly with non-GSA stakeholders.

Several suggested using regularly scheduled activities of existing groups and gatherings to share information rather than creating stand-alone events. They listed annual meetings of the water agencies as one good venue as well as meetings related to the IRWM and Irrigated Lands. Several also thought that it would be good to go to places like Farmers Markets, particularly for the disadvantaged communities, and County Fairs.

Farm Bureau representatives also indicated a willingness to support outreach efforts. The Merced Farm Bureau, in particular, has already helped to advertise public meetings related to GSA formations.

Related to facilitation there was not a broad exposure to professional facilitators among many of the stakeholders. Even so, participants consistently listed qualities such as fairness and transparency, a good understanding of the issues, and confidence as helpful facilitator strengths. There was a sense that the GSAs would not need hand holding but that facilitation could be useful for helping the stakeholders forge decisions and making what many believed would need to be compromises.

#### 3.5.6. Success Factors, Barriers to Success

The participants were asked to describe their view on the odds for success as well as any barriers that would prevent successful completion of a GSP.

Overall, most participants expressed a medium to high likelihood for success. They noted that the carrot (grants and technical support) and stick (significant regulatory intervention) by the State creates a dynamic that is supportive to success.

Participants stated barriers related to the capacity of the GSAs to participate and ultimately agree to, and implement changes. The much diffused governance structure of multiple GSAs amplifies this dilemma as do actions beyond the control of the subbasin entities (such as climate and water deliveries).

In addition to perceived barriers, participants outlined their thoughts on opportunities and success strategies.

- Drought While the drought was unwelcome it increased awareness of the need for changes. Many felt it would be easier to move forward while the topic is prominent in everyone's minds.
- Short and Long Game Several suggested it will be important to have a plan that includes long and short term strategies and activities.
- Integrated Planning Many of the participants emphasized the importance of integrated planning.

#### 3.5.7. Other Comments and Advice

Many participants expressed appreciation for being contacted and invited the facilitator to contact them again if there were questions.

# 3.6. **Promising messages and methods**

Three primary communications strategies have already been identified for the GSP(s) development:

- Leveraging the activities of existing groups
- Providing targeted, communications and outreach to opinion leaders in key stakeholder segments
- Providing user friendly information and intermittent opportunities for a broader range of stakeholders

The same strategies aligned with the recommendations of the SA participants. These methods will allow stakeholders to engage commensurate with their degree of interest while providing sufficient information to ensure long-term success for plan development and implementation.
# AUDIENCES AND MESSAGES

GSA formation and GSP(s) development, like most large planning efforts, consists of a broad range of stakeholders with differing interests and influence.

## 4.1. Two Core Audience Segments

This Coms Plan Anticipates two core audience segments. First is the subbasin GSA Boards and the communications among and between themselves. This audience segment is significant in size given that 23 GSAs will be working to develop a GSP(s) and each GSA has its own Board and audiences.



Figure 9. Two Core Audience Segments

The second audience is the subbasin stakeholders as identified in SGMA. This audience is also large. Many of the stakeholders are shared by the GSA Boards and some of the larger stakeholder segments are also represented on the GSA Boards (see **Figure 9**).

Nearly all of the communications strategies apply to both segments; however, some strategies apply to one or the other specifically and are so identified.

## 4.2. Communications and Change Management

The process of adopting and implementing a GSP will require significant change management. Communications planning should encompass basic change management approaches. Messages should also evolve over time and be tied to the planning process and key decision points. Then, for each audience and each major planning step, communications must do the following:

- 1. Describe what the actual proposed plan (change) is
- 2. Articulate how the change will directly impact the category of stakeholder involved
- 3. Outline the methods that will be used to implement the plan (change)
- 4. Define the costs and benefits of changing and not changing, and what future conditions will be if change does not occur
- 5. Consider unintended consequences and others that may also be impacted by the same change then develop a strategy to engage them
- 6. Offer opportunities for input and for stakeholders and others to improve the approach

The communications requirements for large changes are often underestimated. Some experts indicate that messages may need to be delivered up to 8 different times to be fully absorbed. Communications needs will also evolve as the GSP planning progresses. **Table 4** provides a sample of early communications that focus on SGMA and groundwater basics.

Element	What the Change Is	How it will affect the Stakeholder	How the change will be Implemented	Why it is a good idea
Early Phase GSP Development	<ul> <li>Locally governed GSAs will work together to sustainably manage ground water.</li> <li>The Subbasin /Basin is required to ensure Sustainable Groundwater Management by submitting a sustainability plan by 2020.</li> <li>The plan must be implemented and found to result in sustainable management by 2040</li> </ul>	<ul> <li>(Unique to audience type)</li> <li>Changes in the current methods of acquiring and utilizing groundwater may occur.</li> <li>May affect future decisions related to crop types and decisions related to crop types and decisions related to conjunctively using surface water.</li> <li>May provide additional project resources to the DAC communities</li> </ul>	A collaborative approach is being undertaken to prepare the plan with multiple GSAs coordinating with the SLDMWA as the planning organizer.	<ul> <li>Sustainable and wise use of groundwater allows for the success of future generations and creates greater certainty for today's beneficial users.</li> <li>Failure to act may result in negative regulatory consequences.</li> </ul>

#### Table 4. Sample – Early Phase Message Elements for Subbasin Stakeholders

As part of the GSP planning process, the next phase of communications will also need to communicate the requirements for sustainability and how they are achieved in the context of the Delta-Mendota subbasin. Then, communications related to GSP specifics and adoption will require additional outreach, targeted to specific audiences.

## 4.3. Tied to Decision Making

Communications should also be tightly linked to decision making. For each anticipated decision, stakeholders for that decision should be identified and the following addressed.

- 1. Who (Is the stakeholder)
  - a. An impacted party?
  - b. A potential planning partner?
  - c. A potential provider of services or resources?
  - d. A regulator of the activity?

(Note: Maybe more than one category.)

- 2. What (What is the interest of the stakeholder? How will the stakeholder be affected? What are the stakeholders' needs?)
- 3. Who (Who is the right messenger for the information)
- 4. How (How should the information be delivered? What are the best methods?)
- 5. When (What is the appropriate timing for the messages?)
- 6. Engagement and Knowledge Transfer (How do we create two-way communications?))

Table 5 illustrates some of these ideas.

#### **Table 5. Communications Planning Questions**



## 4.4. GSA Boards

Due to the multiple subbasin GSAs, specific focus is needed on communications to keep them informed, provide consistent updates and information that the Boards can use in their own outreach, and support their decision making. Primary objectives for communications with the subbasin GSA Boards are to ensure:

- Consistent understanding of the requirements for a GSP and/or GSP coordination
- On-going access to current information
- Timely notice of any significant developments or decision points that may require changes to policies and/or require some other board action
- Confidence that the GSP(s) will be accepted by the GSA's stakeholders

Key communications activities involving the Board include;

- 1. Providing short and digestible pieces of information to ensure each Board member can quickly articulate to his/her constituents on key matters and remain sufficiently informed so that no decision points are surprises.
- 2. Provide user-friendly informational materials to be used with public audiences, and will support the Board with their own constituent outreach.
- 3. Utilize regular Board communications for routine updates and reserve specific Board agenda items for highly significant discussion items.

## 4.5. Primary Audiences

There are several core stakeholder groups that will require ongoing communications and tailored messaging throughout the planning process. They are:

- Agriculture
- Disadvantaged Communities
- Municipals

Other stakeholders requiring special consideration include:

- Industrial Users/ Business
- Regulators (State and Federal)
- Potential Partners
- Environmental Organizations
- Federal Agencies

While all of the stakeholder types are important to engage for development of a GSP, the first three will be most affected by any changes that might be proposed as a result of the *GSP(s)*.

The following provides an outline of key messages and activities in support of each of the audience types.

### 4.2.1. Agricultural

Messages about the GSP(s) development should feature the overall desirability of a sustainable management approach how the plan will contribute to management certainty and protect against regulatory oversight.

In thinking about irrigation users it is also important to remember that one size does not fit all.

### 4.2.2. Disadvantaged Communities

Messages developed for this sector should be tailored and specific to the community. This type of outreach is often best served by use of surrogates and trusted messengers. As identified in the SA, these messages should be aligned with activities of the IRWM, especially given the high, current dependence of many on unsustainable water sources. Messages about ways to access the increased availability of resources due to grant incentives should also be considered.

A specific outreach method to consider relates to the predominance of cells phones within the communities. According to the Pew Research Center, "over 50 percent of low-income households own a smartphone. Smartphone penetration in this demographic creates substantial opportunities for utilities to reach disadvantaged communities with software solutions like customer self-service platforms and targeted digital communications."<sup>12</sup>

## 4.2.3. Municipals

<sup>&</sup>lt;sup>12</sup> Secondary Source: Water Smart. <u>https://www.watersmart.com/rethinking-disadvantaged-community-engagement/</u> (accessed June 1, 2017)

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Some care will be needed to address tensions related to the relative percentages of use by Municipal agencies and what constitutes highest and best beneficial uses within an agricultural region. A promising interaction with this community would involve collaboration on messaging to achieve mutually beneficial goals.

Some thought it might be possible for the municipal agencies to provide in-kind support to the GSP development process through support for project websites and mailing lists, production of meeting notices, assistance to the planning process from in-house public information professionals and offering access to physical meeting spaces.

Municipals may need assistance in making the case for the need to think at a Basin scale rather than more local terms.

#### 4.2.4. Business and Industry Interests

Business and industry interests seek assurances about the availability of water for operations and the viability of the farming industry in the region. Messages for these audiences should focus on how the GSP(s) development will contribute to sustainability and how these audiences can participate in discussion specific to their interests.

#### 4.2.5. <u>Regional/Statewide Interests and Regulators</u>

Some degree of uncertainty remains in the overall legal, legislative and regulatory environment as it relates to SGMA implementation.

It is in the interest of the subbasin stakeholders to engage state and federal agencies and regulators throughout the process. These parties may have resources to assist the subbasin and a cooperative attitude will build good will in the event that adjustments are needed to achieve SGMA compliance.

#### 4.2.6. Potential Agency Partners

A variety of collaborations to achieve GSP(s) development goals may be possible. The GSAs should consider the potential for collaboration with non-GSA members and inter-basin (adjacent subbasin) partners, as part of plan deliberations.

#### 4.2.7. GSP Coordinators Planning Forum

A planning forum for subbasin GSP coordinators should be established to further inform a coordination strategy. This forum would include agency representatives as well as the consultant teams and be used for the sole purpose of coordination and mutual support. It is anticipated that this body might meet on a quarterly or as needed basis. This forum would also provide a central point of contact for adjacent subbasin coordinators.

#### 4.2.8. Environmental Community

As noted in the SA, this community will be interested in a GSP features. The focus of messaging for this group being on how the GSP(s) development will contribute to a sustainable regional water portfolio. Special effort should be made to identify specific

topics of interest. For example, as part of GSP development, a list of groundwater dependent species may be created, or impacts to wetlands may be identified. These types of lists would highlight where input from the environmental community might be needed.

#### 4.2.9. Federal Government

Federal representatives interviewed for the assessment asked to be kept informed of subbasin SGMA activities. These agencies have a direct interest in surface water integration as well as SGMA activities that could impact wetlands restoration efforts or groundwater dependent ecosystems and species.

# **RISK MANAGEMENT**

**Risk management** is the identification, assessment, and prioritization of risks (defined as *the effect of uncertainty on achieving objectives*) followed by coordinated, efficient and economical strategies and actions to minimize, monitor, and control the probability and/or impact of negative events. Strategies and actions may also be used to avert risk by leveraging strengths and opportunities.

Risks can come from uncertainty in economic factors, threats from project failures (at any phase), regulatory and legal uncertainties, natural causes and disasters (drought, flood, etc.), as well as dissention from adversaries, or events of uncertain or unpredictable circumstances. Several risk management standards have been developed. This analysis utilizes those from the Project Management Institute.

 Table 6 outlines standardized risk categories and translates them to outreach risks.

RISK CATEGORY	Outreach RISK FACTORS		
Technical, quality, or performance	Realistic performance goals, scope and		
	objectives		
Project management	Quality of outreach design		
	Outreach deployment and change		
	management		
	<ul> <li>Appropriate allocation of time and</li> </ul>		
	resources		
	Adequate support for Outreach in project		
	management plans		
Organizational / Internal	Executive Sponsorship		
	Proper prioritization of efforts		
	Conflicts with other functions		
	<ul> <li>Distribution of workload between</li> </ul>		
	organizational and consultant teams		
Historical	<ul> <li>Past experiences with similar projects</li> </ul>		
	Organizational relations with stakeholders		
	<ul> <li>Policy and data adequacy</li> </ul>		
	<ul> <li>Media and stakeholder fatigue*</li> </ul>		
External	<ul> <li>Legal and regulatory environment</li> </ul>		
	Changing priorities		
	Risks related to political dynamics		

#### Table 6. Risk Factors

## 5.1. Technical, quality, or performance

The subbasin is fortunate to have a high level of water knowledge and skilled personnel available to assist with GSP planning. In general, stakeholder expectations for outreach and performance goals, scope and objectives are attainable. The larger concern in this category is properly communicating the scope of the GSP(s) development and the need for extensive coordination and outreach among a number of parties. Communication of SGMA

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requirements for outreach as a planning requirement should be an ongoing consideration and appears to be underestimated in emphasis.

## 5.2. Project management

A number of positive project management factors are present for the GSP(s) development outreach. Project managers view outreach as an important planning element. The outreach design is based on best management practices and industry standards. It is not overly complicated and with technical services support from DWR and other sources, sufficient resources should be available to properly execute it. Procedures and practices are already in place that can be leveraged to achieve communication goals.

The primary concern in this category relates to GSP coordination. This type of outreach will require additional assessment as the individual GSAs will determine their own protocols for representation.

## 5.3. Organizational / Internal

Conflicts with other GSA member functions and/or conflicts with outreach activities by efforts that include the same stakeholders (e.g. Irrigated Lands, IRWM, and CV-Salts) should be monitored.

One additional consideration will be the distribution of workload between GSA, organizational and consultant teams. Clear roles and responsibilities must be defined and continuous interaction in place to ensure successful execution.

The GSP(s) development process will also need identified, high level spokespersons or champions. These individuals should be able to discuss subbasin planning with the media, in discussions with regulators and potentially at professional conferences.

## 5.4. External

The legal and regulatory environment of the GSP(s) development process is complex and evolving. Ongoing issues with surface water deliveries and changing agricultural market conditions are outside of the control of the parties. It will be important for mechanisms to be in place that allow for relatively rapid responses to changing conditions.

## 5.5. Historical

The primary stakeholders in this process generally view interactions and meetings as productive. There is a history of cooperation and a willingness to work together to save costs and achieve better outcomes.

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# TACTICAL APPROACHES

Following are specific tactical approaches that may be utilized to deliver the activities, messages, and recommendations of the previous chapters. These approaches are based on best communication practices and grounded in the public participation philosophy of the International Association for Public Participation, Public Participation Spectrum as illustrated in **Table 7**.

The Spectrum represents a philosophy that outreach should match the desired level of input from both the stakeholder and the organizational entity.

## Table 7. IAP2 Public Participation Spectrum IAP2 Public Participation Spectrum

Developed by the International Association for Public Participation

INFORM	CONSULT	INVOLVE	COLLABORATE	EMPOWER
Public Participation Goal:	Public Participation Goal:	Public Participation Goal:	Public Participation Goal:	Public Participation Goal:
To provide the public with balanced and objective information to assist them in understanding the problems, alternatives and/or solutions.	To obtain public feedback on analysis, alternatives and/or decisions.	To work directly with the public throughout the process to ensure that public issues and concerns are consistently understood and considered.	To partner with the public in each aspect of the decision including the development of alternatives and the identification of the preferred solution.	To place final decision-making in the hands of the public.
Promise to the Public:	Promise to the Public:	Promise to the Public:	Promise to the Public:	Promise to the Public:
We will keep You informed.	We will keep you informed, listen to and acknowledge concerns and provide feedback on how public input influenced the decision.	We will work with you to ensure that your concerns and issues are directly reflected in the alternatives developed and provide feedback on how public input influenced the decision.	We will look to you for direct advice and innovation in formulating solutions and incorporate your advice and recommendations into the decisions to the maximum extent possible.	We will implement what you decide.
Example Tools:	Example Tools:	Example Tools:	Example Tools:	Example Tools:
<ul> <li>Fact sheets</li> <li>Web Sites</li> <li>Open houses</li> </ul>	<ul> <li>Public comment</li> <li>Focus groups</li> <li>Surveys</li> <li>Public meetings</li> </ul>	<ul> <li>Workshops</li> <li>Deliberate polling</li> </ul>	<ul> <li>Citizen Advisory Committees</li> <li>Consensus- building</li> <li>Participatory decision-making</li> </ul>	<ul> <li>Citizen juries</li> <li>Ballots</li> <li>Delegated decisions</li> </ul>

Based on the assessment findings for the GSP(s) development, most stakeholders would simply like to be <u>INFORMED</u> unless there is a potential for significant changes that may include that stakeholder. Tactics for this group will include fact sheets, websites, open houses, briefings, and informational items placed in publications they already read.

The next largest group of stakeholders, primarily groundwater pumpers and disadvantaged communities, wish to be <u>CONSULTED</u>. This group will have access to all the materials

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prepared as part of the informational phase. In addition they should be invited to provide comments on written materials and planning concepts and participate in focused workshops and/or briefings. They should also be invited to attend larger public meetings.

The development of some GSP features may require a higher degree of <u>INVOLVEMENT</u>. This would focus on engagement of a subset of stakeholders that may experience significant impacts associated with SGMA.

<u>COLLABORATION</u> opportunities have also been identified; however, they are of a different character than defined in the Spectrum. Collaboration in this GSP(s) development process will focus on working with partners that have mutual goals to achieve those goals together. This will more resemble a partnership than a public engagement activity.

## 6.1. Communications Coordination.

**Each GSA** is required to perform legally mandated outreach activities and the GSP submission guidelines require a minimum level of engagement.

The subbasin GSAs should coordinate outreach activities even if there is a decision to move forward with multiple GSPs. In addition to efficiency and cost savings (the GSAs can share resources) this strategy will allow for consistency in messaging and reduce confusion for stakeholders that may not know what GSA jurisdiction they are in, and/or are in multiple GSA jurisdictions. Following are suggested options for communications coordination.

- 1. Website
- 2. Meeting calendar
- 3. Branded informational Flyers, Templates, PowerPoint Presentations, etc.
- 4. Periodic newsletter
- 5. GSP related mailing lists
- 6. Descriptions of interested parties
- 7. Issues and interest statements for legally mandatory interested parties
- 8. Public workshops
- 9. Message calendar
- 10. Press releases and guest editorials
- 11. Speakers Bureau
- 12. Existing group venues
- 13. Outreach documentation

### 6.2. Tactics

#### 6.2.1. <u>Website</u>

As part of the communications plan development, a list of website concepts and draft website content was prepared. The following describes the proposed approach:



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- a. <u>Centralized</u> Establish a centralized website for the entire subbasin.
- b. <u>Individual GSAs</u> Posting of material to a website is part of the SGMA requirements. Those GSAs with their own webpages can link to and from the centralized site if they wish to provide their own customized information. For those GSAs without their own website, courtesy pages would be provided as an added feature of the main site. The courtesy pages would all use a single template with the same information to facilitate easy management and updates. Individual GSAs choosing to take advantage of the courtesy pages would be responsible for ensuring that information is current. The page should include a "Last Updated" box to indicate the timeliness of the information.
- c. Basic features A basic website framework has already been developed along with introductory information that has prepopulated each page.
   Figure 10 illustrates the basic content of the site and includes:
  - 1. Background information
  - 2. Information about getting involved, including meeting information
  - 3. A separate link for Spanish Language materials
  - 4. Frequently asked questions
  - 5. Links to GSAs
  - 6. Contact information

Should a GSA decide to not participate in the Central website, a similar structure could be utilized.



#### Figure 10. Website Structure

6.2.2. Meeting Calendar

A shared meeting calendar will provide a one-stop shop for stakeholders and assist in preventing meeting conflicts while creating more potential for shared activities. This calendar should include current and scheduled meetings and workshops as well as serve as the repository for agendas and meeting notes, along with copies of meeting materials and presentation.

An integrated project calendar should also be developed that links planning project milestones with communications milestones.

6.2.3. <u>Branded Informational Flyers,</u> <u>Templates, PowerPoint</u> <u>Presentations, etc.</u>

Subbasin level materials should have a single look and feel to create on-going consistency and visual recognition by stakeholders. Use of templates, shared presentations and flyers will create efficiencies and reinforce messaging. This communications plan incorporates some of this type of branding.



#### 6.2.4. <u>Periodic Newsletter</u>

The need for regular communications cannot be overstated. One option is production of a periodic newsletter. Given the relatively short GSP(s) development process timeframe and the GSP development requirements for periodic outreach to identified stakeholders, a quarterly schedule would be realistic and achieve compliance with SGMA requirements for periodic updates to stakeholders. The newsletter should be designed so that individual GSAs can add tailored information if they choose to. For Portable Document Format (PDF) versions of the newsletter, a GSA could add a simple one or two page insert and the edition could be used as a handout or mailer. For a professional looking, email version of the newsletter, we recommend free or low cost services such as Mail Chimp or Constant Comment, which can be integrated with mailing lists.

Adding GSA specific information to an email newsletter can be done with web-links in the email to the very same PDF page prepared for the hardcopy mailer. An alternative is emailing the entire newsletter PDF as an attachment (although this format is less likely to be read than the mailer services).

#### 6.2.5. <u>GSP related mailing lists</u>

Each GSA is required to develop notification lists. A central list may be utilized for GSP(s) related notifications.

#### 6.2.6. <u>Descriptions of Interested Parties</u>

Each GSA is required to develop descriptions of interested parties. These lists should be updated and merged for use in the GSP(s) submittal(s). These can also be provided as background information on the website as part of constructing an administrative record. The SA in Chapter 4 provides an initial start for this documentation.

#### 6.2.7. Issues and Interest Statements for Legally Mandatory Interested Parties

A GSP submission must include a statement of interests for listed stakeholders. As suggested earlier, this can also be included on the website.

#### 6.2.8. <u>Coordinated Public Workshops</u>

SGMA requires a series of public hearings and some public workshops. Such workshops should be coordinated with other subbasin entities.

During the GSA formation process the County of Merced and a forming GSA body conducted a joint workshop to explain more about SGMA and the proposed GSA formation. Distribution of meeting flyers and notices was done concurrently, and DWR attended the event to answer questions. The GSP development process will offer similar opportunities, not only within the subbasin, but with adjacent subbasins.

#### 6.2.9. <u>Message Calendar</u>

Basic messages should be associated with the planning schedule and each stage of GSP(s) development and serve as the theme for the communications materials being generated. For example, during the GSA formation period there was a need to communicate the basics of SGMA and groundwater management. During the GSP(s) initiation phase messages should



focus on the basics of groundwater sustainability and the current state of the subbasin. As the GSP(s) begins to take form the specifics of the GSP(s) and what it means for each stakeholder would be the focus.

#### 6.2.10. Press Releases and Guest Editorials

At some point in the GSP development and implementation process, it is likely that stakeholders will be asked to make changes and/or financially support a sustainability effort. It will be more productive for the GSAs and their GSP collaboration partners to frame discussions about these changes than to have others, perhaps with less knowledge, do so on their behalf. For that reason there is a need for press releases and/or guest editorials to offer the media and stakeholders accurate information offered in the context of SGMA. This type of outreach should be closely coordinated as consistency in messages is critical to stakeholder acceptance.

#### 6.2.11. Speakers Bureau

Efforts should be made to conduct outreach at events and meetings that already occur (e.g. Farm Bureau meetings, Rotary Club, etc.). A list of knowledgeable presenters should be developed in the event an organization or other entity would like a presentation. Speakers Bureau engagements should be recorded on the planning project meeting calendar.

#### 6.2.12. Existing Group Venues

Fully leverage the activities of existing groups.

- Maintain a roster of existing groups and typical meeting schedules with a nexus to GSP(s) development. Add the dates to the messaging calendar.
- The list of audiences, messages and existing groups should be referenced when there is a need to deploy information.
- Conduct informal outreach with the leaders of such groups to determine the best way to interact.
- Determine what communications channels these groups are using and equally leverage these, for example by placement of articles in newsletters.

#### 6.2.13. Outreach Documentation

A central point of contact should be identified on the website and an outreach statistics inventory should be established that identifies dates, times, audiences and attendance. This information will be also be useful in conducting follow up with stakeholders as well as documenting outreach as part of GSP submittal guidelines.

## 6.3. Procedural and Legally Mandated Outreach

A discussion of SGMA outreach requirements was provided in Chapter 1 and a full list of requirements is contained in Appendix 1. One major feature of the requirements is a submission to DWR of the opportunities that interested parties will be given to participate in the GSP deliberations. The Situation Assessment provides an initial description that can be added to with additional outreach.

Following are the <u>Required Interested Parties</u> for the purpose of mandated outreach:

**Table 9** provides a list of the mandated outreach and the timeframe in which isrequired.

Timeframe	Item		
Prior to initiating plan development	<ol> <li>Statement of how interested parties may contact the Agency and participate in development and implementation of the plan submitted to DWR.</li> </ol>		

#### **Table 8. Mandated Outreach**

Timeframe	Item		
	2. Web posting of same information.		
Prior to plan development	1. Must establish and maintain an interested persons		
	list.		
	2. Must prepare a written statement describing the		
	manner in which interested parties may participate		
	In GSP development and implementation.		
	Statement must be provided to:		
	the geographic area of the plan		
	b. Public Utilities Commission if the geographic		
	area includes a regulated public water system		
	regulated by that Commission		
	c. DWR		
	d. Interested parties (see Section 10927)		
	e. The public		
Prior to and with GSP	1. Statements of issues and interests of beneficial users		
submission	of basin groundwater, including types of parties		
	representing the interests and consultation process		
	2. Lists of public meetings		
	3. Inventory of comments and summary of responses		
	4. Communication section in plan that includes:		
	Agency decision making process		
	ID of public engagement opportunities and     response process		
	Description of process for inclusion		
	<ul> <li>Method for public information related to</li> </ul>		
	progress in implementing the plan (status		
	projects, actions)		
90 days prior to GSP	1. Prior to Public Hearing for adoption or amendment		
Adoption Hearing	of the GSP, the GSP entities must notify cities and/or		
	counties of geographic area 90 days in advance.		
90 days or less prior to GSP	2. Prior to Public Hearing for adoption or amendment		
Adoption Hearing	of the GSP, the GSP entities must:		
	a. Consider and review comments		
	b. Conduct consultation within 30 days of receipt		
CSD Adaption or	With cities or counties so requesting		
Amondmont	1. GSP must be adopted of amended at Public Hearing.		
60 days after plan	1 60 day comment period for plans under submission		
submission	to DWR. Comments will be used to evaluate the		
300111331011	submission.		
Prior to adoption of fees	1. Public meeting required prior to adoption of, or		
	increase to fees. Oral or written presentations may		
	be made as part of the meeting.		
	2. Public notice shall include:		
	a. Time and place of meeting		
	b. General explanation of matter to be considered		

Timeframe	Item		
	<ul> <li>Statement of availability for data required to initiate or amend such fees</li> </ul>		
	<ul> <li>Public posting on Agency Website and provision by mail to interested parties of supporting data (at least 20 days in advance)</li> </ul>		
	<ol> <li>Mailing lists for interested parties are valid for 1 year from date of request and may be renewed by written request of the parties on or before April 1 of each year.</li> </ol>		
	<ol> <li>Includes procedural requirements per Government Code, Section 6066</li> </ol>		
Prior to conducting a fee adoption hearing.	<ol> <li>Must publish notices in a newspaper of general circulation as prescribed.</li> </ol>		
	2. Publication shall be once a week for two successive weeks. Two publications in a newspaper published once a week or oftener, with at least five days intervening between the respective publication dates not counting such publication dates, are sufficient.		
	<ol> <li>The period of notice begins the first day of publication and terminates at the end of the fourteenth day, (which includes the first day.)</li> </ol>		

## 6.4. Items for Future Consideration

This GSP(s) Coms Plan outlines an outreach effort based on project and stakeholder needs and preferences. This document has been prepared as a working draft living document and should be updated as new information and the GSP(s) development process needs are developed.

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# **MEASUREMENTS & EVALUATION**

A guiding principle for evaluation and measurement of the Coms Plan's success is to provide regular, unbiased reporting of progress toward achieving goals. Success may be evaluated in several ways, including process measures, outcome measures, and an annual evaluation of accomplishments. Optional evaluation measures are described below.

As part of each outreach effort debrief the following process and outcome measures will be discussed and recorded in a check sheet. The check sheets will be prepared with the goal of continuous improvement rather than criticisms.

## 7.2. Process Measures

Process measures track progress toward meeting the goals of the Coms Plan. These include:

- Level of attendance at outreach meetings
- Shared understanding of the overarching aims, activities, and opportunities presented by different planning approaches and project activities
- Productive dialogue among participants at meetings and events
- Sense of authentic engagement; people understand why they have been asked to participate, and feel that they can contribute meaningfully
- Timely and accurate public reporting of planning milestones
- Feedback from Coordinating Body and GSA members, regulators, stakeholders, and interested parties about the quality and availability of information materials
- Level of stakeholder interest in the GSP(s) development process information

## 7.3. Outcome Measures

Outcome measures track the level of success of the Coms Plan in meeting its overall goals. Some outcome measures considered for the GSP(s) development process include the following:

- Consistent participation by key stakeholders and interested parties in essential activities. Participants should have no difficulty locating the meetings, and should be informed as to when and where they will be held.
- Response from meeting participants that the engagement methods provided for a fair and balanced exchange of information.
- Feedback from interested parties that they understand how their input is used, where to track data, and what results to expect.
- The project receives quality media coverage that is accurate, complete and fair.

## 7.4. Mid-cycle Evaluation of Accomplishments

A mid-cycle evaluation provides an opportunity to examine the current effectiveness of the Coms Plan and provides a chance to reevaluate strategies to meet the GSP(s) development process objectives. The evaluation tasks may include:

- Preparation of an executive-level summary detailing high-level initiatives and accomplishments of the previous cycle. This evaluation should also include positive news, best practices, goals and objectives, notable changes, timelines, and priorities.
- Identifying gaps and areas for improvement.
- Highlighting how gaps and areas for improvement in the cycle has been addressed.
- Outlining process and outcome measures and their current results.

# **ROLES AND RESPONSIBILITIES**

The GSP(s) development Coms Plan outlines numerous strategies, activities and tactics. While none are highly complex, there is a requirement for coordination and clarity regarding who will be responsible for executing the tasks.

After the planning team evaluates the timelines and priorities for each of the communications activities a recommended next step is completion of a Responsible, Accountable, Consulted, and Informed (RACI) Chart. This Chart, as displayed in **Table 10**, outlines key tasks and the assignment of roles and responsibilities for accomplishing them.

Activity TYPE	SPECIFIC	RESPONSIBLE	ACCOUNTABLE	CONSULTED	INFORMED
Internal Staff Communications, Information materials for/briefings	Draft	Person A	Person E	Person I	
	Final Draft	Person A	Person E	Person I	Project Team
List Serves, mailing lists	Customer Contacts	Person B - Person A	Person E	Person I	Project Team
	Concurrent Jurisdictions	Lisa Beutler/MWH	Person G	Person I	Project Team
	Other - identified stakeholders	Person A	Person G	Person I	Project Team
Web Content and Maintenance	Draft Content and Content Refresh	Lisa Beutler/MWH/	Person G	Person H	Project Team
	Site Administration	Person A	Person G	Person H	
General public Intro Packets, Fact Sheets and Brochures	Draft	Person D	Person E	Person I- Subject Matter Experts	Person J
	Revised Draft	Person D	Person E	Person I- Subject Matter Experts	Person J
	Final Draft	Person D	Person E	Person I- Subject Matter Experts	Project Team
Newsletter Content	Draft	Lisa Beutler/MWH	Person E	Person I- Subject Matter Experts	Person J
	Revised Draft	Person D	Person E	Person I- Subject Matter Experts	Person J
	Final Draft	Person D	Person E	Person I- Subject Matter Experts	Project Team

#### Table 9. Sample RACI Chart

#### Responsible

Those who do the work to achieve the task. There is at least one person with a role of *responsible*, although others can be delegated to assist in the work required.

#### Accountable (also approver or final approving authority)

This is the person ultimately answerable for the correct and thorough completion of the deliverable or task, and the one who delegates the work to those responsible. <u>There **may only** be only one *accountable* specified for each task or deliverable.</u>

#### Consulted

Those whose opinions are sought, typically subject matter experts were people that are impacted by the activity; and with whom there is two-way communication.

#### Informed

Those who are kept up-to-date on progress, typically on the launch and completion of the task or deliverable. This is one way communication.

#### Role distinction

There is a distinction between a role and the individual assigned the task. Role is a descriptor of an associated set of tasks that could be performed by just one or many people.

In the case of the RACI Chart, the team may list as many people as is logical except for the Accountable role.

#### Scope of Work

Completion of the RACI Chart will also support development of any future scopes of work for consultant provided communication and outreach services.

# LIST OF APPENDICES

# Appendix 1-Public Outreach Requirements under SGMA

**Appendix 2-Communications Governance** 

# Appendix 1. Public Outreach Requirements under SGMA

# **GSP Regulations**

CODE	PUBLIC OUTREACH REQUIREMENT
<ul> <li>§ 353.6. Initial Notification <ul> <li>(a) Each Agency shall notify the Department, in writing, prior to initiating development of a Plan. The notification shall provide general information about the Agency's process for developing the Plan, including the manner in which interested parties may contact the Agency and participate in the development and implementation of the Plan. The Agency shall make the information publicly available by posting relevant information on the Agency's website.</li> <li>§ 353.8. Comments <ul> <li>(a) Any person may provide comments to the Department regarding a proposed or adopted Plan.</li> <li>(b) Pursuant to Water Code Section 10733.4, the Department shall establish a comment period of no less than 60 days for an adopted Plan that has been accepted by the Department for evaluation pursuant to Section 355.2.</li> <li>(c) In addition to the comment period required by Water Code Section 10733.4, the Department for evaluation pursuant to develop a Plan as described in Section 353.6, including comments on elements of a proposed Plan</li> </ul> </li> </ul></li></ul>	<ol> <li>Statement of how interested parties may contact the Agency and participate in development and implementation of the plan submitted to DWR.</li> <li>Web posting of same information.</li> <li>Timing: Prior to initiating development of a plan.</li> <li>60-day comment period for plans under submission to DWR. Comments will be used to evaluate the submission.</li> <li>Parties may also comment on a GSA's (or GSAs') statements submitted under section 353.6</li> <li>Timing: For GSP Submittal - 60 days after submission to DWR</li> </ol>
<ul> <li>§ 354.10. Notice and Communication</li> <li>Each Plan shall include a summary of information relating to notification and communication by the Agency with other agencies and interested parties including the following: <ul> <li>(a) A description of the beneficial uses and users of groundwater in the basin, including the land uses and property interests potentially affected by the use of groundwater in the basin, the types of parties representing those interests, and the nature of consultation with those parties.</li> <li>(b) A list of public meetings at which the Plan was discussed or considered by the Agency.</li> <li>(c) Comments regarding the Plan received by the Agency and a summary of any responses by the Agency.</li> <li>(d) A communication section of the Plan that includes the following: <ul> <li>(1) An explanation of the Agency's decision-making process.</li> <li>(2) Identification of opportunities for public engagement and a discussion of how public input and response will be used.</li> </ul> </li> </ul></li></ul>	<ul> <li>5. Statements of issues and interests of beneficial users of basin groundwater, including types of parties representing the interests and consultation process</li> <li>6. Lists of public meetings</li> <li>7. Inventory of comments and summary of responses</li> <li>8. Communication section in plan that includes: <ul> <li>Agency decision making process</li> <li>ID of public engagement opportunities and response process</li> <li>Description of process for inclusion</li> <li>Method for public information related to progress in implementing the plan (status, projects, actions)</li> </ul> </li> <li>Timing: For GSP Submittal – with plan For GSP Development – continuous. [Note: activities should be included</li> </ul>

CODE	PUBLIC OUTREACH REQUIREMENT
(3) A description of how the Agency encourages the active	in the project schedule and
involvement of diverse social, cultural, and economic	information posted on web.]
elements of the population within the basin.	
(4) The method the Agency shall follow to inform the public	
about progress implementing the Plan, including the status	
of projects and actions.	
§ 355.2. (c) Department Review of Adopted Plan	1. 60 day public review period for public
(c) The Department (DWR) shall establish a period of no less than	comment on submitted plan.
60 days to receive public comments on the adopted Plan, as	
described in Section 353.8.	<b>Timing</b> : After GSP Submittal to DWR – 60
	days
§ 355.4. & 355.10 Criteria for Plan Evaluation	1. Required public outreach and
The basin shall be sustainably managed within 20 years of the	stakeholder information is submitted,
applicable statutory deadline consistent with the objectives of the	including statement of issues and interests
Act. The Department shall evaluate an adopted Plan for	of beneficial users.
compliance with this requirement as follows:	2. Public and stakeholder comments and
(b) (4) Whether the interests of the beneficial uses and users of	questions adequately addressed during
groundwater in the basin, and the land uses and property	planning process.
hasin, have been considered	
	Timing: For GSP Submittal – with plan
(10) Whether the Agency has adequately responded to	For resubmittal related to corrective action
comments that raise credible technical or policy issues	– with submittal
with the Plan.	

## California Water Code

CODE	PUBLIC OUTREACH REQUIREMENT
10720. This part shall be known, and may be cited, as the	1. Tribes and the federal government may
"Sustainable Groundwater Management Act."	voluntarily participate in GSA
10720.3	governance and GSP development.
(a) This part applies to all groundwater basins in the state.	<b>Timing</b> : Prior to initiating development of a
<ul> <li></li> <li>(c) The federal government or any federally recognized Indian tribe, appreciating the shared interest in assuring the sustainability of groundwater resources, may voluntarily agree to participate in the preparation or administration of a groundwater sustainability plan or groundwater management plan under this part through a joint powers authority or other agreement with local agencies in the basin. A participating tribe shall be eligible to participate fully in planning, financing, and management under this part, including eligibility for grants and technical assistance, if any exercise of regulatory authority, enforcement, or imposition and collection of fees is pursuant to</li> </ul>	plan.

Appendix 1

CODE	PUBLIC OUTREACH REQUIREMENT
the tribe's independent authority and not pursuant to authority	
granted to a groundwater sustainability agency under this part.	
CHAPTER 4. Establishing Groundwater Sustainability Agencies	
[10723 - 10724]	
10723.	1. Must hold public hearing in the county
a) Except as provided in subdivision (c), any local agency or combination	or counties overlying the basin, prior to
of local agencies overlying a groundwater basin may decide to become	becoming a GSA
a groundwater sustainability agency for that basin.	
(b) Before deciding to become a groundwater sustainability	
agency, and after publication of notice pursuant to Section 6066	Timing: Prior to becoming a GSA.
of the Government Code, the local agency or agencies shall hold	
a public hearing in the county or counties overlying the basin.	
10723.2	1. Must consider interest of all beneficial
The groundwater sustainability agency shall consider the	uses and users of groundwater.
interests of all beneficial uses and users of groundwater, as well as	2 Includes specific stakeholders as listed.
those responsible for implementing groundwater sustainability	
plans. These interests include, but are not limited to, all of the	Timing: During development of a CSD
following:	Timing. During development of a GSP.
(a) Holders of overlying groundwater rights, including:	
(1) Agricultural users.	
(2) Domestic well owners.	
(b) Municipal well operators.	
(c) Public water systems.	
(d) Local land use planning agencies.	
(e) Environmental users of groundwater.	
(f) Surface water users, if there is a hydrologic connection between	
surface and groundwater bodies.	
(g) The federal government, including, but not limited to, the	
military and managers of federal lands.	
(h) California Native American tribes.	
(i) Disadvantaged communities, including, but not limited to, those	
served by private domestic wells or small community water	
systems.	
(i) Entities listed in Section 10927 that are monitoring and	
reporting groundwater elevations in all or a part of a	
groundwater basin managed by the groundwater sustainability	
agency.	
10723.4.	3. Must establish and maintain an
The groundwater sustainability agency shall establish and maintain	interested persons list
a list of persons interested in receiving notices regarding plan	A Any person may ask to be added to the
preparation, meeting announcements, and availability of draft	4. Any person may ask to be added to the
plans, maps, and other relevant documents. Any person may	1151
request, in writing, to be placed on the list of interested persons.	Timing: On forming a GSA.
10723.8.	1. Creates notification requirements that
(a) Within 30 days of deciding to become or form a groundwater	include
sustainability agency the local agency or combination of local	a A list of interested parties
agencies shall inform the denartment of its decision and its	a. A fist of interested parties
intent to undertake sustainable groundwater management. The	D. An explanation of now interests will
intent to undertake sustainable groundwater management. The	be considered

CODE	PUBLIC OUTREACH REQUIREMENT
notification shall include the following information, as	
applicable:	<b>Timing</b> : On forming a GSA & with submittal
(4) A list of interested parties developed pursuant to Section	of GSP
10723.2 and an explanation of how their interests will be	
considered in the development and operation of the	
groundwater sustainability agency and the development and	
implementation of the agency's sustainability plan.	
10727.8	2. Agencies preparing a GSP must prepare
(a) Prior to initiating the development of a groundwater	a written statement describing the
sustainability plan, the groundwater sustainability agency shall	manner in which interested parties may
make available to the public and the department a written	participate in its development and
statement describing the manner in which interested parties	implementation.
may participate in the development and implementation of the	3. Statement must be provided to:
groundwater sustainability plan. The groundwater sustainability	a. Legislative body of any city and/or
agency shall provide the written statement to the legislative	county within the geographic area
body of any city, county, or city and county located within the	of the plan
geographic area to be covered by the plan. The groundwater	b. Public Utilities Commission if the
sustainability agency may appoint and consult with an advisory	geographic area includes a
committee consisting of interested parties for the purposes of	regulated public water system
developing and implementing a groundwater sustainability plan.	regulated by that Commission
The groundwater sustainability agency shall encourage the	c. DWR
active involvement of diverse social, cultural, and economic	d. Interested parties (see Section
elements of the population within the groundwater basin prior	10927)
to and during the development and implementation of the	e. The public
groundwater sustainability plan. If the geographic area to be	4. GSP entities may form an advisory
covered by the plan includes a public water system regulated by	committee for the GSP preparation and
the Public Utilities Commission, the groundwater sustainability	implementation.
agency shall provide the written statement to the commission.	5. The GSP entities are to encourage
(b) For purposes of this section, interested parties include entities	active involvement of diverse social,
listed in Section 10927 that are monitoring and reporting	cultural and economic elements of the
groundwater elevations in all or a part of a groundwater basin	affected populations.
managed by the groundwater sustainability agency.	
	Timing: On initiating GSP
10728.4 Public Notice of Proposed Adoption, GSP Adoption Pubic	3. GSP must be adopted or amended at
Hearing	Public Hearing.
A groundwater sustainability agency may adopt or amend a	4. Prior to Public Hearing for adoption or
groundwater sustainability plan after a public hearing, held at least	amendment of the GSP, the GSP
90 days after providing notice to a city or county within the area of	entities must:
the proposed plan or amendment. The groundwater sustainability	a. Notify cities and/or counties of
agency shall review and consider comments from any city or	geographic area 90 days in
county that receives notice pursuant to this section and shall	advance.
consult with a city or county that requests consultation within 30	b. Consider and review comments
days of receipt of the notice. Nothing in this section is intended to	

CODE	PUBLIC OUTREACH REQUIREMENT
preclude an agency and a city or county from otherwise consulting or commenting regarding the adoption or amendment of a plan.	c. Conduct consultation within 30 days of receipt with cities or counties so requesting
(a) A groundwater sustainability agency may impose fees, including, but not limited to, permit fees and fees on groundwater extraction or other regulated activity, to fund the costs of a groundwater sustainability program, including, but not limited to, preparation, adoption, and amendment of a groundwater sustainability plan, and investigations, inspections, compliance assistance, enforcement, and program	<ol> <li>Public meeting required prior to adoption of, or increase to fees. Oral or written presentations may be made as part of the meeting.</li> <li>Public notice shall include:         <ul> <li>a. Time and place of meeting</li> <li>b. General explanation of matter to be</li> </ul> </li> </ol>
<ul> <li>administration, including a prudent reserve. A groundwater sustainability agency shall not impose a fee pursuant to this subdivision on a de minimis extractor unless the agency has regulated the users pursuant to this part.</li> <li>(b) (1) Prior to imposing or increasing a fee, a groundwater sustainability agency shall hold at least one public meeting, at which oral or written presentations may be made as part of the meeting.</li> <li>(2) Notice of the time and place of the meeting shall include a</li> </ul>	<ul> <li>considered</li> <li>c. Statement of availability for data required to initiate or amend such fees</li> <li>d. Public posting on Agency Website and provision by mail to interested parties of supporting data (at least 20 days in advance)</li> </ul>
general explanation of the matter to be considered and a statement that the data required by this section is available. The notice shall be provided by publication pursuant to Section 6066 of the Government Code, by posting notice on the Internet Web site of the groundwater sustainability agency, and by mail to any interested party who files a written request with the agency for mailed notice of the meeting on new or increased fees. A written request for mailed notices shall be valid for one year from the date that the request is made and may be renewed by making a written request on or before	<ol> <li>Mailing lists for interested parties are valid for 1 year from date of request and may be renewed by written request of the parties on or before April 1 of each year.</li> <li>Includes procedural requirements per Government Code, Section 6066.</li> </ol>
<ul> <li>April 1 of each year.</li> <li>(3) At least 20 days prior to the meeting, the groundwater sustainability agency shall make available to the public data upon which the proposed fee is based.</li> <li>(c) Any action by a groundwater sustainability agency to impose or increase a fee shall be taken only by ordinance or resolution.</li> </ul>	Timing: Prior to adopting fees.
<ul> <li>(d) (1) As an alternative method for the collection of fees imposed pursuant to this section, a groundwater sustainability agency may adopt a resolution requesting collection of the fees in the same manner as ordinary municipal ad valorem taxes.</li> <li>(2) A resolution described in paragraph (1) shall be adopted and furnished to the county auditor-controller and board of supervisors on or before August 1 of each year that the alternative collection of the fees is being requested. The resolution shall include a list of parcels and the amount to be collected for each parcel.</li> <li>(e) The power granted by this section is in addition to any powers</li> </ul>	

## California Government Code

CODE	PUBLIC OUTREACH REQUIREMENT		
<ul> <li>6060</li> <li>Whenever any law provides that publication of notice shall be made pursuant to a designated section of this article, such notice shall be published in a newspaper of general circulation for the period prescribed, the number of times, and in the manner provided in that section. As used in this article, "notice" includes official advertising, resolutions, orders, or other matter of any nature whatsoever that are required by law to be published in a newspaper of general circulation.</li> <li>6066</li> <li>Publication of notice pursuant to this section shall be once a week for two successive weeks. Two publications in a newspaper published once a week or oftener, with at least five days intervening between the respective publication dates not counting such publication dates, are sufficient. The period of notice commences upon the first day of publication and terminates at the end of the fourteenth day, including therein the first day.</li> </ul>	4.   5.   6	Must publish notices in a newspaper of general circulation as prescribed. Publication shall be once a week for two successive weeks. Two publications in a newspaper published once a week or oftener, with at least five days intervening between the respective publication dates not counting such publication dates, are sufficient. The period of notice begins the first day of publication and terminates at the end of the fourteenth day, (which includes the first day.) <b>hing</b> : <i>Prior to adopting fees</i>	

Appendix 2

## **Appendix 2. Communications Governance**

Given the relatively large number of stakeholders, a recommendation for coordinated efforts, and the legal requirements for outreach<sup>13</sup> some form of communications governance is recommended.

Execution of communications activities can be accomplished by an individual or multiple individuals, and/or include or be solely managed by project consultants. The actual form of the governance is less important than a clear understanding of the roles and responsibilities of those responsible for ensuring required communication. Also essential is a clear chain of command that ensures the elected representatives of GSAs are able to retain communications leadership and guidance.

A driving consideration for establishing a communications governance structure is the level of effort associated with required activities and the fact that communications are highly time dependent. That means that communications activities should be occurring that may happen outside of regularly scheduled GSA meetings. In this case delegation with guidance to a communications team is efficient and effective.

Several governance options for consideration are offered below.

#### **Communications Option 1**

Communications Option 1 is based on an overall GSP(s) development structure that includes a GSA member based leadership function that is guiding the Technical Consultants. A communications working group which might include staff, consultants and GSA elected officials, or some combination of those roles could be formed to serve as a communications working group that would ultimately report to the larger GSP coordinating body.



**Communications Governance Option 1** 

**Communications Option 2** 

<sup>&</sup>lt;sup>13</sup> See Appendix 1

#### Appendix 1

Communications Option 1 is based on an overall GSP(s) development structure that includes a GSA member based subcommittee guiding the Technical Consultants. A communications working group which might include staff, consultants and GSA elected officials, or some combination of those roles could be formed to serve as a communications team that is affiliated with a subcommittee and would ultimately report to the larger GSP coordinating body



**Communications Governance Option 2** 

ATTACHMENT B. COORDINATED PUBLIC WORKSHOP SUMMARIES



## DELTA-MENDOTA SUBBASIN SUSTAINABLE GROUNDATER MANAGEMENT ACT SPRING 2018 COORDINATED WORKSHOPS

Monday, May 14, 2018, Los Banos Wednesday, May 16, 2018, Patterson Thursday, May 17, 2018, Mendota

#### WORKSHOP SUMMARY

- Three workshops were held in the northern, central, and southern parts of the Delta-Mendota Subbasin. The purpose of the workshops was to educate stakeholders and members about the public about the Sustainable Groundwater Management Act (SGMA) and introduce participants to their local Groundwater Sustainability Agency representatives. Topics covered during the workshop included what is SGMA, the Delta-Mendota Subbasin, and opportunities for public engagement.
- Workshop participants' questions and feedback are summarized as follows:
  - Are the local groundwater regulations going to be re-set on an annual basis based on the water year, snowpack, etc.?
  - Who is the governing board that will make these decisions?
  - If this is a state-wide initiative, who is the decision-making body?
  - Will the California Department of Fish and Wildlife be involved?
  - Has the State provided criteria to what is considered a "chronic loss" of groundwater?
  - Are natural springs included under SGMA?
  - What criteria will you use to measure whether or not springs are overused?
  - What is the ultimate goal of SGMA? What does it mean to us?
  - How is the water budget going to be developed?
  - The Irrigated Lands Program already has a lot of requirements for growers. Is this going to be the same level of detail and effort?
  - What is the goal SGMA is trying to achieve? How are we going to get to sustainability?
  - What will happen when the State and districts do not receive their full surface water allocation and cities keep expanding?
  - It seems to me that the biggest problem is that the State wants to export water to Southern California. How can we come up with a solution if there are factors out of our control?

### Workshop Summary

• How will you know how much I am pumping?



# DELTA-MENDOTA SUBBASIN SUSTAINABLE GROUNDATER MANAGEMENT ACT FALL 2018 COORDINATED WORKSHOPS

Monday, October 22, Firebaugh 5:00 – 7:00 PM Firebaugh Middle School MPR

Wednesday, October 24, Los Banos 4:00 – 6:00 PM College Greens Building

Thursday, October 25, Patterson 4:00 – 6:00 PM Patterson Senior Center

#### WORKSHOP SUMMARY

- Three workshops were held in the northern, central, and southern parts of the Delta-Mendota Subbasin. The purpose of the workshops was to educate stakeholders and members about the public about key Sustainable Groundwater Management Act (SGMA) topics in preparation for Groundwater Sustainability Plan (GSP) development workshops in 2019.
- The format and content of each workshop was the same. The workshops began with a 45-minute presentation, followed by an open house period for participants to talk with their Groundwater Sustainability Agency (GSA) representative. Spanish interpretation was provided at each workshop.
- In total, approximately 45 individuals (not including GSA representatives and supporting staff) participated in the workshops. Attendance by location was as follows: Firebaugh – 5 participants; Los Banos – 23 participants; Patterson – 17 participants. Three participants requested Spanish interpretation.
- Most participants heard about the workshops through emails from their local water or irrigation district, or direct flyers and bill inserts sent to them by their water/irrigation district or municipality.
- Presentation topics included: Overview of SGMA, GSP development and implementation process, data management, hydrogeologic conceptual model, numerical and analytical models, and the water budget.
- Workshop participants' questions and feedback are summarized as follows:

Data

- o How much historical data are the GSAs using to make their assumptions?
- o Will data from counties be used?

- o Is the numerical data available on the Delta-Mendota website?
- How big will the GSAs' monitoring network be? Do the GSAs anticipate drilling new monitoring wells?
- How will the GSAs monitor water quality and subsidence? Do the GSAs already have subsidence monitoring wells and data?
- How much data have the GSAs gathered? When will the GSAs stop gathering data?
- How much data will the GSAs be collecting from individual landowners?

#### Models

- o Will the models take into account availability of surface water supplies?
- Will the models take into account changing crops?
- Will the models take into account agricultural areas that are being converted to commercial or urban areas?

Water Budget and Sustainable Yield

- o What is the sustainable yield for the Delta-Mendota Subbasin?
- It sounds like the sustainable yield will be a number that oscillates around a baseline. What is this baseline?
- How will the GSAs determine the minimum threshold for the subbasin?
- How will the water budgets account for existing and new wells?
- What are the years for the historic water budget? How was this period set?

Projects and Management Actions

- Based on what is currently known, will the GSAs be able to limit groundwater pumping in the future?
- When the GSAs come up with groundwater management policies, will the policies impact groundwater pumping on an individual level, regional level, or basin-wide level?
- Will the California Department of Water Resources (DWR) or the GSAs be the ones to limit pumping?
- Could a potential management action be limiting pumping?
- Will the GSAs be the agencies to determine if new wells can or cannot be drilled?

Integration with Other Programs/Organizations

- o How much are the GSAs integrating with the Irrigated Lands Program?
- How closely do GSAs work with local farm bureaus?

#### Other

- o Will there be an administrative fee for the GSAs to oversee GSP implementation?
- o How will the costs for GSP development and implementation be covered?
- o Do the GSAs know what DWR's GSP review and certification process will consist of?

- Will the GSAs in the region have influence over how surface water resources are managed on a state-wide level?
- o How many GSAs were formed after SGMA passed in 2014?


### DELTA-MENDOTA SUBBASIN SUSTAINABLE GROUNDATER MANAGEMENT ACT WINTER 2019 COORDINATED WORKSHOPS

Tuesday, February 19, 2019, Los Banos 4:00 – 6:00 PM College Greens Building

Wednesday, February 20, 2019, Patterson 4:00 – 6:00 pm City of Patterson City Hall

Monday, March 4, 2019, Santa Nella 6:00 – 8:00 PM Romero Elementary School

#### WORKSHOP SUMMARY

- Three workshops were held in the northern, central, and southern parts of the Delta-Mendota Subbasin during February and March 2019. The purpose of the workshops was to educate stakeholders and members about the public about topics covered in the draft Groundwater Sustainability Plans (GSP) being developed for the subbasin. Topics covered during the workshop included historic and current water budgets, sustainability criteria, undesirable results, and projects and management actions.
- Workshops were promoted via emails sent to each GSA's interested parties database, flyers and utility bill inserts, and social media posts.
- The format and content of each workshop was the same. The workshops began with a short presentation, followed by an open house period for participants to talk with their Groundwater Sustainability Agency (GSA) representative. Spanish interpretation was provided at each workshop.
- In total, approximately 30 individuals (not including GSA representatives and supporting staff) participated in the workshops. Attendance by location was as follows: Patterson – 14, Los Banos – 4, and Santa Nella – 12.
   Participants represented a range of beneficial users in the subbasin, including domestic well owners, agricultural water users, public water systems, and disadvantaged communities.

• Workshop participants' questions and feedback are summarized as follows:

### Water Budgets

- o Does the land surface budget include inflows from precipitation and applied water to crops?
- Who provides the information about the inflows and outflows of the aquifer?
- How is the aquifer recharged?
- o Do reservoirs lose water?
- What happened between 1985 now [regarding the historic water budget]?
- o What affect does precipitation have on the aquifer?

Projects and Management Actions

- o Who will make the decision on who can drill wells and how much can well owners can pump?
- o Will GSAs in the subbasin be able to restrict selling of groundwater outside of the subbasin?
- Projects and management actions should emphasize flood and stormwater capture and increased stormwater storage.
- Will use of recycled water in new developments be considered a source of water to balance the water budget?
- Are there percolation ponds by golf course?

Sustainability Criteria and Undesirable Results

- o Is it the GSAs' responsibility to set the sustainability criteria for the subbasin?
- o Could this region experience seawater intrusion?
- What's going to happen in areas like Dos Palos that have poor groundwater quality?

#### Other

- Does the GSP only cover of agricultural uses of groundwater or does it also cover residential and commercial uses of groundwater?
- Who is doing the work to prepare the GSP?
- How much does it cost to prepare a GSP?
- Are there any agencies currently monitoring groundwater pumping and levels?
- How is groundwater currently being removed from the groundwater basin?
- How many monitoring stations have been identified? Have GSAs already identified where these monitoring pumps are?
- Does the California Aqueduct affect the water table in the subbasin?
- What is the rationale for the North-Central GSP group's boundaries? The north and south areas of the North-Central GSP group are very different.
- o Do water agencies in the subbasin send water to the Santa Clara Valley Water District?
- Where are the coordinated meetings are held? What time are these meetings?
- Will this raise our water rates?
- o The community of Tranquillity is currently experiencing land subsidence.



### DELTA-MENDOTA SUBBASIN SUSTAINABLE GROUNDATER MANAGEMENT ACT SPRING 2019 COORDINATED WORKSHOPS

Monday, May 20, 2019, Patterson 4:00 – 6:00 pm City of Patterson City Hall

Tuesday, May 21, 2019, Los Banos 4:00 – 6:00 PM College Greens Building

Wednesday, May 22, 2019, Santa Nella 6:30 – 8:30 PM Romero Elementary School

Thursday, May 23, 2019, Mendota 6:00 – 8:00 PM Mendota Library

#### WORKSHOP SUMMARY

- Four workshops were held in the northern, central, and southern parts of the Delta-Mendota Subbasin. The
  purpose of the workshops was to educate stakeholders and members about the public about topics covered in
  the draft Groundwater Sustainability Plans (GSP) being developed for the subbasin. Topics covered during the
  workshop included water budgets, sustainable yield, projects and management actions, and groundwater
  monitoring networks.
- Workshops were promoted via emails sent to each GSA's interested parties database, flyers and utility bill
  inserts, social media posts, and direct outreach to community stakeholders.
- The format and content of each workshop was the same. The workshops began with a short presentation, followed by an open house period for participants to talk with their Groundwater Sustainability Agency (GSA) representative. Spanish interpretation was provided at each workshop.
- In total, approximately 30 individuals participated in the workshops. Attendance by location was as follows: Patterson – 7, Los Banos – 10, Santa Nella – 4, and Mendota – 9. Participants represented a range of beneficial users in the subbasin, including domestic well owners, agricultural water users, public water systems, and disadvantaged communities.

• Workshop participants' questions and feedback are summarized as follows:

### Water Budgets

- Why is there a difference between the water budgets for the upper and lower aquifers?
- Why is the change in storage negative?
- o Is there a water budget for each aquifer?
- When the projected water budgets are finalized, will they include specific projects and management actions?
- o How was the data for the climate change factors developed?
- Historically, California goes through periodic droughts. Do the projected water budgets account for future droughts?
- Do the projected water budgets account for future population growth and new developments?
- Do the water budgets account for percolation from water applied to crops?

#### Projects and Management Actions

- Will management actions include a charge for water pumping?
- Will pumping restrictions be implemented during dry periods or drought?
- Will the GSPs identify specific projects and management actions?
- Will GSAs in the subbasin form a water bank?
- If pumping restrictions are enacted, GSPs should include a provision that allows private well owners to demonstrate that they aren't overpumping or causing undesirable results.
- o The region needs more surface water storage to supplement groundwater pumping.
- There should be restrictions on development in the region.
- Sustainable Yield
  - o Does increases in groundwater demand relate to the cost of surface water supplies?
- Groundwater Monitoring
  - When local agencies monitor for groundwater, how far down do they monitor?

GSP Adoption, Implementation and Enforcement

- What agency approves the GSPs?
- Will the California Department of Water Resources be the lead agency for providing oversight after the GSP is submitted?
- o Could the State Water Resources Control Board mandate pumping restrictions?
- Will the state be looking at the drawdown of individual, private wells?
- Where does the funding to implement GSPs come from?
- How much will GSP implementation cost?
- Who has to submit the annual report?

Other

• GSAs should be divided into even smaller units to manage projects and management actions locally.

### ATTACHMENT C. EXAMPLE PUBLIC WORKSHOP PROMOTION MATERIALS



# Groundwater management in our community is changing.

Learn more about how this may impact you.

Collaborating local agencies are hosting a series of public workshops about the Sustainable Groundwater Management Act. Come learn how this landmark legislation may impact our community, what we are doing about it, and how you can get involved. Representatives from local groundwater sustainability agencies will be available to answer questions. You have three opportunities to attend:

Los Banos Monday, May 14 4:00 - 6:00 PM San Luis & Delta-Mendota

Water Authority Office 842 6th St, Los Banos Patterson Wednesday, May 16 4:00 - 6:00 PM Hammon Senior Center 1033 W Las Palmas Ave, Patterson Mendota Thursday, May 17 4:00 - 6:00 PM Mendota Branch Library

Mendota Meeting Room 1246 Belmont Ave, Mendota

The content of each workshop will be the same. The first thirty minutes of each workshop will consist of an informational presentation, followed by an open house until 6:00 PM. For more information, please visit our website at: www.deltamendota.org.

We look forward to seeing you there!



# El manejo del agua subterránea en nuestra comunidad está cambiando.

Obtenga más información sobre como esto puede afectarlo.



Las agencias locales colaboradoras están organizando una serie de talleres públicos sobre la Ley de gestión sostenible del agua subterránea. Venga y aprenda como esta histórica legislación puede afectar a nuestra comunidad, que estamos haciendo al respecto y como puede participar. Los representantes de las agencias locales de sostenibilidad del agua subterránea estarán disponibles para responder preguntas. Tienes tres oportunidades para asistir:

Los Baños Martes, 14 de Mayo 4:00 - 6:00 PM San Luis & Delta-Mendota

Water Authority Office 842 6th St, Los Baños **Patterson Miércoles, 16 de Mayo** 4:00 - 6:00 PM Hammon Senior Center 1033 W Las Palmas Ave, Patterson

Mendota Jueves, 17 de Mayo 4:00 - 6:00 PM Mendota Branch Library Mendota Meeting Room 1246 Belmont Ave, Mendota

El contenido de cada taller será el mismo. Los primeros treinta minutos de cada taller serán consisten de una presentación informativa, seguida de una jornada de puertas abiertas hasta las 6:00 P.M. Para obtener más información, visite nuestro sitio web en: www.deltamendota.org.

### **Public Notice**

### **Public Groundwater Meeting**

Santa Nella County Water District and other local water agencies are developing plans for the future of our groundwater resources. We want to hear from you! Come to an upcoming public workshop to learn more:

Santa Nella Monday, March 4, 6:000 - 8:00 PM Romero Elementary School MPR 13500 Luis Ave, Gustine, CA 95322

The first forty minutes of the workshop will consist of a bilingual informational presentation. The presentation will be followed by an interactive discussion on the region's groundwater "budget" and how to define "sustainability" for our groundwater resources. This workshop is open to people with all level of knowledge about water.

Spanish-language interpreters and materials will be available.

For more information, please visit our website at www.deltamendota.org and www.sncwd.com.

For questions or comments, email DMSGMA@sldmwa.org or contact Amy Montgomery, Santa Nella County Water District, at amontgomery@sncwd.com.

We look forward to seeing you there!







Contact: Kirsten Pringle, Delta-Mendota Subbasin, Stantec (916) 418-8243, <u>Kirsten.Pringle@stantec.com</u>

FOR IMMEDIATE RELEASE

October 19, 2018

### MEDIA ADVISORY

### Sustainable Groundwater Management Act Public Workshops

- What:Collaborating local agencies are hosting a series of public workshops about the<br/>Sustainable Groundwater Management Act. Learn how this landmark legislation may<br/>impact our communities, the planning process, and how people can get involved.<br/>Spanish translation will be provided.
- **Format:** There are three workshop opportunities to attend; the content of each workshop will be the same. The first 45 minutes of each workshop will consist of an informational presentation, followed by an open house.
- When: Firebaugh Monday, October 22, 2018 5:00 - 7:00 PM Firebaugh Middle School MPR 1600 16th Street, Firebaugh, CA

Los Banos – Wednesday, October 24, 2018 4:00 – 6:00 PM College Greens Building 1815 Scripps Drive, Los Banos, CA

Patterson – Thursday, October 25, 2018 4:00 – 6:00 PM Hammon Senior Center 1033 W. Las Palmas Avenue, Patterson, CA

**Who:** Representatives from local groundwater sustainability agencies will be available to answer questions.

Additional Resources: The Sustainable Groundwater Management Act, www.deltamendota.org/,

**Background:** The Sustainable Groundwater Management Act (SGMA) is a package of three bills (AB 1739, SB 1168, and SB 1319) that provides local agencies with a framework for managing groundwater basins in a sustainable manner. Recognizing that groundwater is most effectively managed at the local level, the SGMA empowers local agencies to achieve sustainability within 20 years.

### ATTACHMENT D. STAKEHOLDER AND COMMUNITY ORGANIZATIONS CONTACTED REGARDING COORDINATED PUBLIC WORKSHOPS

Organization Name	Organization Type
Fresno County Farm Bureau	Agriculture
Merced County Farm Bureau	Agriculture
North Grassland Wildlife Foundation	Agriculture
Patterson Apricot Fiesta	Agriculture
Stanislaus County Farm Bureau	Agriculture
Asociación de Charros La Internacional del Valle de Patterson	Business
Adobe Valley Ranch	Business
Gustine Chamber of Commerce	Business
Los Banos Chamber of Commerce	Business
Patterson-Westley Chamber of Commerce	Business
Santa Nella Chamber of Commerce	Business
American Association of University Women	Civic
Gustine Rotary Club	Civic
International Association of Lions Clubs - Patterson	Civic
League of United Latin American Citizens	Civic
Los Banos Lions Club	Civic
Los Banos Rotary Club	Civic
Mendota Community Corporation	Civic
Newman Lions Club	Civic
Newman Rotary Club	Civic
Newman Women's Club	Civic
Patterson Lions Club	Civic
International Association of Lions Clubs - Mendota	Civic
International Association of the Lions Clubs - Los Banos	Civic
Italian Catholic Federation of CA Inc.	Civic
Kiwanis International	Civic
Rotary International - Los Banos	Civic
Rotary International - Patterson	Civic
Firebaugh Rotary Club Inc.	Community General Public
Casa Mobile Home Park	Community/General Public
Center for Environmental Science Accuracy & Reliability	Community/General Public
Firebaugh Senior Center	Community/General Public
Friends of Green Valley Charter	Community/General Public
Friends of the Public Library	Community/General Public
Habitat for Humanity International	Community/General Public
Los Banos Senior Center	Community/General Public
Mendota Community Center	Community/General Public
Mendota Senior Center	Community/General Public
Merced County Library - Dos Palos	Community/General Public
Merced County Library - Gustine	Community/General Public
Merced County Library - Los Banos	Community/General Public
Merced County Library - Santa Nella	Community/General Public
San Joaquin River Resource Mgmt. Coalition	Community/General Public

### Stakeholder and Community Organizations Contacted Regarding Coordinated SGMA Workshops

Santa Nella RV Park	Community/General Public
Stanislaus County Library - Newman	Community/General Public
Stanislaus County Library - Patterson	Community/General Public
Dos Palos Oro Loma Joint Unified School District	Education
Firebaugh-Las Deltas Unified School District	Education
Gustine Unified School District	Education
Los Banos Unified School District	Education
Mendota Unified School District	Education
Merced College	Education
Creekside Parent Club	Education
Academy West Insurance	Other
Academy West Insurance Firebaugh	Other
Amaral & Associates Realty	Other
American Legion	Other
American Legion Auxiliary Elijah B Hayes	Other
Andrea Brandt State Farm Insurance	Other
Benevolent & Protective Order of Elks	Other
Borelli Real Estate Services	Other
California Garden Clubs Inc.	Other
Century 21 M&M & Assoc - Los Banos	Other
Century 21 M&M & Assoc - Patterson	Other
Coldwell Banker Kaljian & Assoc	Other
Eric Rodriguez - Patterson	Other
Farmers Insurance Antonio Gonzales	Other
First Prioirty of the Central Valley	Other
Greg Nunes Real Estate	Other
Joe G. Gutierez State Farm Insurance	Other
Mendota Land Co	Other
Noah's Ark Foundation of Tracy Inc.	Other
PMZ Real Estate - Patterson	Other
PMZ Real Estate - Los Banos	Other
Rafael Ruiz - Patterson	Other
Shane P. Donion Ranch Broker	Other
The Boyd Company	Other
Valley West Properties	Other
Adventure Christian Church of Patterson	Religious
Agape Baptist Church	Religious
Bethel Community Church	Religious
Church of Christ of Patterson	Religious
Church of God of Prophecy	Religious
Connections Christian Church	Religious
Evangelical Church of Los Banos	Religious
Family Christian Center	Religious
First Baptist Church	Religious
Full Gospel Businessmen's Fellowship International	Religious
Harvest Samoan Assembly of God	Religious

Mountain House Foursquare Church	Religious
Movimiento Familiar Cristiano Catolico	Religious
Patterson Covenant Church	Religious
Patterson Christian Fellowship	Religious
Patterson Seventh Day Adventist Church	Religious

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# **Appendix** C - Checklist for GSP Submittal



Common Chapter for the Delta-Mendota Subbasin Groundwater Sustainability Plan

GSP Regulations	Water Code Section	Requirement	Description	Section(s) or Page Number(s) in the GSP
Section				
Article 3. Tec	nnical and Repo	orting Standards		
352.2		Monitoring Protocols	<ul> <li>Monitoring protocols adopted by the GSA for data collection and management</li> <li>Monitoring protocols that are designed to detect changes in groundwater levels, groundwater quality, inelastic surface subsidence for basins for which subsidence has been identified as a potential problem, and flow and quality of surface water that directly affect groundwater levels or quality or are caused by groundwater extraction in the basin</li> </ul>	<ul> <li>Section 6 – Subbasin Monitoring Program; Section 7 – Subbasin Data Collection and Management</li> <li>Appendix B, Technical Memorandum (TM) #5 (Assumptions for Delta- Mendota Subbasin Monitoring Network), TM #6 (Coordination of the Delta- Mendota Subbasin Data Management System)</li> </ul>
Article 5. Plan	Contents, Sub	article 1. Adminis	trative Information	
354.4		General Information	<ul> <li>Executive Summary</li> <li>List of references and technical studies</li> </ul>	<ul> <li>See individual GSPs</li> <li>Section 9 – References and individual GSPs</li> </ul>
354.6		Agency Information	<ul> <li>GSA mailing address</li> <li>Organization and management structure</li> <li>Contact information of Plan Manager</li> <li>Legal authority of GSA</li> <li>Estimate of implementation costs</li> </ul>	<ul> <li>Section 2 – Delta-Mendota Subbasin Governance; Section 2.1 GSA and GSP Coordination and Governance</li> <li>See individual GSPs for estimate of implementation costs</li> </ul>
354.8(a)	10727.2(a)(4)	Map(s)	<ul> <li>Area covered by GSP</li> <li>Adjudicated areas, other agencies within the basin, and areas covered by an Alternative</li> <li>Jurisdictional boundaries of federal or State land</li> <li>Existing land use designations</li> <li>Density of wells per square mile</li> </ul>	<ul> <li>Figure CC-1: Delta- Mendota Subbasin and GSP Regions</li> <li>Figure CC-18: Land Use Planning Entities</li> <li>Figure CC-19: Federal and State Lands</li> <li>Figure CC-20: 2014 Land Use in the Delta-Mendota Subbasin</li> <li>Figures CC-13 through CC- 15: Domestic, Production, and Public Well Density in the Delta-Mendota Subbasin</li> </ul>
354.8(b)		Description of the Plan Area	<ul> <li>Summary of jurisdictional areas and other features</li> </ul>	Section 3 – Delta-Mendota Subbasin Plan Area

### Checklist for Submittal of Delta-Mendota Subbasin Coordinated GSPs

GSP Regulations Section	Water Code Section	Requirement	Description	Section(s) or Page Number(s) in the GSP
Article 5. Plar	Contents, Sub	article 1. Adminis	strative Information (Continued)	
354.8(f)	10727.2(g)	Land Use Elements or Topic Categories of Applicable General Plans	<ul> <li>Summary of general plans and other land use plans</li> <li>Description of how implementation of the GSP may change water demands or affect achievement of sustainability and how the GSP addresses those effects</li> <li>Description of how implementation of the GSP may affect the water supply assumptions of relevant land use plans</li> <li>Summary of the process for permitting new or replacement wells in the basin</li> <li>Information regarding the implementation of land use plans outside the basin that could affect the ability of the Agency to achieve sustainable groundwater management</li> </ul>	<ul> <li>Section 3.3 – General Plans in Plan Area</li> <li>See individual GSPs for description of implementation impacts on water demands and sustainability</li> <li>Section 3.4 – Existing Land Use Plans and Impacts to Sustainable Groundwater Management</li> <li>Section 3.6 – County Well Construction/Destruction Standards &amp; Permitting</li> <li>Section 3.3 – General Plans in Plan Area</li> </ul>
354.8(c) 354.8(d) 354.8(e)	10727.2(g)	Water Resource Monitoring and Management Programs	<ul> <li>Description of water resources monitoring and management programs</li> <li>Description of how the monitoring networks of those plans will be incorporated into the GSP</li> <li>Description of how those plans may limit operational flexibility in the basin</li> <li>Description of conjunctive use programs</li> </ul>	Section 3.5 – Existing Water Resources Monitoring and Management Plans; Section 3.7 – Existing and Planned Conjunctive Use Programs

GSP Regulations	Water Code Section	Requirement	Description	Section(s) or Page Number(s) in the GSP
Article 5 Plan	l Contents Sub	article 1 Adminis	strative Information (Continued)	
Article 5. Plar 354.8(g)	<u>10727.4</u>	Additional GSP Contents	<ul> <li>Strative Information (Continued)</li> <li>Description of Actions related to: <ul> <li>Control of saline water intrusion</li> <li>Wellhead protection</li> <li>Migration of contaminated groundwater</li> <li>Well abandonment and well destruction program</li> <li>Replenishment of groundwater extractions</li> <li>Conjunctive use and underground storage</li> <li>Well construction policies</li> <li>Addressing groundwater contamination cleanup, recharge, diversions to storage, conservation, water recycling, conveyance, and extraction projects</li> <li>Efficient water management practices</li> <li>Relationships with State and federal regulatory agencies</li> <li>Review of land use plans and efforts to coordinate with land use planning agencies to assess activities that potentially create risks to groundwater quality or quantity</li> <li>Impacts on groundwater dependent ecosystems</li> </ul> </li> </ul>	Section 3.8 – Plan Elements from California Water Code Section 10727.4
354.10		Notice and Communication	<ul> <li>Description of beneficial uses and users</li> <li>List of public meetings</li> <li>GSP comments and responses</li> <li>Decision-making process</li> <li>Public engagement</li> <li>Encouraging active involvement</li> <li>Informing the public on GSP implementation progress</li> </ul>	<ul> <li>Section 8 – Stakeholder Outreach</li> <li>Appendix B, TM #8 (Coordinated Noticing, Communication, and Outreach Activities in the Delta-Mendota Subbasin)</li> </ul>
Article 5. Plar	n Contents, Sub	article 2. Basin S	etting	
354.14		Hydrogeologic Conceptual Model	<ul> <li>Description of the Hydrogeologic Conceptual Model</li> <li>Two scaled cross-sections</li> <li>Map(s) of physical characteristics: topographic information, surficial geology, soil characteristics, surface water bodies, source and point of delivery for imported water supplies</li> </ul>	<ul> <li>Section 4.1 – Hydrogeologic Conceptual Model</li> <li>Appendix B, TM #2 (Assumptions for Hydrogeologic Conceptual Model of the Delta-Mendota Subbasin)</li> </ul>

GSP Regulations Section	Water Code Section	Requirement	Description	Section(s) or Page Number(s) in the GSP
Article 5. Plar	Contents, Sub	article 2. Basin S	etting (Continued)	
354.14(d)(4)	10727.2(a)(5)	Map of Recharge Areas	<ul> <li>Map delineating existing recharge areas that substantially contribute to the replenishment of the basin, potential recharge areas, and discharge areas</li> </ul>	Figure CC-39: Recharge Areas, Seeps and Springs
	10727.2(d)(4)	Recharge Areas	<ul> <li>Description of how recharge areas identified in the plan substantially contribute to the replenishment of the basin</li> </ul>	Section 4.1.10 – Topography, Surface Water, Recharge, and Imported Supplies
354.16	10727.2(a)(1) 10727.2(a)(2)	Current and Historical Groundwater Conditions	<ul> <li>Groundwater elevation data</li> <li>Estimate of groundwater storage</li> <li>Seawater intrusion conditions</li> <li>Groundwater quality issues</li> <li>Land subsidence conditions</li> <li>Identification of interconnected surface water systems</li> <li>Identification of groundwater- dependent ecosystems</li> </ul>	Section 4.2 – Delta-Mendota Subbasin Groundwater Conditions
354.18	10727.2(a)(3)	Water Budget Information	<ul> <li>Description of inflows, outflows, and change in storage</li> <li>Quantification of overdraft</li> <li>Estimate of sustainable yield</li> <li>Quantification of current, historical, and projected water budgets</li> </ul>	<ul> <li>Section 4.3 – Delta- Mendota Subbasin Water Budgets</li> <li>Appendix B, TM #3 (Assumptions for the Historic, Current and Projected Water Budgets of the Delta-Mendota Subbasin, Change in Storage Cross-Check and Sustainable Yield)</li> </ul>
	10727.2(d)(5)	Surface Water Supply	<ul> <li>Description of surface water supply used or available for use for groundwater recharge or in-lieu use</li> </ul>	Section 4.3 – Delta-Mendota Subbasin Water Budgets
354.20		Management Areas	<ul> <li>Reason for creation of each management area</li> <li>Minimum thresholds and measurable objectives for each management area</li> <li>Level of monitoring and analysis</li> <li>Explanation of how management of management areas will not cause undesirable results outside the management area</li> <li>Description of management areas</li> </ul>	<ul> <li>Appendix B, TM #4 (Assumptions for Delta- Mendota Subbasin Management Areas, Sustainability Management Criteria)</li> <li>See individual GSPs</li> </ul>

GSP Regulations Section	Water Code Section	Requirement	Description	Section(s) or Page Number(s) in the GSP
Article 5. Plar	1 Contents, Sub	article 3. Sustain	able Management Criteria	
354.24		Sustainability Goal	<ul> <li>Description of the sustainability goal</li> </ul>	Section 5.2 – Coordinated Sustainability Goal and Undesirable Results
354.26		Undesirable Results	<ul> <li>Description of undesirable results</li> <li>Cause of groundwater conditions that would lead to undesirable results</li> <li>Criteria used to define undesirable results for each sustainability indicator</li> <li>Potential effects of undesirable results on beneficial uses and users of groundwater</li> </ul>	<ul> <li>Section 5.2 – Coordinated Sustainability Goal and Undesirable Results</li> <li>Section 5.4 – Delta- Mendota Subbasin Sustainable Management Criteria (Tables CC-14 through CC-18)</li> <li>Appendix B, TM #4 (Assumptions for Delta- Mendota Subbasin Management Areas, Sustainability Management Criteria)</li> </ul>
Article 5. Plan	1 Contents, Sub	article 3. Sustaina	able Management Criteria (Continued)	,
354.28	10727.2(d)(1) 10727.2(d)(2)	Minimum Thresholds	<ul> <li>Description of each minimum threshold and how they were established for each sustainability indicator</li> <li>Relationship for each sustainability indicator</li> <li>Description of how selection of the minimum threshold may affect beneficial uses and users of groundwater</li> <li>Standards related to sustainability indicators</li> <li>How each minimum threshold will be quantitatively measured</li> </ul>	<ul> <li>Section 5.4 – Delta- Mendota Subbasin Sustainable Management Criteria (Tables CC-14 through CC-18)</li> <li>Appendix B, TM #4 (Assumptions for Delta- Mendota Subbasin Management Areas, Sustainability Management Criteria)</li> </ul>
354.30	10727.2(b)(1) 10727.2(b)(2) 10727.2(d)(1) 10727.2(d)(2)	Measurable Objectives	<ul> <li>Description of establishment of the measurable objectives for each sustainability indicator</li> <li>Description of how a reasonable margin of safety was established for each measurable objective</li> <li>Description of a reasonable path to achieve and maintain the sustainability goal, including a description of interim milestones</li> </ul>	<ul> <li>Section 5.4 – Delta- Mendota Subbasin Sustainable Management Criteria (Tables CC-14 through CC-18)</li> <li>Appendix B, TM #4 (Assumptions for Delta- Mendota Subbasin Management Areas, Sustainability Management Criteria)</li> </ul>

GSP	Water Code	Requirement	Description	Section(s) or Page
Regulations	Section			Number(s) in the GSP
Section				
Article 5. Plar	1 Contents, Sub	particle 4. Monitor	ing Networks	1
354.34	10727.2(d)(1) 10727.2(e) 10727.2(f)	Monitoring Networks	<ul> <li>Description of monitoring network</li> <li>Description of how the monitoring network is designed to: demonstrate groundwater occurrence, flow directions, and hydraulic gradients between principal aquifers and surface water features; estimate the change in annual groundwater in storage; monitor seawater intrusion; determine groundwater quality trends; identify the rate and extent of land subsidence; and calculate depletions of surface water caused by groundwater extractions</li> <li>Description of how the monitoring network provides adequate coverage of Sustainability Indicators</li> <li>Density of monitoring sites and frequency of measurements required to demonstrate short-term, seasonal, and long-term trends</li> <li>Scientific rational (or reason) for site selection</li> <li>Corresponding sustainability indicator, minimum threshold, measurable objective, and interim milestone</li> <li>Location and type of each monitoring site within the basin displayed on a map, and reported in tabular format, including information regarding the monitoring site type, frequency of measurement, and the purposes for which the monitoring site is being used</li> <li>Description of technical standards, data collection methods, and other procedures or protocols to ensure comparable data and methodologies</li> </ul>	<ul> <li>Section 6 – Subbasin Monitoring Program</li> <li>Appendix B, TM #5 (Assumptions for Delta- Mendota Subbasin Monitoring Network)</li> <li>Section 7 – Subbasin Data Collection and Management</li> </ul>

GSP	Water Code	Requirement	Description	Section(s) or Page
Regulations	Section			Number(s) in the GSP
354.36 Article 5. Plar	n Contents, Sub	Representative Monitoring particle 4. Monitor	<ul> <li>Description of representative sites</li> <li>Demonstration of adequacy of using groundwater elevations as proxy for other sustainability indicators</li> <li>Adequate evidence demonstrating site reflects general conditions in the area</li> <li>ing Networks (Continued)</li> </ul>	<ul> <li>Section 6 – Subbasin Monitoring Program</li> <li>Appendix B, TM #5 (Assumptions for Delta- Mendota Subbasin Monitoring Network)</li> </ul>
354.38		Assessment	Review and evaluation of the	<ul> <li>Section 6 – Subbasin</li> </ul>
		and Improvement of Monitoring Network	<ul> <li>monitoring network</li> <li>Identification and description of data gaps</li> <li>Description of steps to fill data gaps</li> <li>Description of monitoring frequency and density of sites</li> </ul>	<ul> <li>Monitoring Program</li> <li>Appendix B, TM #5 (Assumptions for Delta- Mendota Subbasin Monitoring Network)</li> </ul>
Article 5. Plar	n Contents, Sub	article 5. Projects	and Management Actions	
354.44		Projects and Management Actions	<ul> <li>Description of projects and management actions that will help achieve the basin's sustainability goal</li> <li>Measurable objective that is expected to benefit from each project and management action</li> <li>Circumstances for implementation</li> <li>Public noticing</li> <li>Permitting and regulatory process</li> <li>Timetable for initiation and completion, and the accrual of expected benefits</li> <li>Expected benefits and how they will be evaluated</li> <li>How the project or management action will be accomplished. If the projects or management actions rely on water from outside the jurisdiction of the Agency, an explanation of the source and reliability of that water shall be included.</li> <li>Legal authority required</li> <li>Estimated costs and plans to meet those costs</li> <li>Management of groundwater extractions and recharge</li> </ul>	See individual GSPs
354.44(b)(2)	10727.2(d)(3)		<ul> <li>Overdraft mitigation projects and management actions</li> </ul>	See individual GSPs

GSP Regulations Section	Water Code Section	Requirement	Description	Section(s) or Page Number(s) in the GSP
Article 8. Inte	ragency Agreer	nents		
357.4	10727.6	Coordination Agreements - Shall be submitted to the Department together with the GSPs for the basin and, if approved, shall become part of the GSP for each participating Agency.	<ul> <li>Coordination Agreements shall describe the following:</li> <li>A point of contact</li> <li>Responsibilities of each Agency</li> <li>Procedures for the timely exchange of information between Agencies</li> <li>Procedures for resolving conflicts between Agencies</li> <li>How the Agencies have used the same data and methodologies to coordinate GSPs</li> <li>How the GSPs implemented together satisfy the requirements of SGMA</li> <li>Process for submitting all Plans, Plan amendments, supporting information, all monitoring data and other pertinent information, along with annual reports and periodic evaluation</li> <li>A coordinated data management system for the basin</li> <li>Coordination agreements shall identify adjudicated areas within the basin, and any local agencies that have adopted an Alternative that has been accepted by the Department</li> </ul>	<ul> <li>Section 2.1.2 – Intra-Basin Coordination; Section 2.1.3 – Inter-basin Agreements</li> <li>Appendix B, TM #1 (Common Datasets and Assumptions used in the Delta-Mendota Subbasin GSPs), TM #6 (Coordination of the Delta- Mendota Subbasin Data Management System), TM #7 (Adoption and Use of the Subbasin Coordination Agreement)</li> </ul>

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# **Appendix** D - Interbasin Agreements



Common Chapter for the Delta-Mendota Subbasin Groundwater Sustainability Plan

Inter-Basin Agreement Between Northern & Central Delta-Mendota GSP Region and Westlands Water District

### DATA SHARING AGREEMENT

Westlands Water District (Westlands) and the San Luis & Delta-Mendota Water Authority, on behalf of the Northern Delta-Mendota Region GSAs and the Central Delta-Mendota Region Multi-Agency GSA (GSAs), (collectively the Parties) desire to establish a set of common assumptions on groundwater conditions on either side of the boundary between Westlands' service area and the Delta-Mendota Subbasin to be used for development of Groundwater Sustainability Plans (GSPs) related to the implementation of the Sustainable Groundwater Management Act (SGMA). To further that effort to develop a set of common assumptions, the Parties agree to provide each other with the following recorded, measured, estimated and/or simulated modeling data located within five (5) miles of the boundary between Westlands' service area and the Delta-Mendota Subbasin:

- o Well location (latitude and longitude, preferably in a GIS shapefile)
- o Ground surface elevation at well location, including elevation datum
- Depth to groundwater readings from 1960s to present as available per well (preferably in excel or electronic tabular format)
- Water surface elevation (if already in tabular format, otherwise it will be calculated from elevation less depth measured)
- o Well driller's log (if available)
- Well information (perforated intervals, seal depth, pumping capacity, water quality, etc., if available)
- Agricultural practices (crop type, irrigation method (flood or drip), surface or groundwater application, etc., if available)
- Canal and irrigation ditch Information (location, dimension, flow direction, etc., if available)
- o Tile drain (location, depth, discharge, flow direction, etc., if available)
- o Subsidence data (if available)
- o Historical reports and associated data, including but not limited to the Grasslands Groundwater Quality Assessment Report

The Parties understand that the requested data will be shared with their consultants, to other stakeholders in their respective basins, and that the information may be made public through the development of Westlands' and the Northern and Central Delta-Mendota Region GSA's respective GSPs and the supporting documentation for those GSPs. Other than publishing information for such purposes, neither Party will disclose the other Party's information to any third party, except if that other Party determines, at its sole discretion, the disclosure is required by law. Each Party may review preliminary results before publishing the information; provided that if a review of preliminary results is desired, the Party seeking to review will make that request in writing to the other party.

The Parties and their authorized representatives, by signatures below, agree to the Data Sharing Agreement.

Note: Return one signature copy to WWD

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Westla	ands Water District:
By:	111
Title:	CHIEF OPERATING OFFICER
Date:	4/23/18
	11-110

SLDM	WA on behalf of the Par	ties:
By: 🔪	Haures	Mish
Title:	Assistant Executive Dir	rector
Date:	4/12/18	
	11 1 1	V

Inter-Basin Agreement Between San Joaquin River Exchange Contractors GSP Region and Westlands Water District

### **DATA SHARING AGREEMENT**

Westlands Water District (Westlands) and Central California Irrigation District (CCID), (collectively the Parties) desire to establish a set of common assumptions on groundwater conditions on either side of the boundary between Westlands' service area and the Delta-Mendota Subbasin to be used for development of Groundwater Sustainability Plans (GSPs) related to the implementation of the Sustainable Groundwater Management Act (SGMA). To further that effort to develop a set of common assumptions, the Parties agree to provide each other with the following recorded, measured, estimated and/or simulated modeling data located within five (5) miles of the boundary between Westlands' service area and the Delta-Mendota Subbasin:

- o Well location (latitude and longitude, preferably in a GIS shapefile)
- o Ground surface elevation at well location, including elevation datum
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- Water surface elevation (if already in tabular format, otherwise it will be calculated from elevation less depth measured)
- o Well driller's log (if available)
- Well information (perforated intervals, seal depth, pumping capacity, water quality, etc., if available)
- Agricultural practices (crop type, irrigation method (flood or drip), surface or groundwater application, etc., if available)
- Canal and irrigation ditch Information (location, dimension, flow direction, etc., if available)
- o Tile drain (location, depth, discharge, flow direction, etc., if available)
- o Subsidence data (if available)
- Historical reports and associated data, including but not limited to the Grasslands Groundwater Quality Assessment Report

The Parties understand that the information will be shared with their consultants, to other stakeholders in their respective basins, and that the information will be made public through the development of Westlands' and CCID's GSA's respective GSPs and the supporting documentation for those GSPs. Other than publishing information for such purposes, neither Party will disclose the other Party's information to any third party, except if that other Party determines, at its sole discretion, the disclosure is required by law. Each Party may review preliminary results before publishing the information, provided that if a review of preliminary results is desired, the Party seeking to review will make that request in writing to the other party.

The Parties and their authorized representatives, by signatures below, agree to the Data Sharing Agreement.

Westla	ands Water District:
By:	Lt V
Title:	CHIEF OPERATING OFFICER
Date:	May 16, 2018

Centra	al California Irrigation District:
By: Title:	General Manager
Date:	5-14-18

Note: Return one signature copy to WWD

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# **Appendix** E - Delta-Mendota Subbasin Communications Plan



Common Chapter for the Delta-Mendota Subbasin Groundwater Sustainability Plan



### Delta Mendota Subbasin Groundwater Management

### Sustainable Groundwater Management Act Communications Plan



Prepared by: Lisa Beutler, MWH/Stantec, Via CA Dept. of Water Resources, Facilitation Services Technical Assistance



June 2017

### Forward: How to use this Plan

This Communication Plan provides a high-level overview of near and long-term outreach and engagement strategies, tactics and tools. Its purpose is to assist the Groundwater Sustainability Agencies (GSAs) of the Delta Mendota Subbasin with stakeholder outreach and other related actions as required by the Sustainable Groundwater Management Act (SGMA) of 2014. It is presented as a working public draft, and should be considered a living document that is continuously refined and updated as circumstances suggest.

**Chapter 1:** Introduction and Background provides text and information about SGMA and the Delta Mendota Subbasin that can be repurposed directly into websites or printed materials by agencies and/or entities with an interest in SGMA and how it will affect the subbasin. This section also describes the communications activities mandated by SGMA.

**Chapter 2:** *Communications Plan Overview* provides communications planning goals and objectives as well as the scope. This section can be used in support of project management activities.

**Chapter 3:** *Situation Assessment* provides some of the context for communications activities. This section can be used in developing required assessments of stakeholder issues and interests. It also informs project management activities.

**Chapter 4:** Audiences and Messages identifies key subbasin audiences and message points for specific audience segments. The goal of this chapter is to provide information that can be used by the subbasin GSAs in preparing to work with key stakeholders.

**Chapter 5:** *Risk Management* is the summary of a communications risk assessment that considers subbasin communications strengths and weakness and proposes on-going adjustments based on best communication management practices. This section informs project management activities and provides a context for some of the recommended communications tactics.

**Chapter 6:** *Tactical Approaches* offers a communications to do list with specific communications activities relevant for project phases and subbasin audiences.

**Chapter 7:** *Measurements and Evaluation* outlines methods to determine the effectiveness of outreach and engagement.

**Chapter 8:** *Roles and Responsibilities* provides a sample list of tasks and illustrates the types of communications roles and responsibilities which might be assigned. This section should be incorporated into project management plans.

Subbasin GSAs should feel free to repurpose any or all parts of the document that will assist them in meeting SGMA requirements.

This document was developed with technical support provided by the California Department of Water Resources' (DWR) SGMA Facilitation Support Services Program and completed by the Communication and Engagement Group of MWH/Stantec.

### Delta Mendota Subbasin Sustainable Groundwater Management Act Communications Plan Working Draft

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### List of Acronyms and Abbreviations

Item	Description
Basin	Groundwater Basin or Subbasin
Coms Plan	Delta Mendota Subbasin, Sustainable Groundwater Management Act, Working Draft
	Communications Plan
CSD	Community Service District(s):
CV-SALTS	Central Valley Salinity Alternatives for Long-Term Sustainability
DAC	Disadvantaged Communities
DMC	Delta-Mendota Canal
DWR	California Department of Water Resources
GSA	Groundwater Sustainability Agency
GSP	Groundwater Sustainability Plan
IRWMP	Integrated Resource Water Management Plan
PDF	Portable Document Format
RCD	Resource Conservation District(s)
SGMA	Sustainable Groundwater Management Act
SLDMWA	San Luis Delta- Mendota Water Authority
State Board	State Water Resources Control Board
Item	Description
------	---------------------------------
SA	Situation Assessment
USGS	United States Geological Survey

# **Revision History**

### Table 1. Revision History

Revision History			
Revision/Dock Title #	Date of Release	Author	Summary of Changes

# Appendix B - Page B.387

Chapter 1

# **INTRODUCTION AND BACKGROUND**

The purpose of this Communication Plan is to assist the Groundwater Sustainability Agencies (GSAs) of the Delta Mendota Subbasin with stakeholder outreach and other related actions as required by the Sustainable Groundwater Management Act (SGMA) of 2014. Its chapters identify key stakeholders and provide a high-level overview of near and long-term outreach and engagement strategies, tactics and tools. The plan was developed with technical support provided by the California Department of Water Resources' (DWR) SGMA Facilitation Support Services Program.

### 1.1. SGMA Basics<sup>1</sup>

After decades of debate, in 2014 California lawmakers adopted SGMA. This far-reaching law seeks to bring the State's critically important groundwater basins into a sustainable regime of pumping and recharge. The change in water management laws has created new obligations for residents and water managers in the Delta-Mendota Groundwater Subbasin. The San Luis Delta- Mendota Water Authority (SLDMWA) is assisting its members in implementation of this law.



SGMA requires, **by June 30, 2017**, the formation of locallycontrolled GSAs in many of the State's groundwater basins and subbasins (basins). A GSA is responsible for developing and implementing a **groundwater sustainability plan** (GSP). These plans assist the basins in meeting sustainability goals. The primary goal is to maintain sustainable yields without causing undesirable results.

### 1.1.1. <u>GSAs & GSPs</u>

Any local public agency that has water supply, water management, or land use responsibilities in a basin can decide to become a GSA. A single local agency can decide to become a GSA, or a combination of local agencies can decide

to form a GSA by using either a Joint Power Authority (JPA), a memorandum of agreement (MOA), or other legal agreement. If no agency assumes this role the GSA responsibility defaults to the County; however, the County may decline.

A GSP may be any of the following (Water Code § 10727(b)):

- A single plan covering the entire basin developed and implemented by one GSA.
- A <u>single plan</u> covering the entire basin developed and implemented by <u>multiple</u> <u>GSAs</u>.

<sup>&</sup>lt;sup>1</sup> Sections on SGMA are largely drawn, in whole or in part, from publicly available materials from the Department of Water Resources. For more see: <u>http://www.water.ca.gov/groundwater/sgm</u>

 Subject to Water Code Section 10727.6, <u>multiple plans</u> implemented by <u>multiple</u> <u>GSAs</u> and coordinated pursuant to a <u>single coordination agreement</u> that covers the entire basin.

If local agencies are unable to form an approved GSA and/or prepare an approved GSP in the required timeframe, then the basin or subbasin would be considered unmanaged. Unmanaged groundwater basins and subbasins are subject to State Water Resources Control Board (State Board) oversight. This is true even if the vast majority of the subbasin is covered by a plan. Should intervention occur, the State Board is authorized to recover its costs from the GSAs.

## **1.2.** SGMA Communications and Engagement Requirements

SGMA includes specific requirements for communications and engagement by each planning phase. **Figure 1** (next page) illustrates the requirements and provides water code references. The GSP submittal guidelines also describe the outreach and engagement documentation to be submitted with the plan. **Table 2** describes the submittal requirements. A full list of codes and requirements is also provided in **Appendix 1**.

GSP Regulations	Requirement	Description	
Section			
Article 5. Plan Conte	ents, Sub-article 1. A	dministrative Information	
354.10	Notice and	<ul> <li>Description of beneficial uses and users</li> </ul>	
	Communication	<ul> <li>List of public meetings with dates</li> </ul>	
		<ul> <li>GSP comments and responses</li> </ul>	
		<ul> <li>Decision-making process</li> </ul>	
		<ul> <li>Public engagement process</li> </ul>	
		<ul> <li>Method(s) to encouraging active</li> </ul>	
		involvement	
		<ul> <li>Steps to inform the public on GSP</li> </ul>	
		implementation progress	

Table 2.	GSP	Submittal	<b>Requirements</b> <sup>2</sup>
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## 1.3. Planning Approach

While the SLDMWA is assisting with the coordination of GSP(s) development, this Communications Plan (Coms Plan) is offered for the voluntary use of all of the GSAs of the Delta-Mendota Subbasin. A full Coms Plan schedule should be developed in conjunction with the overall GSP(s) development schedule. One additional option is for the Coordination Committee of GSAs to provide overall communications guidance. This could potentially be included in a section of the Coordination Agreement.

<sup>&</sup>lt;sup>2</sup> Guidance Document for the Sustainable Management of Groundwater, Preparation Checklist for GSP Submittal, Department of Water Resources, December 2016

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Chapter 1

### Figure 1. Stakeholder Engagement Requirements



### **Stakeholder Engagement Requirements by Phase**

Resources, June 2017

Stakeholder Communication and Engagement Department of Water

An important additional step will be establishing, in conjunction with the multiple GSAs, the roles and responsibilities for implementing the Coms Plan.

## 1.4. SGMA and the Delta Mendota Subbasin<sup>3</sup>

The Delta-Mendota Subbasin of the San Joaquin Valley Groundwater Basin is a long, relatively narrow groundwater basin that covers portions of five counties, from north to south, San Joaquin, Stanislaus, Merced, Madera and Fresno Counties (see Figure 2). The Delta-Mendota sub-basin is bounded on the west by the Tertiary and older marine sediments of the Coast Ranges. The northern boundary (from west to east) begins on the west by following the Stanislaus/San Joaquin County line, then deviates to the north to encapsulate all of the Del Puerto Water District before returning back to the Stanislaus/San Joaquin County line. The boundary continues east then deviates north again to encapsulate all of the West Stanislaus Irrigation District before returning back to the Stanislaus/San Joaquin County line. The boundary continues to follow the Stanislaus/San Joaquin County line east until it intersects with the San Joaquin River.



Figure 2. Delta Mendota Subbasin

The eastern boundary (from north to south) follows the San Joaquin River to within Township 11S, where it jogs eastward along the northern boundary of Columbia Canal Company and then follows the eastern boundary of Columbia Canal company until intersecting the northern boundary of the Aliso Water District. The boundary then heads east following the northern and then eastern boundary of the Aliso Water District until intersecting the Madera/Fresno County line. The boundary then heads westerly following the Madera/Fresno County line to the eastern boundary of the Farmers Water District. The boundary then heads southerly along the eastern boundary of the Farmers Water District, and continues southerly along the section line to the intersection with the northern rightof-way of the railroad. The boundary then heads east along the northern right-of-way of the railroad until intersecting with the western boundary of the Mid-Valley Water District. The boundary then heads south along the western boundary of the Mid-Valley Water District to the intersection with the northern boundary of Reclamation District 1606. The boundary then heads west and then south following the boundary of Reclamation District 1606 and James Irrigation District until its intersection with the Westlands Water District boundary.

The southern boundary (from east to west) matches the northerly boundaries of Westlands Water District legal jurisdictional boundary last revised in 2006. The boundary then

<sup>&</sup>lt;sup>3</sup> Information related to the Delta Mendota subbasin is drawn directly from <u>http://sgma.water.ca.gov/basinmod/basinrequest/preview/23</u>.

proceeds west along the southernmost boundary of the San Luis Water District. The boundary then projects westward from this alignment until intersecting the Delta-Mendota sub-basin Western boundary described above.

### 1.5. Delta-Mendota Subbasin GSP Planning

The GSAs of the Delta-Mendota Subbasin intend to work together to meet Sustainable Groundwater Management Act (SGMA) requirements and prepare a Groundwater Sustainability Plan (GSP) or coordinated Sustainability Plans by June 31, 2020. The San Luis Delta- Mendota Water Authority (SLDMWA) is assisting its members and non-members in planning and implementation of this law and has been directly assisting a subset of the local GSA eligible agencies in organizing to accomplish required SGMA tasks. The SLDMWA has also hosted informal, information meetings with all of the subbasin GSAs.

While SLDMWA coordinated GSAs are confident in their ability to prepare a GSP for the areas under their jurisdiction, SGMA requires that an approved GSP or multiple coordinated GSPs are in place to provide sustainable management for the entire subbasin. The identified GSAs have been asked to determine how they wish to proceed in individual GSP development or a coordinated single GSP by July 2017 and whether or not they wish to participate in the Prop 1 Sustainable Groundwater Planning Grant as a joint request.

### 1.6. Delta Mendota Subbasin GSAs

Following are the DWR identified agencies (as of June 15, 2017).<sup>4</sup>

- 1. Aliso Water District
- 2. Central Delta-Mendota Region Multi-Agency GSA
- 3. City of Dos Palos
- 4. City of Firebaugh
- 5. City of Gustine
- 6. City of Los Baños
- 7. City of Mendota
- 8. City of Newman
- 9. City of Patterson
- 10. County of Madera—3
- 11. DM-II
- 12. Farmers Water District
- 13. Fresno County-Management Area 'A'
- 14. Fresno County-Management Area 'B'
- 15. Grasslands Groundwater Sustainability Agency
- 16. Merced County-Delta-Mendota

<sup>&</sup>lt;sup>4</sup> See: <u>http://sgma.water.ca.gov/portal/</u>

- 17. Northwestern Delta-Mendota GSA
- 18. Ora Loma Water District
- 19. Patterson Irrigation District
- 20. San Joaquin River Exchange Contractors Water Authority
- 21. Turner Island Water District-2
- 22. West Stanislaus Irrigation District GSA
- 23. Widren Water District GSA

# COMMUNICATIONS PLAN OVERVIEW

Communication is the process of transmitting ideas and information. According to the Project Management Institute, 75%-90% of a project manager's time is spent communicating. A Coms Plan provides the purpose, method, messages, timing, intensity, and audience of the communication, then describes who will do the communicating, and the frequency of the communication (see **Figure 3**.)





### 2.1. Purpose

The purpose of the Delta-Mendota Subbasin, Sustainable Groundwater Management Act, Coms Plan is to outline the information and communications needs of the project stakeholders and provide a roadmap to meet them. The Coms Plan then identifies how communications activities, processes, and procedures will be managed throughout the project life cycle.

### 2.2. Importance

While communications are important in every project, a well-executed communications strategy will be essential to the success of the GSP(s) development and adoption process. The financial and regulatory stakes are high and communication missteps can create project risks. Further, development of a viable GSP(s) will require an on-going collaboration among all the stakeholders, both organizational and external. The plan will be comprehensive and consider multiple variables, a range of system elements and project costs and benefits. Stakeholder input will be needed to refine GSP requirements and fully

define the water management system, and potential impacts, costs and benefits that may result in managing for sustainability.

### 2.3. Scope

The plan focuses on formal communication elements. Other communication channels exist on informal levels and enhance those discussed within this plan. This plan is not intended to limit, but to enhance communication practices. Open, ongoing communication between stakeholders is critical to the success of the project.

## 2.4. Communications Goal

Development, adoption and implementation of the GSP(s) will require basin external stakeholders, other agencies, staff, managers, and the multiple GSA Boards to evaluate choices, make decisions and commit resources.

The core communications goal is to plan for and efficiently deliver clear and succinct information:

- At the right time
- To the right people
- With a resonating message

This is done to facilitate quality decision making and build accompanying public support

## 2.5. Communications Objectives

The Coms Plan Objectives are to present strategies and actions that are:

- Realistic and action-oriented
- Specific and measurable
- Minimal in number (a few well delivered are better than many mediocre efforts)
- Audience relevant

## 2.6. Strategic Approach

Three primary communications strategies have been identified for the GSP(s) development.

- 1) Fully leverage the activities of existing groups. This practical approach is cost effective and respectful of the limited time that stakeholders have to participate in collaborative processes.
- 2) Provide targeted, communications and outreach to opinion leaders in key stakeholder segments.
- Provide user friendly information and intermittent opportunities through existing communication channels and open houses or workshops to allow interested stakeholders (internal and external) to engage commensurate with their degree of interest.

### 2.7. Communications Governance, Communications Team

Given the relatively large number of stakeholders, a recommendation for coordinated efforts, and the legal requirements for outreach<sup>5</sup>, some form of communications governance is recommended. Several governance options for consideration are offered in Appendix 2. The actual form of the governance is less important than a clear understanding of the roles and responsibilities of those responsible for ensuring required communication. For the purpose of this document, an assumption is made that some form of governance will be identified and a communications team (which may be an individual or multiple individuals, and/or include the project consultants) is designated.

A driving consideration for this recommendation is the level of effort associated with required activities and the fact that communications are highly time dependent. That means that communications activities should be occurring that may happen outside of regularly scheduled GSA meetings. In this case delegation with guidance is efficient and effective.

### 2.8. Constraints

All projects are subject to limitations and constraints as they must be within scope and adhere to budget, scheduling, and resource requirements. These constraints can be even more challenging in projects with multiple agencies as will be the case with the development and coordination of multiple GSPs.

There are also legislative, regulatory, technology, and other organizational policy requirements which must be followed as part of communications management. These limitations must be clearly understood and communicated where appropriate. While communications management is arguably one of the most important aspects of project management, it must be done in an effective and strategic manner recognizing and balancing the multiple constraints.

All project communication activities should occur within the project's approved budget, schedule, and resource allocations. The GSP(s) project managers and the leadership of the participating GSAs should have identified roles in ensuring that communication activities are performed.

To the extent possible, to support collaboration and reduce costs, GSP(s) partners should utilize standardized formats and templates as well as project file management and collaboration tools.

<sup>&</sup>lt;sup>5</sup> See Appendix 1

# SITUATION ASSESSMENT

## 3.1. Introduction

The challenges of asking a community to make changes in how things are done, or forging an agreement among multiple parties are often large. Prior to preparing a Coms Plan, a neutral, 3<sup>rd</sup> party facilitator conducted a stakeholder Situation Assessment (SA).

The facilitator's role was to provide an independent evaluation of potential stakeholder's interest in coordination and governance for GSA formation and GSP development and identify any barriers or concerns that would need to be addressed for the GSA formation process and GSP(s) development to be successful.

## 3.2. Situation Assessments

An SA is an information-gathering process that informs outreach, engagement and collaboration. As part of preparing the basin communication's process, it was important to know more about:

- Stakeholder Categories
- Opinion leaders
- Regulatory and political context
- Advocates and detractors
- Attitudes and knowledge
- Other elements useful to the crafting of decisions

An assessment is also a low risk approach to education and signaling a future relationship. It facilitates the community's appraisal of its needs, wants and values. A well-crafted assessment sets the stage for the parties to better understand and interpret their situation so that they can make informed decisions for actions, in the short term and for the future.

The Delta-Mendota subbasin SA included background research and interviews. Interviews were usually with individuals but in a few cases a very small group was convened. To encourage candor, the results of the input process were bundled so those interviewed were not individually identified unless they explicitly indicated they wished to share their individual response.

# 3.3. Background Research

The facilitator worked closely with the SLDMWA and DWR to identify useful documents, plans and activities that might inform the overall communications planning process.

# 3.4. Interviews and Consultations

Using information gathered during the background research and similar GSA formation efforts throughout the state, the facilitator worked with the SLDMWA to craft interview questions. The facilitator also provided some selection criteria to the SLDWMA to help identify a representative group of interview candidates. Once selected, the SLDMWA staff and facilitation team invited the interviewees to participate. In addition to full interviews,

additional calls and in person communications were conducted to acquire amplifying information. **Figure 4** provides a quick overview.



#### Figure 4. Interview and Consultation Quick Facts

Selected participants were all engaged or otherwise stakeholders in some aspect of the basin GSA development process.

A project background sheet was provided in advance of each formal interview and used again during the interviewee discussions with the facilitator. Each interview followed the same format and included 16-18 questions (depending on whether or not a follow-up question was needed).

The questions covered the following topics pertaining to the GSA formations and GSP(s) development:

- 1. Overarching perspectives from each key stakeholder on general groundwater conditions, GSA governance; subbasin management and associated SGMA compliance
- 2. Preferred methods to achieve groundwater sustainability consistent with SGMA requirements
- 3. The level of agreement/conflict around groundwater governance across the range of stakeholder perspectives
- 4. Experience with facilitated processes, outreach and engagement, and the goals for such support
- 5. Potential configurations of governance and formations of GSAs and GSP development

## 3.5. Summary of key findings

Interview results indicate an overall positive environment for the project and project communications; however, the effort will require interactions of a large number of parties and planning for an extremely complex system. Following are the reflections, ideas and suggestions of those contacted.

### 3.5.1. Related to Groundwater Sources and Trends

• Significant observed impacts associated with Weather, Water Project Deliveries and Cropping Patterns – Participants observed a declining groundwater situation and were able to attribute it to drought and weather (particularly timing of seasonal rainfall and periods of prolonged, higher temperatures), conversion to permanent crops, and significant changes in access to surface water.

- Surface & Groundwater Nexus As noted in comments related to access to surface water, there was a clear understanding of the surface/groundwater nexus. Many believed that any realistic solution would have to include a full assessment of the region's surface water future.
- Extremely Complex Systems Many of those interviewed reported that parts of the subbasin were doing fine and could, with good management, be sustainable. They described problems as being primarily in pockets of the subbasin. They also characterized some parts of the subbasin as not being managed sustainably and indicated that they believe this would have continued had SGMA not passed. While it was generally agreed that it would have been better if SGMA was not driving the change, they felt change would not occur without something like SGMA. Several of the participants were able to describe specific locations and situations that illustrated this.

Issues related to operations of the Bureau of Reclamation, the Delta-Mendota Canal (DMC), the Mendota Pool and restoration activities are of keen interest to all the stakeholders. Everyone was familiar with issues of subsidence and with the facts and figures represented in graphics like those in **Figure 5**, prepared by the United States Geological Survey (USGS).<sup>6</sup>

Many perceived that groundwater supplies for municipal uses in some parts of the basin were at risk.

 Historic Rights and Arrangements – Access to surface water is based on numerous historic rights and agreements as well as more contemporary agreements. As such there is no single description of the status of surface water availability among the many subbasin GSAs,<sup>7</sup> although there is a strong understanding of the rights and arrangements that do exist.<sup>8</sup>

<sup>&</sup>lt;sup>6</sup> U.S. Department of the Interior | U.S. Geological Survey: <u>https://ca.water.usgs.gov/projects/central-valley/delta-mendota-canal.html</u>, Page Last Modified: Monday, 20-Mar-2017 22:39:47 EDT

<sup>&</sup>lt;sup>7</sup> A full inventory of water rights and arrangements for the subbasin GSAs is recommended to be prepared as part of the GSP planning process.

<sup>&</sup>lt;sup>8</sup> In 2010 there were 1,403 water rights claimed in the San Joaquin Delta watershed, the largest number of any watershed in the State. [Source: Associated Press: Original data source is State Water Resources Control Board eWRIMS, Database



Figure 5. USGS Illustration of the DMC and Subsidence

The hierarchy of water rights as well as laws related to groundwater rights will be a significant factor in GSP negotiations.

Another historical factor related to sustainability is the character of land ownership. There was a perceived difference in the values placed on sustainability by multi-generational family farms versus investor driven agriculture and/or water development.

### 3.5.2. <u>Related to GSA Governance; Subbasin Management and SGMA</u> <u>Compliance</u>

 Numbers - The subbasin includes numerous Water Agencies (35) and other potential GSA eligible agencies including Cities and Counties (such as Dos Palos, Firebaugh, Gustine, Los Baños, Mendota, Newman, Patterson, Fresno, Madera, Merced, San Joaquin, and Stanislaus) and Community Service Districts (CSDs) including among others Grayson, Westley, and Volta, as well as multiple Resource Conservation Districts (RCDs) that for the most part were within the general boundaries of other GSA eligible authorities (Panoche, Poso and Grasslands as an example).

By the June 30, 2017 filing deadline, 23 eligible entities had formally filed GSA formations and met SGMA requirements for subbasin coverage.

Even with this large number of GSA entities, during the SA interviews and in a follow-up survey, most agencies indicated a preference for a reduced number of GSPs and potentially just one or two.

At the time of this assessment there was not a full understanding of all of the potential requirements of being a GSA and ultimately what might be required to prepare a compliant GSP.

Table 3. Number of Subbasir	n Public	Water	Agencies
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Number of Public Water Agencies			
<ul> <li>Merced County</li> <li>Fresno County</li> <li>Broadview WD</li> <li>Centinella WD</li> <li>Central California ID,</li> <li>Davis WD</li> <li>Del Puerto WD</li> <li>Eagle Field WD</li> <li>El Solyo WD</li> <li>Farmers WD</li> <li>Firebaugh Canal WD</li> </ul>	<ul> <li>Foothill WD</li> <li>Fresno Slough WD</li> <li>Grasslands WD</li> <li>Hospital WD</li> <li>Kern Canon WD</li> <li>Laguna WD</li> <li>Mercy Springs WD</li> <li>Mustang WD</li> <li>Oak Flat WD</li> <li>Orestimba WD</li> <li>Oro Loma WD</li> <li>Pacheco WD</li> </ul>	<ul> <li>Panoche WD</li> <li>Patterson WD</li> <li>Romero WD</li> <li>Salado WD</li> <li>San Luis Canal Company</li> <li>San Luis WD</li> <li>Santa Nella C.WD</li> <li>Sunflower WD</li> <li>Tranquility ID</li> <li>West Stanislaus ID</li> <li>Widren WD</li> <li>Quinto WD</li> </ul>	

At the time of this assessment participants did not fully recognize the potential number of stakeholders and/or the requirements to conduct outreach.

Subbasin Governance Structures – Many individuals and entities within the subbasin have experience working in cooperative governance and related structures. For example, the SLDMWA provides leadership for an Integrated Resource Water Management Plan (IRWMP) illustrated in Figure 6<sup>9</sup> on the following page. Many of the stakeholders are also involved with Irrigated Lands Coalitions (see Figure 7).<sup>10</sup>

Likewise, many are also involved in efforts related to the Central Valley Salinity Alternatives for Long-Term Sustainability (CV-SALTS) initiative (see **Figure 8**).

<sup>&</sup>lt;sup>9</sup> Source : San Luis & Delta-Mendota Water Authority, Westside-San Joaquin Integrated Water Resources Plan, July 2014

<sup>&</sup>lt;sup>10</sup> Source: Central Valley Regional Water Resources Control Board

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# Existing Cooperative / Collaborative Governance Structures with Delta Mendota Subbasin Stakeholders



Figure 6. Integrated Regional Water Management Groups



Figure 8. CV-Salts Initiative

CV-Salts was launched to develop sustainable salinity and nitrate management planning for the Central Valley. (See **Figure 8**.<sup>11</sup>)

Finally, there are multiple arrangements in place related to surface water transfers and other previous groundwater management planning efforts.

Experience with these programs has created a capacity for collaborative planning that will be essential for GSP development. It also creates opportunities to access and leverage existing stakeholder meetings and events rather than needing to convene multiple new stakeholder processes.

#### 3.5.3. Issues to be Addressed in Creating a Sustainability Plan

Some of the participants indicated they had an extremely good understanding of their section of the subbasin, with exact and extensive records to support their perspective. They found that making projections using historical data had been more reliable than some of the groundwater models that were in use.

In thinking about development of a GSP they felt there could be some difficulty in developing water balances due to lack of quality data for some locations. Another mild concern was the potential for disagreements about the selection of a groundwater model(s) or reconciling differences among methods.

Still another concern was the capacity of the GSAs and/or GSA members to fully participate. Some of these agencies are very lightly staffed and have varying levels of knowledge related to groundwater management. All of the participants had significant other duties prior to the passage of SGMA.

One concern, expressed after completion of the assessment, was the potential for some agencies to simply opt out of participating in the development of a GSP but still receive the benefits of the region having an approved plan without having contributed to the larger good of the subbasin.

### 3.5.4. Representation

The State Board lists the following as <u>Required Interested Parties</u> for the purpose of SGMA outreach:

- All Groundwater Users
- Holders of Overlying Rights (agriculture and domestic)
- Municipal Well Operators and Public Water Systems
- Tribes
- Counties
- Planning Departments /Land Use
- Local Landowners
- Disadvantaged communities
- Business

<sup>11</sup> Ibid



- Federal Government
- Environmental Uses
- Surface Water Users (if connection between surface and ground water)

All of these stakeholder categories were contacted in the interview process excepting tribes. In the case of tribes, there are no classified tribal lands in the Delta-Mendota subbasin, therefore no planning, outreach or communication needs are currently anticipated for tribes.

Due to subbasin characteristics, a primary focus of the assessment was on agricultural,

disadvantaged communities (DACs) and municipal groundwater users.

 Related to Agricultural Representation - most respondents believed that the elected leadership of the GSA agencies would do a good job in representing agriculture and noted that many of them were growers themselves. It was also noted that farmers were



busy and would be far more interested in any specifics of a GSP that would impact operations or the degree of certainty about water availability than the particulars of GSA governance.

 Regarding DACs - Much of the subbasin and its counties (San Joaquin, Stanislaus, Merced, and Fresno) have communities that meet the DAC definition and the region is generally considered disadvantaged. The ability of DACs to participate in GSP development was considered limited and it was thought that there would be a need for specific and direct outreach to DACs through elected leadership and via use of trusted community advocates. As part of the SA, several of those interviewed identified themselves as being able to represent a DAC perspective and one in particular was particularly concerned about the availability of Spanish language materials. As a result, Spanish language materials were included in the meeting materials of the public GSA adoption meetings and the SLDMWA provided a fluent Spanish speaker to assist with meetings.

In the past, to promote DAC identification and involvement, the Westside-San Joaquin IRWM previously conducted an extensive survey of private and public community representatives to educate and encourage understanding of the IRWM process, to help understand the issues confronted by DACs, and to

better address the needs of minority and/or low-income communities. This effort resulted in identification of DACs in the Region and an initial list of 22 projects that would benefit DACs and low-income communities. Given known constraints on this community it is recommended that more focused DAC outreach should be coordinated with the IRWM. This effort is now in progress.

- *Regarding Municipals* The SA outreach also included interviewing Municipal Stakeholders. A significant number of the Cities are fully dependent on wells for water supply and issues related groundwater management are of grave concern. These representatives all felt that even while it would be difficult to make time to participate in GSAs and GSP development, that they must make the time. Many had also determined that they wished to form their own GSA to reflect their specific interests in any kind of broader GSP negotiation.
- Regarding Environmental Interests There appeared to be a less defined stakeholder segment representing traditional, environmentally focused issues. Outreach was made to subbasin government agencies that often serve as a surrogate for these interests and an informal consultation occurred with a representative of the Planning and Conservation League to identify any known, active stakeholders. However, no specific entity or individual was identified by those contacted. A general perception was that this community would desire engagement and would designate representatives if the GSP development was thought to potentially impact existing restoration or other environmental concerns but the formation of GSAs per-se, was of less interest. The next phase of communications should include outreach to organizations such as Audubon, the Nature Conservancy and Ducks Unlimited just to ensure due diligence. These connections will be important going forward, particularly if environmental issues are identified.
- Regarding Industrial Users The region includes some industrial water users. This sector has a relatively lower percent of water use compared to other subbasins users; however, representatives of the sector pointed out how essential access to water was to their industry. The interviewees also emphasized how important these industries were to the local economies. There was a stated concern about representation since there didn't appear to be a direct way to engage, particularly with multiple GSAs being formed.





• *Regarding Counties & Planning Agencies* – All of the subbasin counties have designated representatives and all are assisting with GSA coverage for areas not otherwise covered by a GSA. All of the city and county representatives had direct engagement with the planning arms of their jurisdictions, or were staff to the planning departments. These representatives, like the municipal representatives, viewed this as critical issue even as it creates new workload for the already busy entities.

#### 3.5.5. <u>Communications and Facilitation Preferences</u>

Participants were asked to describe their communications preferences. Several offered specific suggestions on written materials. Most did not believe there would be a need for a high frequency of communications directly with non-GSA stakeholders.

Several suggested using regularly scheduled activities of existing groups and gatherings to share information rather than creating stand-alone events. They listed annual meetings of the water agencies as one good venue as well as meetings related to the IRWM and Irrigated Lands. Several also thought that it would be good to go to places like Farmers Markets, particularly for the disadvantaged communities, and County Fairs.

Farm Bureau representatives also indicated a willingness to support outreach efforts. The Merced Farm Bureau, in particular, has already helped to advertise public meetings related to GSA formations.

Related to facilitation there was not a broad exposure to professional facilitators among many of the stakeholders. Even so, participants consistently listed qualities such as fairness and transparency, a good understanding of the issues, and confidence as helpful facilitator strengths. There was a sense that the GSAs would not need hand holding but that facilitation could be useful for helping the stakeholders forge decisions and making what many believed would need to be compromises.

### 3.5.6. Success Factors, Barriers to Success

The participants were asked to describe their view on the odds for success as well as any barriers that would prevent successful completion of a GSP.

Overall, most participants expressed a medium to high likelihood for success. They noted that the carrot (grants and technical support) and stick (significant regulatory intervention) by the State creates a dynamic that is supportive to success.

Participants stated barriers related to the capacity of the GSAs to participate and ultimately agree to, and implement changes. The much diffused governance structure of multiple GSAs amplifies this dilemma as do actions beyond the control of the subbasin entities (such as climate and water deliveries).

In addition to perceived barriers, participants outlined their thoughts on opportunities and success strategies.

- Drought While the drought was unwelcome it increased awareness of the need for changes. Many felt it would be easier to move forward while the topic is prominent in everyone's minds.
- Short and Long Game Several suggested it will be important to have a plan that includes long and short term strategies and activities.
- Integrated Planning Many of the participants emphasized the importance of integrated planning.

### 3.5.7. Other Comments and Advice

Many participants expressed appreciation for being contacted and invited the facilitator to contact them again if there were questions.

### 3.6. **Promising messages and methods**

Three primary communications strategies have already been identified for the GSP(s) development:

- Leveraging the activities of existing groups
- Providing targeted, communications and outreach to opinion leaders in key stakeholder segments
- Providing user friendly information and intermittent opportunities for a broader range of stakeholders

The same strategies aligned with the recommendations of the SA participants. These methods will allow stakeholders to engage commensurate with their degree of interest while providing sufficient information to ensure long-term success for plan development and implementation.

# AUDIENCES AND MESSAGES

GSA formation and GSP(s) development, like most large planning efforts, consists of a broad range of stakeholders with differing interests and influence.

## 4.1. Two Core Audience Segments

This Coms Plan Anticipates two core audience segments. First is the subbasin GSA Boards and the communications among and between themselves. This audience segment is significant in size given that 23 GSAs will be working to develop a GSP(s) and each GSA has its own Board and audiences.



Figure 9. Two Core Audience Segments

The second audience is the subbasin stakeholders as identified in SGMA. This audience is also large. Many of the stakeholders are shared by the GSA Boards and some of the larger stakeholder segments are also represented on the GSA Boards (see **Figure 9**).

Nearly all of the communications strategies apply to both segments; however, some strategies apply to one or the other specifically and are so identified.

## 4.2. Communications and Change Management

The process of adopting and implementing a GSP will require significant change management. Communications planning should encompass basic change management approaches. Messages should also evolve over time and be tied to the planning process and key decision points. Then, for each audience and each major planning step, communications must do the following:

- 1. Describe what the actual proposed plan (change) is
- 2. Articulate how the change will directly impact the category of stakeholder involved
- 3. Outline the methods that will be used to implement the plan (change)
- 4. Define the costs and benefits of changing and not changing, and what future conditions will be if change does not occur
- 5. Consider unintended consequences and others that may also be impacted by the same change then develop a strategy to engage them
- 6. Offer opportunities for input and for stakeholders and others to improve the approach

The communications requirements for large changes are often underestimated. Some experts indicate that messages may need to be delivered up to 8 different times to be fully absorbed. Communications needs will also evolve as the GSP planning progresses. **Table 4** provides a sample of early communications that focus on SGMA and groundwater basics.

Element	What the Change Is	How it will affect the Stakeholder	How the change will be Implemented	Why it is a good idea
Early Phase GSP Development	<ul> <li>Locally governed GSAs will work together to sustainably manage ground water.</li> <li>The Subbasin /Basin is required to ensure Sustainable Groundwater Management by submitting a sustainability plan by 2020.</li> <li>The plan must be implemented and found to result in sustainable management by 2040</li> </ul>	<ul> <li>(Unique to audience type)</li> <li>Changes in the current methods of acquiring and utilizing groundwater may occur.</li> <li>May affect future decisions related to crop types and decisions related to conjunctively using surface water.</li> <li>May provide additional project resources to the DAC communities</li> </ul>	A collaborative approach is being undertaken to prepare the plan with multiple GSAs coordinating with the SLDMWA as the planning organizer.	<ul> <li>Sustainable and wise use of groundwater allows for the success of future generations and creates greater certainty for today's beneficial users.</li> <li>Failure to act may result in negative regulatory consequences.</li> </ul>

#### Table 4. Sample – Early Phase Message Elements for Subbasin Stakeholders

As part of the GSP planning process, the next phase of communications will also need to communicate the requirements for sustainability and how they are achieved in the context of the Delta-Mendota subbasin. Then, communications related to GSP specifics and adoption will require additional outreach, targeted to specific audiences.

### 4.3. Tied to Decision Making

Communications should also be tightly linked to decision making. For each anticipated decision, stakeholders for that decision should be identified and the following addressed.

- 1. Who (Is the stakeholder)
  - a. An impacted party?
  - b. A potential planning partner?
  - c. A potential provider of services or resources?
  - d. A regulator of the activity?

(Note: Maybe more than one category.)

- 2. What (What is the interest of the stakeholder? How will the stakeholder be affected? What are the stakeholders' needs?)
- 3. Who (Who is the right messenger for the information)
- 4. How (How should the information be delivered? What are the best methods?)
- 5. When (What is the appropriate timing for the messages?)
- 6. Engagement and Knowledge Transfer (How do we create two-way communications?))

Table 5 illustrates some of these ideas.

#### **Table 5. Communications Planning Questions**



### 4.4. GSA Boards

Due to the multiple subbasin GSAs, specific focus is needed on communications to keep them informed, provide consistent updates and information that the Boards can use in their own outreach, and support their decision making. Primary objectives for communications with the subbasin GSA Boards are to ensure:

- Consistent understanding of the requirements for a GSP and/or GSP coordination
- On-going access to current information
- Timely notice of any significant developments or decision points that may require changes to policies and/or require some other board action
- Confidence that the GSP(s) will be accepted by the GSA's stakeholders

Key communications activities involving the Board include;

- 1. Providing short and digestible pieces of information to ensure each Board member can quickly articulate to his/her constituents on key matters and remain sufficiently informed so that no decision points are surprises.
- 2. Provide user-friendly informational materials to be used with public audiences, and will support the Board with their own constituent outreach.
- 3. Utilize regular Board communications for routine updates and reserve specific Board agenda items for highly significant discussion items.

### 4.5. Primary Audiences

There are several core stakeholder groups that will require ongoing communications and tailored messaging throughout the planning process. They are:

- Agriculture
- Disadvantaged Communities
- Municipals

Other stakeholders requiring special consideration include:

- Industrial Users/ Business
- Regulators (State and Federal)
- Potential Partners
- Environmental Organizations
- Federal Agencies

While all of the stakeholder types are important to engage for development of a GSP, the first three will be most affected by any changes that might be proposed as a result of the *GSP(s)*.

The following provides an outline of key messages and activities in support of each of the audience types.

### 4.2.1. Agricultural

Messages about the GSP(s) development should feature the overall desirability of a sustainable management approach how the plan will contribute to management certainty and protect against regulatory oversight.

In thinking about irrigation users it is also important to remember that one size does not fit all.

### 4.2.2. Disadvantaged Communities

Messages developed for this sector should be tailored and specific to the community. This type of outreach is often best served by use of surrogates and trusted messengers. As identified in the SA, these messages should be aligned with activities of the IRWM, especially given the high, current dependence of many on unsustainable water sources. Messages about ways to access the increased availability of resources due to grant incentives should also be considered.

A specific outreach method to consider relates to the predominance of cells phones within the communities. According to the Pew Research Center, "over 50 percent of low-income households own a smartphone. Smartphone penetration in this demographic creates substantial opportunities for utilities to reach disadvantaged communities with software solutions like customer self-service platforms and targeted digital communications."<sup>12</sup>

### 4.2.3. Municipals

<sup>&</sup>lt;sup>12</sup> Secondary Source: Water Smart. <u>https://www.watersmart.com/rethinking-disadvantaged-community-engagement/</u> (accessed June 1, 2017)

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Some care will be needed to address tensions related to the relative percentages of use by Municipal agencies and what constitutes highest and best beneficial uses within an agricultural region. A promising interaction with this community would involve collaboration on messaging to achieve mutually beneficial goals.

Some thought it might be possible for the municipal agencies to provide in-kind support to the GSP development process through support for project websites and mailing lists, production of meeting notices, assistance to the planning process from in-house public information professionals and offering access to physical meeting spaces.

Municipals may need assistance in making the case for the need to think at a Basin scale rather than more local terms.

#### 4.2.4. Business and Industry Interests

Business and industry interests seek assurances about the availability of water for operations and the viability of the farming industry in the region. Messages for these audiences should focus on how the GSP(s) development will contribute to sustainability and how these audiences can participate in discussion specific to their interests.

#### 4.2.5. <u>Regional/Statewide Interests and Regulators</u>

Some degree of uncertainty remains in the overall legal, legislative and regulatory environment as it relates to SGMA implementation.

It is in the interest of the subbasin stakeholders to engage state and federal agencies and regulators throughout the process. These parties may have resources to assist the subbasin and a cooperative attitude will build good will in the event that adjustments are needed to achieve SGMA compliance.

#### 4.2.6. Potential Agency Partners

A variety of collaborations to achieve GSP(s) development goals may be possible. The GSAs should consider the potential for collaboration with non-GSA members and inter-basin (adjacent subbasin) partners, as part of plan deliberations.

#### 4.2.7. GSP Coordinators Planning Forum

A planning forum for subbasin GSP coordinators should be established to further inform a coordination strategy. This forum would include agency representatives as well as the consultant teams and be used for the sole purpose of coordination and mutual support. It is anticipated that this body might meet on a quarterly or as needed basis. This forum would also provide a central point of contact for adjacent subbasin coordinators.

#### 4.2.8. Environmental Community

As noted in the SA, this community will be interested in a GSP features. The focus of messaging for this group being on how the GSP(s) development will contribute to a sustainable regional water portfolio. Special effort should be made to identify specific

topics of interest. For example, as part of GSP development, a list of groundwater dependent species may be created, or impacts to wetlands may be identified. These types of lists would highlight where input from the environmental community might be needed.

#### 4.2.9. Federal Government

Federal representatives interviewed for the assessment asked to be kept informed of subbasin SGMA activities. These agencies have a direct interest in surface water integration as well as SGMA activities that could impact wetlands restoration efforts or groundwater dependent ecosystems and species.

# **RISK MANAGEMENT**

**Risk management** is the identification, assessment, and prioritization of risks (defined as *the effect of uncertainty on achieving objectives*) followed by coordinated, efficient and economical strategies and actions to minimize, monitor, and control the probability and/or impact of negative events. Strategies and actions may also be used to avert risk by leveraging strengths and opportunities.

Risks can come from uncertainty in economic factors, threats from project failures (at any phase), regulatory and legal uncertainties, natural causes and disasters (drought, flood, etc.), as well as dissention from adversaries, or events of uncertain or unpredictable circumstances. Several risk management standards have been developed. This analysis utilizes those from the Project Management Institute.

 Table 6 outlines standardized risk categories and translates them to outreach risks.

RISK CATEGORY	Outreach RISK FACTORS
Technical, quality, or performance	Realistic performance goals, scope and
	objectives
Project management	Quality of outreach design
	Outreach deployment and change
	management
	Appropriate allocation of time and
	resources
	Adequate support for Outreach in project
	management plans
Organizational / Internal	Executive Sponsorship
	Proper prioritization of efforts
	Conflicts with other functions
	Distribution of workload between
	organizational and consultant teams
Historical	Past experiences with similar projects
	Organizational relations with stakeholders
	<ul> <li>Policy and data adequacy</li> </ul>
	<ul> <li>Media and stakeholder fatigue*</li> </ul>
External	<ul> <li>Legal and regulatory environment</li> </ul>
	Changing priorities
	Risks related to political dynamics

#### Table 6. Risk Factors

### 5.1. Technical, quality, or performance

The subbasin is fortunate to have a high level of water knowledge and skilled personnel available to assist with GSP planning. In general, stakeholder expectations for outreach and performance goals, scope and objectives are attainable. The larger concern in this category is properly communicating the scope of the GSP(s) development and the need for extensive coordination and outreach among a number of parties. Communication of SGMA

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requirements for outreach as a planning requirement should be an ongoing consideration and appears to be underestimated in emphasis.

## 5.2. Project management

A number of positive project management factors are present for the GSP(s) development outreach. Project managers view outreach as an important planning element. The outreach design is based on best management practices and industry standards. It is not overly complicated and with technical services support from DWR and other sources, sufficient resources should be available to properly execute it. Procedures and practices are already in place that can be leveraged to achieve communication goals.

The primary concern in this category relates to GSP coordination. This type of outreach will require additional assessment as the individual GSAs will determine their own protocols for representation.

# 5.3. Organizational / Internal

Conflicts with other GSA member functions and/or conflicts with outreach activities by efforts that include the same stakeholders (e.g. Irrigated Lands, IRWM, and CV-Salts) should be monitored.

One additional consideration will be the distribution of workload between GSA, organizational and consultant teams. Clear roles and responsibilities must be defined and continuous interaction in place to ensure successful execution.

The GSP(s) development process will also need identified, high level spokespersons or champions. These individuals should be able to discuss subbasin planning with the media, in discussions with regulators and potentially at professional conferences.

## 5.4. External

The legal and regulatory environment of the GSP(s) development process is complex and evolving. Ongoing issues with surface water deliveries and changing agricultural market conditions are outside of the control of the parties. It will be important for mechanisms to be in place that allow for relatively rapid responses to changing conditions.

## 5.5. Historical

The primary stakeholders in this process generally view interactions and meetings as productive. There is a history of cooperation and a willingness to work together to save costs and achieve better outcomes.

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# TACTICAL APPROACHES

Following are specific tactical approaches that may be utilized to deliver the activities, messages, and recommendations of the previous chapters. These approaches are based on best communication practices and grounded in the public participation philosophy of the International Association for Public Participation, Public Participation Spectrum as illustrated in **Table 7**.

The Spectrum represents a philosophy that outreach should match the desired level of input from both the stakeholder and the organizational entity.

### Table 7. IAP2 Public Participation Spectrum IAP2 Public Participation Spectrum

Developed by the International Association for Public Participation

INFORM	CONSULT	INVOLVE	COLLABORATE	EMPOWER
Public Participation Goal:	Public Participation Goal:	Public Participation Goal:	Public Participation Goal:	Public Participation Goal:
To provide the public with balanced and objective information to assist them in understanding the problems, alternatives and/or solutions.	To obtain public feedback on analysis, alternatives and/or decisions.	To work directly with the public throughout the process to ensure that public issues and concerns are consistently understood and considered.	To partner with the public in each aspect of the decision including the development of alternatives and the identification of the preferred solution.	To place final decision-making in the hands of the public.
Promise to the Public:	Promise to the Public:	Promise to the Public:	Promise to the Public:	Promise to the Public:
We will keep You informed.	We will keep you informed, listen to and acknowledge concerns and provide feedback on how public input influenced the decision.	We will work with you to ensure that your concerns and issues are directly reflected in the alternatives developed and provide feedback on how public input influenced the decision.	We will look to you for direct advice and innovation in formulating solutions and incorporate your advice and recommendations into the decisions to the maximum extent possible.	We will implement what you decide.
Example Tools:	Example Tools:	Example Tools:	Example Tools:	Example Tools:
<ul> <li>Fact sheets</li> <li>Web Sites</li> <li>Open houses</li> </ul>	<ul> <li>Public comment</li> <li>Focus groups</li> <li>Surveys</li> <li>Public meetings</li> </ul>	<ul> <li>Workshops</li> <li>Deliberate polling</li> </ul>	Citizen Advisory Committees     Consensus- building     Participatory decision-making	<ul> <li>Citizen juries</li> <li>Ballots</li> <li>Delegated decisions</li> </ul>

Based on the assessment findings for the GSP(s) development, most stakeholders would simply like to be <u>INFORMED</u> unless there is a potential for significant changes that may include that stakeholder. Tactics for this group will include fact sheets, websites, open houses, briefings, and informational items placed in publications they already read.

The next largest group of stakeholders, primarily groundwater pumpers and disadvantaged communities, wish to be <u>CONSULTED</u>. This group will have access to all the materials

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prepared as part of the informational phase. In addition they should be invited to provide comments on written materials and planning concepts and participate in focused workshops and/or briefings. They should also be invited to attend larger public meetings.

The development of some GSP features may require a higher degree of <u>INVOLVEMENT</u>. This would focus on engagement of a subset of stakeholders that may experience significant impacts associated with SGMA.

<u>COLLABORATION</u> opportunities have also been identified; however, they are of a different character than defined in the Spectrum. Collaboration in this GSP(s) development process will focus on working with partners that have mutual goals to achieve those goals together. This will more resemble a partnership than a public engagement activity.

## 6.1. Communications Coordination.

**Each GSA** is required to perform legally mandated outreach activities and the GSP submission guidelines require a minimum level of engagement.

The subbasin GSAs should coordinate outreach activities even if there is a decision to move forward with multiple GSPs. In addition to efficiency and cost savings (the GSAs can share resources) this strategy will allow for consistency in messaging and reduce confusion for stakeholders that may not know what GSA jurisdiction they are in, and/or are in multiple GSA jurisdictions. Following are suggested options for communications coordination.

- 1. Website
- 2. Meeting calendar
- 3. Branded informational Flyers, Templates, PowerPoint Presentations, etc.
- 4. Periodic newsletter
- 5. GSP related mailing lists
- 6. Descriptions of interested parties
- 7. Issues and interest statements for legally mandatory interested parties
- 8. Public workshops
- 9. Message calendar
- 10. Press releases and guest editorials
- 11. Speakers Bureau
- 12. Existing group venues
- 13. Outreach documentation

### 6.2. Tactics

### 6.2.1. <u>Website</u>

As part of the communications plan development, a list of website concepts and draft website content was prepared. The following describes the proposed approach:



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- a. <u>Centralized</u> Establish a centralized website for the entire subbasin.
- b. <u>Individual GSAs</u> Posting of material to a website is part of the SGMA requirements. Those GSAs with their own webpages can link to and from the centralized site if they wish to provide their own customized information. For those GSAs without their own website, courtesy pages would be provided as an added feature of the main site. The courtesy pages would all use a single template with the same information to facilitate easy management and updates. Individual GSAs choosing to take advantage of the courtesy pages would be responsible for ensuring that information is current. The page should include a "Last Updated" box to indicate the timeliness of the information.
- c. Basic features A basic website framework has already been developed along with introductory information that has prepopulated each page.
   Figure 10 illustrates the basic content of the site and includes:
  - 1. Background information
  - 2. Information about getting involved, including meeting information
  - 3. A separate link for Spanish Language materials
  - 4. Frequently asked questions
  - 5. Links to GSAs
  - 6. Contact information

Should a GSA decide to not participate in the Central website, a similar structure could be utilized.



#### Figure 10. Website Structure

6.2.2. <u>Meeting Calendar</u>

A shared meeting calendar will provide a one-stop shop for stakeholders and assist in preventing meeting conflicts while creating more potential for shared activities. This calendar should include current and scheduled meetings and workshops as well as serve as the repository for agendas and meeting notes, along with copies of meeting materials and presentation.

An integrated project calendar should also be developed that links planning project milestones with communications milestones.

6.2.3. <u>Branded Informational Flyers,</u> <u>Templates, PowerPoint</u> <u>Presentations, etc.</u>

Subbasin level materials should have a single look and feel to create on-going consistency and visual recognition by stakeholders. Use of templates, shared presentations and flyers will create efficiencies and reinforce messaging. This communications plan incorporates some of this type of branding.



#### 6.2.4. <u>Periodic Newsletter</u>

The need for regular communications cannot be overstated. One option is production of a periodic newsletter. Given the relatively short GSP(s) development process timeframe and the GSP development requirements for periodic outreach to identified stakeholders, a quarterly schedule would be realistic and achieve compliance with SGMA requirements for periodic updates to stakeholders. The newsletter should be designed so that individual GSAs can add tailored information if they choose to. For Portable Document Format (PDF) versions of the newsletter, a GSA could add a simple one or two page insert and the edition could be used as a handout or mailer. For a professional looking, email version of the newsletter, we recommend free or low cost services such as Mail Chimp or Constant Comment, which can be integrated with mailing lists.

Adding GSA specific information to an email newsletter can be done with web-links in the email to the very same PDF page prepared for the hardcopy mailer. An alternative is emailing the entire newsletter PDF as an attachment (although this format is less likely to be read than the mailer services).

#### 6.2.5. <u>GSP related mailing lists</u>

Each GSA is required to develop notification lists. A central list may be utilized for GSP(s) related notifications.

#### 6.2.6. <u>Descriptions of Interested Parties</u>

Each GSA is required to develop descriptions of interested parties. These lists should be updated and merged for use in the GSP(s) submittal(s). These can also be provided as background information on the website as part of constructing an administrative record. The SA in Chapter 4 provides an initial start for this documentation.

#### 6.2.7. Issues and Interest Statements for Legally Mandatory Interested Parties

A GSP submission must include a statement of interests for listed stakeholders. As suggested earlier, this can also be included on the website.

#### 6.2.8. <u>Coordinated Public Workshops</u>

SGMA requires a series of public hearings and some public workshops. Such workshops should be coordinated with other subbasin entities.

During the GSA formation process the County of Merced and a forming GSA body conducted a joint workshop to explain more about SGMA and the proposed GSA formation. Distribution of meeting flyers and notices was done concurrently, and DWR attended the event to answer questions. The GSP development process will offer similar opportunities, not only within the subbasin, but with adjacent subbasins.

#### 6.2.9. <u>Message Calendar</u>

Basic messages should be associated with the planning schedule and each stage of GSP(s) development and serve as the theme for the communications materials being generated. For example, during the GSA formation period there was a need to communicate the basics of SGMA and groundwater management. During the GSP(s) initiation phase messages should



focus on the basics of groundwater sustainability and the current state of the subbasin. As the GSP(s) begins to take form the specifics of the GSP(s) and what it means for each stakeholder would be the focus.

#### 6.2.10. Press Releases and Guest Editorials

At some point in the GSP development and implementation process, it is likely that stakeholders will be asked to make changes and/or financially support a sustainability effort. It will be more productive for the GSAs and their GSP collaboration partners to frame discussions about these changes than to have others, perhaps with less knowledge, do so on their behalf. For that reason there is a need for press releases and/or guest editorials to offer the media and stakeholders accurate information offered in the context of SGMA. This type of outreach should be closely coordinated as consistency in messages is critical to stakeholder acceptance.

#### 6.2.11. Speakers Bureau

Efforts should be made to conduct outreach at events and meetings that already occur (e.g. Farm Bureau meetings, Rotary Club, etc.). A list of knowledgeable presenters should be developed in the event an organization or other entity would like a presentation. Speakers Bureau engagements should be recorded on the planning project meeting calendar.

#### 6.2.12. Existing Group Venues

Fully leverage the activities of existing groups.

- Maintain a roster of existing groups and typical meeting schedules with a nexus to GSP(s) development. Add the dates to the messaging calendar.
- The list of audiences, messages and existing groups should be referenced when there is a need to deploy information.
- Conduct informal outreach with the leaders of such groups to determine the best way to interact.
- Determine what communications channels these groups are using and equally leverage these, for example by placement of articles in newsletters.

### 6.2.13. Outreach Documentation

A central point of contact should be identified on the website and an outreach statistics inventory should be established that identifies dates, times, audiences and attendance. This information will be also be useful in conducting follow up with stakeholders as well as documenting outreach as part of GSP submittal guidelines.

## 6.3. Procedural and Legally Mandated Outreach

A discussion of SGMA outreach requirements was provided in Chapter 1 and a full list of requirements is contained in Appendix 1. One major feature of the requirements is a submission to DWR of the opportunities that interested parties will be given to participate in the GSP deliberations. The Situation Assessment provides an initial description that can be added to with additional outreach.

Following are the <u>Required Interested Parties</u> for the purpose of mandated outreach:

**Table 9** provides a list of the mandated outreach and the timeframe in which isrequired.

Timeframe	Item
Prior to initiating plan development	<ol> <li>Statement of how interested parties may contact the Agency and participate in development and implementation of the plan submitted to DWR.</li> </ol>

#### **Table 8. Mandated Outreach**

Timeframe	ltem
	2. Web posting of same information.
Prior to plan development	<ol> <li>Must establish and maintain an interested persons list.</li> </ol>
	2. Must prepare a written statement describing the
	manner in which interested parties may participate
	in GSP development and implementation.
	Statement must be provided to:
	<ul> <li>Legislative body of any city and/or county within the geographic area of the plan</li> </ul>
	b. Public Utilities Commission if the geographic
	area includes a regulated public water system
	regulated by that Commission
	c. DWR
	d. Interested parties (see Section 10927)
	e. The public
Prior to and with GSP	1. Statements of issues and interests of beneficial users
submission	of basin groundwater, including types of parties
	representing the interests and consultation process
	<ol> <li>Lists of public meetings</li> <li>Inventory of comments and summary of responses</li> </ol>
	<ol> <li>Communication section in plan that includes:</li> </ol>
	Agency decision making process
	<ul> <li>ID of public engagement opportunities and</li> </ul>
	response process
	<ul> <li>Description of process for inclusion</li> </ul>
	<ul> <li>Method for public information related to</li> </ul>
	progress in implementing the plan (status,
90 days prior to GSP	1 Prior to Public Hearing for adoption or amendment
Adoption Hearing	of the GSP, the GSP entities must notify cities and/or
	counties of geographic area 90 days in advance.
90 days or less prior to GSP	2. Prior to Public Hearing for adoption or amendment
Adoption Hearing	of the GSP, the GSP entities must:
	a. Consider and review comments
	<ul> <li>D. Conduct consultation within 30 days of receipt with cities or counties so requesting</li> </ul>
GSP Adoption or	1. GSP must be adopted or amended at Public Hearing
Amendment	
60 days after plan	1. 60-day comment period for plans under submission
submission	to DWR. Comments will be used to evaluate the
	submission.
Prior to adoption of fees	1. Public meeting required prior to adoption of, or
	increase to fees. Oral or written presentations may
	De made as part of the meeting.
	a. Time and place of meeting
	b. General explanation of matter to be considered
Timeframe	Item
--	--
	<ul> <li>c. Statement of availability for data required to initiate or amend such fees</li> <li>d. Public posting on Agency Website and provision by mail to interested parties of supporting data (at least 20 days in advance)</li> <li>3. Mailing lists for interested parties are valid for 1 year from date of request and may be renewed by written request of the parties on or before April 1 of each year.</li> </ul>
	Code, Section 6066
Prior to conducting a fee adoption hearing.	<ol> <li>Must publish notices in a newspaper of general circulation as prescribed.</li> <li>Publication shall be once a week for two successive weeks. Two publications in a newspaper published once a week or oftener, with at least five days intervening between the respective publication dates not counting such publication dates, are sufficient.</li> </ol>
	<ol> <li>The period of notice begins the first day of publication and terminates at the end of the fourteenth day, (which includes the first day.)</li> </ol>

# 6.4. Items for Future Consideration

This GSP(s) Coms Plan outlines an outreach effort based on project and stakeholder needs and preferences. This document has been prepared as a working draft living document and should be updated as new information and the GSP(s) development process needs are developed.

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# **MEASUREMENTS & EVALUATION**

A guiding principle for evaluation and measurement of the Coms Plan's success is to provide regular, unbiased reporting of progress toward achieving goals. Success may be evaluated in several ways, including process measures, outcome measures, and an annual evaluation of accomplishments. Optional evaluation measures are described below.

As part of each outreach effort debrief the following process and outcome measures will be discussed and recorded in a check sheet. The check sheets will be prepared with the goal of continuous improvement rather than criticisms.

## 7.2. Process Measures

Process measures track progress toward meeting the goals of the Coms Plan. These include:

- Level of attendance at outreach meetings
- Shared understanding of the overarching aims, activities, and opportunities presented by different planning approaches and project activities
- Productive dialogue among participants at meetings and events
- Sense of authentic engagement; people understand why they have been asked to participate, and feel that they can contribute meaningfully
- Timely and accurate public reporting of planning milestones
- Feedback from Coordinating Body and GSA members, regulators, stakeholders, and interested parties about the quality and availability of information materials
- Level of stakeholder interest in the GSP(s) development process information

# 7.3. Outcome Measures

Outcome measures track the level of success of the Coms Plan in meeting its overall goals. Some outcome measures considered for the GSP(s) development process include the following:

- Consistent participation by key stakeholders and interested parties in essential activities. Participants should have no difficulty locating the meetings, and should be informed as to when and where they will be held.
- Response from meeting participants that the engagement methods provided for a fair and balanced exchange of information.
- Feedback from interested parties that they understand how their input is used, where to track data, and what results to expect.
- The project receives quality media coverage that is accurate, complete and fair.

# 7.4. Mid-cycle Evaluation of Accomplishments

A mid-cycle evaluation provides an opportunity to examine the current effectiveness of the Coms Plan and provides a chance to reevaluate strategies to meet the GSP(s) development process objectives. The evaluation tasks may include:

- Preparation of an executive-level summary detailing high-level initiatives and accomplishments of the previous cycle. This evaluation should also include positive news, best practices, goals and objectives, notable changes, timelines, and priorities.
- Identifying gaps and areas for improvement.
- Highlighting how gaps and areas for improvement in the cycle has been addressed.
- Outlining process and outcome measures and their current results.

#### Chapter 9

# **ROLES AND RESPONSIBILITIES**

The GSP(s) development Coms Plan outlines numerous strategies, activities and tactics. While none are highly complex, there is a requirement for coordination and clarity regarding who will be responsible for executing the tasks.

After the planning team evaluates the timelines and priorities for each of the communications activities a recommended next step is completion of a Responsible, Accountable, Consulted, and Informed (RACI) Chart. This Chart, as displayed in **Table 10**, outlines key tasks and the assignment of roles and responsibilities for accomplishing them.

Activity TYPE	PRODUCT	RESPONSIBLE	ACCOUNTABLE	CONSULTED	INFORMED
Internal Staff Communications, Information materials for/briefings	Draft	Person A	Person E	Person i	
	Final Draft	Person A	Person E	Person I	Project Team
List Serves, mailing lists	Customer Contacts	Person B - Person A	Person E	Person I	Project Team
	Concurrent Jurisdictions	Lisa Beutler/MWH	Person G	Person I	Project Team
	Other - Identified stakeholders	Person A	Person G	Person I	Project Team
Web Content and Maintenance	Draft Content and Content Refresh	Lisa Beutler/MWH/	Person G	Person H	Project Team
	Site Administration	Person A	Person G	Person H	
General public Intro Packets, Fact Sheets and Brochures	Draft	Person D	Person E	Person I- Subject Matter Experts	Person J
	Revised Draft	Person D	Person E	Person I- Subject Matter Experts	Person J
	Final Draft	Person D	Person E	Person I- Subject Matter Experts	Project Team
Newsletter Content	Draft	Lisa Beutler/MWH	Person E	Person I- Subject Matter Experts	Person J
	Revised Draft	Person D	Person E	Person I- Subject Matter Experts	Person J
	Final Draft	Person D	Person E	Person I- Subject Matter Experts	Project Team

#### Table 9. Sample RACI Chart

#### Responsible

Those who do the work to achieve the task. There is at least one person with a role of *responsible*, although others can be delegated to assist in the work required.

#### Accountable (also approver or final approving authority)

This is the person ultimately answerable for the correct and thorough completion of the deliverable or task, and the one who delegates the work to those responsible. <u>There **may only** be only one *accountable* specified for each task or deliverable.</u>

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#### Consulted

Those whose opinions are sought, typically subject matter experts were people that are impacted by the activity; and with whom there is two-way communication.

#### Informed

Those who are kept up-to-date on progress, typically on the launch and completion of the task or deliverable. This is one way communication.

#### Role distinction

There is a distinction between a role and the individual assigned the task. Role is a descriptor of an associated set of tasks that could be performed by just one or many people.

In the case of the RACI Chart, the team may list as many people as is logical except for the Accountable role.

#### Scope of Work

Completion of the RACI Chart will also support development of any future scopes of work for consultant provided communication and outreach services.

# LIST OF APPENDICES

# Appendix 1-Public Outreach Requirements under SGMA

**Appendix 2-Communications Governance** 

# Appendix 1. Public Outreach Requirements under SGMA

# **GSP Regulations**

CODE	PUBLIC OUTREACH REQUIREMENT	
§ 353.6. Initial Notification	1. Statement of how interested parties	
(a) Each Agency shall notify the Department, in writing, prior to	may contact the Agency and	
initiating development of a Plan. The notification shall provide	participate in development and	
general information about the Agency's process for developing the	implementation of the plan submitted	
Plan, including the manner in which interested parties may contact	to DWR.	
the Agency and participate in the development and	2 Web posting of same information	
implementation of the Plan. The Agency shall make the		
information publicly available by posting relevant information on	<b>Timing</b> : Prior to initiating development of a	
the Agency's website.	plan.	
§ 353.8. Comments	1. 60-day comment period for plans under	
(a) Any person may provide comments to the Department	submission to DWR. Comments will be	
regarding a proposed or adopted Plan.	used to evaluate the submission.	
(b) Pursuant to Water Code Section 10733.4, the Department shall	2. Parties may also comment on a GSA's	
establish a comment period of no less than 60 days for an	(or GSAs') statements submitted under	
adopted Plan that has been accepted by the Department for	section 353.6	
evaluation pursuant to Section 355.2.		
(c) In addition to the comment period required by water code	Timing: For GSP Submittal - 60 days after	
Agency's decision to develop a Plan as described in Section	submission to DWR	
353.6 including comments on elements of a proposed Plan		
under consideration by the Agency.		
§ 354.10. Notice and Communication	5. Statements of issues and interests of	
Each Plan shall include a summary of information relating to	beneficial users of basin groundwater,	
notification and communication by the Agency with other agencies	including types of parties representing	
and interested parties including the following:	the interests and consultation process	
(a) A description of the beneficial uses and users of groundwater	6. Lists of public meetings	
in the basin, including the land uses and property interests	7. Inventory of comments and summary	
potentially affected by the use of groundwater in the basin,	of responses	
the types of parties representing those interests, and the	8. Communication section in plan that	
nature of consultation with those parties.	includes:	
(b) A list of public meetings at which the Plan was discussed or	Agency decision making process	
considered by the Agency.	ID of public engagement	
(c) Comments regarding the Plan received by the Agency and a	opportunities and response process	
summary of any responses by the Agency.	Description of process for inclusion	
(d) A communication section of the Plan that includes the	<ul> <li>Method for public information</li> </ul>	
IOIIOWING:	related to progress in implementing	
(1) An explanation of the Agency's decision-making process.	the plan (status, projects, actions)	
(2) identification of opportunities for public engagement and		
a discussion of now public input and response will be used.	Timing: For GSP Submittal – with plan	
	For GSP Development – <i>continuous</i> .	
	[Note: activities should be included	

CODE	PUBLIC OUTREACH REQUIREMENT
(3) A description of how the Agency encourages the active	in the project schedule and
involvement of diverse social, cultural, and economic	information posted on web.]
elements of the population within the basin.	
(4) The method the Agency shall follow to inform the public	
about progress implementing the Plan, including the status	
of projects and actions.	
§ 355.2. (c) Department Review of Adopted Plan	1. 60 day public review period for public
(c) The Department (DWR) shall establish a period of no less than	comment on submitted plan.
60 days to receive public comments on the adopted Plan, as	
described in Section 353.8.	<b>Timing</b> : After GSP Submittal to DWR – 60
	days
§ 355.4. & 355.10 Criteria for Plan Evaluation	1. Required public outreach and
The basin shall be sustainably managed within 20 years of the	stakeholder information is submitted,
applicable statutory deadline consistent with the objectives of the	including statement of issues and interests
Act. The Department shall evaluate an adopted Plan for	of beneficial users.
compliance with this requirement as follows:	2. Public and stakeholder comments and
(b) (4) Whether the interests of the beneficial uses and users of	questions adequately addressed during
interests potentially affected by the use of groundwater in the	planning process.
hasin have been considered	
	Timing: For GSP Submittal – with plan
(10) Whether the Agency has adequately responded to	For resubmittal related to corrective action
comments that raise credible technical or policy issues	– with submittal
with the Plan.	

# California Water Code

CODE	PUBLIC OUTREACH REQUIREMENT
10720. This part shall be known, and may be cited, as the	1. Tribes and the federal government may
"Sustainable Groundwater Management Act."	voluntarily participate in GSA
10720.3	governance and GSP development.
(a) This part applies to all groundwater basins in the state.	<b>Timing</b> : Prior to initiating development of a
<ul> <li></li> <li>(c) The federal government or any federally recognized Indian tribe, appreciating the shared interest in assuring the sustainability of groundwater resources, may voluntarily agree to participate in the preparation or administration of a groundwater sustainability plan or groundwater management plan under this part through a joint powers authority or other agreement with local agencies in the basin. A participating tribe shall be eligible to participate fully in planning, financing, and management under this part, including eligibility for grants and technical assistance, if any exercise of regulatory authority, enforcement, or imposition and collection of fees is pursuant to</li> </ul>	plan.

Appendix 1

CODE	PUBLIC OUTREACH REQUIREMENT
the tribe's independent authority and not pursuant to authority	
granted to a groundwater sustainability agency under this part.	
CHAPTER 4. Establishing Groundwater Sustainability Agencies	
[10723 - 10724]	
10723.	1. Must hold public hearing in the county
a) Except as provided in subdivision (c), any local agency or combination	or counties overlying the basin, prior to
of local agencies overlying a groundwater basin may decide to become	becoming a GSA
a groundwater sustainability agency for that basin.	
(b) Before deciding to become a groundwater sustainability	
agency, and after publication of notice pursuant to Section 6066	Timing: Prior to becoming a GSA.
of the Government Code, the local agency or agencies shall hold	
a public hearing in the county or counties overlying the basin.	
10723.2	1. Must consider interest of all beneficial
The groundwater sustainability agency shall consider the	uses and users of groundwater.
interests of all beneficial uses and users of groundwater, as well as	2 Includes specific stakeholders as listed.
those responsible for implementing groundwater sustainability	
plans. These interests include, but are not limited to, all of the	Timing: During development of a CSD
following:	Timing. During development of a GSP.
(a) Holders of overlying groundwater rights, including:	
(1) Agricultural users.	
(2) Domestic well owners.	
(b) Municipal well operators.	
(c) Public water systems.	
(d) Local land use planning agencies.	
(e) Environmental users of groundwater.	
(f) Surface water users, if there is a hydrologic connection between	
surface and groundwater bodies.	
(g) The federal government, including, but not limited to, the	
military and managers of federal lands.	
(h) California Native American tribes.	
(i) Disadvantaged communities, including, but not limited to, those	
served by private domestic wells or small community water	
systems.	
(i) Entities listed in Section 10927 that are monitoring and	
reporting groundwater elevations in all or a part of a	
groundwater basin managed by the groundwater sustainability	
agency.	
10723.4.	3. Must establish and maintain an
The groundwater sustainability agency shall establish and maintain	interested persons list
a list of persons interested in receiving notices regarding plan	A Any person may ask to be added to the
preparation, meeting announcements, and availability of draft	4. Any person may ask to be added to the
plans, maps, and other relevant documents. Any person may	1151
request, in writing, to be placed on the list of interested persons.	Timing: On forming a GSA.
10723.8.	1. Creates notification requirements that
(a) Within 30 days of deciding to become or form a groundwater	include
sustainability agency the local agency or combination of local	a A list of interested parties
agencies shall inform the denartment of its decision and its	a. A fist of interested parties
intent to undertake sustainable groundwater management. The	D. An explanation of now interests will
intent to undertake sustainable groundwater management. The	be considered

CODE	PUBLIC OUTREACH REQUIREMENT	
notification shall include the following information, as		
applicable:	<b>Timing</b> : On forming a GSA & with submittal	
(4) A list of interested parties developed pursuant to Section	of GSP	
10723.2 and an explanation of how their interests will be		
considered in the development and operation of the		
groundwater sustainability agency and the development and		
implementation of the agency's sustainability plan.		
10727.8	2. Agencies preparing a GSP must prepare	
(a) Prior to initiating the development of a groundwater	a written statement describing the	
sustainability plan, the groundwater sustainability agency shall	manner in which interested parties may	
make available to the public and the department a written	participate in its development and	
statement describing the manner in which interested parties	implementation.	
may participate in the development and implementation of the	3. Statement must be provided to:	
groundwater sustainability plan. The groundwater sustainability	a. Legislative body of any city and/or	
agency shall provide the written statement to the legislative	county within the geographic area	
body of any city, county, or city and county located within the	of the plan	
geographic area to be covered by the plan. The groundwater	b. Public Utilities Commission if the	
sustainability agency may appoint and consult with an advisory	geographic area includes a	
committee consisting of interested parties for the purposes of	regulated public water system	
developing and implementing a groundwater sustainability plan.	regulated by that Commission	
The groundwater sustainability agency shall encourage the	c. DWR	
active involvement of diverse social, cultural, and economic	d. Interested parties (see Section	
elements of the population within the groundwater basin prior	10927)	
to and during the development and implementation of the	e. The public	
groundwater sustainability plan. If the geographic area to be	4. GSP entities may form an advisory	
covered by the plan includes a public water system regulated by	committee for the GSP preparation and	
the Public Utilities Commission, the groundwater sustainability	implementation.	
agency shall provide the written statement to the commission.	5. The GSP entities are to encourage	
(b) For purposes of this section, interested parties include entities	active involvement of diverse social,	
listed in Section 10927 that are monitoring and reporting	cultural and economic elements of the	
groundwater elevations in all or a part of a groundwater basin	affected populations.	
managed by the groundwater sustainability agency.		
	Timing: On initiating GSP	
10728.4 Public Notice of Proposed Adoption, GSP Adoption Pubic	3. GSP must be adopted or amended at	
Hearing	Public Hearing.	
A groundwater sustainability agency may adopt or amend a	4. Prior to Public Hearing for adoption or	
groundwater sustainability plan after a public hearing, held at least	amendment of the GSP, the GSP	
90 days after providing notice to a city or county within the area of	entities must:	
the proposed plan or amendment. The groundwater sustainability	a. Notify cities and/or counties of	
agency shall review and consider comments from any city or	geographic area 90 days in	
county that receives notice pursuant to this section and shall	advance.	
consult with a city or county that requests consultation within 30	b. Consider and review comments	
days of receipt of the notice. Nothing in this section is intended to		

## California Government Code

CODE	PUBLIC OUTREACH REQUIREMENT	
<ul> <li>6060</li> <li>Whenever any law provides that publication of notice shall be made pursuant to a designated section of this article, such notice shall be published in a newspaper of general circulation for the period prescribed, the number of times, and in the manner provided in that section. As used in this article, "notice" includes official advertising, resolutions, orders, or other matter of any nature whatsoever that are required by law to be published in a newspaper of general circulation.</li> <li>6066</li> <li>Publication of notice pursuant to this section shall be once a week for two successive weeks. Two publications in a newspaper published once a week or oftener, with at least five days intervening between the respective publication dates not counting such publication dates, are sufficient. The period of notice commences upon the first day of publication and terminates at the end of the fourteenth day, including therein the first day.</li> </ul>	<ol> <li>Must publish notices in a newspaper or general circulation as prescribed.</li> <li>Publication shall be once a week for two successive weeks. Two publication in a newspaper published once a week or oftener, with at least five days intervening between the respective publication dates not counting such publication dates, are sufficient.</li> <li>The period of notice begins the first date of publication and terminates at the end of the fourteenth day, (which includes the first day.)</li> <li>Timing: Prior to adopting fees</li> </ol>	

Appendix 2

## **Appendix 2. Communications Governance**

Given the relatively large number of stakeholders, a recommendation for coordinated efforts, and the legal requirements for outreach<sup>13</sup> some form of communications governance is recommended.

Execution of communications activities can be accomplished by an individual or multiple individuals, and/or include or be solely managed by project consultants. The actual form of the governance is less important than a clear understanding of the roles and responsibilities of those responsible for ensuring required communication. Also essential is a clear chain of command that ensures the elected representatives of GSAs are able to retain communications leadership and guidance.

A driving consideration for establishing a communications governance structure is the level of effort associated with required activities and the fact that communications are highly time dependent. That means that communications activities should be occurring that may happen outside of regularly scheduled GSA meetings. In this case delegation with guidance to a communications team is efficient and effective.

Several governance options for consideration are offered below.

#### **Communications Option 1**

Communications Option 1 is based on an overall GSP(s) development structure that includes a GSA member based leadership function that is guiding the Technical Consultants. A communications working group which might include staff, consultants and GSA elected officials, or some combination of those roles could be formed to serve as a communications working group that would ultimately report to the larger GSP coordinating body.



**Communications Governance Option 1** 

**Communications Option 2** 

<sup>&</sup>lt;sup>13</sup> See Appendix 1

#### Appendix 1

Communications Option 1 is based on an overall GSP(s) development structure that includes a GSA member based subcommittee guiding the Technical Consultants. A communications working group which might include staff, consultants and GSA elected officials, or some combination of those roles could be formed to serve as a communications team that is affiliated with a subcommittee and would ultimately report to the larger GSP coordinating body



**Communications Governance Option 2** 

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# **Appendix** F - Summaries of Coordinated Workshops



Common Chapter for the Delta-Mendota Subbasin Groundwater Sustainability Plan



# DELTA-MENDOTA SUBBASIN SUSTAINABLE GROUNDATER MANAGEMENT ACT SPRING 2018 COORDINATED WORKSHOPS

Monday, May 14, 2018, Los Banos Wednesday, May 16, 2018, Patterson Thursday, May 17, 2018, Mendota

#### WORKSHOP SUMMARY

- Three workshops were held in the northern, central, and southern parts of the Delta-Mendota Subbasin. The purpose of the workshops was to educate stakeholders and members about the public about the Sustainable Groundwater Management Act (SGMA) and introduce participants to their local Groundwater Sustainability Agency representatives. Topics covered during the workshop included what is SGMA, the Delta-Mendota Subbasin, and opportunities for public engagement.
- Workshop participants' questions and feedback are summarized as follows:
  - Are the local groundwater regulations going to be re-set on an annual basis based on the water year, snowpack, etc.?
  - Who is the governing board that will make these decisions?
  - If this is a state-wide initiative, who is the decision-making body?
  - Will the California Department of Fish and Wildlife be involved?
  - Has the State provided criteria to what is considered a "chronic loss" of groundwater?
  - Are natural springs included under SGMA?
  - What criteria will you use to measure whether or not springs are overused?
  - What is the ultimate goal of SGMA? What does it mean to us?
  - How is the water budget going to be developed?
  - The Irrigated Lands Program already has a lot of requirements for growers. Is this going to be the same level of detail and effort?
  - What is the goal SGMA is trying to achieve? How are we going to get to sustainability?
  - What will happen when the State and districts do not receive their full surface water allocation and cities keep expanding?
  - It seems to me that the biggest problem is that the State wants to export water to Southern California. How can we come up with a solution if there are factors out of our control?

#### Workshop Summary

• How will you know how much I am pumping?



# DELTA-MENDOTA SUBBASIN SUSTAINABLE GROUNDATER MANAGEMENT ACT FALL 2018 COORDINATED WORKSHOPS

Monday, October 22, Firebaugh 5:00 – 7:00 PM Firebaugh Middle School MPR

Wednesday, October 24, Los Banos 4:00 – 6:00 PM College Greens Building

Thursday, October 25, Patterson 4:00 – 6:00 PM Patterson Senior Center

#### WORKSHOP SUMMARY

- Three workshops were held in the northern, central, and southern parts of the Delta-Mendota Subbasin. The purpose of the workshops was to educate stakeholders and members about the public about key Sustainable Groundwater Management Act (SGMA) topics in preparation for Groundwater Sustainability Plan (GSP) development workshops in 2019.
- The format and content of each workshop was the same. The workshops began with a 45-minute presentation, followed by an open house period for participants to talk with their Groundwater Sustainability Agency (GSA) representative. Spanish interpretation was provided at each workshop.
- In total, approximately 45 individuals (not including GSA representatives and supporting staff) participated in the workshops. Attendance by location was as follows: Firebaugh – 5 participants; Los Banos – 23 participants; Patterson – 17 participants. Three participants requested Spanish interpretation.
- Most participants heard about the workshops through emails from their local water or irrigation district, or direct flyers and bill inserts sent to them by their water/irrigation district or municipality.
- Presentation topics included: Overview of SGMA, GSP development and implementation process, data management, hydrogeologic conceptual model, numerical and analytical models, and the water budget.
- Workshop participants' questions and feedback are summarized as follows:

Data

- o How much historical data are the GSAs using to make their assumptions?
- o Will data from counties be used?

- o Is the numerical data available on the Delta-Mendota website?
- How big will the GSAs' monitoring network be? Do the GSAs anticipate drilling new monitoring wells?
- How will the GSAs monitor water quality and subsidence? Do the GSAs already have subsidence monitoring wells and data?
- How much data have the GSAs gathered? When will the GSAs stop gathering data?
- How much data will the GSAs be collecting from individual landowners?

#### Models

- o Will the models take into account availability of surface water supplies?
- Will the models take into account changing crops?
- Will the models take into account agricultural areas that are being converted to commercial or urban areas?

Water Budget and Sustainable Yield

- o What is the sustainable yield for the Delta-Mendota Subbasin?
- It sounds like the sustainable yield will be a number that oscillates around a baseline. What is this baseline?
- How will the GSAs determine the minimum threshold for the subbasin?
- How will the water budgets account for existing and new wells?
- What are the years for the historic water budget? How was this period set?

Projects and Management Actions

- Based on what is currently known, will the GSAs be able to limit groundwater pumping in the future?
- When the GSAs come up with groundwater management policies, will the policies impact groundwater pumping on an individual level, regional level, or basin-wide level?
- Will the California Department of Water Resources (DWR) or the GSAs be the ones to limit pumping?
- Could a potential management action be limiting pumping?
- Will the GSAs be the agencies to determine if new wells can or cannot be drilled?

Integration with Other Programs/Organizations

- o How much are the GSAs integrating with the Irrigated Lands Program?
- How closely do GSAs work with local farm bureaus?

#### Other

- o Will there be an administrative fee for the GSAs to oversee GSP implementation?
- o How will the costs for GSP development and implementation be covered?
- o Do the GSAs know what DWR's GSP review and certification process will consist of?

- Will the GSAs in the region have influence over how surface water resources are managed on a state-wide level?
- o How many GSAs were formed after SGMA passed in 2014?



# DELTA-MENDOTA SUBBASIN SUSTAINABLE GROUNDATER MANAGEMENT ACT WINTER 2019 COORDINATED WORKSHOPS

Tuesday, February 19, 2019, Los Banos 4:00 – 6:00 PM College Greens Building

Wednesday, February 20, 2019, Patterson 4:00 – 6:00 pm City of Patterson City Hall

Monday, March 4, 2019, Santa Nella 6:00 – 8:00 PM Romero Elementary School

#### WORKSHOP SUMMARY

- Three workshops were held in the northern, central, and southern parts of the Delta-Mendota Subbasin during February and March 2019. The purpose of the workshops was to educate stakeholders and members about the public about topics covered in the draft Groundwater Sustainability Plans (GSP) being developed for the subbasin. Topics covered during the workshop included historic and current water budgets, sustainability criteria, undesirable results, and projects and management actions.
- Workshops were promoted via emails sent to each GSA's interested parties database, flyers and utility bill inserts, and social media posts.
- The format and content of each workshop was the same. The workshops began with a short presentation, followed by an open house period for participants to talk with their Groundwater Sustainability Agency (GSA) representative. Spanish interpretation was provided at each workshop.
- In total, approximately 30 individuals (not including GSA representatives and supporting staff) participated in the workshops. Attendance by location was as follows: Patterson – 14, Los Banos – 4, and Santa Nella – 12.
   Participants represented a range of beneficial users in the subbasin, including domestic well owners, agricultural water users, public water systems, and disadvantaged communities.

• Workshop participants' questions and feedback are summarized as follows:

#### Water Budgets

- o Does the land surface budget include inflows from precipitation and applied water to crops?
- Who provides the information about the inflows and outflows of the aquifer?
- How is the aquifer recharged?
- o Do reservoirs lose water?
- What happened between 1985 now [regarding the historic water budget]?
- o What affect does precipitation have on the aquifer?

Projects and Management Actions

- o Who will make the decision on who can drill wells and how much can well owners can pump?
- o Will GSAs in the subbasin be able to restrict selling of groundwater outside of the subbasin?
- Projects and management actions should emphasize flood and stormwater capture and increased stormwater storage.
- Will use of recycled water in new developments be considered a source of water to balance the water budget?
- Are there percolation ponds by golf course?

Sustainability Criteria and Undesirable Results

- o Is it the GSAs' responsibility to set the sustainability criteria for the subbasin?
- o Could this region experience seawater intrusion?
- What's going to happen in areas like Dos Palos that have poor groundwater quality?

#### Other

- Does the GSP only cover of agricultural uses of groundwater or does it also cover residential and commercial uses of groundwater?
- Who is doing the work to prepare the GSP?
- How much does it cost to prepare a GSP?
- Are there any agencies currently monitoring groundwater pumping and levels?
- How is groundwater currently being removed from the groundwater basin?
- How many monitoring stations have been identified? Have GSAs already identified where these monitoring pumps are?
- Does the California Aqueduct affect the water table in the subbasin?
- What is the rationale for the North-Central GSP group's boundaries? The north and south areas of the North-Central GSP group are very different.
- o Do water agencies in the subbasin send water to the Santa Clara Valley Water District?
- Where are the coordinated meetings are held? What time are these meetings?
- Will this raise our water rates?
- o The community of Tranquillity is currently experiencing land subsidence.



# DELTA-MENDOTA SUBBASIN SUSTAINABLE GROUNDATER MANAGEMENT ACT SPRING 2019 COORDINATED WORKSHOPS

Monday, May 20, 2019, Patterson 4:00 – 6:00 pm City of Patterson City Hall

Tuesday, May 21, 2019, Los Banos 4:00 – 6:00 PM College Greens Building

Wednesday, May 22, 2019, Santa Nella 6:30 – 8:30 PM Romero Elementary School

Thursday, May 23, 2019, Mendota 6:00 – 8:00 PM Mendota Library

#### WORKSHOP SUMMARY

- Four workshops were held in the northern, central, and southern parts of the Delta-Mendota Subbasin. The
  purpose of the workshops was to educate stakeholders and members about the public about topics covered in
  the draft Groundwater Sustainability Plans (GSP) being developed for the subbasin. Topics covered during the
  workshop included water budgets, sustainable yield, projects and management actions, and groundwater
  monitoring networks.
- Workshops were promoted via emails sent to each GSA's interested parties database, flyers and utility bill
  inserts, social media posts, and direct outreach to community stakeholders.
- The format and content of each workshop was the same. The workshops began with a short presentation, followed by an open house period for participants to talk with their Groundwater Sustainability Agency (GSA) representative. Spanish interpretation was provided at each workshop.
- In total, approximately 30 individuals participated in the workshops. Attendance by location was as follows: Patterson – 7, Los Banos – 10, Santa Nella – 4, and Mendota – 9. Participants represented a range of beneficial users in the subbasin, including domestic well owners, agricultural water users, public water systems, and disadvantaged communities.

• Workshop participants' questions and feedback are summarized as follows:

#### Water Budgets

- Why is there a difference between the water budgets for the upper and lower aquifers?
- Why is the change in storage negative?
- o Is there a water budget for each aquifer?
- When the projected water budgets are finalized, will they include specific projects and management actions?
- o How was the data for the climate change factors developed?
- Historically, California goes through periodic droughts. Do the projected water budgets account for future droughts?
- o Do the projected water budgets account for future population growth and new developments?
- Do the water budgets account for percolation from water applied to crops?

#### Projects and Management Actions

- Will management actions include a charge for water pumping?
- Will pumping restrictions be implemented during dry periods or drought?
- Will the GSPs identify specific projects and management actions?
- Will GSAs in the subbasin form a water bank?
- If pumping restrictions are enacted, GSPs should include a provision that allows private well owners to demonstrate that they aren't overpumping or causing undesirable results.
- o The region needs more surface water storage to supplement groundwater pumping.
- There should be restrictions on development in the region.
- Sustainable Yield
  - o Does increases in groundwater demand relate to the cost of surface water supplies?
- Groundwater Monitoring
  - When local agencies monitor for groundwater, how far down do they monitor?

GSP Adoption, Implementation and Enforcement

- What agency approves the GSPs?
- Will the California Department of Water Resources be the lead agency for providing oversight after the GSP is submitted?
- o Could the State Water Resources Control Board mandate pumping restrictions?
- Will the state be looking at the drawdown of individual, private wells?
- Where does the funding to implement GSPs come from?
- How much will GSP implementation cost?
- Who has to submit the annual report?

Other

• GSAs should be divided into even smaller units to manage projects and management actions locally.

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# **Appendix** G - Examples of Promotional Materials



Common Chapter for the Delta-Mendota Subbasin Groundwater Sustainability Plan



# **Groundwater management in our community is changing.**

Learn more about how this may impact you.

Collaborating local agencies are hosting a series of public workshops about the Sustainable Groundwater Management Act. Come learn how this landmark legislation may impact our community, what we are doing about it, and how you can get involved. Representatives from local groundwater sustainability agencies will be available to

answer questions. You have three opportunities to attend:

Los Banos Monday, May 14 4:00 - 6:00 PM

San Luis & Delta-Mendota Water Authority Office 842 6th St, Los Banos Patterson Wednesday, May 16 4:00 - 6:00 PM Hammon Senior Center 1033 W Las Palmas Ave, Patterson **Mendota Thursday, May 17** 4:00 - 6:00 PM

Mendota Branch Library Mendota Meeting Room 1246 Belmont Ave, Mendota

The content of each workshop will be the same. The first thirty minutes of each workshop will consist of an informational presentation, followed by an open house until 6:00 PM. For more information, please visit our website at: www.deltamendota.org.

We look forward to seeing you there!



El manejo del agua subterránea en nuestra comunidad está cambiando.

Obtenga más información sobre como esto puede afectarlo.

Las agencias locales colaboradoras están organizando una serie de talleres públicos sobre la Ley de gestión sostenible del agua subterránea. Venga y aprenda como esta histórica legislación puede afectar a nuestra comunidad, que estamos haciendo al respecto y como puede participar. Los representantes de las agencias locales de sostenibilidad del agua subterránea estarán disponibles para responder preguntas. Tienes tres oportunidades para asistir:

Los Baños Martes, 14 de Mayo 4:00 - 6:00 PM San Luis & Delta-Mendota Water Authority Office 842 6th St, Los Baños **Patterson Miércoles, 16 de Mayo** 4:00 - 6:00 PM Hammon Senior Center 1033 W Las Palmas Ave, Patterson

Mendota Jueves, 17 de Mayo 4:00 - 6:00 PM Mendota Branch Library Mendota Meeting Room 1246 Belmont Ave, Mendota

El contenido de cada taller será el mismo. Los primeros treinta minutos de cada taller serán consisten de una presentación informativa, seguida de una jornada de puertas abiertas hasta las 6:00 P.M. Para obtener más información, visite nuestro sitio web en: www.deltamendota.org.

#### **Public Notice**

#### **Public Groundwater Meeting**

Santa Nella County Water District and other local water agencies are developing plans for the future of our groundwater resources. We want to hear from you! Come to an upcoming public workshop to learn more:

Santa Nella Monday, March 4, 6:000 - 8:00 PM Romero Elementary School MPR 13500 Luis Ave, Gustine, CA 95322

The first forty minutes of the workshop will consist of a bilingual informational presentation. The presentation will be followed by an interactive discussion on the region's groundwater "budget" and how to define "sustainability" for our groundwater resources. This workshop is open to people with all level of knowledge about water.

Spanish-language interpreters and materials will be available.

For more information, please visit our website at www.deltamendota.org and www.sncwd.com.

For questions or comments, email DMSGMA@sldmwa.org or contact Amy Montgomery, Santa Nella County Water District, at amontgomery@sncwd.com.

We look forward to seeing you there!







Contact: Kirsten Pringle, Delta-Mendota Subbasin, Stantec (916) 418-8243, <u>Kirsten.Pringle@stantec.com</u>

FOR IMMEDIATE RELEASE

October 19, 2018

# **MEDIA ADVISORY**

# Sustainable Groundwater Management Act Public Workshops

- What:Collaborating local agencies are hosting a series of public workshops about the<br/>Sustainable Groundwater Management Act. Learn how this landmark legislation may<br/>impact our communities, the planning process, and how people can get involved.<br/>Spanish translation will be provided.
- **Format:** There are three workshop opportunities to attend; the content of each workshop will be the same. The first 45 minutes of each workshop will consist of an informational presentation, followed by an open house.
- When: Firebaugh Monday, October 22, 2018 5:00 - 7:00 PM Firebaugh Middle School MPR 1600 16th Street, Firebaugh, CA

Los Banos – Wednesday, October 24, 2018 4:00 – 6:00 PM College Greens Building 1815 Scripps Drive, Los Banos, CA

Patterson – Thursday, October 25, 2018 4:00 – 6:00 PM Hammon Senior Center 1033 W. Las Palmas Avenue, Patterson, CA

**Who:** Representatives from local groundwater sustainability agencies will be available to answer questions.

Additional Resources: The Sustainable Groundwater Management Act, www.deltamendota.org/,

**Background:** The Sustainable Groundwater Management Act (SGMA) is a package of three bills (AB 1739, SB 1168, and SB 1319) that provides local agencies with a framework for managing groundwater basins in a sustainable manner. Recognizing that groundwater is most effectively managed at the local level, the SGMA empowers local agencies to achieve sustainability within 20 years.

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# **Appendix** H - List of Stakeholders and Community Organizations Contacted



Common Chapter for the Delta-Mendota Subbasin Groundwater Sustainability Plan

Organization Name	Organization Type
Fresno County Farm Bureau	Agriculture
Merced County Farm Bureau	Agriculture
North Grassland Wildlife Foundation	Agriculture
Patterson Apricot Fiesta	Agriculture
Stanislaus County Farm Bureau	Agriculture
Asociación de Charros La Internacional del Valle de Patterson	Business
Adobe Valley Ranch	Business
Gustine Chamber of Commerce	Business
Los Banos Chamber of Commerce	Business
Patterson-Westley Chamber of Commerce	Business
Santa Nella Chamber of Commerce	Business
American Association of University Women	Civic
Gustine Rotary Club	Civic
International Association of Lions Clubs - Patterson	Civic
League of United Latin American Citizens	Civic
Los Banos Lions Club	Civic
Los Banos Rotary Club	Civic
Mendota Community Corporation	Civic
Newman Lions Club	Civic
Newman Rotary Club	Civic
Newman Women's Club	Civic
Patterson Lions Club	Civic
International Association of Lions Clubs - Mendota	Civic
International Association of the Lions Clubs - Los Banos	Civic
Italian Catholic Federation of CA Inc.	Civic
Kiwanis International	Civic
Rotary International - Los Banos	Civic
Rotary International - Patterson	Civic
Firebaugh Rotary Club Inc.	Community General Public
Casa Mobile Home Park	Community/General Public
Center for Environmental Science Accuracy & Reliability	Community/General Public
Firebaugh Senior Center	Community/General Public
Friends of Green Valley Charter	Community/General Public
Friends of the Public Library	Community/General Public
Habitat for Humanity International	Community/General Public
Los Banos Senior Center	Community/General Public
Mendota Community Center	Community/General Public
Mendota Senior Center	Community/General Public
Merced County Library - Dos Palos	Community/General Public
Merced County Library - Gustine	Community/General Public
Merced County Library - Los Banos	Community/General Public
Merced County Library - Santa Nella	Community/General Public
San Joaquin River Resource Mgmt. Coalition	Community/General Public

## Stakeholder and Community Organizations Contacted Regarding Coordinated SGMA Workshops

Santa Nella RV Park	Community/General Public
Stanislaus County Library - Newman	Community/General Public
Stanislaus County Library - Patterson	Community/General Public
Dos Palos Oro Loma Joint Unified School District	Education
Firebaugh-Las Deltas Unified School District	Education
Gustine Unified School District	Education
Los Banos Unified School District	Education
Mendota Unified School District	Education
Merced College	Education
Creekside Parent Club	Education
Academy West Insurance	Other
Academy West Insurance Firebaugh	Other
Amaral & Associates Realty	Other
American Legion	Other
American Legion Auxiliary Elijah B Hayes	Other
Andrea Brandt State Farm Insurance	Other
Benevolent & Protective Order of Elks	Other
Borelli Real Estate Services	Other
California Garden Clubs Inc.	Other
Century 21 M&M & Assoc - Los Banos	Other
Century 21 M&M & Assoc - Patterson	Other
Coldwell Banker Kaljian & Assoc	Other
Eric Rodriguez - Patterson	Other
Farmers Insurance Antonio Gonzales	Other
First Prioirty of the Central Valley	Other
Greg Nunes Real Estate	Other
Joe G. Gutierez State Farm Insurance	Other
Mendota Land Co	Other
Noah's Ark Foundation of Tracy Inc.	Other
PMZ Real Estate - Patterson	Other
PMZ Real Estate - Los Banos	Other
Rafael Ruiz - Patterson	Other
Shane P. Donion Ranch Broker	Other
The Boyd Company	Other
Valley West Properties	Other
Adventure Christian Church of Patterson	Religious
Agape Baptist Church	Religious
Bethel Community Church	Religious
Church of Christ of Patterson	Religious
Church of God of Prophecy	Religious
Connections Christian Church	Religious
Evangelical Church of Los Banos	Religious
Family Christian Center	Religious
First Baptist Church	Religious
Full Gospel Businessmen's Fellowship International	Religious
Harvest Samoan Assembly of God	Religious

Mountain House Foursquare Church	Religious
Movimiento Familiar Cristiano Catolico	Religious
Patterson Covenant Church	Religious
Patterson Christian Fellowship	Religious
Patterson Seventh Day Adventist Church	Religious




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 1545 River Park Dr., Suite 425 Sacramento, CA 95815
 916.999.8700

# Appendix C. Cost Sharing Agreement – Delta-Mendota Subbasin Coordination

### **COST SHARING AGREEMENT Delta-Mendota Subbasin Coordination**

This Cost Sharing Agreement ("Agreement") is made effective as of <u>December 12</u>, 2018 by and among the groundwater sustainability agencies within the Delta-Mendota Subbasin and the San Luis & Delta-Mendota Water Authority ("SLDMWA"). The entities listed above may be referred to herein individually as a "Party" or jointly as "Parties." For purposes of this Agreement, the "Effective Date" shall be the date the last Party executes this Agreement.

#### RECITALS

- A. The Sustainable Groundwater Management Act ("SGMA") requires all groundwater subbasins designated as high or medium priority to manage groundwater in a sustainable manner.
- B. The Delta-Mendota Subbasin (Basin Number 5-22.07, DWR Bulletin 118) within the San Joaquin Valley Groundwater Basin ("**Subbasin**"), has been designated as a high-priority basin by the California Department of Water Resources ("**DWR**").
- C. The Delta-Mendota Subbasin includes multiple groundwater sustainability agencies ("GSAs") that intend to manage the Subbasin through the development and implementation of multiple different groundwater sustainability plans ("GSPs").
- D. The GSA parties to this Agreement ("GSA Parties") have organized into groundwater sustainability plan ("GSP") groups ("GSP Groups") and have agreed to be represented by "GSP Group Representatives," on terms to be developed and implemented by separate agreements between each GSP Group and the parties within such GSP Group.
- E. SGMA allows local agencies to engage in the sustainable management of groundwater, but requires GSAs in all basins that are managed by more than one GSP to enter into a Coordination Agreement to coordinate the multiple GSPs to sustainably manage the Subbasin pursuant to SGMA.
- F. The GSP Groups desire to dictate terms describing the mechanisms for the sharing of the costs associated with the coordination activities described in below and in a Delta-Mendota Subbasin Coordination Agreement ("Coordination Agreement") that the Parties plan to execute. The Coordination Agreement will establish a Coordination Committee ("Coordination Committee") to provide the forum for the parties to accomplish the coordination obligation of SGMA and will enumerate the Coordination Committee's responsibilities. The Coordination Agreement will also establish the roles of Secretary and Plan Manager and enumerate their respective responsibilities.
- G. The SLDMWA has been assisting the GSP Groups with SGMA compliance, and will act as the initial Secretary of the Coordination Committee ("Secretary") and the initial Plan Manager with respect to the Coordination Agreement ("Plan Manager"). As part of that effort, the SLDMWA and/or its agents agrees to undertake all activities required of it under the

Coordination Agreement, so long as each GSP Group reimburses the SLDMWA for that GSP Group's apportioned share of the "**Coordinated Plan Expenses**," described in Section 2 below.

H. The Parties desire to enter into this Agreement to refine the Parties' informal agreements prior to the date of execution and to accomplish all of the foregoing matters on the terms and conditions set forth herein.

NOW, THEREFORE, based on the Recitals set forth above and on the terms and conditions set forth herein, the Parties agree as follows:

#### AGREEMENT

- 1. <u>Administrative Coordination</u>. For so long as desired by the Coordination Committee, the SLDMWA will be responsible for undertaking all activities required of it under the Coordination Agreement including, but not limited to: intrabasin coordination; activities required in its role as Secretary; activities required in its role as Plan Manager; and entering into professional services agreement(s) and any supplemental agreements required for the consultant work necessary to meet the objectives of the Coordination Agreement.
- 2. <u>Coordinated Plan Expenses</u>. The Parties agree that Coordinated Plan Expenses incurred under the Coordination Agreement shall mean any expenses incurred by the Secretary and Plan Manager at the direction of the Coordination Committee within approved annual cost estimates pursuant to Section 5 of this Cost Sharing Agreement for purposes of developing and implementing the Coordination Agreement, including actual expenses incurred in executing obligations under the Coordination Agreement for intrabasin and interbasin coordination beginning in August 2017. The GSA Parties agree to make payments for Coordinated Plan Expenses through their GSP Groups, described in Section 6 below.
- 3. <u>Participation Percentages</u>. The Parties acknowledge and agree that the participation percentages in Exhibit "A" ("**Participation Percentages**") shall be utilized to determine the share of Coordinated Plan Expenses allocated to each GSP Group.
  - a. <u>Initial Participation Percentages</u>. Coordinated Plan Expenses will be paid proportionally by each GSP Group through the Responsible Agency to Invoice ("**Responsible Agency**") identified on Exhibit "A," pursuant to each GSP Group's respective Participation Percentage, which is initially set in equal percentages, as indicated in Exhibit "A."
  - b. <u>Updated Participation Percentages</u>. Participation Percentages may be evaluated by the Coordination Committee from time to time, including to consider new information concerning the relative contribution or responsibility of each GSP Group towards achieving the Subbasin-wide sustainability goal of their coordinated GSPs.
  - c. <u>Ongoing Documentation of Participation Percentages</u>. The most current Participation Percentages of each GSP Group shall be dated and attached as Exhibit "A" to this Agreement, effective upon the date approved by the Parties under delegated authority

by their respective GSP Groups, without any further Amendment to this Agreement being required.

- 4. <u>Obligations Outside of Cost Sharing Agreement</u>. It is the responsibility and obligation of each GSA Party under this Agreement that is part of a multi-party GSP Group to provide documentation to the Secretary and the Coordination Committee establishing that such GSP Group has a binding agreement or mechanism assuring that the GSP Group will pay its Participation Percentage set forth on Exhibit "A," as said Exhibit "A" may be modified or amended from time to time (pursuant to a modification or amendment of this Agreement under Section 14, below), including documentation of provisions regarding the default or withdrawal of any GSA Party within such GSP Group. Provided, that the Secretary shall not be obligated to evaluate or provide an opinion on the legal sufficiency of the documentation.
- 5. <u>Cost Estimates</u>. The SLDMWA will obtain and provide the GSP Groups, through the GSP Group Representatives on the Coordination Committee, with a written estimate ("**Estimate**") of the cost of each task required for executing its obligations under the Coordination Agreement prior to March 1 each year, and as new tasks arise. Each Estimate will be subject to approval by the Coordination Committee, pursuant to the Coordination Agreement. The SLDMWA shall account for Coordinated Plan Expenses in accordance with standard public agency accounting procedures and shall invoice amounts to be collected from the GSP Groups in accordance with Section 6 below. All costs related to workgroups shall be the responsibility of each Party providing the workgroup participant.
- 6. <u>Invoicing and Payment</u>. The SLDMWA shall bill the GSP Groups, through the Responsible Agency identified on Exhibit "A," for all Coordinated Plan Expenses based upon their respective Participation Percentages, upon receipt of each individual invoice. Payment is due from each Responsible Agency thirty (30) days following receipt of the invoice by the Responsible Agency. Amounts in arrears for more than thirty (30) days shall earn interest at the applicable legal rate. Each Responsible Agency is responsible to collect payment from members of its GSP Group, if any.
- 7. <u>Reporting</u>. The SLDMWA shall present a cumulative Coordinated Plan Expense report to the GSP Groups on a monthly basis, through the Responsible Agency identified on Exhibit "A." Each Invoice, described in Section 6 above, shall be accompanied by a Coordinated Plan Expenses report ("**Report**"). The Report shall consist of a cumulative itemized statement of all costs and expenses incurred pursuant to the Coordination Agreement and any disbursement of funds received by the SLDMWA under this Agreement.
- 8. <u>Records</u>. The SLDMWA shall maintain separate records regarding Coordinated Plan Expenses, including records of billing and payment and other documents related to the execution of its obligations under the Coordination Agreement. The Parties and their designated agents shall have the right to inspect all records maintained by the SLDMWA associated with this Cost Sharing Agreement at any time within normal business hours, with fifteen (15) business days' advance notice to the SLDMWA in writing.

9. <u>Notice</u>. Whenever notice is required to be in writing, it shall be provided to the GSP Groups, through the Responsible Agency identified on Exhibit "A." Notice shall be provided to the SLDMWA at the following address:

San Luis & Delta-Mendota Water Authority P.O. Box 2157 Los Banos, CA 93635 Attn: Andrew Garcia E-mail: andrew.garcia@sldmwa.org

If sent by United States Mail, notice will be considered to have been given forty-eight (48) hours after it has been deposited in the United States Mail, addressed as set forth above, with postage prepaid. If sent by overnight delivery service, notice will be considered to have been given twenty-four (24) hours after it has been deposited with the overnight delivery service. Any GSP Group may change the Responsible Agency for notice or that Responsible Agency's address for these purposes by giving written notice of the change to all other Parties. The SLDMWA may also change its address or contact by giving written notice of the change to all other Parties.

- 10. <u>Law Governing</u>. This Agreement is made in the State of California under the constitution and laws of the State of California and is to be so construed.
- 11. <u>Section Headings</u>. All section headings in this Agreement are for convenience of reference only and are not to be construed as modifying or governing this language in the section referred to or to define or limit the scope of any provision of this Agreement.
- 12. <u>Entire Agreement</u>. This Agreement (including the preamble and Recitals) constitutes the entire Agreement between the Parties and supersedes prior agreements or discussions relating to the matters set forth herein, if any, both written and oral.
- 13. <u>Severability</u>. If any provision of this Agreement is held to be invalid or unenforceable, the remaining provisions of this Agreement shall remain in full force and effect.
- 14. <u>Modification or Amendment</u>. The Parties hereby agree that, this Agreement may be supplemented, amended, or modified only by the mutual written agreement of the Parties. No supplement, amendment, or modification of this Agreement shall be binding unless it is in writing and signed by all Parties.
- 15. Withdrawal.
  - a. <u>Withdrawal by a GSA Party</u>. A GSA Party may withdraw from this Agreement without causing or requiring termination of this Agreement, effective upon thirty (30) days written notice to all other Parties. Any GSA Party who withdraws shall remain obligated to pay its share of all Coordinated Plan Expenses accrued prior to the effective date of such withdrawal. The SLDMWA will notify DWR within thirty (30) days of any GSA Party's withdrawal from this Agreement.

- b. <u>Withdrawal by the SLDMWA.</u> The SLDMWA may withdraw from this Agreement effective: (1) upon notification by the Coordination Committee that the SLDMWA's services are no longer required as Secretary and Plan Manager; or (2) upon sixty (60) days written notice by the SLDMWA to the GSA Parties. In the event the SLDMWA withdraws from this Agreement, such withdrawal shall terminate this Agreement, unless the Coordination Committee names a successor Secretary and Plan Manager pursuant to the Coordination Agreement, and the Parties and such successor entity or entities agree to continue the Agreement with the successor Secretary and Plan Manager agreeing to assume the role of the SLDMWA. If the Agreement continues between the GSA Parties and a successor to the SLDMWA, the SLDMWA agrees to reasonably cooperate in the transition to its successor; provided, the SLDMWA shall not be liable for performance of duties under this Agreement following the Coordination Committee's notice or the sixty (60)-day notice period set forth in this subsection, whichever is applicable.
- 16. <u>Term</u>. As modified pursuant to Section 14, this Agreement shall continue for a term coterminous with the requirements of SGMA.
- 17. <u>Indemnification</u>. The Parties agree that the GSA Parties shall, in proportion to the respective Participation Percentages of their GSP Groups, hold the SLDMWA free and harmless from and indemnify the SLDMWA against any and all costs, losses, damages, claims, and liabilities arising from this Agreement, unless such costs, losses, damages, claims, or liabilities are attributable to the sole negligence or willful misconduct of the SLDMWA. The Parties acknowledge that each GSP Group intends to pay only its share of Coordinated Plan Expenses, but acknowledge that the GSP Group may be required to pay an adjusted Participation Percentage (pursuant to a modification or amendment of this Agreement under Section 14, above) to meet its obligation to the SLDMWA and seek its remedy against any defaulting GSP Group.
- 18. <u>Construction of Agreement</u>. The Parties acknowledge that each has informed and able counsel to advise it concerning the terms of this Agreement, and agree that no Party shall be deemed the drafting Party in any dispute involving construction of the terms of the Agreement.
- 19. <u>Counterparts</u>. This Agreement may be executed in multiple counterparts, each of which shall be deemed an original, but all of which, together, shall constitute one and the same instrument.
- 20. <u>No Partnership</u>. The Parties hereto do not intend to create a partnership for federal income tax purposes or state law purposes, and nothing herein shall be construed to create such a partnership. The provisions set forth in this Agreement, and the respective obligations of each Party hereto, shall be construed consistently with such intent.
- 21. <u>Procedures for Resolving Conflicts</u>. In the event of any dispute arising from or relating to this Agreement, the disputing Party shall, within thirty (30) calendar days of discovery of the events giving rise to the dispute, notify all Parties to this Agreement in writing of the basis for the dispute. Within thirty (30) calendar days of receipt of said notice, all interested Parties shall meet and confer in a good-faith attempt to informally resolve the dispute. All disputes that are not resolved informally shall be settled by non-binding arbitration. Within ten (10) days

22. <u>Authorized Signature</u>. Each Party represents that the individual signing this Agreement on its behalf is duly authorized to execute this Agreement and will legally bind that Party to the terms of this Agreement.

PATTERSON IRRIGATION	DISTRICT GS	SA	
Patterson Irrigation District	Date: 05	122/2018	
Signature	_		
Name of Representative: Vinc	ce Lucchesi		
WEST STANISLAUS IRRIG.	ATION DISTR	AICT GSA 1	
West Stanislaus Irrigation	Date:		
District			
Signature			
Name of Representative:			
DM II GSA		2.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1.1	
<b>Del Puerto Water District</b>	Date:	Oak Flat Water District	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
<b>CITY OF PATTERSON GSA</b>			
City of Patterson	Date:		
Signature			
Name of Representative:			

22. <u>Authorized Signature</u>. Each Party represents that the individual signing this Agreement on its behalf is duly authorized to execute this Agreement and will legally bind that Party to the terms of this Agreement.

PATTERSON IRRIGATION I	DISTRICT GS	SA	
Patterson Irrigation District	Date:		
Signature			
Name of Representative:			
WEST STANISLAUS IRRIGA	TION DISTR	RICT GSA 1	
West Stanislaus Irrigation	Date: C	1.1 1.0	
District		/ 16/ 18	
Signature Robert Pine			
Name of Representative: 🍾	bert Piero	ce, General Manager	
DM II GSA			
<b>Del Puerto Water District</b>	Date:	Oak Flat Water District	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
CITY OF PATTERSON GSA			
City of Patterson	Date:		
Signature			
Name of Representative:			

22. <u>Authorized Signature</u>. Each Party represents that the individual signing this Agreement on its behalf is duly authorized to execute this Agreement and will legally bind that Party to the terms of this Agreement.

Patterson Irrigation District	Date:	Twin Oaks Irrigation Company	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
WEST STANISLAUS IRRIGA	TION DISTRIC	Г GSA 1	
West Stanislaus Irrigation District	Date:		
Signature			
Name of Representative:			
DM II GSA	ol i.		1 1
Del Puerto Water District	Date 8/18	Oak Flat Water District	Date: 8/28/1
Signature la CHAn	gen	Signature thea CUK	Ensen
Name of Representative: Anth	ea C Hansen	Name of Representative: Anthea	C Hansen
<b>CITY OF PATTERSON GSA</b>		· · · · · · · · · · · · · · · · · · ·	
City of Patterson	Date:		
Signature			
8			

22. <u>Authorized Signature</u>. Each Party represents that the individual signing this Agreement on its behalf is duly authorized to execute this Agreement and will legally bind that Party to the terms of this Agreement.

D.44	DISTRICT	5A	
Patterson Irrigation District	Date:		
Signature			
Name of Representative:			
WEST STANISLAUS IRRIGA	TION DISTR	RICT GSA 1	
West Stanislaus Irrigation District	Date:		
Signature			
Name of Representative:			
DM II GSA			
Del Puerto Water District	Date:	Oak Flat Water District	Date
Signature		Signature	Date.
Name of Representative:		Name of Representative:	
<b>CITY OF PATTERSON GSA</b>			
CITY OF PATTERSON GSA City of Patterson	Date:	1/20/18	
CITY OF PATTERSON GSA City of Patterson Signature	Date:	120/18	

NORTHWESTERN DELTA-M	IENDOTA GSA		
County of Merced	Date: 7 31 18	County of Stanislaus	Date:
Signature		Signature	
Name of Representative: Jens	R. O'Banion	Name of Representative:	
<b>CENTRAL DELTA-MENDOT</b>	A REGION MU	LTI-AGENCY GSA	
San Luis Water District	Date:	Panoche Water District	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
Tranquillity Irrigation District	Date:	Fresno Slough Water District	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
<b>Eagle Field Water District</b>	Date:	Pacheco Water District	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
Santa Nella County Water	Date:	Mercy Springs Water	Date:
District		District	
Signature		Signature	
Name of Representative:	1.1	Name of Representative:	
County of Merced	Date: 7 31 18	County of Fresno	Date:
Signature R. O.		Signature	
Name of Representative; Jen	A.R. O'Barion	Name of Representative:	
ORO LOMA WATER DISTRI	CT GSA		
<b>Oro Loma Water District</b>	Date:		
Signature			
Name of Representative:			
WIDREN WATER DISTRICT	GSA		
Widren Water District	Date:		
Signature			
Name of Representative:	ANCE COMPA	CTODS CS L	
SAN JUAQUIN RIVER EXCH.	Data:	ICTORS GSA	
Contractors GSA	Date:		
Signature			
Name of Representative:			

County of Merced	Date:	County of Stanislaus	Date: 10/9/15
Signature		Signature	
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Name of Representative:		Jim DeMartini, Chairman	
		John P. Doering	
		County Counsel, Stanislaus County	
		BY: June or	Date: 10/3/18
		Kest County Counsel:	
CENTRAL DELTA-MENDOT	A REGION M	MULTI-AGENCY GSA	
San Luis Water District	Date:	Panoche Water District	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
Tranquillity Irrigation District	Date:	Fresno Slough Water District	Date:
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Name of Representative:	S	Name of Representative:	Roman geografia geografia
Eagle Field Water District	Date:	Pacheco Water District	Date:
Signature		Signature	
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Santa Nella County Water District	Date:	Mercy Springs Water District	Date:
Signature	1	Signature	
Name of Representative:		Name of Representative:	
County of Merced	Date:	County of Fresno	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
ORO LOMA WATER DISTRI	CT GSA		
Oro Loma Water District	Date:		
Signature			
Name of Representative:			
WIDREN WATER DISTRICT	GSA		
Widren Water District	Date:		
Signature			
Name of Representative:			
SAN JOAQUIN RIVER EXCH	IANGE CON	TRACTORS GSA	
San Joaquin River Exchange	e Date:		
Contractors GSA	-		
Signature			
Name of Representative:			

NORTHWESTERN DELTA-M	IENDOTA G	SA	10-10 C
County of Merced	Date:	County of Stanislaus	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
CENTRAL DELTA-MENDOTA REGION M		MULTI-AGENCY GSA	编书:《·》:"你们
San Luis Water District	Date: 8/1	Panoche Water District	Date:
Signature M. W.A.		Signature	
Name of Representative: Lon N	Martin	Name of Representative:	
Tranquillity Irrigation District	Date:	Fresno Slough Water District	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
Eagle Field Water District	Date:	Pacheco Water District	Date:
Signature		Signature	
Name of Representative:	variotetti (	Name of Representative:	
Santa Nella County Water District	Date:	Mercy Springs Water District	Date:
Signature		Signature	
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ORO LOMA WATER DISTRIC	CT GSA		
Oro Loma Water District	Date:		
Signature			
Name of Representative:			
WIDREN WATER DISTRICT	GSA		
Widren Water District	Date:		
Signature			
Name of Representative:			
SAN JOAQUIN RIVER EXCH	ANGE CONT	TRACTORS GSA	A. Starter
San Joaquin River Exchange Contractors GSA	Date:		
Signature			
Name of Representative:			

Cost Sharing Agreement - Delta-Mendota Subbasin 5-11-2018 REV FINAL

NORTHWESTERN DELTA-M	IENDOTA G	SA	
County of Merced	Date:	County of Stanislaus	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
<b>CENTRAL DELTA-MENDOT</b>	A REGION N	MULTI-AGENCY GSA	
San Luis Water District	Date:	Panoche Water District	Date:
Signature		Signature 07/	131/18
Name of Representative:	_	Name of Representative: John	Bennett
Tranquillity Irrigation	Date:	Fresno Slough Water District	Date:
District		(	
Signature		Signature	
Name of Representative:		Name of Representative:	
Eagle Field Water District	Date:	Pacheco Water District	Date:
Signature		Signature SS2	8/1/18
Name of Representative:		Name of Representative: Aaron	n Barcellos
Santa Nella County Water	Date:	Mercy Springs Water	Date:, /
District		District	7/31/18
Signature		Signature	
Name of Representative:		Name of Representative: Micha	ael Linneman
County of Merced	Date:	County of Fresno	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	-
ORO LOMA WATER DISTRI	CT GSA	rume of representative.	
Oro Loma Water District	Date:		
Signature			
Name of Representative:			
WIDREN WATER DISTRICT	GSA		
Widren Water District	Date:		
Signature			
Name of Representative:			
SAN JUAQUIN RIVER EXCH	ANGE CONT	TRACTORS GSA	
San Joaquin River Exchange Contractors GSA	Date:		
Signature			
Name of Representative:			

NORTHWESTERN DELTA-M	ENDOTA GS.	Α	
County of Merced	Date:	County of Stanislaus	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
CENTRAL DELTA-MENDOT	A REGION M	ULTI-AGENCY GSA	
San Luis Water District	Date:	Panoche Water District	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
Tranquillity Irrigation District	Date: 6 25 18	Fresno Slough Water District	Date:
Signature	yel	Signature	-
Name of Representative: Jerry	Salvador	Name of Representative:	
Eagle Field Water District	Date:	Pacheco Water District	Date:
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Name of Representative:		Name of Representative:	
Santa Nella County Water District	Date:	Mercy Springs Water District	Date:
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SAN JOAQUIN RIVER EXCHA	ANGE CONTR	ACTORS GSA	
San Joaquin River Exchange Contractors GSA	Date:		
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Name of Representative:			

NORTHWESTERN DELTA-M	ENDOTA GSA		
County of Merced	Date:	County of Stanislaus	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
<b>CENTRAL DELTA-MENDOTA REGION MU</b>		ILTI-AGENCY GSA	
San Luis Water District Date:		Panoche Water District	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
Tranquillity Irrigation	Date:	Fresno Slough Water District	Date:
District			8-6-18
Signature		Signature	
Name of Representative:		Name of Representative: Elizab	eth Reeves
Eagle Field Water District	Date:	Pacheco Water District	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
Santa Nella County Water	Date:	Mercy Springs Water	Date:
District		District	
Signature		Signature	
Name of Representative:		Name of Representative:	
County of Merced	Date:	County of Fresno	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	
ORO LOMA WATER DISTRIC	CT GSA		
Oro Loma Water District	Date:		
Signature			
Name of Representative:			
WIDREN WATER DISTRICT	GSA		
Widren Water District	Date:		
Signature			
Name of Representative:			
SAN JOAQUIN RIVER EXCHA	NGE CONTR	ACTORS GSA	
San Joaquin River Exchange Contractors GSA	Date:		
Signature			
Name of Representative:			

NORTHWESTERN DELTA-ME	NDOTA GSA		
County of Merced	Date:	County of Stanislaus	Date:
Signature		Signature	
Name of Representative:		Name of Representative:	· • • • • • • • • • • • • • • • • • • •
CENTRAL DELTA-MENDOTA	<b>REGION MUI</b>	LTI-AGENCY GSA	
San Luis Water District	Date:	Panoche Water District	Date:
Signature		Signature	·
Name of Representative:		Name of Representative:	
Tranquillity Irrigation	Date:	Fresno Slough Water District	Date:
District			
Signature		Signature	
Name of Representative:		Name of Representative:	
Eagle Field Water District	Date:	Pacheco Water District	Date:
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Santa Nella County Water	Date:	Mercy Springs Water	Date:
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County of Merced	Date:	County of Fresno	Date:
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SAN JOAQUIN RIVER EXCHA	NGE CONTRA	ACTORS GSA	
San Joaquin River Exchange Contractors GSA	Date:		
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NORTHWESTERN DELTA-M	ENDOTA GSA		
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Name of Representative: SAN JOAOUIN RIVER EXCH	ANGE CONTRA	CTORS GSA	
San Joaquin River Exchange Contractors GSA	Date:		
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NORTHWESTERN DELTA-MI	ENDOTA G	SA A L' C		7
County of Merced	Date:	County of Stanislaus	Date: Page C.1	8
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<b>CENTRAL DELTA-MENDOTA</b>	<b>REGION</b>	MULTI-AGENCY GSA		
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NORTHWESTERN DELTA-M	IENDOTA G	SA	12	
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NORTHWESTERN DELTA-M	ENDOTA GS	A		
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CITY OF MENDOTA GSA		
City of Mendota	Date:	
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Name of Representative:		
CITY OF FIREBAUGH GSA		
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CITY OF LOS BANOS GSA		
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County of Madera	Date:	
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TURNER ISLAND WATER DIS	STRICT -2 GSA
Turner Island Water District	Date:
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Name of Representative:	
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City of Mendota	Date: 12/12/14
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Name of Representative: Cristia	an Gonzalez
CITY OF FIREBAUGH GSA	
City of Firebaugh	Date:
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Name of Representative:	
CITY OF LOS BANOS GSA	
City of Los Banos	Date:
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Name of Representative:	
CITY OF DOS PALOS GSA	
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CITY OF GUSTINE GSA	
City of Gustine	Date:
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Name of Representative:	
CITY OF NEWMAN GSA	
City of Newman	Date:
Signature	
Name of Representative:	
<b>COUNTY OF MADERA -3 GSA</b>	
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Name of Representative:	7.5
MERCED COUNTY DELTA-MI	ENDOTA GSA
County of Merced	Date:
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Name of Representative:		
<b>CITY OF FIREBAUGH GSA</b>		
City of Firebaugh	Date:	
Signature		
Name of Representative:		
CITY OF LOS BANOS GSA		
City of Los Banos	Date: November 14, 2018	
Signature		
Name of Representative: Alex	Terrazas, City Manager	
CITY OF DOS PALOS GSA		
City of Dos Palos	Date:	
Signature		
Name of Representative:		
CITY OF GUSTINE GSA		
City of Gustine	Date:	
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CITY OF NEWMAN GSA		
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<b>COUNTY OF MADERA -3 GSA</b>		
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County of Merced	Date:	
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Name of Representative:		

TURNER ISLAND WATER D	ISTRICT -2 GSA
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San Joaquin River Exchange Date:
Contractors GSA
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CITY OF GUSTINE GSA		
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CITY OF NEWMAN GSA		
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Name of Representative: Michael E. Holland		
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GRASSLAND GSA				
Grassland Water District	Date: 7=10-2018	Grassland Resource Conservation District	Date: 7-10-2018	
Signature		Signature		
Name of Representative: Pepper Snyder		Name of Representative: Dennis Campini		
FARMERS WATER DISTRIC	CT GSA			
Farmers Water District	Date:			
Signature				
Name of Representative:				
FRESNO COUNTY MANAGE	EMENT AREA A-	BGSAs		
County of Fresno	Date:			
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Name of Representative:				
ALISO WATER DISTRICT G	SA			
Aliso Water District	Date:			
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Name of Representative:				
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San Luis & Delta-Mendota Water Authority	Date:			
Signature				
Name of Representative:				

Grassland water District	Date:	Grassland Resource Conservation District	Date:	
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Name of Representative:		Name of Representative:		
FARMERS WATER DISTRIC	CT GSA			
Farmers Water District	Date:	9-14-18		
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Name of Representative:	Jim S.	TILWELL		
FRESNO COUNTY MANAGI	EMENT ARE	A A+B GSAs		
County of Fresno	Date:			
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GRASSLAND GSA			<u></u>	
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FARMERS WATER DISTRIC	T GSA			
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FRESNO COUNTY MANAGE	MENT A	REA A+B GSAs	ATTEST:	
County of Fresno	Date:	August 21 2018	BERNICE E. SEID	DEL
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Name of Representative: Sal	Quintero		By Merce	Dep
ALISO WATER DISTRICT G	SA			0
Aliso Water District	Date:			
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San Luis & Delta-Mendota	Date:			
Water Authority				
Signature				
Name of Representative:				
GRASSLAND GSA				
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Name of Representative:		Name of Representative:		
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San Luis & Delta-Mendota	Date:			
Water Authority				
Signature				
Name of Representative:				

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GRASSLAND GSA			
Grassland Water District	Date:	Grassland Resource Conservation District	Date:
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Name of Representative:		Name of Representative:	
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County of Fresno	Date:		
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San Luis & Delta-Mendota	Date:	1. 1.0	
Water Authority	8	16/18	
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	Croundwater Sustainability Plan Croun	<b>Responsible Agency to</b>	Participation
	Groundwater Sustainability Fian Group	Invoice / Address	Percentage
	Northern / Central Delta-Mendota Region – 2	San Luis & Delta-	16.7%
1	Representatives	Mendota Water Authority	
	Central DM Subgroup – 1 Member representing	(for invoices)	
	the following:	P.O. Box 2157	
	Central Delta-Mendota Multi-Agency GSA	Los Banos, CA 93635	
	Oro Loma Water District GSA	Attn: Andrew Garcia	
	Widren Water District GSA		
	Northern DM Subgroup – 1 Member	West Stanislaus Irrigation	
	representing the following:	District (for other notices)	
	City of Patterson GSA	116 E Street	
	DM-II GSA	P.O. Box 37	
	Northwestern Delta-Mendota GSA	Westley, CA 95387	
	Patterson Irrigation District GSA	Attn: Robert Pierce	
	West Stanislaus Irrigation District-GSA 1		
	San Joaquin River Exchange Contractors – 2	San Joaquin River	16.7%
2	Representatives	Exchange Contractors	
	City of Dos Palos GSA	541 H Street	
	City of Firebaugh GSA	P.O. Box 2115	
	City of Gustine GSA	Los Banos, CA 95363	
	City of Los Banos GSA	Attn: Steve Chedester	
	City of Mendota GSA		
	City of Newman GSA		
	Madera County GSA		
	Merced County Delta-Mendota GSA		
	San Joaquin River Exchange Contractors GSA		
	Turner Island Water District-2 GSA		
3	Farmers Water District – 1 Representative	Farmers Water District	16.7%
	Farmers Water District GSA	4460 W. Shaw Ave., #219	
		Fresno, CA 93/22	
		Attn: Jim Stillwell	
1	Alisa Water District 1 Benrosontative	Aliso Water District	16 7%
1	Aliso Water District GSA	$10302$ Avenue $7_1/2$	10.770
	Aliso water District OSA	Firebaugh $CA 93622$	
		Attn: Roy Catania	
		Attil. Roy Catalila	
5	Grassland Water District – 1 Representative	Grassland Water District	16.7%
	Grassland Water District GSA	200 W. Willmont Ave.	
	Grassland WD and Grassland Resource	Los Banos, CA 93635	
	Conservation District	Attn: Ricardo Ortega	
	Merced County Delta-Mendota GSA	-	

## EXHIBIT A – GSP Groups and Responsible Agencies to Invoice

6	Fresno County Management Area A & B – 1	County of Fresno	16.7%
	Representative	Department of Public	
	Fresno County Management Area A GSA	Works and Planning	
	Fresno County Management Area B GSA	2220 Tulare St., 6th Floor	
		Fresno, CA 93721	
		Attn: Division of Water	
		and Natural Resources	

# Appendix D. Notice of Intent to Develop a GSP

#### SAN JOAQUIN RIVER EXCHANGE CONTRACTORS GROUNDWATER SUSTAINABILITY AGENCY 541 H Street/Post Office Box 2115 Los Banos, CA 93635 (209) 827-8616

November 6, 2017

Via E-mail and U.S. Mail Trevor Joseph, Section Chief Department of Water Resources PO Box 942836 Sacramento, CA 94236

#### RE: Notice of Intent to Develop a Groundwater Sustainability Plan

Dear Mr. Joseph:

The San Joaquin River Exchange Contractors Groundwater Sustainability Agency (Exchange Contractors GSA), pursuant to California Water Code Section 10727.8, 353.6, hereby gives notice to the California Department of Water Resources (DWR) that it will initiate development of a Groundwater Sustainability Plan (GSP) for the portion of the Delta-Mendota Subbasin 5-22.07 within the boundaries of the Exchange Contractors GSA.

Interested parties may participate in the planning and development of the GSP by attending the Exchange Contractors GSA monthly board meetings held on the first Friday of the month beginning at 8:00am. The meetings are held at the Exchange Contractors' office located at 541 H Street, Los Banos, CA 93635. For more information or questions, please refer to the SJRECWA website at <u>www.sjrecwa.net/groundwater</u>.

The Exchange Contractors GSA has engaged each city and county located within the geographic area to be covered by the plan and intends to jointly develop a GSP with the following GSA's: City of Newman, City of Gustine, City of Los Banos, City of Dos Palos, City of Firebaugh, City of Mendota, Turner Island Water District-2, County of Madera-3, portion of Merced County – Delta-Mendota, and a portion of Fresno County Management Area B.

The Exchange Contractors GSA looks forward to working with DWR to develop and implement a GSP. Should DWR have any questions about this notice, please contact Steve Chedester by email at <u>schedester@sjrecwa.net</u> or by phone at (209) 827-8616.

Sincerely

e Chedester.

Executive Director

# Appendix E. List of Public Meetings

DATE MEETING DESCRIPTION	MEETING LOCATION
1/27/2015 Fresno County Board of Supervisors	2281 Tulare Street, Fresno, CA 93721
3/10/2015 Fresno County Board of Supervisors	2281 Tulare Street, Fresno, CA 93721
11/13/2015 SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
12/18/2015 SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
2/12/2016 SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
2/23/2016 Newman City Council Meeting	938 Fresno Street, Newman, CA 95360
3/15/2016 Fresno County Board of Supervisors	2281 Tulare Street, Fresno, CA 93721
8/24/2016 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
9/2/2016 SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
9/28/2016 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
10/7/2016 SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
10/27/2016 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
11/2/2016 SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
11/8/2016 Newman City Council Meeting	938 Fresno Street, Newman, CA 95360
11/16/2016 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
11/22/2016 City of Mendota City Council	643 Quince Street, Mendota, CA 93640
12/9/2016 SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
12/15/2016 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
1/6/2017 SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
1/10/2017 City of Mendota City Council	643 Quince Street, Mendota, CA 93640
1/18/2017 Los Banos City Council Meeting	520 J Street, Los Banos, CA 93635
1/23/2017 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
1/24/2017 Madera County GSA Meeting	200 West 4th Street, Madera, CA 93637
2/3/2017 SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
2/8/2017 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
3/3/2017 SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
3/7/2017 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
3/21/2017 Dos Palos City Council Meeting	1554 Golden Gate Avenue, Dos Palos, CA 93620
3/22/2017 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
3/23/2017 SLCC Annual Grower Meeting	11704 W. Henry Miller Road, Dos Palos, CA
3/27/2017 CCID Annual Grower Meeting	1335 West I Street, Los Banos, CA 93635
3/31/2017 Merced County Board of Supervisor	2222 M Street, Merced, CA 95340
4/3/2017 Firebaugh City Council Meeting	1655 13th Street, Firebaugh, CA 93622
4/7/2017 SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
4/12/2017 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
4/12/2017 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
5/2/2017 Fresno County Board of Supervisors	2281 Tulare Street, Fresno, CA 93721
5/5/2017 SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
5/8/2017 DM Coordination Committee	842 6th Street, Los Banos, CA 93635
5/24/2017 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
6/2/2017 SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
6/24/2017 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
6/28/2017 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
7/10/2017 SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
7/18/2017 Dos Palos City Council Meeting	1554 Golden Gate Avenue, Dos Palos, CA 93620
7/18/2017 Madera County GSA Meeting	200 West 4th Street, Madera, CA 93637
7/26/2017 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
7/27/2017 SLCC Board Meeting	11704 W. Henry Miller Road, Dos Palos, CA
8/4/2017 SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
8/23/2017 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
8/29/2017 Merced County Board of Supervisor	2222 M Street, Merced, CA 95340

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DATE	MEETING DESCRIPTION	MEETING LOCATION
9/1/2017	SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
9/11/2017	DM Technical Subcommittee	842 6th Street, Los Banos, CA 93635
9/13/2017	DM Coordination Committee	842 6th Street, Los Banos, CA
9/25/2017	DM Technical Subcommittee	843 6th Street, Los Banos, CA 93635
9/27/2017	CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
	Self-Help Enterprises - Fresno County School	
9/29/2017	Roundtable	1117 Van Ness Avenue, Fresno, CA 93721
10/6/2017	SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
10/10/2017	DM Coordination Committee	842 6th Street, Los Banos, CA 93635
10/25/2017	CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
11/3/2017	SJREC GSA Meeting	541 H Street, Los Banos, CA 93635
11/13/2017	DM Technical Subcommittee	844 6th Street, Los Banos, CA 93635
11/16/2017	CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
11/21/2017	Madera County GSA Meeting	200 West 4th Street, Madera, CA 93637
12/8/2017	SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
12/12/2017	DM Technical Subcommittee	845 6th Street, Los Banos, CA 93635
12/12/2017	Fresno County Board of Supervisors	2281 Tulare Street, Fresno, CA 93721
12/13/2017	CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
1/5/2018	SJREC GSA Meeting	541 H Street, Los Banos, CA 93635
1/8/2018	DM Coordination Committee	842 6th Street, Los Banos, CA 93635
1/10/2018	CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
1/22/2018	DM Technical Subcommittee	846 6th Street, Los Banos, CA 93635
1/24/2018	CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
1/25/2018	DM Coordination Committee	842 6th Street, Los Banos, CA 93635
2/2/2018	SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
2/14/2018	CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
2/16/2018	TIWD GSA Meeting	1269 West I Street, Los Banos, CA 93635
2/20/2018	DM Technical Subcommittee	847 6th Street, Los Banos, CA 93635
2/21/2018	CCC Board Meeting	6770 Avenue 7-1/2, Firebaugh, CA 93622
2/22/2018	DM Coordination Committee	842 6th Street, Los Banos, CA 93635
2/28/2018	DM Communications Subcommittee	858 6th Street, Los Banos, CA 93635
3/1/2018	Fresno County Public Meeting	2220 Tulare Street, Fresno, CA 93721
3/1/2018	Merced County Farm Bureau – Water Symposium	2145 Wardrobe Ave, Merced, CA 95341
3/2/2018	SJREC GSA Meeting	541 H Street, Los Banos, CA 93635
3/13/2018	TIWD GSA Meeting	1269 West I Street, Los Banos, CA 93635
3/21/2018	CCC Board Meeting	6770 Avenue 7-1/2, Firebaugh, CA 93622
3/22/2018	DM Coordination Committee	842 6th Street, Los Banos, CA 93635
3/22/2018	SLCC Annual Grower Meeting	11704 W. Henry Miller Road, Dos Palos, CA
3/27/2018	DM Communications Subcommittee	859 6th Street, Los Banos, CA 93635
3/28/2018	CCID Annual Grower Meeting	1335 West I Street, Los Banos, CA 93635
3/28/2018	CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
4/6/2018	SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
4/11/2018	CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
4/17/2018	DM Technical Subcommittee	848 6th Street, Los Banos, CA 93635
4/18/2018	CCC Board Meeting	6770 Avenue 7-1/2, Firebaugh, CA 93622
4/24/2018	Madera County GSA Meeting	200 West 4th Street, Madera, CA 93637
4/26/2018	DM Coordination Committee	842 6th Street, Los Banos, CA 93635
5/4/2018	SJREC GSA Meeting	541 H Street, Los Banos, CA 93635
5/8/2018	TIWD GSA Meeting	1269 West I Street, Los Banos, CA 93635
5/14/2018	DM Public Workshop	867 6th Street, Los Banos, CA 93635
5/15/2018	DM Technical Subcommittee	849 6th Street, Los Banos, CA 93635
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DATE	MEETING DESCRIPTION	MEETING LOCATION
5/16/2018	Public Workshop	1033 W Las Palmas Ave, Patterson 95363
5/17/2018	Public Workshop	1246 Belmont Ave, Mendota 93640
5/22/2018	CCC Annual Grower Meeting	6770 Avenue 7-1/2, Firebaugh, CA 93622
5/23/2018	CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
5/24/2018	DM Coordination Committee	842 6th Street, Los Banos, CA 93635
5/28/2018	CCC Annual Shareholder's Meeting	6770 Avenue 7-1/2, Firebaugh, CA 93622
5/29/2018	DM Communications Subcommittee	860 6th Street, Los Banos, CA 93635
5/29/2018	Dos Palos City Council Meeting	1554 Golden Gate Avenue, Dos Palos, CA 93620
5/30/2018	Madera County GSA Advisory Committee	200 West 4th Street, Madera, CA 93637
6/1/2018	SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
6/4/2018	DM Technical Subcommittee	850 6th Street, Los Banos, CA 93635
6/11/2018	DM Coordination Committee	842 6th Street, Los Banos, CA 93635
6/11/2018	DM Technical Subcommittee	851 6th Street, Los Banos, CA 93635
6/13/2018	CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
6/19/2018	DM Technical Subcommittee	852 6th Street, Los Banos, CA 93635
6/20/2018	CCC Board Meeting	6770 Avenue 7-1/2, Firebaugh, CA 93622
6/22/2018	SJREC GSA Meeting	541 H Street, Los Banos, CA 93635
6/26/2018	DM Communications Subcommittee	861 6th Street, Los Banos, CA 93635
6/28/2018	Dos Palos City Council Meeting	1554 Golden Gate Avenue, Dos Palos, CA 93620
7/6/2018	SJREC GSA Meeting	541 H Street, Los Banos, CA 93635
7/14/2018	DM Communications Subcommittee	862 6th Street, Los Banos, CA 93635
7/17/2018	DM Technical Subcommittee	853 6th Street, Los Banos, CA 93635
7/18/2018	CCC Board Meeting	6770 Avenue 7-1/2, Firebaugh, CA 93622
7/24/2018	CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
7/26/2018	DM Coordination Committee	842 6th Street, Los Banos, CA 93635
7/31/2018	Merced County Board of Supervisor	2222 M Street, Merced, CA 95340
7/31/2018	TIWD GSA Meeting	1269 West I Street, Los Banos, CA 93635
8/3/2018	SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
8/13/2018	DM Coordination Committee	842 6th Street, Los Banos, CA 93635
8/14/2018	Newman City Council Meeting	938 Fresno Street, Newman, CA 95360
8/15/2018	CCC Board Meeting	6770 Avenue 7-1/2, Firebaugh, CA 93622
8/19/2018	CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
8/21/2018	DM Technical Subcommittee	854 6th Street, Los Banos, CA 93635
8/21/2018	Fresno County Board of Supervisors	2281 Tulare Street, Fresno, CA 93721
	GDE Workshop with CDFW, The Nature Conservancy	
8/24/2018	and Audobon Society	867 6th Street, Los Banos, CA 93635
8/29/2018	Madera County GSA Advisory Committee	200 West 4th Street, Madera, CA 93637
9/5/2018	Firebaugh City Council Meeting	1655 13th Street, Firebaugh, CA 93622
9/7/2018	SJREC GSA Meeting	541 H Street, Los Banos, CA 93635
9/10/2018	DM Coordination Committee	842 6th Street, Los Banos, CA 93635
9/11/2018	DM Communications Subcommittee	863 6th Street, Los Banos, CA 93635
9/18/2018	City of Gustine City Council	352 Fifth Street, Gustine, CA 95322
9/18/2018	DM Technical Subcommittee	855 6th Street, Los Banos, CA 93635
9/19/2018	CCC Board Meeting	6770 Avenue 7-1/2, Firebaugh, CA 93622
9/26/2018	CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
10/1/2018	DM Communications Subcommittee	864 6th Street, Los Banos, CA 93635
10/2/2018	Madera County GSA Meeting	200 West 4th Street, Madera, CA 93637
10/5/2018	SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
10/16/2018	DM Technical Subcommittee	856 6th Street, Los Banos, CA 93635
10/17/2018	CCC Board Meeting	6770 Avenue 7-1/2, Firebaugh, CA 93622
10/19/2018	DM Communications Subcommittee	865 6th Street, Los Banos, CA 93635

DATE MEETING DESCRIPTION	MEETING LOCATION
10/22/2018 Public Workshop	1600 16th Street, Firebaugh, CA 93622
10/24/2018 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
10/24/2018 Madera County GSA Advisory Committee	200 West 4th Street, Madera, CA 93637
10/24/2018 Public Workshop	1815 Scripps Drive, Los Banos, CA 93635
10/25/2018 Public Workshop	1033 W Las Palmas Ave, Patterson 95363
10/25/2018 SLCC Board Meeting	11704 W. Henry Miller Road, Dos Palos, CA
10/30/2018 DM Communications Subcommittee	866 6th Street, Los Banos, CA 93635
11/2/2018 SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
11/7/2018 Los Banos City Council Meeting	520 J Street, Los Banos, CA 93635
11/13/2018 City of Mendota City Council	643 Quince Street, Mendota, CA 93640
11/13/2018 TIWD GSA Meeting	1269 West I Street, Los Banos, CA 93635
11/14/2018 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
11/19/2018 DM Coordination Committee	842 6th Street, Los Banos, CA 93635
11/21/2018 CCC Board Meeting	6770 Avenue 7-1/2, Firebaugh, CA 93622
11/27/2018 DM Communications Subcommittee	867 6th Street, Los Banos, CA 93635
12/4/2018 DM Technical Subcommittee	857 6th Street, Los Banos, CA 93635
12/4/2018 Madera County GSA Meeting	200 West 4th Street, Madera, CA 93637
12/4/2018 TIWD GSA Meeting	1269 West I Street, Los Banos, CA 93635
12/7/2018 SJREC GSA Meeting	541 H Street, Los Banos, CA 93635
12/10/2018 DM Coordination Committee	842 6th Street, Los Banos, CA 93635
12/11/2018 City of Mendota City Council	643 Quince Street, Mendota, CA 93640
12/19/2018 CCC Board Meeting	6770 Avenue 7-1/2, Firebaugh, CA 93622
12/19/2018 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
1/4/2019 SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
1/8/2019 Madera County GSA Meeting	200 West 4th Street, Madera, CA 93637
1/8/2019 Madera County SGMA Meeting	200 West 4th Street, Madera, CA 93637
1/15/2019 TIWD GSA Meeting	1269 West I Street, Los Banos, CA 93635
1/15/2019 TIWD Special Meeting GSA-2	1269 West I Street, Los Banos, CA 93635
1/16/2019 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
1/29/2019 Fresno County Board of Supervisors	2281 Tulare Street, Fresno, CA 93721
2/1/2019 SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
2/12/2019 Madera County SGMA Meeting	200 West 4th Street, Madera, CA 93637
2/13/2019 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
3/1/2019 SJREC GSA Meeting	541 H Street, Los Banos, CA 93635
3/5/2019 Madera County SGMA Meeting	200 West 4th Street, Madera, CA 93637
3/13/2019 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
3/25/2019 CCID Annual Grower Meeting	1335 West I Street, Los Banos, CA 93635
3/28/2019 SLCC Annual Grower Meeting	11704 W. Henry Miller Road, Dos Palos, CA
4/2/2019 Madera County SGMA Meeting	200 West 4th Street, Madera, CA 93637
4/12/2019 SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
4/23/2019 Fresno County Board of Supervisors	2281 Tulare Street, Fresno, CA 93721
4/24/2019 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
5/3/2019 SJREC GSA Meeting	541 H Street, Los Banos, CA 93635
5/7/2019 Madera County SGMA Meeting	200 West 4th Street, Madera, CA 93637
5/14/2019 Fresno County Board of Supervisors	2281 Tulare Street, Fresno, CA 93721
5/15/2019 Los Banos City Council Meeting	520 J Street, Los Banos, CA 93635
5/22/2019 CCID Board Meeting	1335 West I Street, Los Banos, CA 93635
5/28/2019 CCC Annual Grower Meeting	6770 Avenue 7-1/2, Firebaugh, CA 93622
5/30/2019 TIWD Special Meeting GSA-2	1269 West I Street, Los Banos, CA 93635
6/4/2019 Madera County SGMA Meeting	200 West 4th Street, Madera, CA 93637
6/7/2019 SJRECWA Board Meeting	541 H Street, Los Banos, CA 93635
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DATE MEETING	DESCRIPTION	MEETING LOCATION
6/24/2019 CCID Board	l Meeting	1335 West I Street, Los Banos, CA 93635
6/30/2019 TIWD Spec	ial Meeting GSA-2	1269 West I Street, Los Banos, CA 93635
7/2/2019 Madera Co	unty SGMA Meeting	200 West 4th Street, Madera, CA 93637
7/12/2019 SJREC GSA	Meeting	541 H Street, Los Banos, CA 93635
7/24/2019 CCID Board	Meeting	1335 West I Street, Los Banos, CA 93635
8/2/2019 SJRECWA E	Board Meeting	541 H Street, Los Banos, CA 93635
8/5/2019 Firebaugh	City Council Meeting	1655 13th Street, Firebaugh, CA 93622
8/6/2019 Gustine Cit	y Council Meeting	352 5th Street, Gustine, CA 95322
8/6/2019 Madera Co	unty SGMA Meeting	200 West 4th Street, Madera, CA 93637
8/28/2019 CCID Board	l Meeting	1335 West I Street, Los Banos, CA 93635
9/3/2019 Madera Co	ounty SGMA Meeting	200 West 4th Street, Madera, CA 93637
9/4/2019 Los Banos	City Council Meeting/GSP Update	520 J Street, Los Banos, CA 93635
9/6/2019 SJRECWA E	Board Meeting	541 H Street, Los Banos, CA 93635
9/25/2019 CCID Board	Meeting	1335 West I Street, Los Banos, CA 93635
10/4/2019 SJREC GSA	Meeting	541 H Street, Los Banos, CA 93635
10/8/2019 Madera Co	ounty SGMA Meeting	200 West 4th Street, Madera, CA 93637
10/23/2019 CCID Board	Meeting	1335 West I Street, Los Banos, CA 93635
11/1/2019 SJRECWA E	Board Meeting	541 H Street, Los Banos, CA 93635
11/19/2019 FCWD Ann	ual Grower Meeting	2412 Dos Palos Road, Mendota, CA 93640
11/19/2019 TIWD-2 Pu	blic Hearing and GSP Adoption	1269 West I Street, Los Banos, CA 93635
11/25/2019 CCID Board	Meeting	1335 West I Street, Los Banos, CA 93635
12/2/2019 City of Fire	baugh Public Hearing and GSP Adoption	1655 13th Street, Firebaugh, CA 93622
12/3/2019 City of Gus	tine Public Hearing and GSP Adoption	352 5th Street, Gustine, CA 95322
12/4/2019 City of Los	Banos Public Hearing and GSP Adoption	520 J Street, Los Banos, CA 93635
12/10/2019 City of Mer	ndota Public Hearing and GSP Adoption	643 Quince Street, Mendota, CA 93640
12/10/2019 County of I	Merced Public Hearing and GSP Adoption	2222 M Street, Merced, CA 95340
12/10/2019 City of New	vman Public Hearing and GSP Adoption	938 Fresno Street, Newman, CA 95360
12/10/2019 County of F	Fresno Public Hearing and GSP Adoption	2281 Tulare Street, Fresno, CA 93721
12/13/2019 SJREC GSA	Public Hearing and GSP Adoption	541 H Street, Los Banos, CA 93635
12/17/2019 City of Dos	Palos Public Hearing and GSP Adoption	1554 Golden Gate Avenue, Dos Palos, CA 93620
12/17/2019 County of I	Madera Public Hearing and GSP Adoption	200 West 4th Street, Madera, CA 93637

# Appendix F. List of Interested Parties

	INTERESTED PARTI	ES FOR THE SJREC GSP	GROUP
Agency/Affiliation	Contact	Address	Email
		1102 S. Pine Street,	
Madera County Farm Bureau	Christina Beckstead	Madera, CA 93637	cbeckstead@maderafb.com
		350 S. Grand Avenue,	
		25th Floor, Los	
Mayer Brown LLP, Litigation Paralegal	David West	Angeles, CA 90071	dwest@mayerbrown.com
		830 S Street,	
		Sacramento, CA	
CDFW, Water Branch	Briana 'Bri' Seapy	95811	groundwater@wildlife.ca.gov
Grower in FCWD	Sal Fuentes		afuentes4681@sbcglobal.net
		555 Capitol Mall,	
		Suite 1290	
		Sacramento, CA	
The Nature Conservancy	Sandi Matsumoto	95814	
		Three Riverway	
		Suite 1600	
		Houston, TX 77056-	
King Ranch Inc	Lisa Ford	1967	lford@king-ranch.com
Morningstar Company	Jayne Gonsalves		jgonsalves@morningstarco.com
Westlands Water District	Kitty Campbell		kcampbell@westlandswater.org
Morningstar Company	Ron Dalforno		rdalforno@morningstarco.com
Self Help Enterprises	Sal Alhomedi		sala@selfhelpenterprises.org
County of Madera	Stephanie Anagnoson		stephanie.anagnoson@maderacounty.com

GSA'S IN THE DELTA-MENDOTA SUBBASIN			
Agency	Contact	Address	Email
		2174 Blossom Street, Dos Palos,	
City of Dos Palos GSA	Darrell Fonseca	CA 93620	cityofdp@cityofdp.com
	Garth Pecchenino		garth.pecchenino@qkinc.com
		352 Fifth Street, PO Box 16,	
City of Gustine	Doug Dunford	Gustine, CA 95322	ddunfird@cityofgustine.com
DM-II (Del Puerto WD)	Anthea Hansen	PO Box 1596, Patterson, CA 95363	ahansen@delpuertowd.org
Ora Loma Water District	Steve Sloan	264 I Street, Los Banos, CA 93635	d.raineri@sbcglobal.net
		2220 Tulare Street, 6th Floor,	
Fresno County - Management Area B	Bernard Jimenez	Fresno, CA 93721	bjimenez@co.fresno.ca.us
		2220 Tulare Street, 6th Floor,	
Fresno County - Management Area A	Bernard Jimenez	Fresno, CA 93721	bjimenez@co.fresno.ca.us
		456 Sixth Street, Gustine, CA	
City of Firebaugh	Mario Gouveia	95322	mgouveia@gouveiaengineering.com
		1133 P Street, Firebaugh, CA	
	Ben Gallegos	93622	bgallegos@ci.firebaugh.ca.us
		15990 Kelso Road, Byron, CA	
Central Delta-Mendota Region Multi-Agency GSA	Andrew Garcia	94514	andrew.garcia@sldmwa.org
Widren Water District GSA	Damian Aragona	259 I Street, Los Banos, CA 93635	<u>damian@jpprop.org</u>
		2222 M Street Merced CA 05240	
Merced County - Delta Mendota	Lacey Kiriakou	2222 M Street, Merced, CA 95340	lkiriakou@countyofmerced.com
		1269 W. I Street, Los Banos, CA	
Turner Island Water District - 2	Donald Skinner		dskinner@wolfseninc.com
		3800 Cornucopia way, Suite C,	
Northwestern Delta-Mendota GGSA	Walter Ward	Modesto, CA 95358	wward@envres.org
		1 Plaza, PO Box 667, Patterson, CA	
City of Patterson	Ken Irwin	95363	kirwin@ci.patterson.ca.us
		200 W. Fourth Street, Suite 3100,	
County of Madera - 3	Stephanie Anagnoson	Madera, CA 93637	stephanie.anagnoson@maderacounty.com
		411 Madison Avenue, Los Banos,	
City of Los Banos	Mark Fachin	CA 93635	mark.fachin@losbanos.org
		643 Quince Street, Mendota, CA	
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# Appendix G. Delta-Mendota Subbasin Communications Plan

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# Delta Mendota Subbasin Groundwater Management

# Sustainable Groundwater Management Act Communications Plan



Prepared by: Lisa Beutler, MWH/Stantec, Via CA Dept. of Water Resources, Facilitation Services Technical Assistance



June 2017

## Forward: How to use this Plan

This Communication Plan provides a high-level overview of near and long-term outreach and engagement strategies, tactics and tools. Its purpose is to assist the Groundwater Sustainability Agencies (GSAs) of the Delta Mendota Subbasin with stakeholder outreach and other related actions as required by the Sustainable Groundwater Management Act (SGMA) of 2014. It is presented as a working public draft, and should be considered a living document that is continuously refined and updated as circumstances suggest.

**Chapter 1:** Introduction and Background provides text and information about SGMA and the Delta Mendota Subbasin that can be repurposed directly into websites or printed materials by agencies and/or entities with an interest in SGMA and how it will affect the subbasin. This section also describes the communications activities mandated by SGMA.

**Chapter 2:** *Communications Plan Overview* provides communications planning goals and objectives as well as the scope. This section can be used in support of project management activities.

**Chapter 3:** *Situation Assessment* provides some of the context for communications activities. This section can be used in developing required assessments of stakeholder issues and interests. It also informs project management activities.

**Chapter 4:** Audiences and Messages identifies key subbasin audiences and message points for specific audience segments. The goal of this chapter is to provide information that can be used by the subbasin GSAs in preparing to work with key stakeholders.

**Chapter 5:** *Risk Management* is the summary of a communications risk assessment that considers subbasin communications strengths and weakness and proposes on-going adjustments based on best communication management practices. This section informs project management activities and provides a context for some of the recommended communications tactics.

**Chapter 6:** *Tactical Approaches* offers a communications to do list with specific communications activities relevant for project phases and subbasin audiences.

**Chapter 7:** *Measurements and Evaluation* outlines methods to determine the effectiveness of outreach and engagement.

**Chapter 8:** *Roles and Responsibilities* provides a sample list of tasks and illustrates the types of communications roles and responsibilities which might be assigned. This section should be incorporated into project management plans.

Subbasin GSAs should feel free to repurpose any or all parts of the document that will assist them in meeting SGMA requirements.

This document was developed with technical support provided by the California Department of Water Resources' (DWR) SGMA Facilitation Support Services Program and completed by the Communication and Engagement Group of MWH/Stantec.

# Delta Mendota Subbasin Sustainable Groundwater Management Act Communications Plan Working Draft

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# List of Acronyms and Abbreviations

Item	Description	
Basin	Groundwater Basin or Subbasin	
Coms Plan	Delta Mendota Subbasin, Sustainable Groundwater Management Act, Working Draft	
	Communications Plan	
CSD	Community Service District(s):	
CV-SALTS	Central Valley Salinity Alternatives for Long-Term Sustainability	
DAC	Disadvantaged Communities	
DMC	Delta-Mendota Canal	
DWR	California Department of Water Resources	
GSA	Groundwater Sustainability Agency	
GSP	Groundwater Sustainability Plan	
IRWMP	Integrated Resource Water Management Plan	
PDF	Portable Document Format	
RCD	Resource Conservation District(s)	
SGMA	Sustainable Groundwater Management Act	
SLDMWA	San Luis Delta- Mendota Water Authority	
State Board	State Water Resources Control Board	

Item	Description	
SA	Situation Assessment	
USGS	United States Geological Survey	

## **Revision History**

## Table 1. Revision History

Revision History			
Revision/Dock Title #	Date of Release	Author	Summary of Changes

## INTRODUCTION AND BACKGROUND

The purpose of this Communication Plan is to assist the Groundwater Sustainability Agencies (GSAs) of the Delta Mendota Subbasin with stakeholder outreach and other related actions as required by the Sustainable Groundwater Management Act (SGMA) of 2014. Its chapters identify key stakeholders and provide a high-level overview of near and long-term outreach and engagement strategies, tactics and tools. The plan was developed with technical support provided by the California Department of Water Resources' (DWR) SGMA Facilitation Support Services Program.

## 1.1. SGMA Basics<sup>1</sup>

After decades of debate, in 2014 California lawmakers adopted SGMA. This far-reaching law seeks to bring the State's critically important groundwater basins into a sustainable regime of pumping and recharge. The change in water management laws has created new obligations for residents and water managers in the Delta-Mendota Groundwater Subbasin. The San Luis Delta- Mendota Water Authority (SLDMWA) is assisting its members in implementation of this law.



SGMA requires, **by June 30, 2017**, the formation of locallycontrolled GSAs in many of the State's groundwater basins and subbasins (basins). A GSA is responsible for developing and implementing a **groundwater sustainability plan** (GSP). These plans assist the basins in meeting sustainability goals. The primary goal is to maintain sustainable yields without causing undesirable results.

## 1.1.1. <u>GSAs & GSPs</u>

Any local public agency that has water supply, water management, or land use responsibilities in a basin can decide to become a GSA. A single local agency can decide to become a GSA, or a combination of local agencies can decide

to form a GSA by using either a Joint Power Authority (JPA), a memorandum of agreement (MOA), or other legal agreement. If no agency assumes this role the GSA responsibility defaults to the County; however, the County may decline.

A GSP may be any of the following (Water Code § 10727(b)):

- A <u>single plan</u> covering the entire basin developed and implemented by <u>one GSA</u>.
- A <u>single plan</u> covering the entire basin developed and implemented by <u>multiple</u> <u>GSAs</u>.

<sup>&</sup>lt;sup>1</sup> Sections on SGMA are largely drawn, in whole or in part, from publicly available materials from the Department of Water Resources. For more see: <u>http://www.water.ca.gov/groundwater/sgm</u>

 Subject to Water Code Section 10727.6, <u>multiple plans</u> implemented by <u>multiple</u> <u>GSAs</u> and coordinated pursuant to a <u>single coordination agreement</u> that covers the entire basin.

If local agencies are unable to form an approved GSA and/or prepare an approved GSP in the required timeframe, then the basin or subbasin would be considered unmanaged. Unmanaged groundwater basins and subbasins are subject to State Water Resources Control Board (State Board) oversight. This is true even if the vast majority of the subbasin is covered by a plan. Should intervention occur, the State Board is authorized to recover its costs from the GSAs.

## **1.2.** SGMA Communications and Engagement Requirements

SGMA includes specific requirements for communications and engagement by each planning phase. **Figure 1** (next page) illustrates the requirements and provides water code references. The GSP submittal guidelines also describe the outreach and engagement documentation to be submitted with the plan. **Table 2** describes the submittal requirements. A full list of codes and requirements is also provided in **Appendix 1**.

GSP Regulations Section	Requirement	Description	
Article 5. Plan Conte	ents, Sub-article 1. A	dministrative Information	
354.10	Notice and Communication	<ul> <li>Description of beneficial uses and users</li> <li>List of public meetings with dates</li> <li>GSP comments and responses</li> <li>Decision-making process</li> <li>Public engagement process</li> <li>Method(s) to encouraging active involvement</li> <li>Steps to inform the public on GSP implementation progress</li> </ul>	

Table 2	. GSP	Submittal	Requirem	ents <sup>2</sup>
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## 1.3. Planning Approach

While the SLDMWA is assisting with the coordination of GSP(s) development, this Communications Plan (Coms Plan) is offered for the voluntary use of all of the GSAs of the Delta-Mendota Subbasin. A full Coms Plan schedule should be developed in conjunction with the overall GSP(s) development schedule. One additional option is for the Coordination Committee of GSAs to provide overall communications guidance. This could potentially be included in a section of the Coordination Agreement.

<sup>&</sup>lt;sup>2</sup> Guidance Document for the Sustainable Management of Groundwater, Preparation Checklist for GSP Submittal, Department of Water Resources, December 2016

#### Figure 1. Stakeholder Engagement Requirements



#### **Stakeholder Engagement Requirements by Phase**

Resources, June 2017

Stakeholder Communication and Engagement Department of Water

An important additional step will be establishing, in conjunction with the multiple GSAs, the roles and responsibilities for implementing the Coms Plan.

## 1.4. SGMA and the Delta Mendota Subbasin<sup>3</sup>

The Delta-Mendota Subbasin of the San Joaquin Valley Groundwater Basin is a long, relatively narrow groundwater basin that covers portions of five counties, from north to south, San Joaquin, Stanislaus, Merced, Madera and Fresno Counties (see Figure 2). The Delta-Mendota sub-basin is bounded on the west by the Tertiary and older marine sediments of the Coast Ranges. The northern boundary (from west to east) begins on the west by following the Stanislaus/San Joaquin County line, then deviates to the north to encapsulate all of the Del Puerto Water District before returning back to the Stanislaus/San Joaquin County line. The boundary continues east then deviates north again to encapsulate all of the West Stanislaus Irrigation District before returning back to the Stanislaus/San Joaquin County line. The boundary continues to follow the Stanislaus/San Joaquin County line east until it intersects with the San Joaquin River.



Figure 2. Delta Mendota Subbasin

The eastern boundary (from north to south) follows the San Joaquin River to within Township 11S, where it jogs eastward along the northern boundary of Columbia Canal Company and then follows the eastern boundary of Columbia Canal company until intersecting the northern boundary of the Aliso Water District. The boundary then heads east following the northern and then eastern boundary of the Aliso Water District until intersecting the Madera/Fresno County line. The boundary then heads westerly following the Madera/Fresno County line to the eastern boundary of the Farmers Water District. The boundary then heads southerly along the eastern boundary of the Farmers Water District, and continues southerly along the section line to the intersection with the northern rightof-way of the railroad. The boundary then heads east along the northern right-of-way of the railroad until intersecting with the western boundary of the Mid-Valley Water District. The boundary then heads south along the western boundary of the Mid-Valley Water District to the intersection with the northern boundary of Reclamation District 1606. The boundary then heads west and then south following the boundary of Reclamation District 1606 and James Irrigation District until its intersection with the Westlands Water District boundary.

The southern boundary (from east to west) matches the northerly boundaries of Westlands Water District legal jurisdictional boundary last revised in 2006. The boundary then

<sup>&</sup>lt;sup>3</sup> Information related to the Delta Mendota subbasin is drawn directly from <u>http://sgma.water.ca.gov/basinmod/basinrequest/preview/23</u>.

proceeds west along the southernmost boundary of the San Luis Water District. The boundary then projects westward from this alignment until intersecting the Delta-Mendota sub-basin Western boundary described above.

### 1.5. Delta-Mendota Subbasin GSP Planning

The GSAs of the Delta-Mendota Subbasin intend to work together to meet Sustainable Groundwater Management Act (SGMA) requirements and prepare a Groundwater Sustainability Plan (GSP) or coordinated Sustainability Plans by June 31, 2020. The San Luis Delta- Mendota Water Authority (SLDMWA) is assisting its members and non-members in planning and implementation of this law and has been directly assisting a subset of the local GSA eligible agencies in organizing to accomplish required SGMA tasks. The SLDMWA has also hosted informal, information meetings with all of the subbasin GSAs.

While SLDMWA coordinated GSAs are confident in their ability to prepare a GSP for the areas under their jurisdiction, SGMA requires that an approved GSP or multiple coordinated GSPs are in place to provide sustainable management for the entire subbasin. The identified GSAs have been asked to determine how they wish to proceed in individual GSP development or a coordinated single GSP by July 2017 and whether or not they wish to participate in the Prop 1 Sustainable Groundwater Planning Grant as a joint request.

### 1.6. Delta Mendota Subbasin GSAs

Following are the DWR identified agencies (as of June 15, 2017).<sup>4</sup>

- 1. Aliso Water District
- 2. Central Delta-Mendota Region Multi-Agency GSA
- 3. City of Dos Palos
- 4. City of Firebaugh
- 5. City of Gustine
- 6. City of Los Baños
- 7. City of Mendota
- 8. City of Newman
- 9. City of Patterson
- 10. County of Madera-3
- 11. DM-II
- 12. Farmers Water District
- 13. Fresno County-Management Area 'A'
- 14. Fresno County-Management Area 'B'
- 15. Grasslands Groundwater Sustainability Agency
- 16. Merced County-Delta-Mendota

<sup>&</sup>lt;sup>4</sup> See: <u>http://sgma.water.ca.gov/portal/</u>

- 17. Northwestern Delta-Mendota GSA
- 18. Ora Loma Water District
- 19. Patterson Irrigation District
- 20. San Joaquin River Exchange Contractors Water Authority
- 21. Turner Island Water District-2
- 22. West Stanislaus Irrigation District GSA
- 23. Widren Water District GSA

## COMMUNICATIONS PLAN OVERVIEW

Communication is the process of transmitting ideas and information. According to the Project Management Institute, 75%-90% of a project manager's time is spent communicating. A Coms Plan provides the purpose, method, messages, timing, intensity, and audience of the communication, then describes who will do the communicating, and the frequency of the communication (see **Figure 3**.)





## 2.1. Purpose

The purpose of the Delta-Mendota Subbasin, Sustainable Groundwater Management Act, Coms Plan is to outline the information and communications needs of the project stakeholders and provide a roadmap to meet them. The Coms Plan then identifies how communications activities, processes, and procedures will be managed throughout the project life cycle.

## 2.2. Importance

While communications are important in every project, a well-executed communications strategy will be essential to the success of the GSP(s) development and adoption process. The financial and regulatory stakes are high and communication missteps can create project risks. Further, development of a viable GSP(s) will require an on-going collaboration among all the stakeholders, both organizational and external. The plan will be comprehensive and consider multiple variables, a range of system elements and project costs and benefits. Stakeholder input will be needed to refine GSP requirements and fully

define the water management system, and potential impacts, costs and benefits that may result in managing for sustainability.

## 2.3. Scope

The plan focuses on formal communication elements. Other communication channels exist on informal levels and enhance those discussed within this plan. This plan is not intended to limit, but to enhance communication practices. Open, ongoing communication between stakeholders is critical to the success of the project.

## 2.4. Communications Goal

Development, adoption and implementation of the GSP(s) will require basin external stakeholders, other agencies, staff, managers, and the multiple GSA Boards to evaluate choices, make decisions and commit resources.

The core communications goal is to plan for and efficiently deliver clear and succinct information:

- At the right time
- To the right people
- With a resonating message

This is done to facilitate quality decision making and build accompanying public support

## 2.5. Communications Objectives

The Coms Plan Objectives are to present strategies and actions that are:

- Realistic and action-oriented
- Specific and measurable
- Minimal in number (a few well delivered are better than many mediocre efforts)
- Audience relevant

## 2.6. Strategic Approach

Three primary communications strategies have been identified for the GSP(s) development.

- 1) Fully leverage the activities of existing groups. This practical approach is cost effective and respectful of the limited time that stakeholders have to participate in collaborative processes.
- 2) Provide targeted, communications and outreach to opinion leaders in key stakeholder segments.
- Provide user friendly information and intermittent opportunities through existing communication channels and open houses or workshops to allow interested stakeholders (internal and external) to engage commensurate with their degree of interest.

## 2.7. Communications Governance, Communications Team

Given the relatively large number of stakeholders, a recommendation for coordinated efforts, and the legal requirements for outreach<sup>5</sup>, some form of communications governance is recommended. Several governance options for consideration are offered in Appendix 2. The actual form of the governance is less important than a clear understanding of the roles and responsibilities of those responsible for ensuring required communication. For the purpose of this document, an assumption is made that some form of governance will be identified and a communications team (which may be an individual or multiple individuals, and/or include the project consultants) is designated.

A driving consideration for this recommendation is the level of effort associated with required activities and the fact that communications are highly time dependent. That means that communications activities should be occurring that may happen outside of regularly scheduled GSA meetings. In this case delegation with guidance is efficient and effective.

## 2.8. Constraints

All projects are subject to limitations and constraints as they must be within scope and adhere to budget, scheduling, and resource requirements. These constraints can be even more challenging in projects with multiple agencies as will be the case with the development and coordination of multiple GSPs.

There are also legislative, regulatory, technology, and other organizational policy requirements which must be followed as part of communications management. These limitations must be clearly understood and communicated where appropriate. While communications management is arguably one of the most important aspects of project management, it must be done in an effective and strategic manner recognizing and balancing the multiple constraints.

All project communication activities should occur within the project's approved budget, schedule, and resource allocations. The GSP(s) project managers and the leadership of the participating GSAs should have identified roles in ensuring that communication activities are performed.

To the extent possible, to support collaboration and reduce costs, GSP(s) partners should utilize standardized formats and templates as well as project file management and collaboration tools.

<sup>&</sup>lt;sup>5</sup> See Appendix 1

## SITUATION ASSESSMENT

## 3.1. Introduction

The challenges of asking a community to make changes in how things are done, or forging an agreement among multiple parties are often large. Prior to preparing a Coms Plan, a neutral, 3<sup>rd</sup> party facilitator conducted a stakeholder Situation Assessment (SA).

The facilitator's role was to provide an independent evaluation of potential stakeholder's interest in coordination and governance for GSA formation and GSP development and identify any barriers or concerns that would need to be addressed for the GSA formation process and GSP(s) development to be successful.

## 3.2. Situation Assessments

An SA is an information-gathering process that informs outreach, engagement and collaboration. As part of preparing the basin communication's process, it was important to know more about:

- Stakeholder Categories
- Opinion leaders
- Regulatory and political context
- Advocates and detractors
- Attitudes and knowledge
- Other elements useful to the crafting of decisions

An assessment is also a low risk approach to education and signaling a future relationship. It facilitates the community's appraisal of its needs, wants and values. A well-crafted assessment sets the stage for the parties to better understand and interpret their situation so that they can make informed decisions for actions, in the short term and for the future.

The Delta-Mendota subbasin SA included background research and interviews. Interviews were usually with individuals but in a few cases a very small group was convened. To encourage candor, the results of the input process were bundled so those interviewed were not individually identified unless they explicitly indicated they wished to share their individual response.

## 3.3. Background Research

The facilitator worked closely with the SLDMWA and DWR to identify useful documents, plans and activities that might inform the overall communications planning process.

## 3.4. Interviews and Consultations

Using information gathered during the background research and similar GSA formation efforts throughout the state, the facilitator worked with the SLDMWA to craft interview questions. The facilitator also provided some selection criteria to the SLDWMA to help identify a representative group of interview candidates. Once selected, the SLDMWA staff and facilitation team invited the interviewees to participate. In addition to full interviews,

additional calls and in person communications were conducted to acquire amplifying information. **Figure 4** provides a quick overview.

#### Figure 4. Interview and Consultation Quick Facts



Selected participants were all engaged or otherwise stakeholders in some aspect of the basin GSA development process.

A project background sheet was provided in advance of each formal interview and used again during the interviewee discussions with the facilitator. Each interview followed the same format and included 16-18 questions (depending on whether or not a follow-up question was needed).

The questions covered the following topics pertaining to the GSA formations and GSP(s) development:

- 1. Overarching perspectives from each key stakeholder on general groundwater conditions, GSA governance; subbasin management and associated SGMA compliance
- 2. Preferred methods to achieve groundwater sustainability consistent with SGMA requirements
- 3. The level of agreement/conflict around groundwater governance across the range of stakeholder perspectives
- 4. Experience with facilitated processes, outreach and engagement, and the goals for such support
- 5. Potential configurations of governance and formations of GSAs and GSP development

## 3.5. Summary of key findings

Interview results indicate an overall positive environment for the project and project communications; however, the effort will require interactions of a large number of parties and planning for an extremely complex system. Following are the reflections, ideas and suggestions of those contacted.

#### 3.5.1. Related to Groundwater Sources and Trends

• Significant observed impacts associated with Weather, Water Project Deliveries and Cropping Patterns – Participants observed a declining groundwater situation and were able to attribute it to drought and weather (particularly timing of seasonal rainfall and periods of prolonged, higher temperatures), conversion to permanent crops, and significant changes in access to surface water.

- Surface & Groundwater Nexus As noted in comments related to access to surface water, there was a clear understanding of the surface/groundwater nexus. Many believed that any realistic solution would have to include a full assessment of the region's surface water future.
- Extremely Complex Systems Many of those interviewed reported that parts of the subbasin were doing fine and could, with good management, be sustainable. They described problems as being primarily in pockets of the subbasin. They also characterized some parts of the subbasin as not being managed sustainably and indicated that they believe this would have continued had SGMA not passed. While it was generally agreed that it would have been better if SGMA was not driving the change, they felt change would not occur without something like SGMA. Several of the participants were able to describe specific locations and situations that illustrated this.

Issues related to operations of the Bureau of Reclamation, the Delta-Mendota Canal (DMC), the Mendota Pool and restoration activities are of keen interest to all the stakeholders. Everyone was familiar with issues of subsidence and with the facts and figures represented in graphics like those in **Figure 5**, prepared by the United States Geological Survey (USGS).<sup>6</sup>

Many perceived that groundwater supplies for municipal uses in some parts of the basin were at risk.

 Historic Rights and Arrangements – Access to surface water is based on numerous historic rights and agreements as well as more contemporary agreements. As such there is no single description of the status of surface water availability among the many subbasin GSAs,<sup>7</sup> although there is a strong understanding of the rights and arrangements that do exist.<sup>8</sup>

<sup>&</sup>lt;sup>6</sup> U.S. Department of the Interior | U.S. Geological Survey: <u>https://ca.water.usgs.gov/projects/central-valley/delta-mendota-canal.html</u>, Page Last Modified: Monday, 20-Mar-2017 22:39:47 EDT

<sup>&</sup>lt;sup>7</sup> A full inventory of water rights and arrangements for the subbasin GSAs is recommended to be prepared as part of the GSP planning process.

<sup>&</sup>lt;sup>8</sup> In 2010 there were 1,403 water rights claimed in the San Joaquin Delta watershed, the largest number of any watershed in the State. [Source: Associated Press: Original data source is State Water Resources Control Board eWRIMS, Database



Figure 5. USGS Illustration of the DMC and Subsidence

The hierarchy of water rights as well as laws related to groundwater rights will be a significant factor in GSP negotiations.

Another historical factor related to sustainability is the character of land ownership. There was a perceived difference in the values placed on sustainability by multi-generational family farms versus investor driven agriculture and/or water development.

#### 3.5.2. <u>Related to GSA Governance; Subbasin Management and SGMA</u> <u>Compliance</u>

 Numbers - The subbasin includes numerous Water Agencies (35) and other potential GSA eligible agencies including Cities and Counties (such as Dos Palos, Firebaugh, Gustine, Los Baños, Mendota, Newman, Patterson, Fresno, Madera, Merced, San Joaquin, and Stanislaus) and Community Service Districts (CSDs) including among others Grayson, Westley, and Volta, as well as multiple Resource Conservation Districts (RCDs) that for the most part were within the general boundaries of other GSA eligible authorities (Panoche, Poso and Grasslands as an example).

By the June 30, 2017 filing deadline, 23 eligible entities had formally filed GSA formations and met SGMA requirements for subbasin coverage.

Even with this large number of GSA entities, during the SA interviews and in a follow-up survey, most agencies indicated a preference for a reduced number of GSPs and potentially just one or two.

At the time of this assessment there was not a full understanding of all of the potential requirements of being a GSA and ultimately what might be required to prepare a compliant GSP.

Table 3. Number of Subbasi	n Public	Water	Agencies
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Number of Public Water Agencies				
<ul> <li>Merced County</li> <li>Fresno County</li> <li>Broadview WD</li> <li>Centinella WD</li> <li>Central California ID,</li> <li>Davis WD</li> <li>Del Puerto WD</li> <li>Eagle Field WD</li> <li>El Solyo WD</li> <li>Farmers WD</li> <li>Firebaugh Canal WD</li> </ul>	<ul> <li>Foothill WD</li> <li>Fresno Slough WD</li> <li>Grasslands WD</li> <li>Hospital WD</li> <li>Kern Canon WD</li> <li>Laguna WD</li> <li>Mercy Springs WD</li> <li>Mustang WD</li> <li>Oak Flat WD</li> <li>Orestimba WD</li> <li>Oro Loma WD</li> <li>Pacheco WD</li> </ul>	<ul> <li>Panoche WD</li> <li>Patterson WD</li> <li>Romero WD</li> <li>Salado WD</li> <li>San Luis Canal Company</li> <li>San Luis WD</li> <li>Santa Nella C.WD</li> <li>Sunflower WD</li> <li>Tranquility ID</li> <li>West Stanislaus ID</li> <li>Widren WD</li> <li>Quinto WD</li> </ul>		

At the time of this assessment participants did not fully recognize the potential number of stakeholders and/or the requirements to conduct outreach.

Subbasin Governance Structures – Many individuals and entities within the subbasin have experience working in cooperative governance and related structures. For example, the SLDMWA provides leadership for an Integrated Resource Water Management Plan (IRWMP) illustrated in Figure 6<sup>9</sup> on the following page. Many of the stakeholders are also involved with Irrigated Lands Coalitions (see Figure 7).<sup>10</sup>

Likewise, many are also involved in efforts related to the Central Valley Salinity Alternatives for Long-Term Sustainability (CV-SALTS) initiative (see **Figure 8**).

<sup>&</sup>lt;sup>9</sup> Source : San Luis & Delta-Mendota Water Authority, Westside-San Joaquin Integrated Water Resources Plan, July 2014

<sup>&</sup>lt;sup>10</sup> Source: Central Valley Regional Water Resources Control Board
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## Existing Cooperative / Collaborative Governance Structures with Delta Mendota Subbasin Stakeholders



Figure 6. Integrated Regional Water Management Groups



Figure 8. CV-Salts Initiative

CV-Salts was launched to develop sustainable salinity and nitrate management planning for the Central Valley. (See **Figure 8**.<sup>11</sup>)

Finally, there are multiple arrangements in place related to surface water transfers and other previous groundwater management planning efforts.

Experience with these programs has created a capacity for collaborative planning that will be essential for GSP development. It also creates opportunities to access and leverage existing stakeholder meetings and events rather than needing to convene multiple new stakeholder processes.

#### 3.5.3. Issues to be Addressed in Creating a Sustainability Plan

Some of the participants indicated they had an extremely good understanding of their section of the subbasin, with exact and extensive records to support their perspective. They found that making projections using historical data had been more reliable than some of the groundwater models that were in use.

In thinking about development of a GSP they felt there could be some difficulty in developing water balances due to lack of quality data for some locations. Another mild concern was the potential for disagreements about the selection of a groundwater model(s) or reconciling differences among methods.

Still another concern was the capacity of the GSAs and/or GSA members to fully participate. Some of these agencies are very lightly staffed and have varying levels of knowledge related to groundwater management. All of the participants had significant other duties prior to the passage of SGMA.

One concern, expressed after completion of the assessment, was the potential for some agencies to simply opt out of participating in the development of a GSP but still receive the benefits of the region having an approved plan without having contributed to the larger good of the subbasin.

#### 3.5.4. Representation

The State Board lists the following as <u>Required Interested Parties</u> for the purpose of SGMA outreach:

- All Groundwater Users
- Holders of Overlying Rights (agriculture and domestic)
- Municipal Well Operators and Public Water Systems
- Tribes
- Counties
- Planning Departments /Land Use
- Local Landowners
- Disadvantaged communities
- Business

<sup>11</sup> Ibid



- Federal Government
- Environmental Uses
- Surface Water Users (if connection between surface and ground water)

All of these stakeholder categories were contacted in the interview process excepting tribes. In the case of tribes, there are no classified tribal lands in the Delta-Mendota subbasin, therefore no planning, outreach or communication needs are currently anticipated for tribes.

Due to subbasin characteristics, a primary focus of the assessment was on agricultural,

disadvantaged communities (DACs) and municipal groundwater users.

 Related to Agricultural Representation - most respondents believed that the elected leadership of the GSA agencies would do a good job in representing agriculture and noted that many of them were growers themselves. It was also noted that farmers were



busy and would be far more interested in any specifics of a GSP that would impact operations or the degree of certainty about water availability than the particulars of GSA governance.

 Regarding DACs - Much of the subbasin and its counties (San Joaquin, Stanislaus, Merced, and Fresno) have communities that meet the DAC definition and the region is generally considered disadvantaged. The ability of DACs to participate in GSP development was considered limited and it was thought that there would be a need for specific and direct outreach to DACs through elected leadership and via use of trusted community advocates. As part of the SA, several of those interviewed identified themselves as being able to represent a DAC perspective and one in particular was particularly concerned about the availability of Spanish language materials. As a result, Spanish language materials were included in the meeting materials of the public GSA adoption meetings and the SLDMWA provided a fluent Spanish speaker to assist with meetings.

In the past, to promote DAC identification and involvement, the Westside-San Joaquin IRWM previously conducted an extensive survey of private and public community representatives to educate and encourage understanding of the IRWM process, to help understand the issues confronted by DACs, and to

better address the needs of minority and/or low-income communities. This effort resulted in identification of DACs in the Region and an initial list of 22 projects that would benefit DACs and low-income communities. Given known constraints on this community it is recommended that more focused DAC outreach should be coordinated with the IRWM. This effort is now in progress.

- *Regarding Municipals* The SA outreach also included interviewing Municipal Stakeholders. A significant number of the Cities are fully dependent on wells for water supply and issues related groundwater management are of grave concern. These representatives all felt that even while it would be difficult to make time to participate in GSAs and GSP development, that they must make the time. Many had also determined that they wished to form their own GSA to reflect their specific interests in any kind of broader GSP negotiation.
- Regarding Environmental Interests There appeared to be a less defined stakeholder segment representing traditional, environmentally focused issues. Outreach was made to subbasin government agencies that often serve as a surrogate for these interests and an informal consultation occurred with a representative of the Planning and Conservation League to identify any known, active stakeholders. However, no specific entity or individual was identified by those contacted. A general perception was that this community would desire engagement and would designate representatives if the GSP development was thought to potentially impact existing restoration or other environmental concerns but the formation of GSAs per-se, was of less interest. The next phase of communications should include outreach to organizations such as Audubon, the Nature Conservancy and Ducks Unlimited just to ensure due diligence. These connections will be important going forward, particularly if environmental issues are identified.
- Regarding Industrial Users The region includes some industrial water users. This sector has a relatively lower percent of water use compared to other subbasins users; however, representatives of the sector pointed out how essential access to water was to their industry. The interviewees also emphasized how important these industries were to the local economies. There was a stated concern about representation since there didn't appear to be a direct way to engage, particularly with multiple GSAs being formed.





 Regarding Counties & Planning Agencies – All of the subbasin counties have designated representatives and all are assisting with GSA coverage for areas not otherwise covered by a GSA. All of the city and county representatives had direct engagement with the planning arms of their jurisdictions, or were staff to the planning departments. These representatives, like the municipal representatives, viewed this as critical issue even as it creates new workload for the already busy entities.

#### 3.5.5. <u>Communications and Facilitation Preferences</u>

Participants were asked to describe their communications preferences. Several offered specific suggestions on written materials. Most did not believe there would be a need for a high frequency of communications directly with non-GSA stakeholders.

Several suggested using regularly scheduled activities of existing groups and gatherings to share information rather than creating stand-alone events. They listed annual meetings of the water agencies as one good venue as well as meetings related to the IRWM and Irrigated Lands. Several also thought that it would be good to go to places like Farmers Markets, particularly for the disadvantaged communities, and County Fairs.

Farm Bureau representatives also indicated a willingness to support outreach efforts. The Merced Farm Bureau, in particular, has already helped to advertise public meetings related to GSA formations.

Related to facilitation there was not a broad exposure to professional facilitators among many of the stakeholders. Even so, participants consistently listed qualities such as fairness and transparency, a good understanding of the issues, and confidence as helpful facilitator strengths. There was a sense that the GSAs would not need hand holding but that facilitation could be useful for helping the stakeholders forge decisions and making what many believed would need to be compromises.

#### 3.5.6. Success Factors, Barriers to Success

The participants were asked to describe their view on the odds for success as well as any barriers that would prevent successful completion of a GSP.

Overall, most participants expressed a medium to high likelihood for success. They noted that the carrot (grants and technical support) and stick (significant regulatory intervention) by the State creates a dynamic that is supportive to success.

Participants stated barriers related to the capacity of the GSAs to participate and ultimately agree to, and implement changes. The much diffused governance structure of multiple GSAs amplifies this dilemma as do actions beyond the control of the subbasin entities (such as climate and water deliveries).

In addition to perceived barriers, participants outlined their thoughts on opportunities and success strategies.

- Drought While the drought was unwelcome it increased awareness of the need for changes. Many felt it would be easier to move forward while the topic is prominent in everyone's minds.
- Short and Long Game Several suggested it will be important to have a plan that includes long and short term strategies and activities.
- Integrated Planning Many of the participants emphasized the importance of integrated planning.

#### 3.5.7. Other Comments and Advice

Many participants expressed appreciation for being contacted and invited the facilitator to contact them again if there were questions.

## 3.6. **Promising messages and methods**

Three primary communications strategies have already been identified for the GSP(s) development:

- Leveraging the activities of existing groups
- Providing targeted, communications and outreach to opinion leaders in key stakeholder segments
- Providing user friendly information and intermittent opportunities for a broader range of stakeholders

The same strategies aligned with the recommendations of the SA participants. These methods will allow stakeholders to engage commensurate with their degree of interest while providing sufficient information to ensure long-term success for plan development and implementation.

# AUDIENCES AND MESSAGES

GSA formation and GSP(s) development, like most large planning efforts, consists of a broad range of stakeholders with differing interests and influence.

## 4.1. Two Core Audience Segments

This Coms Plan Anticipates two core audience segments. First is the subbasin GSA Boards and the communications among and between themselves. This audience segment is significant in size given that 23 GSAs will be working to develop a GSP(s) and each GSA has its own Board and audiences.



Figure 9. Two Core Audience Segments

The second audience is the subbasin stakeholders as identified in SGMA. This audience is also large. Many of the stakeholders are shared by the GSA Boards and some of the larger stakeholder segments are also represented on the GSA Boards (see **Figure 9**).

Nearly all of the communications strategies apply to both segments; however, some strategies apply to one or the other specifically and are so identified.

## 4.2. Communications and Change Management

The process of adopting and implementing a GSP will require significant change management. Communications planning should encompass basic change management approaches. Messages should also evolve over time and be tied to the planning process and key decision points. Then, for each audience and each major planning step, communications must do the following:

- 1. Describe what the actual proposed plan (change) is
- 2. Articulate how the change will directly impact the category of stakeholder involved
- 3. Outline the methods that will be used to implement the plan (change)
- 4. Define the costs and benefits of changing and not changing, and what future conditions will be if change does not occur
- 5. Consider unintended consequences and others that may also be impacted by the same change then develop a strategy to engage them
- 6. Offer opportunities for input and for stakeholders and others to improve the approach

The communications requirements for large changes are often underestimated. Some experts indicate that messages may need to be delivered up to 8 different times to be fully absorbed. Communications needs will also evolve as the GSP planning progresses. **Table 4** provides a sample of early communications that focus on SGMA and groundwater basics.

Element	What the Change Is	How it will affect the Stakeholder	How the change will be Implemented	Why it is a good idea
Early Phase GSP Development	<ul> <li>Locally governed GSAs will work together to sustainably manage ground water.</li> <li>The Subbasin /Basin is required to ensure Sustainable Groundwater Management by submitting a sustainability plan by 2020.</li> <li>The plan must be implemented and found to result in sustainable management by 2040</li> </ul>	<ul> <li>(Unique to audience type)</li> <li>Changes in the current methods of acquiring and utilizing groundwater may occur.</li> <li>May affect future decisions related to crop types and decisions related to conjunctively using surface water.</li> <li>May provide additional project resources to the DAC communities</li> </ul>	A collaborative approach is being undertaken to prepare the plan with multiple GSAs coordinating with the SLDMWA as the planning organizer.	<ul> <li>Sustainable and wise use of groundwater allows for the success of future generations and creates greater certainty for today's beneficial users.</li> <li>Failure to act may result in negative regulatory consequences.</li> </ul>

Table 4. Sam	nle – Farly Phase	Message Flemer	nts for Subbasin	Stakeholders
Table 4. Jaili	pie – Laity Fliase	iviessage Liemei		Stakenoluers

As part of the GSP planning process, the next phase of communications will also need to communicate the requirements for sustainability and how they are achieved in the context of the Delta-Mendota subbasin. Then, communications related to GSP specifics and adoption will require additional outreach, targeted to specific audiences.

## 4.3. Tied to Decision Making

Communications should also be tightly linked to decision making. For each anticipated decision, stakeholders for that decision should be identified and the following addressed.

- 1. Who (Is the stakeholder)
  - a. An impacted party?
  - b. A potential planning partner?
  - c. A potential provider of services or resources?
  - d. A regulator of the activity?

(Note: Maybe more than one category.)

- 2. What (What is the interest of the stakeholder? How will the stakeholder be affected? What are the stakeholders' needs?)
- 3. Who (Who is the right messenger for the information)
- 4. How (How should the information be delivered? What are the best methods?)
- 5. When (What is the appropriate timing for the messages?)
- 6. Engagement and Knowledge Transfer (How do we create two-way communications?))

Table 5 illustrates some of these ideas.

#### **Table 5. Communications Planning Questions**



## 4.4. GSA Boards

Due to the multiple subbasin GSAs, specific focus is needed on communications to keep them informed, provide consistent updates and information that the Boards can use in their own outreach, and support their decision making. Primary objectives for communications with the subbasin GSA Boards are to ensure:

- Consistent understanding of the requirements for a GSP and/or GSP coordination
- On-going access to current information
- Timely notice of any significant developments or decision points that may require changes to policies and/or require some other board action
- Confidence that the GSP(s) will be accepted by the GSA's stakeholders

Key communications activities involving the Board include;

- 1. Providing short and digestible pieces of information to ensure each Board member can quickly articulate to his/her constituents on key matters and remain sufficiently informed so that no decision points are surprises.
- 2. Provide user-friendly informational materials to be used with public audiences, and will support the Board with their own constituent outreach.
- 3. Utilize regular Board communications for routine updates and reserve specific Board agenda items for highly significant discussion items.

### 4.5. Primary Audiences

There are several core stakeholder groups that will require ongoing communications and tailored messaging throughout the planning process. They are:

- Agriculture
- Disadvantaged Communities
- Municipals

Other stakeholders requiring special consideration include:

- Industrial Users/ Business
- Regulators (State and Federal)
- Potential Partners
- Environmental Organizations
- Federal Agencies

While all of the stakeholder types are important to engage for development of a GSP, the first three will be most affected by any changes that might be proposed as a result of the *GSP(s)*.

The following provides an outline of key messages and activities in support of each of the audience types.

#### 4.2.1. Agricultural

Messages about the GSP(s) development should feature the overall desirability of a sustainable management approach how the plan will contribute to management certainty and protect against regulatory oversight.

In thinking about irrigation users it is also important to remember that one size does not fit all.

#### 4.2.2. Disadvantaged Communities

Messages developed for this sector should be tailored and specific to the community. This type of outreach is often best served by use of surrogates and trusted messengers. As identified in the SA, these messages should be aligned with activities of the IRWM, especially given the high, current dependence of many on unsustainable water sources. Messages about ways to access the increased availability of resources due to grant incentives should also be considered.

A specific outreach method to consider relates to the predominance of cells phones within the communities. According to the Pew Research Center, "over 50 percent of low-income households own a smartphone. Smartphone penetration in this demographic creates substantial opportunities for utilities to reach disadvantaged communities with software solutions like customer self-service platforms and targeted digital communications."<sup>12</sup>

#### 4.2.3. Municipals

<sup>&</sup>lt;sup>12</sup> Secondary Source: Water Smart. <u>https://www.watersmart.com/rethinking-disadvantaged-community-engagement/</u> (accessed June 1, 2017)

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Some care will be needed to address tensions related to the relative percentages of use by Municipal agencies and what constitutes highest and best beneficial uses within an agricultural region. A promising interaction with this community would involve collaboration on messaging to achieve mutually beneficial goals.

Some thought it might be possible for the municipal agencies to provide in-kind support to the GSP development process through support for project websites and mailing lists, production of meeting notices, assistance to the planning process from in-house public information professionals and offering access to physical meeting spaces.

Municipals may need assistance in making the case for the need to think at a Basin scale rather than more local terms.

#### 4.2.4. Business and Industry Interests

Business and industry interests seek assurances about the availability of water for operations and the viability of the farming industry in the region. Messages for these audiences should focus on how the GSP(s) development will contribute to sustainability and how these audiences can participate in discussion specific to their interests.

#### 4.2.5. <u>Regional/Statewide Interests and Regulators</u>

Some degree of uncertainty remains in the overall legal, legislative and regulatory environment as it relates to SGMA implementation.

It is in the interest of the subbasin stakeholders to engage state and federal agencies and regulators throughout the process. These parties may have resources to assist the subbasin and a cooperative attitude will build good will in the event that adjustments are needed to achieve SGMA compliance.

#### 4.2.6. Potential Agency Partners

A variety of collaborations to achieve GSP(s) development goals may be possible. The GSAs should consider the potential for collaboration with non-GSA members and inter-basin (adjacent subbasin) partners, as part of plan deliberations.

#### 4.2.7. GSP Coordinators Planning Forum

A planning forum for subbasin GSP coordinators should be established to further inform a coordination strategy. This forum would include agency representatives as well as the consultant teams and be used for the sole purpose of coordination and mutual support. It is anticipated that this body might meet on a quarterly or as needed basis. This forum would also provide a central point of contact for adjacent subbasin coordinators.

#### 4.2.8. Environmental Community

As noted in the SA, this community will be interested in a GSP features. The focus of messaging for this group being on how the GSP(s) development will contribute to a sustainable regional water portfolio. Special effort should be made to identify specific

topics of interest. For example, as part of GSP development, a list of groundwater dependent species may be created, or impacts to wetlands may be identified. These types of lists would highlight where input from the environmental community might be needed.

#### 4.2.9. Federal Government

Federal representatives interviewed for the assessment asked to be kept informed of subbasin SGMA activities. These agencies have a direct interest in surface water integration as well as SGMA activities that could impact wetlands restoration efforts or groundwater dependent ecosystems and species.

# **RISK MANAGEMENT**

**Risk management** is the identification, assessment, and prioritization of risks (defined as *the effect of uncertainty on achieving objectives*) followed by coordinated, efficient and economical strategies and actions to minimize, monitor, and control the probability and/or impact of negative events. Strategies and actions may also be used to avert risk by leveraging strengths and opportunities.

Risks can come from uncertainty in economic factors, threats from project failures (at any phase), regulatory and legal uncertainties, natural causes and disasters (drought, flood, etc.), as well as dissention from adversaries, or events of uncertain or unpredictable circumstances. Several risk management standards have been developed. This analysis utilizes those from the Project Management Institute.

 Table 6 outlines standardized risk categories and translates them to outreach risks.

RISK CATEGORY	Outreach RISK FACTORS	
Technical, quality, or performance	Realistic performance goals, scope and	
	objectives	
Project management	Quality of outreach design	
	Outreach deployment and change	
	management	
	<ul> <li>Appropriate allocation of time and</li> </ul>	
	resources	
	Adequate support for Outreach in project	
	management plans	
Organizational / Internal	Executive Sponsorship	
	Proper prioritization of efforts	
	Conflicts with other functions	
	Distribution of workload between	
	organizational and consultant teams	
Historical	<ul> <li>Past experiences with similar projects</li> </ul>	
	Organizational relations with stakeholders	
	<ul> <li>Policy and data adequacy</li> </ul>	
	<ul> <li>Media and stakeholder fatigue*</li> </ul>	
External	<ul> <li>Legal and regulatory environment</li> </ul>	
	Changing priorities	
	Risks related to political dynamics	

#### Table 6. Risk Factors

## 5.1. Technical, quality, or performance

The subbasin is fortunate to have a high level of water knowledge and skilled personnel available to assist with GSP planning. In general, stakeholder expectations for outreach and performance goals, scope and objectives are attainable. The larger concern in this category is properly communicating the scope of the GSP(s) development and the need for extensive coordination and outreach among a number of parties. Communication of SGMA

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requirements for outreach as a planning requirement should be an ongoing consideration and appears to be underestimated in emphasis.

### 5.2. Project management

A number of positive project management factors are present for the GSP(s) development outreach. Project managers view outreach as an important planning element. The outreach design is based on best management practices and industry standards. It is not overly complicated and with technical services support from DWR and other sources, sufficient resources should be available to properly execute it. Procedures and practices are already in place that can be leveraged to achieve communication goals.

The primary concern in this category relates to GSP coordination. This type of outreach will require additional assessment as the individual GSAs will determine their own protocols for representation.

## 5.3. Organizational / Internal

Conflicts with other GSA member functions and/or conflicts with outreach activities by efforts that include the same stakeholders (e.g. Irrigated Lands, IRWM, and CV-Salts) should be monitored.

One additional consideration will be the distribution of workload between GSA, organizational and consultant teams. Clear roles and responsibilities must be defined and continuous interaction in place to ensure successful execution.

The GSP(s) development process will also need identified, high level spokespersons or champions. These individuals should be able to discuss subbasin planning with the media, in discussions with regulators and potentially at professional conferences.

## 5.4. External

The legal and regulatory environment of the GSP(s) development process is complex and evolving. Ongoing issues with surface water deliveries and changing agricultural market conditions are outside of the control of the parties. It will be important for mechanisms to be in place that allow for relatively rapid responses to changing conditions.

## 5.5. Historical

The primary stakeholders in this process generally view interactions and meetings as productive. There is a history of cooperation and a willingness to work together to save costs and achieve better outcomes.

# TACTICAL APPROACHES

Following are specific tactical approaches that may be utilized to deliver the activities, messages, and recommendations of the previous chapters. These approaches are based on best communication practices and grounded in the public participation philosophy of the International Association for Public Participation, Public Participation Spectrum as illustrated in **Table 7**.

The Spectrum represents a philosophy that outreach should match the desired level of input from both the stakeholder and the organizational entity.

### Table 7. IAP2 Public Participation Spectrum IAP2 Public Participation Spectrum

Developed by the International Association for Public Participation

INFORM	CONSULT	INVOLVE	COLLABORATE	EMPOWER
Public Participation Goal:	Public Participation Goal:	Public Participation Goal:	Public Participation Goal:	Public Participation Goal:
To provide the public with balanced and objective information to assist them in understanding the problems, alternatives and/or solutions.	To obtain public feedback on analysis, alternatives and/or decisions.	To work directly with the public throughout the process to ensure that public issues and concerns are consistently understood and considered.	To partner with the public in each aspect of the decision including the development of alternatives and the identification of the preferred solution.	To place final decision-making in the hands of the public.
Promise to the Public:	Promise to the Public:	Promise to the Public:	Promise to the Public:	Promise to the Public:
We will keep You informed.	We will keep you informed, listen to and acknowledge concerns and provide feedback on how public input influenced the decision.	We will work with you to ensure that your concerns and issues are directly reflected in the alternatives developed and provide feedback on how public input influenced the decision.	We will look to you for direct advice and innovation in formulating solutions and incorporate your advice and recommendations into the decisions to the maximum extent possible.	We will implement what you decide.
Example Tools:	Example Tools:	Example Tools:	Example Tools:	Example Tools:
<ul> <li>Fact sheets</li> <li>Web Sites</li> <li>Open houses</li> </ul>	<ul> <li>Public comment</li> <li>Focus groups</li> <li>Surveys</li> <li>Public meetings</li> </ul>	<ul> <li>Workshops</li> <li>Deliberate polling</li> </ul>	Citizen Advisory Committees     Consensus- building     Participatory decision-making	<ul> <li>Citizen juries</li> <li>Ballots</li> <li>Delegated decisions</li> </ul>

Based on the assessment findings for the GSP(s) development, most stakeholders would simply like to be <u>INFORMED</u> unless there is a potential for significant changes that may include that stakeholder. Tactics for this group will include fact sheets, websites, open houses, briefings, and informational items placed in publications they already read.

The next largest group of stakeholders, primarily groundwater pumpers and disadvantaged communities, wish to be <u>CONSULTED</u>. This group will have access to all the materials

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prepared as part of the informational phase. In addition they should be invited to provide comments on written materials and planning concepts and participate in focused workshops and/or briefings. They should also be invited to attend larger public meetings.

The development of some GSP features may require a higher degree of <u>INVOLVEMENT</u>. This would focus on engagement of a subset of stakeholders that may experience significant impacts associated with SGMA.

<u>COLLABORATION</u> opportunities have also been identified; however, they are of a different character than defined in the Spectrum. Collaboration in this GSP(s) development process will focus on working with partners that have mutual goals to achieve those goals together. This will more resemble a partnership than a public engagement activity.

## 6.1. Communications Coordination.

**Each GSA** is required to perform legally mandated outreach activities and the GSP submission guidelines require a minimum level of engagement.

The subbasin GSAs should coordinate outreach activities even if there is a decision to move forward with multiple GSPs. In addition to efficiency and cost savings (the GSAs can share resources) this strategy will allow for consistency in messaging and reduce confusion for stakeholders that may not know what GSA jurisdiction they are in, and/or are in multiple GSA jurisdictions. Following are suggested options for communications coordination.

- 1. Website
- 2. Meeting calendar
- 3. Branded informational Flyers, Templates, PowerPoint Presentations, etc.
- 4. Periodic newsletter
- 5. GSP related mailing lists
- 6. Descriptions of interested parties
- 7. Issues and interest statements for legally mandatory interested parties
- 8. Public workshops
- 9. Message calendar
- 10. Press releases and guest editorials
- 11. Speakers Bureau
- 12. Existing group venues
- 13. Outreach documentation

#### 6.2. Tactics

#### 6.2.1. <u>Website</u>

As part of the communications plan development, a list of website concepts and draft website content was prepared. The following describes the proposed approach:



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- a. <u>Centralized</u> Establish a centralized website for the entire subbasin.
- b. <u>Individual GSAs</u> Posting of material to a website is part of the SGMA requirements. Those GSAs with their own webpages can link to and from the centralized site if they wish to provide their own customized information. For those GSAs without their own website, courtesy pages would be provided as an added feature of the main site. The courtesy pages would all use a single template with the same information to facilitate easy management and updates. Individual GSAs choosing to take advantage of the courtesy pages would be responsible for ensuring that information is current. The page should include a "Last Updated" box to indicate the timeliness of the information.
- c. Basic features A basic website framework has already been developed along with introductory information that has prepopulated each page.
   Figure 10 illustrates the basic content of the site and includes:
  - 1. Background information
  - 2. Information about getting involved, including meeting information
  - 3. A separate link for Spanish Language materials
  - 4. Frequently asked questions
  - 5. Links to GSAs
  - 6. Contact information

Should a GSA decide to not participate in the Central website, a similar structure could be utilized.



#### Figure 10. Website Structure

6.2.2. Meeting Calendar

A shared meeting calendar will provide a one-stop shop for stakeholders and assist in preventing meeting conflicts while creating more potential for shared activities. This calendar should include current and scheduled meetings and workshops as well as serve as the repository for agendas and meeting notes, along with copies of meeting materials and presentation.

An integrated project calendar should also be developed that links planning project milestones with communications milestones.

6.2.3. <u>Branded Informational Flyers,</u> <u>Templates, PowerPoint</u> <u>Presentations, etc.</u>

Subbasin level materials should have a single look and feel to create on-going consistency and visual recognition by stakeholders. Use of templates, shared presentations and flyers will create efficiencies and reinforce messaging. This communications plan incorporates some of this type of branding.



#### 6.2.4. <u>Periodic Newsletter</u>

The need for regular communications cannot be overstated. One option is production of a periodic newsletter. Given the relatively short GSP(s) development process timeframe and the GSP development requirements for periodic outreach to identified stakeholders, a quarterly schedule would be realistic and achieve compliance with SGMA requirements for periodic updates to stakeholders. The newsletter should be designed so that individual GSAs can add tailored information if they choose to. For Portable Document Format (PDF) versions of the newsletter, a GSA could add a simple one or two page insert and the edition could be used as a handout or mailer. For a professional looking, email version of the newsletter, we recommend free or low cost services such as Mail Chimp or Constant Comment, which can be integrated with mailing lists.

Adding GSA specific information to an email newsletter can be done with web-links in the email to the very same PDF page prepared for the hardcopy mailer. An alternative is emailing the entire newsletter PDF as an attachment (although this format is less likely to be read than the mailer services).

#### 6.2.5. <u>GSP related mailing lists</u>

Each GSA is required to develop notification lists. A central list may be utilized for GSP(s) related notifications.

#### 6.2.6. <u>Descriptions of Interested Parties</u>

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#### Chapter 6

Each GSA is required to develop descriptions of interested parties. These lists should be updated and merged for use in the GSP(s) submittal(s). These can also be provided as background information on the website as part of constructing an administrative record. The SA in Chapter 4 provides an initial start for this documentation.

#### 6.2.7. Issues and Interest Statements for Legally Mandatory Interested Parties

A GSP submission must include a statement of interests for listed stakeholders. As suggested earlier, this can also be included on the website.

#### 6.2.8. <u>Coordinated Public Workshops</u>

SGMA requires a series of public hearings and some public workshops. Such workshops should be coordinated with other subbasin entities.

During the GSA formation process the County of Merced and a forming GSA body conducted a joint workshop to explain more about SGMA and the proposed GSA formation. Distribution of meeting flyers and notices was done concurrently, and DWR attended the event to answer questions. The GSP development process will offer similar opportunities, not only within the subbasin, but with adjacent subbasins.

#### 6.2.9. Message Calendar

Basic messages should be associated with the planning schedule and each stage of GSP(s) development and serve as the theme for the communications materials being generated. For example, during the GSA formation period there was a need to communicate the basics of SGMA and groundwater management. During the GSP(s) initiation phase messages should



focus on the basics of groundwater sustainability and the current state of the subbasin. As the GSP(s) begins to take form the specifics of the GSP(s) and what it means for each stakeholder would be the focus.

#### 6.2.10. Press Releases and Guest Editorials

At some point in the GSP development and implementation process, it is likely that stakeholders will be asked to make changes and/or financially support a sustainability effort. It will be more productive for the GSAs and their GSP collaboration partners to frame discussions about these changes than to have others, perhaps with less knowledge, do so on their behalf. For that reason there is a need for press releases and/or guest editorials to offer the media and stakeholders accurate information offered in the context of SGMA. This type of outreach should be closely coordinated as consistency in messages is critical to stakeholder acceptance.

#### 6.2.11. Speakers Bureau

Efforts should be made to conduct outreach at events and meetings that already occur (e.g. Farm Bureau meetings, Rotary Club, etc.). A list of knowledgeable presenters should be developed in the event an organization or other entity would like a presentation. Speakers Bureau engagements should be recorded on the planning project meeting calendar.

#### 6.2.12. Existing Group Venues

Fully leverage the activities of existing groups.

- Maintain a roster of existing groups and typical meeting schedules with a nexus to GSP(s) development. Add the dates to the messaging calendar.
- The list of audiences, messages and existing groups should be referenced when there is a need to deploy information.
- Conduct informal outreach with the leaders of such groups to determine the best way to interact.
- Determine what communications channels these groups are using and equally leverage these, for example by placement of articles in newsletters.

#### 6.2.13. Outreach Documentation

A central point of contact should be identified on the website and an outreach statistics inventory should be established that identifies dates, times, audiences and attendance. This information will be also be useful in conducting follow up with stakeholders as well as documenting outreach as part of GSP submittal guidelines.

## 6.3. Procedural and Legally Mandated Outreach

A discussion of SGMA outreach requirements was provided in Chapter 1 and a full list of requirements is contained in Appendix 1. One major feature of the requirements is a submission to DWR of the opportunities that interested parties will be given to participate in the GSP deliberations. The Situation Assessment provides an initial description that can be added to with additional outreach.

Following are the <u>Required Interested Parties</u> for the purpose of mandated outreach:

**Table 9** provides a list of the mandated outreach and the timeframe in which isrequired.

Timeframe	Item
Prior to initiating plan development	<ol> <li>Statement of how interested parties may contact the Agency and participate in development and implementation of the plan submitted to DWR.</li> </ol>

#### **Table 8. Mandated Outreach**

Timeframe	Item		
	2. Web posting of same information.		
Prior to plan development	<ol> <li>Must establish and maintain an interested persons list.</li> </ol>		
	<ol> <li>Must prepare a written statement describing the</li> </ol>		
	manner in which interested parties may participate		
	in GSP development and implementation.		
	Statement must be provided to:		
	a. Legislative body of any city and/or county within		
	the geographic area of the plan		
	b. Public Utilities Commission if the geographic area includes a regulated public water system		
	regulated by that Commission		
	c. DWR		
	d. Interested parties (see Section 10927)		
	e. The public		
Prior to and with GSP	1. Statements of issues and interests of beneficial users		
submission	of basin groundwater, including types of parties		
	representing the interests and consultation process		
	2. Lists of public meetings		
	3. Inventory of comments and summary of responses		
	4. Communication section in plan that includes:		
	<ul> <li>Agency decision making process</li> <li>ID of public apgagement apportunities and</li> </ul>		
	response process		
	Description of process for inclusion		
	<ul> <li>Method for public information related to</li> </ul>		
	progress in implementing the plan (status,		
	projects, actions)		
90 days prior to GSP	1. Prior to Public Hearing for adoption or amendment		
Adoption Hearing	of the GSP, the GSP entities must notify cities and/or		
00 dave er less prier to CSD	counties of geographic area 90 days in advance.		
Adoption Hearing	2. Phor to Public hearing for adoption or amenument		
Adoption Hearing	a. Consider and review comments		
	b. Conduct consultation within 30 days of receipt		
	with cities or counties so requesting		
GSP Adoption or	1. GSP must be adopted or amended at Public Hearing.		
Amendment			
60 days after plan	1. 60-day comment period for plans under submission		
submission	to DWR. Comments will be used to evaluate the		
	submission.		
Prior to adoption of fees	1. Public meeting required prior to adoption of, or		
	he made as part of the meeting		
	2. Public notice shall include:		
	a. Time and place of meeting		
	b. General explanation of matter to be considered		

Timeframe	Item
	<ul> <li>c. Statement of availability for data required to initiate or amend such fees</li> <li>d. Public posting on Agency Website and provision by mail to interested parties of supporting data (at least 20 days in advance)</li> <li>3. Mailing lists for interested parties are valid for 1 year from date of request and may be renewed by written request of the parties on or before April 1 of each year.</li> <li>4. Includes procedural requirements per Government Code, Section 6066.</li> </ul>
Prior to conducting a fee adoption hearing.	<ol> <li>Must publish notices in a newspaper of general circulation as prescribed.</li> <li>Publication shall be once a week for two successive weeks. Two publications in a newspaper published once a week or oftener, with at least five days intervening between the respective publication dates not counting such publication dates, are sufficient.</li> </ol>
	<ol> <li>The period of notice begins the first day of publication and terminates at the end of the fourteenth day, (which includes the first day.)</li> </ol>

## 6.4. Items for Future Consideration

This GSP(s) Coms Plan outlines an outreach effort based on project and stakeholder needs and preferences. This document has been prepared as a working draft living document and should be updated as new information and the GSP(s) development process needs are developed.

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# **MEASUREMENTS & EVALUATION**

A guiding principle for evaluation and measurement of the Coms Plan's success is to provide regular, unbiased reporting of progress toward achieving goals. Success may be evaluated in several ways, including process measures, outcome measures, and an annual evaluation of accomplishments. Optional evaluation measures are described below.

As part of each outreach effort debrief the following process and outcome measures will be discussed and recorded in a check sheet. The check sheets will be prepared with the goal of continuous improvement rather than criticisms.

## 7.2. Process Measures

Process measures track progress toward meeting the goals of the Coms Plan. These include:

- Level of attendance at outreach meetings
- Shared understanding of the overarching aims, activities, and opportunities presented by different planning approaches and project activities
- Productive dialogue among participants at meetings and events
- Sense of authentic engagement; people understand why they have been asked to participate, and feel that they can contribute meaningfully
- Timely and accurate public reporting of planning milestones
- Feedback from Coordinating Body and GSA members, regulators, stakeholders, and interested parties about the quality and availability of information materials
- Level of stakeholder interest in the GSP(s) development process information

## 7.3. Outcome Measures

Outcome measures track the level of success of the Coms Plan in meeting its overall goals. Some outcome measures considered for the GSP(s) development process include the following:

- Consistent participation by key stakeholders and interested parties in essential activities. Participants should have no difficulty locating the meetings, and should be informed as to when and where they will be held.
- Response from meeting participants that the engagement methods provided for a fair and balanced exchange of information.
- Feedback from interested parties that they understand how their input is used, where to track data, and what results to expect.
- The project receives quality media coverage that is accurate, complete and fair.

## 7.4. Mid-cycle Evaluation of Accomplishments

A mid-cycle evaluation provides an opportunity to examine the current effectiveness of the Coms Plan and provides a chance to reevaluate strategies to meet the GSP(s) development process objectives. The evaluation tasks may include:

- Preparation of an executive-level summary detailing high-level initiatives and accomplishments of the previous cycle. This evaluation should also include positive news, best practices, goals and objectives, notable changes, timelines, and priorities.
- Identifying gaps and areas for improvement.
- Highlighting how gaps and areas for improvement in the cycle has been addressed.
- Outlining process and outcome measures and their current results.

# **ROLES AND RESPONSIBILITIES**

The GSP(s) development Coms Plan outlines numerous strategies, activities and tactics. While none are highly complex, there is a requirement for coordination and clarity regarding who will be responsible for executing the tasks.

After the planning team evaluates the timelines and priorities for each of the communications activities a recommended next step is completion of a Responsible, Accountable, Consulted, and Informed (RACI) Chart. This Chart, as displayed in **Table 10**, outlines key tasks and the assignment of roles and responsibilities for accomplishing them.

Activity TYPE	PRODUCT	RESPONSIBLE	ACCOUNTABLE	CONSULTED	INFORMED
Internal Staff Communications, Information materials for/briefings	Draft	Person A	Person E	Person i	
	Final Draft	Person A	Person E	Person I	Project Team
List Serves, mailing lists	Customer Contacts	Person B - Person A	Person E	Person I	Project Team
	Concurrent Jurisdictions	Lisa Beutler/MWH	Person G	Person I	Project Team
	Other - identified stakeholders	Person A	Person G	Person I	Project Team
Web Content and Maintenance	Draft Content and Content Refresh	Lisa Beutler/MWH/	Person G	Person H	Project Team
	Site Administration	Person A	Person G	Person H	
General public Intro Packets, Fact Sheets and Brochures	Draft	Person D	Person E	Person I- Subject Matter Experts	Person J
	Revised Draft	Person D	Person E	Person I- Subject Matter Experts	Person J
	Final Draft	Person D	Person E	Person I- Subject Matter Experts	Project Team
Newsletter Content	Draft	Lisa Beutler/MWH	Person E	Person I- Subject Matter Experts	Person J
	Revised Draft	Person D	Person E	Person I- Subject Matter Experts	Person J
	Final Draft	Person D	Person E	Person I- Subject Matter Experts	Project Team

#### Table 9. Sample RACI Chart

#### Responsible

Those who do the work to achieve the task. There is at least one person with a role of *responsible*, although others can be delegated to assist in the work required.

#### Accountable (also approver or final approving authority)

This is the person ultimately answerable for the correct and thorough completion of the deliverable or task, and the one who delegates the work to those responsible. <u>There **may only** be only one *accountable* specified for each task or deliverable.</u>

#### Consulted

Those whose opinions are sought, typically subject matter experts were people that are impacted by the activity; and with whom there is two-way communication.

#### Informed

Those who are kept up-to-date on progress, typically on the launch and completion of the task or deliverable. This is one way communication.

#### Role distinction

There is a distinction between a role and the individual assigned the task. Role is a descriptor of an associated set of tasks that could be performed by just one or many people.

In the case of the RACI Chart, the team may list as many people as is logical except for the Accountable role.

#### Scope of Work

Completion of the RACI Chart will also support development of any future scopes of work for consultant provided communication and outreach services.

Appendix

# LIST OF APPENDICES

# Appendix 1-Public Outreach Requirements under SGMA

**Appendix 2-Communications Governance** 

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# Appendix 1. Public Outreach Requirements under SGMA

# **GSP Regulations**

CODE	PUBLIC OUTREACH REQUIREMENT
§ 353.6. Initial Notification	1. Statement of how interested parties
(a) Each Agency shall notify the Department, in writing, prior to	may contact the Agency and
initiating development of a Plan. The notification shall provide	participate in development and
general information about the Agency's process for developing the	implementation of the plan submitted
Plan, including the manner in which interested parties may contact	to DWR.
the Agency and participate in the development and	2 Web posting of same information
implementation of the Plan. The Agency shall make the	
information publicly available by posting relevant information on	<b>Timing</b> : Prior to initiating development of a
the Agency's website.	plan.
§ 353.8. Comments	1. 60-day comment period for plans under
(a) Any person may provide comments to the Department	submission to DWR. Comments will be
regarding a proposed or adopted Plan.	used to evaluate the submission.
(b) Pursuant to Water Code Section 10733.4, the Department shall	2. Parties may also comment on a GSA's
establish a comment period of no less than 60 days for an	(or GSAs') statements submitted under
adopted Plan that has been accepted by the Department for	section 353.6
evaluation pursuant to Section 355.2.	
(c) In addition to the comment period required by water Code	Timing: For GSP Submittal - 60 days after
Agency's decision to develop a Plan as described in Section	submission to DWR
353.6 including comments on elements of a proposed Plan	
under consideration by the Agency.	
§ 354.10. Notice and Communication	5. Statements of issues and interests of
Each Plan shall include a summary of information relating to	beneficial users of basin groundwater,
notification and communication by the Agency with other agencies	including types of parties representing
and interested parties including the following:	the interests and consultation process
(a) A description of the beneficial uses and users of groundwater	6. Lists of public meetings
in the basin, including the land uses and property interests	7. Inventory of comments and summary
potentially affected by the use of groundwater in the basin,	of responses
the types of parties representing those interests, and the	8. Communication section in plan that
nature of consultation with those parties.	includes:
(b) A list of public meetings at which the Plan was discussed or	Agency decision making process
considered by the Agency.	ID of public engagement
(c) Comments regarding the Plan received by the Agency and a	opportunities and response process
(d) A communication section of the Dian that includes the	Description of process for inclusion
(d) A communication section of the Plan that includes the	Method for public information
IONOWING:	related to progress in implementing
(1) An explanation of the Agency's decision-making process.	the plan (status, projects, actions)
(2) identification of opportunities for public engagement and	
a discussion of now public input and response will be used.	Timing: For GSP Submittal – with plan
	For GSP Development – <i>continuous.</i>
	[Note: activities should be included

### Appendix 1

CODE	PUBLIC OUTREACH REQUIREMENT
(3) A description of how the Agency encourages the active	in the project schedule and
involvement of diverse social, cultural, and economic	information posted on web.]
elements of the population within the basin.	
(4) The method the Agency shall follow to inform the public	
about progress implementing the Plan, including the status	
of projects and actions.	
§ 355.2. (c) Department Review of Adopted Plan	1. 60 day public review period for public
(c) The Department (DWR) shall establish a period of no less than	comment on submitted plan.
60 days to receive public comments on the adopted Plan, as	
described in Section 353.8.	<b>Timing</b> : After GSP Submittal to DWR – 60
	days
§ 355.4. & 355.10 Criteria for Plan Evaluation	1. Required public outreach and
The basin shall be sustainably managed within 20 years of the	stakeholder information is submitted,
applicable statutory deadline consistent with the objectives of the	including statement of issues and interests
Act. The Department shall evaluate an adopted Plan for	of beneficial users.
compliance with this requirement as follows:	2. Public and stakeholder comments and
(b) (4) Whether the interests of the beneficial uses and users of	questions adequately addressed during
interests potentially affected by the use of groundwater in the	planning process.
hasin have been considered	
	Timing: For GSP Submittal – with plan
(10) Whether the Agency has adequately responded to	For resubmittal related to corrective action
comments that raise credible technical or policy issues	– with submittal
with the Plan.	

## California Water Code

CODE	PUBLIC OUTREACH REQUIREMENT
10720. This part shall be known, and may be cited, as the	1. Tribes and the federal government may
"Sustainable Groundwater Management Act."	voluntarily participate in GSA
10720.3	governance and GSP development.
(a) This part applies to all groundwater basins in the state.	Timing: Prior to initiating development of a
<ul> <li></li> <li>(c) The federal government or any federally recognized Indian tribe, appreciating the shared interest in assuring the sustainability of groundwater resources, may voluntarily agree to participate in the preparation or administration of a groundwater sustainability plan or groundwater management plan under this part through a joint powers authority or other agreement with local agencies in the basin. A participating tribe shall be eligible to participate fully in planning, financing, and management under this part, including eligibility for grants and technical assistance, if any exercise of regulatory authority, enforcement, or imposition and collection of fees is pursuant to</li> </ul>	plan.

Appendix 1

CODE	PUBLIC OUTREACH REQUIREMENT
the tribe's independent authority and not pursuant to authority	
granted to a groundwater sustainability agency under this part.	
CHAPTER 4. Establishing Groundwater Sustainability Agencies	
[10723 - 10724]	
10723.	1. Must hold public hearing in the county
a) Except as provided in subdivision (c), any local agency or combination	or counties overlying the basin, prior to
of local agencies overlying a groundwater basin may decide to become	becoming a GSA
a groundwater sustainability agency for that basin.	
(b) Before deciding to become a groundwater sustainability	<b>Timing</b> : Prior to becoming a GSA
agency, and after publication of notice pursuant to Section 6066	
of the Government Code, the local agency or agencies shall hold	
a public hearing in the county or counties overlying the basin.	
10723.2	1. Must consider interest of all beneficial
The groundwater sustainability agency shall consider the	uses and users of groundwater.
interests of all beneficial uses and users of groundwater, as well as	2. Includes specific stakeholders as listed.
those responsible for implementing groundwater sustainability	
plans. These interests include, but are not limited to, all of the	Timing: During development of a GSP.
following:	
(a) Holders of overlying groundwater rights, including:	
(1) Agricultural users.	
(2) Domestic well owners.	
(b) Municipal well operators.	
(c) Public water systems.	
(d) Local land use planning agencies.	
(e) Environmental users of groundwater.	
(i) Surface water users, if there is a hydrologic connection between	
(g) The federal government including but not limited to the	
(g) The federal government, including, but not infined to, the	
(b) California Nativo American tribos	
(i) Disadvantaged communities including but not limited to those	
served by private domestic wells or small community water	
systems	
(i) Entities listed in Section 10927 that are monitoring and	
reporting groundwater elevations in all or a part of a	
groundwater basin managed by the groundwater sustainability	
agency.	
10723.4.	3. Must establish and maintain an
The groundwater sustainability agency shall establish and maintain	interested persons list.
a list of persons interested in receiving notices regarding plan	4 Any person may ask to be added to the
preparation, meeting announcements, and availability of draft	list
plans, maps, and other relevant documents. Any person may	list
request, in writing, to be placed on the list of interested persons.	Timing: On forming a GSA.
10723.8.	1. Creates notification requirements that
(a) Within 30 days of deciding to become or form a groundwater	include:
sustainability agency, the local agency or combination of local	a. A list of interested parties
agencies shall inform the department of its decision and its	b. An explanation of how interests will
intent to undertake sustainable groundwater management. The	be considered

CODE	PUBLIC OUTREACH REQUIREMENT
notification shall include the following information, as applicable:  (4) A list of interested parties developed pursuant to Section	<b>Timing</b> : On forming a GSA & with submittal of GSP
10723.2 and an explanation of how their interests will be	
considered in the development and operation of the	
groundwater sustainability agency and the development and	
implementation of the agency's sustainability plan.	
	2. Agencies preparing a GSP must prepare
(a) Prior to initiating the development of a groundwater	a written statement describing the
sustainability plan, the groundwater sustainability agency shall	manner in which interested parties may
make available to the public and the department a written	participate in its development and
statement describing the manner in which interested parties	Implementation.
may participate in the development and implementation of the	3. Statement must be provided to:
groundwater sustainability plan. The groundwater sustainability	a. Legislative body of any city and/of
bedy of any city, county, or city and county located within the	of the plan
geographic area to be covered by the plan. The groundwater	b Public Utilities Commission if the
sustainability agency may appoint and consult with an advisory	geographic area includes a
committee consisting of interested parties for the nurnoses of	regulated public water system
developing and implementing a groundwater sustainability plan	regulated by that Commission
The groundwater sustainability agency shall encourage the	c DWB
active involvement of diverse social cultural and economic	d. Interested parties (see Section
elements of the population within the groundwater basin prior	10927)
to and during the development and implementation of the	e. The public
groundwater sustainability plan. If the geographic area to be	4. GSP entities may form an advisory
covered by the plan includes a public water system regulated by	committee for the GSP preparation and
the Public Utilities Commission, the groundwater sustainability	implementation.
agency shall provide the written statement to the commission.	5. The GSP entities are to encourage
(b) For purposes of this section, interested parties include entities	active involvement of diverse social,
listed in Section 10927 that are monitoring and reporting	cultural and economic elements of the
groundwater elevations in all or a part of a groundwater basin	affected populations.
managed by the groundwater sustainability agency.	
	Timing: On initiating GSP
10728.4 Public Notice of Proposed Adoption, GSP Adoption Pubic	3. GSP must be adopted or amended at
Hearing	Public Hearing.
A groundwater sustainability agency may adopt or amend a	4. Prior to Public Hearing for adoption or
groundwater sustainability plan after a public hearing, held at least	amendment of the GSP, the GSP
90 days after providing notice to a city or county within the area of	entities must:
the proposed plan or amendment. The groundwater sustainability	a. Notify cities and/or counties of
agency shall review and consider comments from any city or	geographic area 90 days in
county that receives notice pursuant to this section and shall	advance.
days of respire of the notice. Nothing in this section is interded to	b. Consider and review comments
county that receives notice pursuant to this section and shall consult with a city or county that requests consultation within 30 days of receipt of the notice. Nothing in this section is intended to	advance. b. Consider and review comments

CODE	PUBLIC OUTREACH REQUIREMENT
preclude an agency and a city or county from otherwise consulting	c. Conduct consultation within 30
or commenting regarding the adoption or amendment of a plan.	days of receipt with cities or
	counties so requesting
10730 Fees.	Related to GSAs
<ul> <li>(a) A groundwater sustainability agency may impose fees, including, but not limited to, permit fees and fees on groundwater extraction or other regulated activity, to fund the costs of a groundwater sustainability program, including, but not limited to, preparation, adoption, and amendment of a groundwater sustainability plan, and investigations, inspections, compliance assistance, enforcement, and program administration, including a prudent reserve. A groundwater sustainability agency shall not impose a fee pursuant to this subdivision on a de minimis extractor unless the agency has regulated the users pursuant to this part.</li> <li>(b) (1) Prior to imposing or increasing a fee, a groundwater sustainability agency shall hold at least one public meeting, at which oral or written presentations may be made as part of the meeting.</li> <li>(2) Notice of the time and place of the meeting shall include a general explanation of the matter to be considered and a statement that the data required by this section is available. The notice shall be provided by publication pursuant to Section 6066 of the Government Code, by posting notice on the Internet Web site of the groundwater sustainability agency, and by mail to any interested party who files a written request with the agency for mailed notice of the meeting on new or increased fees. A written request for mailed notices shall be valid for one year from the date that the request is made and may be renewed by making a written request is made and may be renewed by making a written request or or before April 1 of each year.</li> <li>(3) At least 20 days prior to the meeting, the groundwater sustainability agency to this section, a groundwater sustainability agency to impose or increase a fee shall be taken only by ordinance or resolution.</li> <li>(d) (1) As an alternative method for the collection of the fees in the same manner as ordinary municipal ad valorem taxes.</li> <li>(2) A resolution described in paragraph (1) shall be adopted and furnished to the cou</li></ul>	<ol> <li>Public meeting required prior to adoption of, or increase to fees. Oral or written presentations may be made as part of the meeting.</li> <li>Public notice shall include:         <ul> <li>a. Time and place of meeting</li> <li>b. General explanation of matter to be considered</li> <li>c. Statement of availability for data required to initiate or amend such fees</li> <li>Public posting on Agency Website and provision by mail to interested parties of supporting data (at least 20 days in advance)</li> </ul> </li> <li>Mailing lists for interested parties are valid for 1 year from date of request and may be renewed by written request of the parties on or before April 1 of each year.</li> <li>Includes procedural requirements per Government Code, Section 6066.</li> <li>Timing: Prior to adopting fees.</li> </ol>

## California Government Code

CODE	PUBLIC OUTREACH REQUIREMENT		
<b>6060</b> Whenever any law provides that publication of notice shall be made pursuant to a designated section of this article, such notice shall be published in a newspaper of general circulation for the period prescribed, the number of times, and in the manner provided in that section. As used in this article, "notice" includes official advertising, resolutions, orders, or other matter of any nature whatsoever that are required by law to be published in a newspaper of general circulation.	4. 5.	Must publish notices in a newspaper of general circulation as prescribed. Publication shall be once a week for two successive weeks. Two publications in a newspaper published once a week or oftener, with at least five days intervening between the respective publication dates not counting such publication dates, are sufficient.	
<b>6066</b> Publication of notice pursuant to this section shall be once a week for two successive weeks. Two publications in a newspaper published once a week or oftener, with at least five days intervening between the respective publication dates not counting such publication dates, are sufficient. The period of notice commences upon the first day of publication and terminates at the end of the fourteenth day, including therein the first day.	o. Ti	of publication and terminates at the end of the fourteenth day, (which includes the first day.)	

Appendix 2

## **Appendix 2. Communications Governance**

Given the relatively large number of stakeholders, a recommendation for coordinated efforts, and the legal requirements for outreach<sup>13</sup> some form of communications governance is recommended.

Execution of communications activities can be accomplished by an individual or multiple individuals, and/or include or be solely managed by project consultants. The actual form of the governance is less important than a clear understanding of the roles and responsibilities of those responsible for ensuring required communication. Also essential is a clear chain of command that ensures the elected representatives of GSAs are able to retain communications leadership and guidance.

A driving consideration for establishing a communications governance structure is the level of effort associated with required activities and the fact that communications are highly time dependent. That means that communications activities should be occurring that may happen outside of regularly scheduled GSA meetings. In this case delegation with guidance to a communications team is efficient and effective.

Several governance options for consideration are offered below.

#### **Communications Option 1**

Communications Option 1 is based on an overall GSP(s) development structure that includes a GSA member based leadership function that is guiding the Technical Consultants. A communications working group which might include staff, consultants and GSA elected officials, or some combination of those roles could be formed to serve as a communications working group that would ultimately report to the larger GSP coordinating body.



**Communications Governance Option 1** 

**Communications Option 2** 

<sup>&</sup>lt;sup>13</sup> See Appendix 1

Appendix 1

Communications Option 1 is based on an overall GSP(s) development structure that includes a GSA member based subcommittee guiding the Technical Consultants. A communications working group which might include staff, consultants and GSA elected officials, or some combination of those roles could be formed to serve as a communications team that is affiliated with a subcommittee and would ultimately report to the larger GSP coordinating body



**Communications Governance Option 2**
## Appendix H. Comments and Response to Comments

## Comments and Response to Public Comments

• This is a placeholder and will include all public comments received during each public hearing of the GSA's partnering in the development of this GSP